

**Planning Commission
Staff Report**
July 16th, 2015



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|--------------------------|---|
| Case No: | 15ZONE1004 |
| Request: | Change in zoning from C-1 to EZ-1; Change in form district from Neighborhood to Suburban Workplace; Land Development Code waivers for pedestrian connectivity and outdoor amenity areas and Detailed District Development Plan on 28.7 acres |
| Project Name: | Louisville Industrial Center Building W |
| Location: | 7830 National Turnpike |
| Owner: | Alesia G. Bishop Randall K. George Laura G. Band |
| Applicant: | NAI Fortis Group |
| Representative: | Bill Bardenwerper |
| Jurisdiction: | Louisville Metro |
| Council District: | 13 – Vicki Aubrey Welch |
| Case Manager: | Christopher Brown, Planner II |

REQUEST

- Change in Form District from Neighborhood to Suburban Workplace
- Change in zoning from C-1 to EZ-1
- Waiver #1: Waiver from Chapter 5.9.2.a.b.i of the Land Development Code to not provide the required pedestrian connection from Patrick Henry Road
- Waiver #2: Waiver from Chapter 5.12.2 of the Land Development Code to reduce the required outdoor amenities to 5,000 SF
- Detailed District Development plan

CASE SUMMARY/BACKGROUND/SITE CONTEXT

Existing Zoning District: C-1
Proposed Zoning District: EZ-1
Existing Form District: Neighborhood
Proposed Form District: Suburban Workplace
Existing Use: Vacant
Proposed Use: Office/Warehouse
Minimum Parking Spaces Required: 186
Maximum Parking Spaces Allowed: 300
Parking Spaces Proposed: 273
Plan Certain Docket #: None

The proposal is for a change in zoning from C-1 to EZ-1 to construct a 414,960 SF office and warehouse use on the vacant property currently located within the Neighborhood Form District. The vacant lot is located on the west side of National Turnpike in an area of mixed industrial, office and residential with some commercial located further to the south. On the eastern side of National Turnpike, a majority of the uses are industrial or related to the industrial uses in the area with CSX rail lines even further to their rear. To the north and west, there is a mix of both single and multi-family residential uses. The intersection of Outer Loop and National

Turnpike is to the south of the site with a mix of commercial, manufacturing and residential uses along the roadway going toward the intersection. Further south from the site beyond Outer Loop is the connection to the Gene Snyder Freeway (I-265) from National Turnpike. Properties to the south and east are located within the Suburban Workplace Form District along the National Turnpike corridor. The Neighborhood Form District extends from the subject site to the north and west in the areas of the residential uses.

The applicant is requesting to waive the pedestrian connection requirement from the Patrick Henry Road ROW to the site. Pedestrian connectivity from this ROW would interrupt the berming and landscaping being provided as mitigation and separation between the residential and non-residential uses. All other pedestrian connections will be provided on the site. The applicant is also requesting to reduce the required amenities area to 5,000 SF. This will constitute an estimated 10% of the office space associated with the proposal. It will be provided along the southeast corner of the building as a landscaped seating area.

LAND USE/ZONING DISTRICT/FORM DISTRICT TABLE

| | Land Use | Zoning | Form District |
|-------------------------------|---------------------------|--------|---------------|
| Subject Property | | | |
| Existing | Vacant | C-1 | N |
| Proposed | Office/Warehouse | EZ-1 | SW |
| Surrounding Properties | | | |
| North | Multi-Family Residential | R-7 | N |
| South | Single Family Residential | R-4 | SW |
| East | Warehouse | EZ-1 | SW |
| West | Multi-Family Residential | R-7 | N |

PREVIOUS CASES ON SITE

No previous cases on the site.

INTERESTED PARTY COMMENTS

None received.

APPLICABLE PLANS AND POLICIES

Cornerstone 2020
Land Development Code

STANDARD OF REVIEW FOR REZONING

Criteria for granting the proposed form district change/rezoning: KRS Chapter 100.213

1. The proposed form district/rezoning change complies with the applicable guidelines and policies Cornerstone 2020; OR
2. The existing form district/zoning classification is inappropriate and the proposed classification is appropriate; OR
3. There have been major changes of an economic, physical, or social nature within the area involved which were not anticipated in Cornerstone 2020 which have substantially altered the basic character of the area.

STAFF ANALYSIS FOR REZONING

Following is staff's analysis of the proposed rezoning against the Guidelines and Policies of Cornerstone 2020.

The site is located in the Neighborhood Form District

The Neighborhood Form is characterized by predominantly residential uses that vary from low to high density and that blend compatibly into the existing landscape and neighborhood areas. High-density uses will be limited in scope to minor or major arterials and to areas that have limited impact on the low to moderate density residential areas.

The Neighborhood Form will contain diverse housing types in order to provide housing choices for differing ages and incomes. New neighborhoods are encouraged to incorporate these different housing types within a neighborhood as long as the different types are designed to be compatible with nearby land uses. These types may include, but not be limited to large lot single family developments with cul-de-sacs, neo-traditional neighborhoods with short blocks or walkways in the middle of long blocks to connect with other streets, villages and zero-lot line neighborhoods with open space, and high density multi-family condominium-style or rental housing.

The Neighborhood Form may contain open space and, at appropriate locations, civic uses and neighborhood centers with a mixture of uses such as offices, retail shops, restaurants and services. These neighborhood centers should be at a scale that is appropriate for nearby neighborhoods. The Neighborhood Form should provide for accessibility and connectivity between adjacent uses and neighborhoods by automobile, pedestrian, bicycles and transit.

Neighborhood streets may be either curvilinear, rectilinear or in a grid pattern and should be designed to invite human interaction. Streets are connected and easily accessible to each other, using design elements such as short blocks or bike/walkways in the middle of long blocks to connect with other streets. Examples of design elements that encourage this interaction include narrow street widths, street trees, sidewalks, shaded seating/gathering areas and bus stops. Placement of utilities should permit the planting of shade trees along both sides of the streets.

The site is proposed to be located in the Suburban Workplace Form District

A Suburban Workplace is a form characterized by predominately industrial and office uses where the buildings are set back from the street in a landscaped setting. Suburban workplaces often contain a single large-scale use or a cluster of uses within a master planned development. New larger proposed industrial uses are encouraged to apply for a planned development district.

In order to provide adequate transportation access in suburban workplaces connected roads, public transportation and pedestrian facilities should be encouraged. Walkways to workplace-serving uses are encouraged for workplace employees. Development within suburban workplace form districts may need significant buffering from abutting uses.

The proposal to rezone the subject site from C-1, Commercial, to EZ-1, Enterprise Zone would create an industrial site in an area of both low and high intensity uses along the National Turnpike corridor. The existing Neighborhood form district encourages predominantly residential uses with a variety of density and contemplates office, commercial and civic uses that complement the surrounding residential. The proposal for large scale industrial warehouse and office use is inappropriate for this form district and follows the concepts of the Suburban Workplace found to the south and east of the site for other mixed industrial uses. The Suburban Workplace form district contemplates the location of single large-scale use or a cluster of uses within a planned development of predominantly industrial and associated office uses. The proposal integrates into the form district pattern to the east and south of the subject site along National Turnpike in setback and form.

The applicant has demonstrated that the proposed EZ-1 zoning district will comply with **Guideline 1, Community Form** since the proposal will integrate into the pattern of larger industrial developments to the east of the site. It incorporates access to the public ROW, transit and pedestrian use with connections to the warehouse and associated office space throughout the site.

The applicant has demonstrated that the proposed EZ-1 zoning district will comply with **Guideline 3, Compatibility** with the appropriate transitions and buffering being provided adjacent to existing residentially zoned and used properties within the vicinity to the north and west. The buildings follow the setback pattern and design of the form district. The higher intensity use is located along a transit corridor and in an area near the intersection of National Turnpike and both Outer Loop and the Gene Snyder Freeway. There are also major CSX rail lines located to the east of the site.

The proposal complies with the natural areas guidelines of the Comprehensive Plan under **Guideline 5, Natural Areas and Scenic and Historic Resources**. The property has a FEMA floodplain along the western property perimeter. The proposal respects the natural features of the site and no portion of the development encroaches into the floodplain.

The proposal complies with the guidelines of the Comprehensive Plan under **Guideline 6, Economic Growth and Sustainability** by creating an expansion of industry similar to existing industrial subdivisions to the east along the CSX rail line. The proposed industrial development is located along an arterial street within close proximity of an expressway interchange to the south of the subject site.

The proposal provides for appropriate multi-modal transportation facilities following the Comprehensive Plan under **Guidelines 7 and 8, Circulation and Transportation Facility Design**. Sidewalks exist along National Turnpike and pedestrian connections will be extended along National Turnpike and Tolls Lane into the property to serve pedestrian traffic. The Suburban Workplace form district encourages pedestrian and public transit connections with walkways throughout developments to serve the workplace employees. The sidewalk network connects to the main ROW along National Turnpike and the transit route that serves this portion of the roadway.

All other agency comments should be addressed to demonstrate compliance with the remaining Guidelines and Policies of Cornerstone 2020.

A checklist is attached to the end of this staff report with a more detailed analysis. The Louisville Metro Planning Commission is charged with making a recommendation to the Louisville Metro Council regarding the appropriateness of this zoning map amendment. The Louisville Metro Council has zoning authority over the property in question.

STANDARD OF REVIEW AND STAFF ANALYSIS FOR WAIVERS (Pedestrian Connection)

- (a) The waiver will not adversely affect adjacent property owners; and

STAFF: The waiver will not adversely affect adjacent property owners since completed sidewalks will be provided along National Turnpike and Tolls Road with full pedestrian connections into the site.

