

**Louisville Metro Council City Agency Request**

- **Neighborhood Development Fund (NDF)**
- Capital Infrastructure Fund (CIF)**
- Municipal Aid Program (MAP)**
- Paving Fund (PAV)**

**Primary Sponsor:** Marianne Butler

**Amount:** \$10,000 **Date:** Nov 14, 2018

**Description of program/project including public purpose, additional funding sources, location of project/program and any external grantee(s):**  
Funding will help implement the Colerain Model -an addiction outreach program which provides a coordinated response to overdose survivors and offer treatment by a team of representatives from EMS, LMPD and professional therapist.

**City Agency:** LPMD  
**Contact Person:** Lt. Jason Grissom  
**Agency Phone:** 502-574-7010

**I have reviewed this request for an expenditure of city tax dollars, and have determined the funds will be used for a public purpose and have the attached documentation from the receiving department concerning the project/expenditure.**

15  \$10,000 Nov 14, 2018  
District # Council Member Signature Amount Date

**Approved by:** \_\_\_\_\_  
Appropriations Committee Chairman Date

**Clerk's Office & OMB Use Only:**

Request Amount: \_\_\_\_\_ Amended Amount: \_\_\_\_\_  
Reference #: \_\_\_\_\_ To OMB: \_\_\_\_\_  
Budget Revision #: \_\_\_\_\_  
Account #: \_\_\_\_\_  
To Project Manager: \_\_\_\_\_ Completion Date: \_\_\_\_\_  
Actual Cost: \_\_\_\_\_ Funds Returned: \_\_\_\_\_

**Department/Project:**  
The Cloerain Program-Addition Outreach LMPD

### Additional Signatures

I have reviewed this request for an expenditure of city tax dollars, and have determined the funds will be used for a public purpose.

#### Council Member Signature and Amount

District 1	_____	\$ _____
District 2	_____	\$ _____
District 3	_____	\$ _____
District 4	_____	\$ _____
District 5	_____	\$ _____
District 6	_____	\$ _____
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District 19	_____	\$ _____
District 20	_____	\$ _____
District 21	_____	\$ _____
District 22	_____	\$ _____
District 23	_____	\$ _____
District 24	_____	\$ _____
District 25	_____	\$ _____
District 26	_____	\$ _____

## NDF, CIF, MAP OR PAV INTERAGENCY CHECKLIST

**Interagency Name:** LMPD

**Program/Project Name:** The Cloerain Program-Addition Outreach

	Yes/No/NA
<b>Request Form:</b> Is the Request Signed by all Council Member(s) Appropriating Funding?	Yes
<b>Request Form:</b> If matching funds are to be used, are they disclosed with account numbers in the request form description?	NA
<b>Request Form:</b> If matching funds are to be used, does the amount of the request exclude the matching fund amount?	NA
<b>Request Form:</b> If other funds are to be used for this project, are they disclosed with account numbers in the request form description?	NA
<b>Funding Source:</b> If CIF is being requested, does Metro Louisville own/will own the real estate, building or equipment? If not, the funding source is probably NDF.	NA
<b>Funding Source:</b> If CIF is being requested, does the project have a useful life of more than one year? If not, the funding source is probably NDF.	NA
<b>Ordinance Required:</b> Is the NDF request to a Metro Agency greater than \$5,000? If so, an ordinance is required.	Yes
<b>Ordinance Required:</b> Is the request a transfer from NDF to cost center? If so, is the amount given for the fiscal year \$25,000 or less?	No
<b>Supporting Documentation:</b> Does the attachment include a valid estimate and description of cost?	Yes