- (b) The waiver will not violate specific guidelines of Cornerstone 2020; and

STAFF: Guideline 7, Policy 1 states that developments should be evaluated for their impact on the street and roadway system and to ensure that those who propose new developments bear or reasonably share in the costs of the public facilities and services made necessary by development. Guideline 9, Policy 1 states that new development should provide, where appropriate, for the movement of pedestrians, bicyclists and transit users with sidewalks along the streets of all developments where appropriate. The waiver will not violate specific guidelines of Cornerstone 2020 since full pedestrian connectivity will be provided from the ROWs along National Turnpike and Tolls Road in conjunction with the vehicular access points.

- (c) The extent of the waiver of the regulation is the minimum necessary to afford relief to the applicant; and

STAFF: The extent of the waiver of the regulation is the minimum necessary to afford relief to the applicant since the pedestrian connections being provided will allow full pedestrian, transit and cyclist access to the proposed development.

- (d) Either:

(i) The applicant has incorporated other design measures that exceed the minimums of the district and compensate for non-compliance with the requirements to be waived (net beneficial effect); OR
(ii) The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or would create an unnecessary hardship on the applicant.

STAFF: The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or would create an unnecessary hardship on the applicant since the additional pedestrian connection from Patrick Henry Road would interrupt the needed berming and buffering potentially creating a nuisance situation along the residential area to the north.

STANDARD OF REVIEW AND STAFF ANALYSIS FOR WAIVERS (Amenity Area)

- (a) The waiver will not adversely affect adjacent property owners; and

STAFF: The waiver will not adversely affect adjacent property owners since the amenity area will only serve the privately owned subject site.

- (b) The waiver will not violate specific guidelines of Cornerstone 2020; and

STAFF: The waiver will not violate specific guidelines of Cornerstone 2020 since amenity areas will be provided on the site to accommodate the office use portions of the property.

- (c) The extent of the waiver of the regulation is the minimum necessary to afford relief to the applicant; and

STAFF: The extent of the waiver of the regulation is the minimum necessary to afford relief to the applicant since the site does not have sufficient spacing to provide outdoor amenity areas equaling ten percent of the entire structure and mix of uses.

- (d) Either:

(i) The applicant has incorporated other design measures that exceed the minimums of the district and compensate for non-compliance with the requirements to be waived (net beneficial effect); OR
(ii) The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or would create an unnecessary hardship on the applicant.

STAFF: The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or would create an unnecessary hardship on the applicant by requiring additional amenity area beyond the amount requested as part of the development plan.

STANDARD OF REVIEW AND STAFF ANALYSIS FOR DDDP and BINDING ELEMENTS

- a. The conservation of natural resources on the property proposed for development, including: trees and other living vegetation, steep slopes, water courses, flood plains, soils, air quality, scenic views, and historic sites;

STAFF: The proposal respects the existing FEMA floodplain along the western property perimeter. Tree canopy requirements of the Land Development Code will be provided on the subject site.

- b. The provisions for safe and efficient vehicular and pedestrian transportation both within the development and the community;

STAFF: Provisions for safe and efficient vehicular and pedestrian transportation within and around the development and the community has been provided, and Metro Public Works and the Kentucky Transportation Cabinet have approved the preliminary development plan.

- c. The provision of sufficient open space (scenic and recreational) to meet the needs of the proposed development;

STAFF: The needed open space and amenity area will be provided on the site.

- d. The provision of adequate drainage facilities on the subject site in order to prevent drainage problems from occurring on the subject site or within the community;

STAFF: The Metropolitan Sewer District has approved the preliminary development plan and will ensure the provisions of adequate drainage facilities on the subject site in order to prevent drainage problems from occurring on the subject site or within the community.

- e. The compatibility of the overall site design (location of buildings, parking lots, screening, landscaping) and land use or uses with the existing and projected future development of the area;

STAFF: The overall site design and land uses are compatible with the existing and future development of the area. Appropriate landscape buffering and screening will be provided to screen adjacent properties and roadways. Buildings and parking lots will meet all required setbacks.

- f. Conformance of the development plan with the Comprehensive Plan and Land Development Code. Revised plan certain development plans shall be evaluated for conformance with the non-residential and mixed-use intent of the form districts and comprehensive plan.

STAFF: The development plan conforms to applicable guidelines and policies of the Comprehensive Plan and to requirements of the Land Development Code.

TECHNICAL REVIEW

- No outstanding technical review issues need to be addressed.

STAFF CONCLUSIONS

The proposal meets the guidelines of the Comprehensive Plan and requirements of the Land Development Code with the exception of the requested waivers. The requested waivers meet the standard of review as outlined in the staff analysis. Based upon the information in the staff report, the testimony and evidence provided at the public hearing, the Planning Commission must determine if the proposal is in conformance with the Comprehensive Plan; OR the existing form district/zoning classification is inappropriate and the proposed classification is appropriate; OR if there have been major changes of an economic, physical, or social nature within the area involved which were not anticipated in Cornerstone 2020 which have substantially altered the basic character of the area.

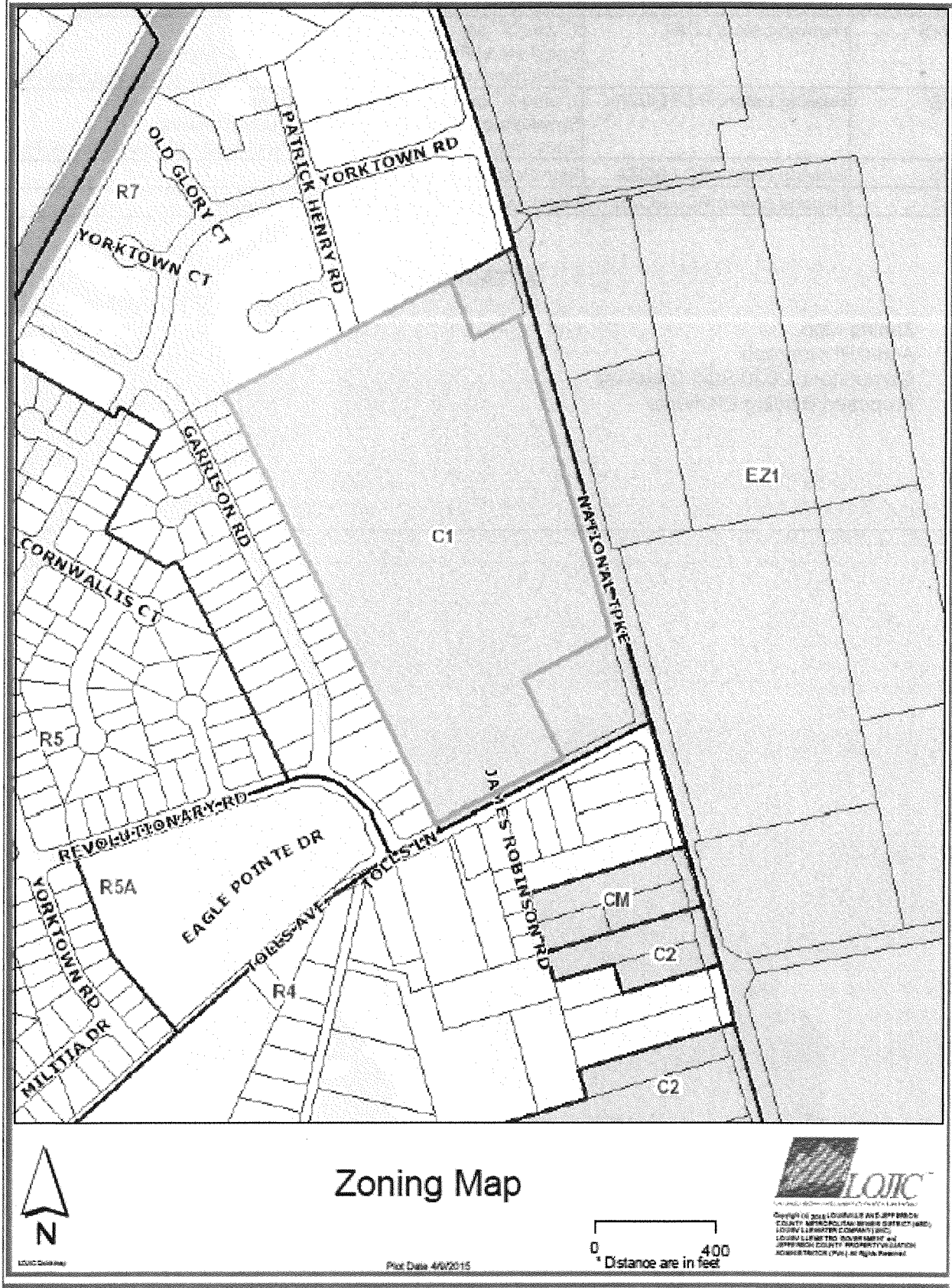
NOTIFICATION

| Date | Purpose of Notice | Recipients |
|---------|--------------------------|--|
| 5/21/15 | Hearing before LD&T | 1 st and 2 nd tier adjoining property owners Speakers at Planning Commission public hearing Subscribers of Council District 13 Notification of Development Proposals |
| 6/1/15 | Hearing before PC / BOZA | 1 st and 2 nd tier adjoining property owners Speakers at Planning Commission public hearing Subscribers of Council District 13 Notification of Development Proposals |
| 6/1/15 | Hearing before PC / BOZA | Sign Posting on property |
| 6/4/15 | Hearing before PC / BOZA | Legal Advertisement in the Courier-Journal |

ATTACHMENTS

1. Zoning Map
2. Aerial Photograph
3. Cornerstone 2020 Staff Checklist
4. Proposed Binding Elements

1. Zoning Map



Zoning Map



Copyright © 2015 LOIJC
 LOUDOUN COUNTY OFFICE OF INSPECTION AND JURISDICTION CONTROL
 10000 MARKET STREET, SUITE 200
 LEESBURG, VA 22079
 703.768.1234
 www.loijc.com

Plot Date 4/6/2015

2. Aerial Photograph



3. Cornerstone 2020 Staff Checklist

- + Exceeds Guideline
- √ Meets Guideline
- Does Not Meet Guideline
- +/- More Information Needed
- NA Not Applicable

| # | Cornerstone 2020 Guidelines & Policies | Cornerstone 2020 Plan Element | Plan Element or Portion of Plan Element | Final Finding | Final Comments |
|---|---|---|--|---------------|---|
| 1 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 1: Community Form | B.10: The proposal integrates into the pattern of development, which features buildings set back from the street in a landscaped setting. | √ | The proposal integrates into the form district pattern to the east and south of the subject site along National Turnpike in setback. |
| 2 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 1: Community Form | B.10: The proposal integrates into a planned development that features a mixture of related uses, and that may contain either a single major use or a cluster of uses. | √ | The proposal integrates into the industrial developments to the east along National Turnpike and includes a single major use with associate office space. |
| 3 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 1: Community Form | B.10: The proposal incorporates connected roads, encourages access to public transportation, and provides for pedestrians. | √ | The proposal incorporates pedestrian connectivity from the street frontage to the building and transit access exists along the street frontage. Connected roads are not included or encouraged since they are local level roads through residential areas. |
| 4 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 3: Compatibility | A.2: The proposed building materials increase the new development's compatibility. | √ | The building is compliant with the form district requirements. |
| 5 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 3: Compatibility | A.4/5/6/7: The proposal does not constitute a non-residential expansion into an existing residential area, or demonstrates that despite such an expansion, impacts on existing residences (including traffic, parking, signs, lighting, noise, odor and stormwater) are appropriately mitigated. | √ | The proposal is an existing non-residential site in an area of extensive residential uses. The non-residential proposal is a more intense classification. The proposal demonstrates that despite this expansion the impacts are mitigated with traffic being routed outside the residential areas and extensive berming and buffering being provided to the north and west residential areas. |
| 6 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 3: Compatibility | A.5: The proposal mitigates any potential odor or emissions associated with the development. | √ | The proposal mitigates any potential odor or emissions associated with the development. |
| 7 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 3: Compatibility | A.6: The proposal mitigates any adverse impacts of its associated traffic on nearby existing communities. | √ | The proposal mitigates any adverse impacts of its associated traffic on nearby existing communities. |
| 8 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 3: Compatibility | A.8: The proposal mitigates adverse impacts of its lighting on nearby properties, and on the night sky. | √ | Lighting will comply with the LDC. |

| # | Cornerstone 2020 Guidelines & Policies | Cornerstone 2020 Plan Element | Plan Element or Portion of Plan Element | Final Finding | Final Comments |
|----|---|--|---|---------------|--|
| 9 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 3: Compatibility | A.11: If the proposal is a higher density or intensity use, it is located along a transit corridor AND in or near an activity center. | √ | The higher intensity use is located along a transit corridor and in an area near the intersection of National Turnpike and both Outer Loop and the Gene Snyder Freeway. There are also major CSX rail lines located to the east of the site. |
| 10 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 3: Compatibility | A.21: The proposal provides appropriate transitions between uses that are substantially different in scale and intensity or density of development such as landscaped buffer yards, vegetative berms, compatible building design and materials, height restrictions, or setback requirements. | √ | The proposal demonstrates transition between uses with appropriate landscape yards and berming. |
| 11 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 3: Compatibility | A.22: The proposal mitigates the impacts caused when incompatible developments unavoidably occur adjacent to one another by using buffers that are of varying designs such as landscaping, vegetative berms and/or walls, and that address those aspects of the development that have the potential to adversely impact existing area developments. | √ | The proposal mitigates the impacts caused by the proximity of residential to non-residential with the use of extensive landscaping and berming to the north and west. |
| 12 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 3: Compatibility | A.23: Setbacks, lot dimensions and building heights are compatible with those of nearby developments that meet form district standards. | √ | Setbacks are compatible with those nearby to the east and south within the Suburban Workplace Form District. |
| 13 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 3: Compatibility | A.24: Parking, loading and delivery areas located adjacent to residential areas are designed to minimize adverse impacts of lighting, noise and other potential impacts, and that these areas are located to avoid negatively impacting motorists, residents and pedestrians. | √ | All parking areas are located and screened appropriately. |
| 14 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 3: Compatibility | A.24: The proposal includes screening and buffering of parking and circulation areas adjacent to the street, and uses design features or landscaping to fill gaps created by surface parking lots. Parking areas and garage doors are oriented to the side or back of buildings rather than to the street. | √ | All required screening, buffering and interior landscaping is being provided on the site. |
| 15 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 3: Compatibility | A.25: Parking garages are integrated into their surroundings and provide an active, inviting street-level appearance. | NA | A parking garage is not proposed. |
| 16 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 3: Compatibility | A.28: Signs are compatible with the form district pattern and contribute to the visual quality of their surroundings. | √ | Signs will be LDC compliant. |

| # | Cornerstone 2020 Guidelines & Policies | Cornerstone 2020 Plan Element | Plan Element or Portion of Plan Element | Final Finding | Final Comments |
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| 17 | Livability Goals H3 and H5, all related objectives | Community Form/Land Use Guideline 4: Open Space | A.2/3/7: The proposal provides open space that helps meet the needs of the community as a component of the development and provides for the continued maintenance of that open space. | √ | Open space/amenity space will be provided to meet the needs of the development and its workforce. |
| 18 | Livability Goals H3 and H5, all related objectives | Community Form/Land Use Guideline 4: Open Space | A.4: Open space design is consistent with the pattern of development in the Neighborhood Form District. | √ | Open space/amenity space will be provided to meet the needs of the development and its workforce. |
| 19 | Livability Goals H3 and H5, all related objectives | Community Form/Land Use Guideline 4: Open Space | A.5: The proposal integrates natural features into the pattern of development. | √ | The proposal respects the natural features of the site. |
| 20 | Livability Goals H3 and H5, all related objectives | Community Form/Land Use Guideline 5: Natural Areas and Scenic and Historic Resources | A.1: The proposal respects the natural features of the site through sensitive site design, avoids substantial changes to the topography and minimizes property damage and environmental degradation resulting from disturbance of natural systems. | √ | The proposal respects the natural features of the site. |
| 21 | Livability Goals H3 and H5, all related objectives | Community Form/Land Use Guideline 5: Natural Areas and Scenic and Historic Resources | A.2/4: The proposal includes the preservation, use or adaptive reuse of buildings, sites, districts and landscapes that are recognized as having historical or architectural value, and, if located within the impact area of these resources, is compatible in height, bulk, scale, architecture and placement. | √ | No landscapes or structures exist to preserve on the site. |
| 22 | Livability Goals H3 and H5, all related objectives | Community Form/Land Use Guideline 5: Natural Areas and Scenic and Historic Resources | A.6: Encourage development to avoid wet or highly permeable soils, severe, steep or unstable slopes with the potential for severe erosion. | √ | The proposal respects the natural features of the site. |
| 23 | People, Jobs and Housing Goal K4, Objective K4.1 | Marketplace Guideline 6: Economic Growth and Sustainability | A.1: Limit land uses in workplace districts to those land uses necessary to meet the needs of the industrial subdivision or workplace district and their employees. | √ | The proposed land use is an expansion of industry similar to existing industrial subdivisions to the east along the CSX rail line. |

| # | Cornerstone 2020 Guidelines & Policies | Cornerstone 2020 Plan Element | Plan Element or Portion of Plan Element | Final Finding | Final Comments |
|----|--|---|--|---------------|--|
| 24 | People, Jobs and Housing Goal K4, Objective K4.1 | Marketplace Guideline 6: Economic Growth and Sustainability | A.3: Encourage redevelopment, reinvestment and rehabilitation in the downtown where it is consistent with the form district pattern. | NA | The proposal is not located in a downtown. |
| 25 | Marketplace Strategy Goal A1, Objectives A1.3, A1.4, A1.5 | Marketplace Guideline 6: Economic Growth and Sustainability | A.4: Encourage industries to locate in industrial subdivisions or adjacent to existing industry to take advantage of special infrastructure needs. | √ | The proposed land use is an expansion of industry similar to existing industrial subdivisions to the east along the CSX rail line. |
| 26 | Land Use and Transportation Connection Goal E1, Objectives E1.1 and E1.3 | Marketplace Guideline 6: Economic Growth and Sustainability | A.6: Locate retail commercial development in activity centers. Locate uses generating large amounts of traffic on a major arterial, at the intersection of two minor arterials or at locations with good access to a major arterial and where the proposed use will not adversely affect adjacent areas. | √ | Traffic associated with the proposal will not adversely affect adjacent areas. It is located along the minor arterial corridor of National Turnpike. National Turnpike connects to the south with Outer Loop, a major arterial, and the Gene Snyder Freeway. |
| 27 | Land Use and Transportation Connection Goal E1, Objectives E1.1 and E1.3 | Marketplace Guideline 6: Economic Growth and Sustainability | A.8: Require industrial development with more than 100 employees to locate on or near an arterial street, preferably in close proximity to an expressway interchange. Require industrial development with less than 100 employees to locate on or near an arterial street. | √ | The proposed industrial development is located along an arterial street within close proximity of an expressway interchange to the south of the subject site. |
| 28 | Mobility Goals A1-A6, B1, C1, D1, E1, E2, F1, G1, H1-H4, I1-I7, all related Objectives | Mobility/Transportation Guideline 7: Circulation | A.1/2: The proposal will contribute its proportional share of the cost of roadway improvements and other services and public facilities made necessary by the development through physical improvements to these facilities, contribution of money, or other means. | √ | All needed improvements are being provided as part of the proposal. |
| 29 | Mobility Goals A1-A6, B1, C1, D1, E1, E2, F1, G1, H1-H4, I1-I7, all related Objectives | Mobility/Transportation Guideline 7: Circulation | A.3/4: The proposal promotes mass transit, bicycle and pedestrian use and provides amenities to support these modes of transportation. | √ | Transit and bicycle access will be provided and supported along the existing sidewalk network from National Turnpike. Pedestrian access is demonstrated from the street frontages of National Turnpike and Tolls Lane to the proposed building. |
| 30 | Mobility Goals A1-A6, B1, C1, D1, E1, E2, F1, G1, H1-H4, I1-I7, all related Objectives | Mobility/Transportation Guideline 7: Circulation | A.6: The proposal's transportation facilities are compatible with and support access to surrounding land uses, and contribute to the appropriate development of adjacent lands. The proposal includes at least one continuous roadway through the development, adequate street stubs, and relies on cul-de-sacs only as short side streets or where natural features limit development of "through" roads. | √ | The proposal's transportation facilities are compatible with and support access to surrounding land uses. |
| 31 | Mobility Goals A1-A6, B1, C1, D1, E1, E2, F1, G1, H1-H4, I1-I7, all related Objectives | Mobility/Transportation Guideline 7: Circulation | A.9: The proposal includes the dedication of rights-of-way for street, transit corridors, bikeway and walkway facilities within or abutting the development. | NA | No ROW dedication is required. |
| 32 | Mobility Goals A1-A6, B1, C1, D1, E1, E2, F1, G1, H1-H4, I1-I7, all related Objectives | Mobility/Transportation Guideline 7: Circulation | A.10: The proposal includes adequate parking spaces to support the use. | √ | The proposal includes adequate parking to support the use. |