**Submitted by:** \_\_\_\_\_ SHUGHES \_\_\_\_\_

**Date:** Nov 14, 2018

# MEMORANDUM

LOUISVILLE METRO POLICE DEPARTMENT

GREG FISCHER  
MAYOR

STEVE CONRAD  
CHIEF OF POLICE

TO: Chief Steve Conrad

FROM: Lt. Jason Grissom

DATE: June 27, 2018

RE: Addiction Outreach Unit- Pilot Project Proposal

Louisville is in the midst of a substantial opioid addiction crisis. This crisis has resulted in unprecedented levels of overdoses. This epidemic impacts our community, economy, crime, government services and families. LMPD has an obligation to address this through both enforcement and non-enforcement efforts. The following proposal was developed in conjunction with Metro Health and Wellness, Louisville Metro EMS, Jeffersontown Police, and Centerstone to provide timely and necessary follow up to overdose survivors. This initiative would fill a gap in services and aid in our battle against overdoses.

In December 2017 Louisville Metro Health and Wellness invited members of the 4<sup>th</sup> Division, Louisville Metro EMS, Jeffersontown Police and Centerstone to explore the idea of implementing a coordinated response to overdoses. The focus of the past six months has been on the success of an initiative developed by Colerain Township, OH. That initiative rose out of the need to address the rising overdose rate. Because of their success, other agencies in southern Ohio and northern Kentucky have implemented similar programs. In March I met with the Boone County Police department, who has implemented the Colerain Model, and examined their program. After examining the Colerain Model and witnessing the procedure in Boone County I believe this is a worthy endeavor.

## THE COLERAIN MODEL

In 2015 Colerain, OH developed a program to provide treatment to overdose survivors. Colerain was experiencing an overdose epidemic and the community was struggling to deal with it. In response they developed a process that included police, EMS and professional therapists that would follow-up with overdose survivors.

The individuals were identified by police through their internal reports. Much like LMPD, Colerain documented when officers administered Narcan to people

experiencing an overdose. Every 3 to 5 days a team consisting of a police officer, a paramedic and a licensed therapist contacted the victims and offered them professional services. Colerain Police led this initiative because the police reports are law enforcement documents and therefore not subject to HIPAA laws.

The process begins with identifying individuals that were administered Narcan by police. An officer then attempts to contact the individual either by phone or in person and ask if they would be interested in receiving a visit from the team to receive treatment. Upon receiving a positive response, the team travels to the individual, preferably with 3-5 days of the initial incident. The officer makes initial contact, explains the purpose of the visit and introduces the team members. In the Colerain Model a paramedic or EMT is present due to the increased likelihood of another overdose. If the individual is receptive the therapist then speaks to them and explains the services available. Once the therapist begins speaking to the individual the officer quietly steps back and allows the therapist to take over. Due to HIPAA concerns, the officer is not part of the consultation and allows complete privacy between the therapist and individual. The officer often uses this opportunity to step out or speak to family members privately to encourage service acceptance.

The program is administered by an officer with the Colerain Police Department, the assistant fire chief and the CEO of Addiction Services Council (their equivalent of Centerstone). As part of their normal duties, patrol officers take part in the interventions along with members of their EMS and Addiction Services Council. In contrast, Boone County Police assign a single officer to handle all aspects of their overdose response and coordinate with Addiction Services Council on offering services.

Colerain, OH experienced an increase in overdoses every year from 2012 to 2015. In the first full year of the program (2016) Colerain experienced a 10% reduction in reported overdoses. In the first half of 2015 Colerain Police responded to 96 overdoses and 19 associated cardiac arrests. During the same time period in 2016 those number fell to 67 and 6. Most notably, nearly 80% of the individuals contacted have entered some sort of treatment. The available data suggests quick and effective services result in fewer overdoses and enhanced treatment.

## PROPOSED PROCEDURE

I propose we initiate a pilot project in the 4<sup>th</sup> Division that mimics the Colerain model.

A program coordinator would oversee the pilot project. The coordinator will identify individuals that were administered Narcan by LMPD through the Narcan Administration Forms. The coordinator will conduct a background check, making sure the individual is not wanted, and does not have a history of assaulting

Police/ EMS. If an individual is wanted or has a history of violence the coordinator will decide on the appropriate course of action. If the individual is deemed an appropriate candidate, the coordinator would follow the procedure established by Colerain and make adjustments as needed. All data collection will be conducted by Centerstone.