| # | Cornerstone 2020 Guidelines & Policies | Cornerstone 2020 Plan Element | Plan Element or Portion of Plan Element | Final Finding | Final Comments |
|----|--|--|---|---------------|---|
| 33 | Mobility Goals A1-A6, B1, C1, D1, E1, E2, F1, G1, H1-H4, I1-I7, all related Objectives | Mobility/Transportation Guideline 7: Circulation | A.13/16: The proposal provides for joint and cross access through the development and to connect to adjacent development sites. | NA | Joint and cross access from the site is not appropriate. |
| 34 | Mobility Goals A1-A6, B1, C1, D1, E1, E2, F1, G1, H1-H4, I1-I7, all related Objectives | Mobility/Transportation Guideline 8: Transportation Facility Design | A.8: Adequate stub streets are provided for future roadway connections that support and contribute to appropriate development of adjacent land. | NA | Street stubs are not needed or required. |
| 35 | Mobility Goals A1-A6, B1, C1, D1, E1, E2, F1, G1, H1-H4, I1-I7, all related Objectives | Mobility/Transportation Guideline 8: Transportation Facility Design | A.9: Avoid access to development through areas of significantly lower intensity or density if such access would create a significant nuisance. | √ | No access is proposed through areas of significantly lower intensity. Access is proposed from National Turnpike. |
| 36 | Mobility Goals A1-A6, B1, C1, D1, E1, E2, F1, G1, H1-H4, I1-I7, all related Objectives | Mobility/Transportation Guideline 8: Transportation Facility Design | A.11: The development provides for an appropriate functional hierarchy of streets and appropriate linkages between activity areas in and adjacent to the development site. | NA | No additional street connectivity is required as part of proposal. |
| 37 | Mobility Goals A1-A6, B1, C1, D1, E1, E2, F1, G1, H1-H4, I1-I7, all related Objectives | Mobility/Transportation Guideline 9: Bicycle, Pedestrian and Transit | A.1/2: The proposal provides, where appropriate, for the movement of pedestrians, bicyclists and transit users around and through the development, provides bicycle and pedestrian connections to adjacent developments and to transit stops, and is appropriately located for its density and intensity. | √ | Transit and bicycle access will be provided and supported along the existing sidewalk network from National Turnpike. Pedestrian access is demonstrated from the street frontages of National Turnpike and Tolls Lane to the proposed building. |
| 38 | Livability, Goals B1, B2, B3, B4, Objectives B1.1-1.8, B2.1-2.7, B3.1-3.4, B4.1-4.3 | Livability/Environment Guideline 10: Flooding and Stormwater | The proposal's drainage plans have been approved by MSD, and the proposal mitigates negative impacts to the floodplain and minimizes impervious area. Solid blue-line streams are protected through a vegetative buffer, and drainage designs are capable of accommodating upstream runoff assuming a fully-developed watershed. If streambank restoration or preservation is necessary, the proposal uses best management practices. | √ | MSD preliminarily approved the proposal. |
| 39 | Livability Goals C1, C2, C3, C4, all related Objectives | Livability/Environment Guideline 12: Air Quality | The proposal has been reviewed by APCD and found to not have a negative impact on air quality. | √ | APCD approved the proposal. |

**Land Development & Transportation
Staff Report**
June 11th, 2015



| | |
|--------------------------|---|
| Case No: | 15ZONE1004 |
| Request: | Change in zoning from C-1 to EZ-1; Change in form district from Neighborhood to Suburban Workplace; Land Development Code waivers and Detailed District Development Plan |
| Project Name: | Louisville Industrial Center Building W |
| Location: | 7830 National Turnpike |
| Owner: | Alesia G. Bishop Randall K. George Laura G. Band |
| Applicant: | NAI Fortis Group |
| Representative: | Bill Bardenwerper |
| Jurisdiction: | Louisville Metro |
| Council District: | 13 – Vicki Aubrey Welch |
| Case Manager: | Christopher Brown, Planner II |

REQUEST

- Change in Form District from Neighborhood to Suburban Workplace
- Change in zoning from C-1 to EZ-1
- Waiver #1: Waiver from Chapter 5.9.2.a.b.i of the Land Development Code to not provide the required pedestrian connection from Patrick Henry Road
- Waiver #2: Waiver from Chapter 5.12.2 of the Land Development Code to reduce the required outdoor amenities to 5,000 SF
- Detailed District Development plan

CASE SUMMARY/BACKGROUND/SITE CONTEXT

Existing Zoning District: C-1
Proposed Zoning District: EZ-1
Existing Form District: Neighborhood
Proposed Form District: Suburban Workplace
Existing Use: Vacant
Proposed Use: Office/Warehouse
Minimum Parking Spaces Required: 186
Maximum Parking Spaces Allowed: 300
Parking Spaces Proposed: 288
Plan Certain Docket #: None

The proposal is for a change in zoning from C-1 to EZ-1 to construct a 414,960 SF office and warehouse use on the vacant property currently located within the Neighborhood Form District. The vacant lot is located on the west side of National Turnpike in an area of mixed industrial, office and residential with some commercial located further to the south. On the eastern side of National Turnpike, a majority of the uses are industrial or related to the industrial uses in the area with CSX rail lines even further to their rear. To the north and west, there is a mix of both single and multi-family residential uses. The intersection of Outer Loop and National Turnpike is to the south of the site with a mix of commercial, manufacturing and residential uses along the

roadway going toward the intersection. Further south from the site beyond Outer Loop is the connection to the Gene Snyder Freeway (I-265) from National Turnpike. Properties to the south and east are located within the Suburban Workplace Form District along the National Turnpike corridor. The Neighborhood Form District extends from the subject site to the north and west in the areas of the residential uses.

LAND USE/ZONING DISTRICT/FORM DISTRICT TABLE

| | Land Use | Zoning | Form District |
|-------------------------------|---------------------------|--------|---------------|
| Subject Property | | | |
| Existing | Vacant | C-1 | N |
| Proposed | Office/Warehouse | EZ-1 | SW |
| Surrounding Properties | | | |
| North | Multi-Family Residential | R-7 | N |
| South | Single Family Residential | R-4 | SW |
| East | Warehouse | EZ-1 | SW |
| West | Multi-Family Residential | R-7 | N |

PREVIOUS CASES ON SITE

No previous cases on the site.

INTERESTED PARTY COMMENTS

None received.

APPLICABLE PLANS AND POLICIES

Cornerstone 2020
Land Development Code

STANDARD OF REVIEW FOR REZONING

Criteria for granting the proposed form district change/rezoning: KRS Chapter 100.213

- The proposed form district/rezoning change complies with the applicable guidelines and policies Cornerstone 2020; **OR**
- The existing form district/zoning classification is inappropriate and the proposed classification is appropriate; **OR**
- There have been major changes of an economic, physical, or social nature within the area involved which were not anticipated in Cornerstone 2020 which have substantially altered the basic character of the area.

STAFF ANALYSIS FOR REZONING

Following is staff's analysis of the proposed rezoning against the Guidelines and Policies of Cornerstone 2020.

The site is located in the Neighborhood Form District

The Neighborhood Form is characterized by predominantly residential uses that vary from low to high density and that blend compatibly into the existing landscape and neighborhood areas. High-density uses will be limited in scope to minor or major arterials and to areas that have limited impact on the low to moderate density residential areas.

The Neighborhood Form will contain diverse housing types in order to provide housing choices for differing ages and incomes. New neighborhoods are encouraged to incorporate these different housing types within a neighborhood as long as the different types are designed to be compatible with nearby land uses. These types may include, but not be limited to large lot single family developments with cul-de-sacs, neo-traditional neighborhoods with short blocks or walkways in the middle of long blocks to connect with other streets, villages and zero-lot line neighborhoods with open space, and high density multi-family condominium-style or rental housing.

The Neighborhood Form may contain open space and, at appropriate locations, civic uses and neighborhood centers with a mixture of uses such as offices, retail shops, restaurants and services. These neighborhood centers should be at a scale that is appropriate for nearby neighborhoods. The Neighborhood Form should provide for accessibility and connectivity between adjacent uses and neighborhoods by automobile, pedestrian, bicycles and transit.

Neighborhood streets may be either curvilinear, rectilinear or in a grid pattern and should be designed to invite human interaction. Streets are connected and easily accessible to each other, using design elements such as short blocks or bike/walkways in the middle of long blocks to connect with other streets. Examples of design elements that encourage this interaction include narrow street widths, street trees, sidewalks, shaded seating/gathering areas and bus stops. Placement of utilities should permit the planting of shade trees along both sides of the streets.

The site is proposed to be located in the Suburban Workplace Form District

A Suburban Workplace is a form characterized by predominately industrial and office uses where the buildings are set back from the street in a landscaped setting. Suburban workplaces often contain a single large-scale use or a cluster of uses within a master planned development. New larger proposed industrial uses are encouraged to apply for a planned development district.

In order to provide adequate transportation access in suburban workplaces connected roads, public transportation and pedestrian facilities should be encouraged. Walkways to workplace-serving uses are encouraged for workplace employees. Development within suburban workplace form districts may need significant buffering from abutting uses.

TECHNICAL REVIEW

- The development plan needs to be updated with the outdoor amenities area requirement and the waiver request associated with the amount of outdoor amenity area.

STAFF CONCLUSIONS

The proposal is ready for a public hearing.

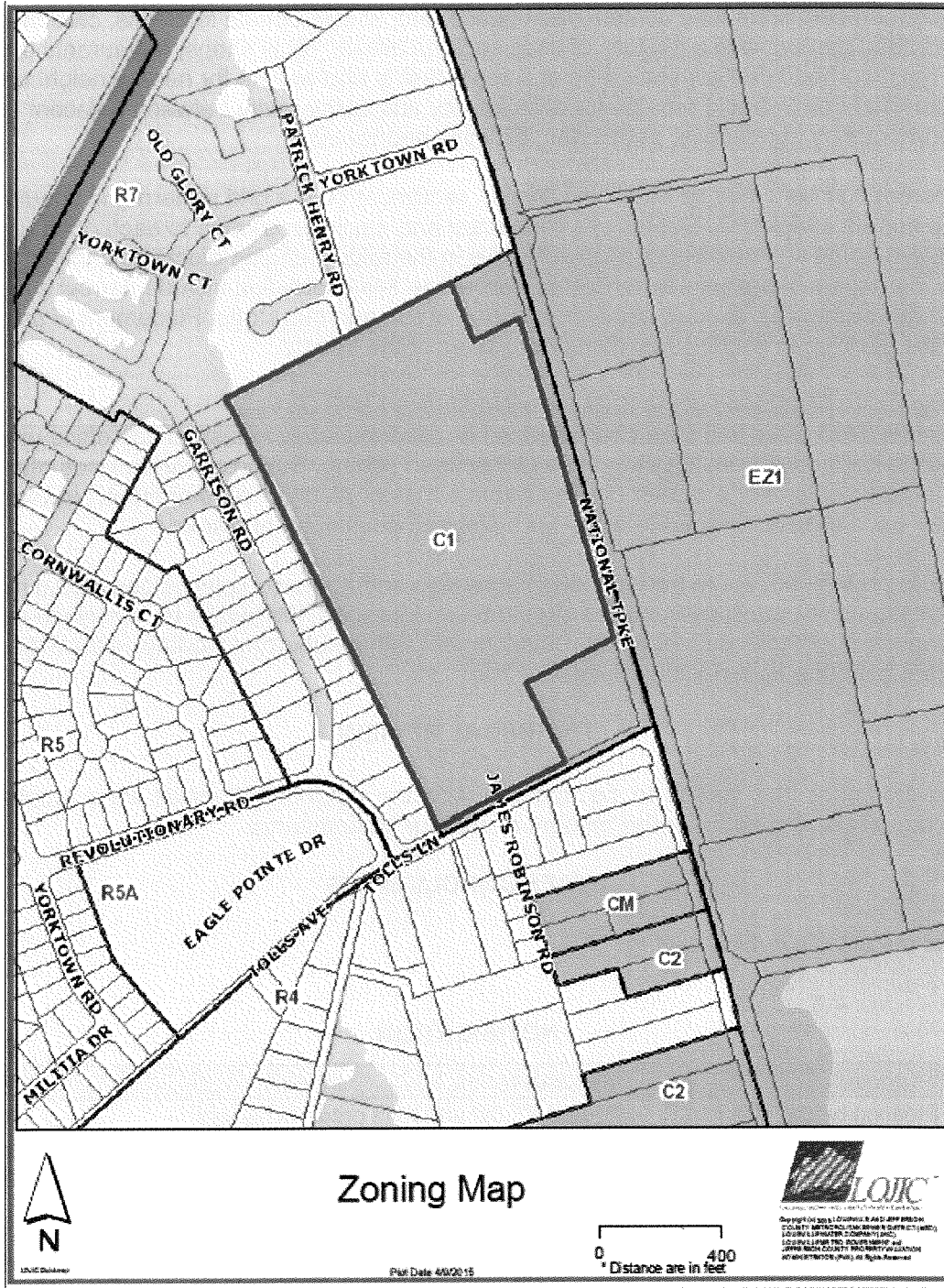
NOTIFICATION

| Date | Purpose of Notice | Recipients |
|---------|---------------------|--|
| 5/21/15 | Hearing before LD&T | 1 st and 2 nd tier adjoining property owners Speakers at Planning Commission public hearing Subscribers of Council District 13 Notification of Development Proposals |
| | Hearing before PC | 1 st and 2 nd tier adjoining property owners Speakers at Planning Commission public hearing Subscribers of Council District 13 Notification of Development Proposals |
| | Hearing before PC | Sign Posting on property |
| | Hearing before PC | Legal Advertisement in the Courier-Journal |

ATTACHMENTS

- 1. Zoning Map
- 2. Aerial Photograph
- 3. Proposed Binding Elements

1. **Zoning Map**



3. Proposed Binding Elements

1. The development shall be in accordance with the approved district development plan, all applicable sections of the Land Development Code (LDC) and agreed upon binding elements unless amended pursuant to the Land Development Code. Any changes/additions/alterations of any binding element(s) shall be submitted to the Planning Commission or the Planning Commission's designee for review and approval; any changes/additions/alterations not so referred shall not be valid.
2. The development shall not exceed 414,960 square feet of gross floor area.
3. No outdoor advertising signs, small freestanding signs, pennants, balloons, or banners shall be permitted on the site.
4. Construction fencing shall be erected when off-site trees or tree canopy exists within 3' of a common property line. Fencing shall be in place prior to any grading or construction to protect the existing root systems from compaction. The fencing shall enclose the entire area beneath the tree canopy and shall remain in place until all construction is completed. No parking, material storage or construction activities are permitted within the protected area.
5. Before any permit (including but not limited to building, parking lot, change of use, site disturbance, alteration permit or demolition permit) is requested:
 - a. The development plan must receive full construction approval from Louisville Metro Department of Codes and Regulations Construction Permits and Transportation Planning Review and the Metropolitan Sewer District.
 - b. Encroachment permits must be obtained from the Kentucky Department of Transportation, Bureau of Highways.
 - c. The property owner/developer must obtain approval of a detailed plan for screening (buffering/landscaping) as described in Chapter 10 prior to requesting a building permit. Such plan shall be implemented prior to occupancy of the site and shall be maintained thereafter.
6. A certificate of occupancy must be received from the appropriate code enforcement department prior to occupancy of the structure or land for the proposed use. All binding elements requiring action and approval must be implemented prior to requesting issuance of the certificate of occupancy, unless specifically waived by the Planning Commission.
7. There shall be no outdoor music (live, piped, radio or amplified) or outdoor PA system audible beyond the property line or permitted on the site.
8. The applicant, developer, or property owner shall provide copies of these binding elements to tenants, purchasers, contractors, subcontractors and other parties engaged in development of this site and shall advise them of the content of these binding elements. These binding elements shall run with the land and the owner of the property and occupant of the property shall at all times be responsible for compliance with these binding elements. At all times during development of the site, the applicant and developer, their heirs, successors; and assignees, contractors, subcontractors, and other parties engaged in development of the site, shall be responsible for compliance with these binding elements.
9. The materials and design of proposed structures shall be substantially the same as depicted in the rendering as presented at the _____ Planning Commission meeting.
10. No idling of trucks shall take place within 200 feet of single-family residences. No overnight idling of trucks shall be permitted on-site.

**Pre-Application
Staff Report**
April 9th, 2015



| | |
|--------------------------|---|
| Case No: | 15ZONE1004 |
| Request: | Change in zoning from C-1 to EZ-1; Change in Form District from Neighborhood to Suburban Workplace |
| Project Name: | Louisville Industrial Center Building W |
| Location: | 7830 National Turnpike |
| Owner: | Alesia G. Bishop Randall K. George Laura G. Band |
| Applicant: | NAI Fortis Group |
| Representative: | Heritage Engineering LLC; Bill Bardenwerper |
| Jurisdiction: | Louisville Metro |
| Council District: | 13 – Vicki Aubrey Welch |
| Case Manager: | Christopher Brown, Planner II |

REQUEST

- Change in Form District from Neighborhood to Suburban Workplace
- Change in zoning from C-1 to EZ-1
- Detailed District Development plan

CASE SUMMARY/BACKGROUND/SITE CONTEXT

Existing Zoning District: C-1
Proposed Zoning District: EZ-1
Existing Form District: Neighborhood
Proposed Form District: Suburban Workplace
Existing Use: Vacant
Proposed Use: Office/Warehouse
Minimum Parking Spaces Required: 186
Maximum Parking Spaces Allowed: 300
Parking Spaces Proposed: 273
Plan Certain Docket #: None

The proposal is for a change in zoning from C-1 to EZ-1 to construct a 414,960 SF office and warehouse use on the vacant property currently located within the Neighborhood Form District. The vacant lot is located on the west side of National Turnpike in an area of mixed industrial, office and residential with some commercial located further to the south. On the eastern side of National Turnpike, a majority of the uses are industrial or related to the industrial uses in the area with CSX rail lines even further to their rear. To the north and west, there is a mix of both single and multi-family residential uses. The intersection of Outer Loop and National Turnpike is to the south of the site with a mix of commercial, manufacturing and residential uses along the roadway going toward the intersection. Further south from the site beyond Outer Loop is the connection to the Gene Snyder Freeway (I-265) from National Turnpike. Properties to the south and east are located within the Suburban Workplace Form District along the National Turnpike corridor. The Neighborhood Form District extends from the subject site to the north and west in the areas of the residential uses.