## CONSIDERATIONS

LMPD already possesses much of the internal structure to begin the aforementioned pilot project. We already have Narcan forms to identify the individuals that need services. We already have the ability to research phone numbers, addresses and conduct background checks.

Staffing for the project is one consideration that would need to be addressed. For the pilot project in the 4<sup>th</sup> Division I will serve as the coordinator and provide the police services. The only anticipated costs to LMPD would be some occasional overtime for team visits. We will also need to develop material explaining our purpose and services (pamphlets, handouts etc..) and consider printing costs associated with it. Centerstone will work with us in developing a database for tracking purposes and research. LMPD already possesses the necessary training to conduct the pilot project. Looking to the future we would need to research specific training, seminars and conventions that address opioid addiction and overdoses.

## SUMMARY

The Addiction Outreach Unit has the potential to provide coordinated, timely and professional services to overdose victims. By taking the lead on this important project, LMPD will enhance public safety and provide a positive involvement in the community. If successful, we will reduce overdose deaths and provide treatment to those that need assistance. We will also build strong relationships with other government agencies and within the community.

## Luckett, Daniel R

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**From:** Butler, Marianne  
**Sent:** Friday, November 9, 2018 5:09 PM  
**To:** Luckett, Daniel R; Hughes, Susan  
**Subject:** Fw: Addiction Outreach Unit proposal  
**Attachments:** AOU proposal.doc

Print out this email to attach to the transfer of funds

Thanks Marianne

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**From:** Grissom, Jason  
**Sent:** Friday, November 9, 2018 10:48:24 AM  
**To:** Butler, Marianne; Luckett, Daniel R  
**Subject:** Addiction Outreach Unit proposal

Councilwoman Butler and Mr. Luckett,  
Attached is a proposal I sent to the Chief earlier this year for an Addiction Outreach Unit. The idea behind it is to follow up with individuals LMPD administers Narcan to and try to get them in to treatment with Centerstone. Since July I have been working this as a pilot project. So far I have attempted to contact 17 individuals, six have accepted. More importantly 4 of the last 6 have accepted- mainly because I have done a better job of researching information on the individuals involved. I will be submitting a request for funding before the end of the year to supplement this project. I do not expect this to be a costly project. The main costs will be to develop some handout materials and for overtime. I wanted you both to be aware of this because I believe it has the potential to be a valuable tool in the fight against addiction. Metro District 15 has been hit hard by the opioid epidemic and the highest percentage of individuals I have reached out to either live or overdosed there. As I take the next steps I ask for any advice, guidance or assistance you can offer.

Respectfully,

Lt. Jason Grissom  
Louisville Metro Police  
Fourth Division  
(502) 574-7010

## Luckett, Daniel R

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**From:** Butler, Marianne  
**Sent:** Friday, November 9, 2018 5:07 PM  
**To:** Grissom, Jason  
**Cc:** Luckett, Daniel R; Hughes, Susan  
**Subject:** Re: Acceptance of funds

Thank you for undertaking this project

We will work on transferring the money

Marianne

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**From:** Grissom, Jason  
**Sent:** Friday, November 9, 2018 1:37:24 PM  
**To:** Butler, Marianne  
**Subject:** Acceptance of funds

Councilwoman Marianne Butler,

On behalf of LMPD's 4<sup>th</sup> Division I am glad to accept your generous offer of \$10,000 for the Addiction Outreach Unit. This initiative will provide needed follow up assessment and treatment to overdose victims that has affected all of Metro Louisville and District 15 in particular.

I am extremely grateful for your support, thank you for all you have done for the city and LMPD.

Respectfully,

Lt. Jason Grissom  
Louisville Metro Police  
Fourth Division  
(502) 574-7010