LAND USE/ZONING DISTRICT/FORM DISTRICT TABLE

| | Land Use | Zoning | Form District |
|-------------------------------|---------------------------|--------|---------------|
| Subject Property | | | |
| Existing | Vacant | C-1 | N |
| Proposed | Office/Warehouse | EZ-1 | SW |
| Surrounding Properties | | | |
| North | Multi-Family Residential | R-7 | N |
| South | Single Family Residential | R-4 | SW |
| East | Warehouse | EZ-1 | SW |
| West | Multi-Family Residential | R-7 | N |

PREVIOUS CASES ON SITE

No previous cases on the site.

INTERESTED PARTY COMMENTS

None received.

APPLICABLE PLANS AND POLICIES

Cornerstone 2020
Land Development Code

STANDARD OF REVIEW FOR REZONING

Criteria for granting the proposed form district change/rezoning: KRS Chapter 100.213

1. The proposed form district/rezoning change complies with the applicable guidelines and policies Cornerstone 2020; OR
2. The existing form district/zoning classification is inappropriate and the proposed classification is appropriate; OR
3. There have been major changes of an economic, physical, or social nature within the area involved which were not anticipated in Cornerstone 2020 which have substantially altered the basic character of the area.

STAFF ANALYSIS FOR REZONING

Following is staff's analysis of the proposed rezoning against the Guidelines and Policies of Cornerstone 2020.

The site is located in the Neighborhood Form District

The Neighborhood Form is characterized by predominantly residential uses that vary from low to high density and that blend compatibly into the existing landscape and neighborhood areas. High-density uses will be limited in scope to minor or major arterials and to areas that have limited impact on the low to moderate density residential areas.

The Neighborhood Form will contain diverse housing types in order to provide housing choices for differing ages and incomes. New neighborhoods are encouraged to incorporate these different housing types within a neighborhood as long as the different types are designed to be compatible with nearby land uses. These types may include, but not be limited to large lot single family developments with cul-

de-sacs, neo-traditional neighborhoods with short blocks or walkways in the middle of long blocks to connect with other streets, villages and zero-lot line neighborhoods with open space, and high density multi-family condominium-style or rental housing.

The Neighborhood Form may contain open space and, at appropriate locations, civic uses and neighborhood centers with a mixture of uses such as offices, retail shops, restaurants and services. These neighborhood centers should be at a scale that is appropriate for nearby neighborhoods. The Neighborhood Form should provide for accessibility and connectivity between adjacent uses and neighborhoods by automobile, pedestrian, bicycles and transit.

Neighborhood streets may be either curvilinear, rectilinear or in a grid pattern and should be designed to invite human interaction. Streets are connected and easily accessible to each other, using design elements such as short blocks or bike/walkways in the middle of long blocks to connect with other streets. Examples of design elements that encourage this interaction include narrow street widths, street trees, sidewalks, shaded seating/gathering areas and bus stops. Placement of utilities should permit the planting of shade trees along both sides of the streets.

The site is proposed to be located in the Suburban Workplace Form District

A Suburban Workplace is a form characterized by predominately industrial and office uses where the buildings are set back from the street in a landscaped setting. Suburban workplaces often contain a single large-scale use or a cluster of uses within a master planned development. New larger proposed industrial uses are encouraged to apply for a planned development district.

In order to provide adequate transportation access in suburban workplaces connected roads, public transportation and pedestrian facilities should be encouraged. Walkways to workplace-serving uses are encouraged for workplace employees. Development within suburban workplace form districts may need significant buffering from abutting uses.

The proposal to rezone the subject site from C-1, Commercial, to EZ-1, Enterprise Zone would create an industrial site in an area of both low and high intensity uses along the National Turnpike corridor. The existing Neighborhood form district encourages predominantly residential uses with a variety of density and contemplates office, commercial and civic uses that complement the surrounding residential. The proposed large scale industrial warehouse and office use is inappropriate for this form district and follows the concepts of the Suburban Workplace found to the south and east of the site for other mixed industrial uses. The Suburban Workplace form district contemplates the location of single large-scale use or a cluster of uses within a planned development of predominantly industrial and associated office uses. The applicant needs to demonstrate how the proposal is an expansion of a planned development or connects to the existing large industrial complex to the east along National Turnpike. The main issues that the applicant will also need to address regard the compatibility of the proposal with the surrounding residential uses to the north, south and west. The proposal shows landscape buffers with berming but additional elements such as screening, building design, traffic, lighting and noise will need to be addressed with the proposal to further determine its impact. The site is an existing non-residentially zoned property but the current proposal is for a higher intensity surrounded by low intensity residential uses.

All other agency comments should be addressed to demonstrate compliance with the remaining Guidelines and Policies of Cornerstone 2020.

A checklist is attached to the end of this staff report with a more detailed analysis. The Louisville Metro Planning Commission is charged with making a recommendation to the Louisville Metro Council regarding the appropriateness of this zoning map amendment. The Louisville Metro Council has zoning authority over the property in question.

TECHNICAL REVIEW

- See agency comments for development plan review comments.

STAFF CONCLUSIONS

The proposal is ready for a neighborhood meeting.

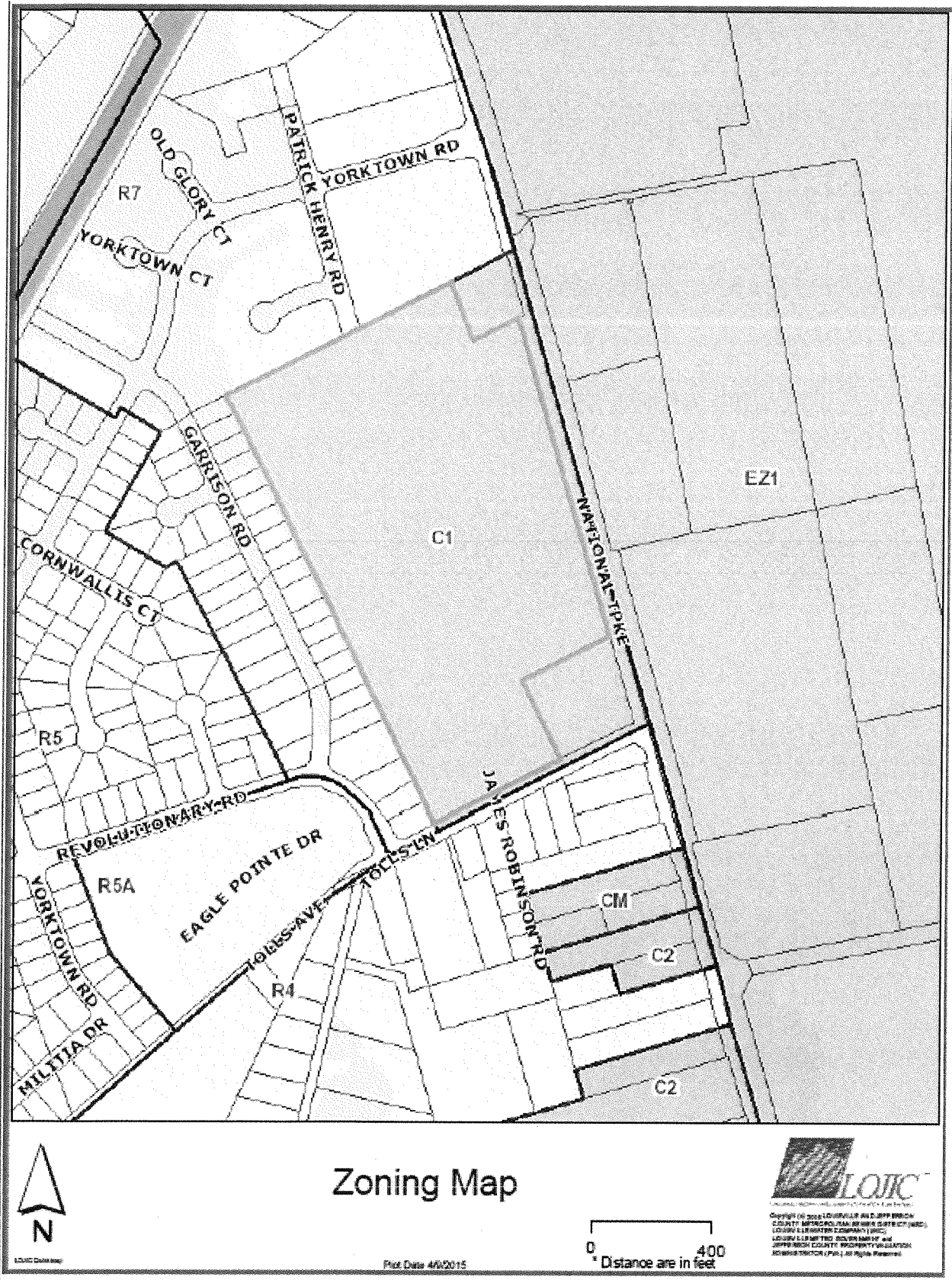
NOTIFICATION

| Date | Purpose of Notice | Recipients |
|------|--------------------------|---|
| | Hearing before LD&T | 1 st and 2 nd tier adjoining property owners Speakers at Planning Commission public hearing Subscribers of Council District Notification of Development Proposals |
| | Hearing before PC / BOZA | 1 st and 2 nd tier adjoining property owners Speakers at Planning Commission public hearing Subscribers of Council District Notification of Development Proposals |
| | Hearing before PC / BOZA | Sign Posting on property |
| | Hearing before PC / BOZA | Legal Advertisement in the Courier-Journal |

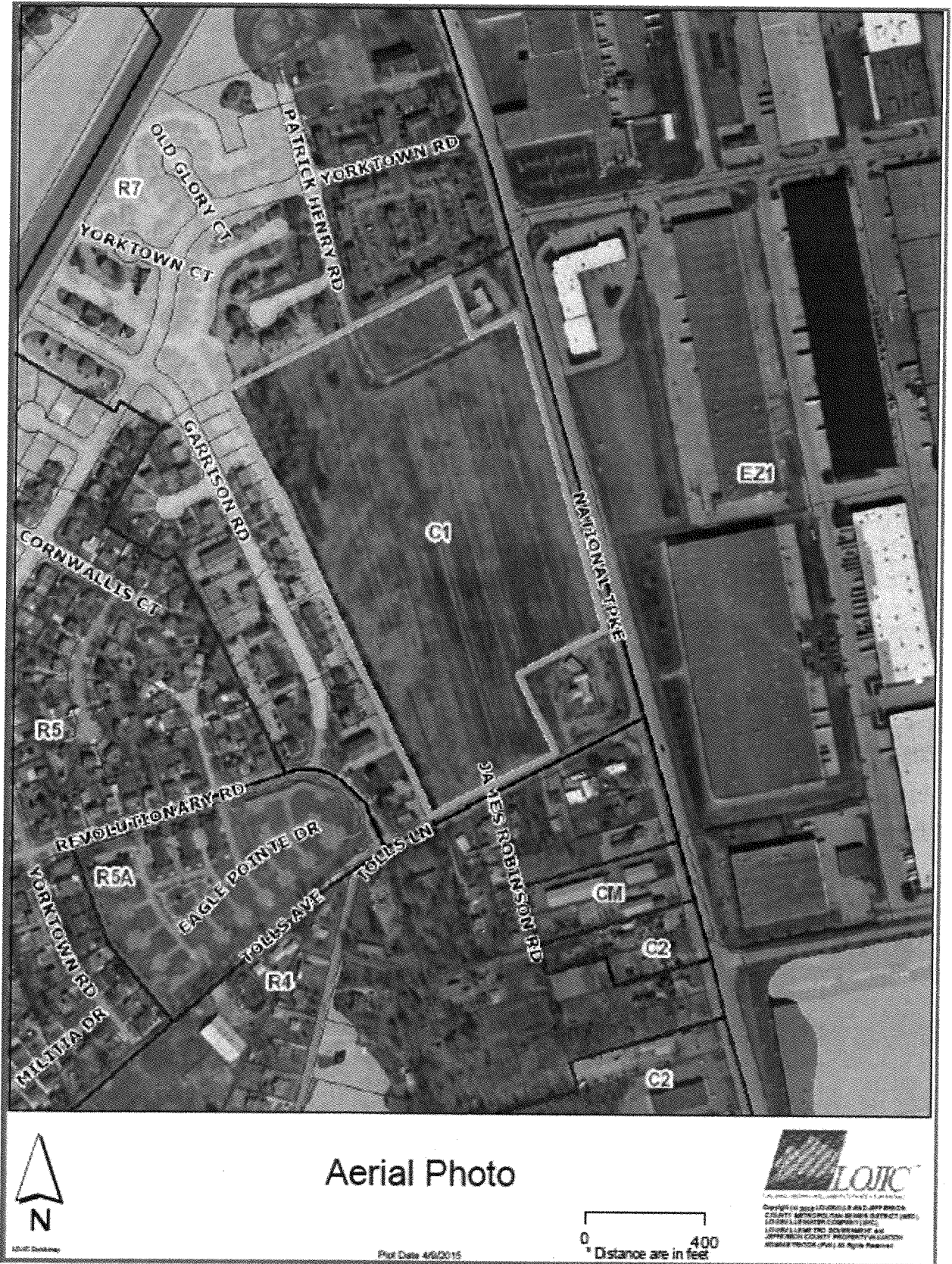
ATTACHMENTS

1. Zoning Map
2. Aerial Photograph
3. Cornerstone 2020 Staff Checklist

1. Zoning Map



2. Aerial Photograph



3. Cornerstone 2020 Staff Checklist

- + Exceeds Guideline
- √ Meets Guideline
- Does Not Meet Guideline
- +/- More Information Needed
- NA Not Applicable

| # | Cornerstone 2020 Guidelines & Policies | Cornerstone 2020 Plan Element | Plan Element or Portion of Plan Element | Pre-App Finding | Pre-App Comments |
|---|---|---|--|-----------------|--|
| 1 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 1: Community Form | B.10: The proposal integrates into the pattern of development, which features buildings set back from the street in a landscaped setting. | √ | The proposal integrates into the form district pattern to the east and south of the subject site along National Turnpike in setback. |
| 2 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 1: Community Form | B.10: The proposal integrates into a planned development that features a mixture of related uses, and that may contain either a single major use or a cluster of uses. | +/- | Additional information is needed on how the proposal integrates into a planned development. It contains a single major use unless the proposed building is split into multiple uses and users. |
| 3 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 1: Community Form | B.10: The proposal incorporates connected roads, encourages access to public transportation, and provides for pedestrians. | √ | The proposal incorporates pedestrian connectivity from the street frontage to the building and transit access exists along the street frontage. Connected roads are not included or encouraged since they are local level roads through residential areas. |
| 4 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 3: Compatibility | A.2: The proposed building materials increase the new development's compatibility. | +/- | Additional information is needed to determine compliance. |
| 5 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 3: Compatibility | A.4/5/6/7: The proposal does not constitute a non-residential expansion into an existing residential area, or demonstrates that despite such an expansion, impacts on existing residences (including traffic, parking, signs, lighting, noise, odor and stormwater) are appropriately mitigated. | +/- | The proposal is an existing non-residential site in an area of extensive residential uses. The non-residential proposal is a more intense classification and additional information is needed on how the impacts to the surrounding residential areas will be mitigated. |
| 6 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 3: Compatibility | A.5: The proposal mitigates any potential odor or emissions associated with the development. | +/- | APCD is reviewing for compliance. |
| 7 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 3: Compatibility | A.6: The proposal mitigates any adverse impacts of its associated traffic on nearby existing communities. | +/- | Additional information is needed to determine compliance. |

| # | Cornerstone 2020 Guidelines & Policies | Cornerstone 2020 Plan Element | Plan Element or Portion of Plan Element | Pre-App Finding | Pre-App Comments |
|----|---|--|---|-----------------|--|
| 8 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 3: Compatibility | A.8: The proposal mitigates adverse impacts of its lighting on nearby properties, and on the night sky. | +/- | Additional information is needed on how lighting will possibly impact the surrounding residential properties. |
| 9 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 3: Compatibility | A.11: If the proposal is a higher density or intensity use, it is located along a transit corridor AND in or near an activity center. | √ | The higher intensity use is located along a transit corridor and in an area near the intersection of National Turnpike and both Outer Loop and the Gene Snyder Freeway. There are also major CSX rail lines located to the east of the site. |
| 10 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 3: Compatibility | A.21: The proposal provides appropriate transitions between uses that are substantially different in scale and intensity or density of development such as landscaped buffer yards, vegetative berms, compatible building design and materials, height restrictions, or setback requirements. | +/- | The proposal demonstrates transition between uses with appropriate landscape yards and berming but additional information is needed on other mitigation elements with residential properties being located to the north, west and south. |
| 11 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 3: Compatibility | A.22: The proposal mitigates the impacts caused when incompatible developments unavoidably occur adjacent to one another by using buffers that are of varying designs such as landscaping, vegetative berms and/or walls, and that address those aspects of the development that have the potential to adversely impact existing area developments. | +/- | The proposal demonstrates transition between uses with appropriate landscape yards and berming but additional information is needed on other mitigation elements with residential properties being located to the north, west and south. |
| 12 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 3: Compatibility | A.23: Setbacks, lot dimensions and building heights are compatible with those of nearby developments that meet form district standards. | √ | Setbacks are compatible with those nearby to the east and south within the Suburban Workplace Form District. |
| 13 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 3: Compatibility | A.24: Parking, loading and delivery areas located adjacent to residential areas are designed to minimize adverse impacts of lighting, noise and other potential impacts, and that these areas are located to avoid negatively impacting motorists, residents and pedestrians. | +/- | More information is necessary to determine compliance. |
| 14 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 3: Compatibility | A.24: The proposal includes screening and buffering of parking and circulation areas adjacent to the street, and uses design features or landscaping to fill gaps created by surface parking lots. Parking areas and garage doors are oriented to the side or back of buildings rather than to the street. | +/- | More information is necessary to determine compliance. |
| 15 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 3: Compatibility | A.25: Parking garages are integrated into their surroundings and provide an active, inviting street-level appearance. | NA | A parking garage is not proposed. |

| # | Cornerstone 2020 Guidelines & Policies | Cornerstone 2020 Plan Element | Plan Element or Portion of Plan Element | Pre-App Finding | Pre-App Comments |
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| 16 | Form District Goals G1, G2, G3, G4, Objectives G1.1, G2.1-2.5, G3.1-3.3, G4.1-4.4 | Community Form/Land Use Guideline 3: Compatibility | A.28: Signs are compatible with the form district pattern and contribute to the visual quality of their surroundings. | +/- | More information is necessary to determine compliance. |
| 17 | Livability Goals H3 and H5, all related objectives | Community Form/Land Use Guideline 4: Open Space | A.2/3/7: The proposal provides open space that helps meet the needs of the community as a component of the development and provides for the continued maintenance of that open space. | +/- | More information is necessary to determine compliance with the outdoor amenity requirements. |
| 18 | Livability Goals H3 and H5, all related objectives | Community Form/Land Use Guideline 4: Open Space | A.4: Open space design is consistent with the pattern of development in the Neighborhood Form District. | +/- | More information is necessary to determine compliance with the outdoor amenity requirements. |
| 19 | Livability Goals H3 and H5, all related objectives | Community Form/Land Use Guideline 4: Open Space | A.5: The proposal integrates natural features into the pattern of development. | +/- | More information is needed on how the development will address the hydric soils and floodplain issues for the site. |
| 20 | Livability Goals H3 and H5, all related objectives | Community Form/Land Use Guideline 5: Natural Areas and Scenic and Historic Resources | A.1: The proposal respects the natural features of the site through sensitive site design, avoids substantial changes to the topography and minimizes property damage and environmental degradation resulting from disturbance of natural systems. | +/- | More information is needed on how the development will address the hydric soils and floodplain issues for the site. |
| 21 | Livability Goals H3 and H5, all related objectives | Community Form/Land Use Guideline 5: Natural Areas and Scenic and Historic Resources | A.2/4: The proposal includes the preservation, use or adaptive reuse of buildings, sites, districts and landscapes that are recognized as having historical or architectural value, and, if located within the impact area of these resources, is compatible in height, bulk, scale, architecture and placement. | √ | No landscapes or structures exist to preserve on the site. |
| 22 | Livability Goals H3 and H5, all related objectives | Community Form/Land Use Guideline 5: Natural Areas and Scenic and Historic Resources | A.6: Encourage development to avoid wet or highly permeable soils, severe, steep or unstable slopes with the potential for severe erosion. | +/- | More information is needed on how the development will address the hydric soils and floodplain issues for the site. |

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| 23 | People, Jobs and Housing Goal K4, Objective K4.1 | Marketplace Guideline 6: Economic Growth and Sustainability | A.1: Limit land uses in workplace districts to those land uses necessary to meet the needs of the industrial subdivision or workplace district and their employees. | √ | The proposed land use is an expansion of industry similar to existing industrial subdivisions to the east along the CSX rail line. |
| 24 | People, Jobs and Housing Goal K4, Objective K4.1 | Marketplace Guideline 6: Economic Growth and Sustainability | A.3: Encourage redevelopment, reinvestment and rehabilitation in the downtown where it is consistent with the form district pattern. | NA | The proposal is not located in a downtown. |
| 25 | Marketplace Strategy Goal A1, Objectives A1.3, A1.4, A1.5 | Marketplace Guideline 6: Economic Growth and Sustainability | A.4: Encourage industries to locate in industrial subdivisions or adjacent to existing industry to take advantage of special infrastructure needs. | √ | The proposed land use is an expansion of industry similar to existing industrial subdivisions to the east along the CSX rail line. |
| 26 | Land Use and Transportation Connection Goal E1, Objectives E1.1 and E1.3 | Marketplace Guideline 6: Economic Growth and Sustainability | A.6: Locate retail commercial development in activity centers. Locate uses generating large amounts of traffic on a major arterial, at the intersection of two minor arterials or at locations with good access to a major arterial and where the proposed use will not adversely affect adjacent areas. | +/- | The use could possible generate a large amount of traffic. It is located along the minor arterial corridor of National Turnpike. National Turnpike connects to the south with Outer Loop, a major arterial, and the Gene Snyder Freeway. Additional information is needed on how these connections will handle the potential traffic impact. |
| 27 | Land Use and Transportation Connection Goal E1, Objectives E1.1 and E1.3 | Marketplace Guideline 6: Economic Growth and Sustainability | A.8: Require industrial development with more than 100 employees to locate on or near an arterial street, preferably in close proximity to an expressway interchange. Require industrial development with less than 100 employees to locate on or near an arterial street. | √ | The proposed industrial development is located along an arterial street within close proximity of an expressway interchange to the south of the subject site. |
| 28 | Mobility Goals A1-A6, B1, C1, D1, E1, E2, F1, G1, H1-H4, I1-I7, all related Objectives | Mobility/Transportation Guideline 7: Circulation | A.1/2: The proposal will contribute its proportional share of the cost of roadway improvements and other services and public facilities made necessary by the development through physical improvements to these facilities, contribution of money, or other means. | +/- | More information is needed to determine compliance. |
| 29 | Mobility Goals A1-A6, B1, C1, D1, E1, E2, F1, G1, H1-H4, I1-I7, all related Objectives | Mobility/Transportation Guideline 7: Circulation | A.3/4: The proposal promotes mass transit, bicycle and pedestrian use and provides amenities to support these modes of transportation. | +/- | More information is needed to determine compliance. Transit and bicycle access have not been fully shown as supported modes of transportation on the proposed development plan. Pedestrian access is demonstrated from the street frontage to the proposed building. |
| 30 | Mobility Goals A1-A6, B1, C1, D1, E1, E2, F1, G1, H1-H4, I1-I7, all related Objectives | Mobility/Transportation Guideline 7: Circulation | A.6: The proposal's transportation facilities are compatible with and support access to surrounding land uses, and contribute to the appropriate development of adjacent lands. The proposal includes at least one continuous roadway through the development, adequate street stubs, and relies on cul-de-sacs only as short side streets or where natural features limit development of "through" roads. | +/- | More information is needed to determine compliance. |

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| 31 | Mobility Goals A1-A6, B1, C1, D1, E1, E2, F1, G1, H1-H4, I1-I7, all related Objectives | Mobility/Transportation Guideline 7: Circulation | A.9: The proposal includes the dedication of rights-of-way for street, transit corridors, bikeway and walkway facilities within or abutting the development. | +/- | More information is needed to determine compliance. |
| 32 | Mobility Goals A1-A6, B1, C1, D1, E1, E2, F1, G1, H1-H4, I1-I7, all related Objectives | Mobility/Transportation Guideline 7: Circulation | A.10: The proposal includes adequate parking spaces to support the use. | √ | The proposal includes adequate parking to support the use. |
| 33 | Mobility Goals A1-A6, B1, C1, D1, E1, E2, F1, G1, H1-H4, I1-I7, all related Objectives | Mobility/Transportation Guideline 7: Circulation | A.13/16: The proposal provides for joint and cross access through the development and to connect to adjacent development sites. | +/- | More information is needed to determine compliance. |
| 34 | Mobility Goals A1-A6, B1, C1, D1, E1, E2, F1, G1, H1-H4, I1-I7, all related Objectives | Mobility/Transportation Guideline 8: Transportation Facility Design | A.8: Adequate stub streets are provided for future roadway connections that support and contribute to appropriate development of adjacent land. | +/- | More information is needed to determine compliance. |
| 35 | Mobility Goals A1-A6, B1, C1, D1, E1, E2, F1, G1, H1-H4, I1-I7, all related Objectives | Mobility/Transportation Guideline 8: Transportation Facility Design | A.9: Avoid access to development through areas of significantly lower intensity or density if such access would create a significant nuisance. | √ | No access is proposed through areas of significantly lower intensity. Access is proposed from National Turnpike. |
| 36 | Mobility Goals A1-A6, B1, C1, D1, E1, E2, F1, G1, H1-H4, I1-I7, all related Objectives | Mobility/Transportation Guideline 8: Transportation Facility Design | A.11: The development provides for an appropriate functional hierarchy of streets and appropriate linkages between activity areas in and adjacent to the development site. | +/- | More information is needed to determine compliance. |
| 37 | Mobility Goals A1-A6, B1, C1, D1, E1, E2, F1, G1, H1-H4, I1-I7, all related Objectives | Mobility/Transportation Guideline 9: Bicycle, Pedestrian and Transit | A.1/2: The proposal provides, where appropriate, for the movement of pedestrians, bicyclists and transit users around and through the development, provides bicycle and pedestrian connections to adjacent developments and to transit stops, and is appropriately located for its density and intensity. | +/- | More information is needed to determine compliance. Transit and bicycle access have not been fully shown as supported modes of transportation on the proposed development plan. Pedestrian access is demonstrated from the street frontage to the proposed building. |
| 38 | Livability, Goals B1, B2, B3, B4, Objectives B1.1-1.8, B2.1-2.7, B3.1-3.4, B4.1-4.3 | Livability/Environment Guideline 10: Flooding and Stormwater | The proposal's drainage plans have been approved by MSD, and the proposal mitigates negative impacts to the floodplain and minimizes impervious area. Solid blue-line streams are protected through a vegetative buffer, and drainage designs are capable of accommodating upstream runoff assuming a fully-developed watershed. If streambank restoration or preservation is necessary, the proposal uses best management practices. | +/- | MSD is reviewing the proposal for compliance. |

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| 39 | Livability Goals C1, C2, C3, C4, all related Objectives | Livability/Environment Guideline 12: Air Quality | The proposal has been reviewed by APCD and found to not have a negative impact on air quality. | +/- | APCD is reviewing for compliance. |
| 40 | Livability, Goals F1 and F2, all related objectives | Livability/Environment Guideline 13: Landscape Character | A.3: The proposal includes additions and connections to a system of natural corridors that can provide habitat areas and allow for migration. | +/- | More information is needed regarding how the site will deal with the natural features that affect the surrounding habitat. |
| 41 | Quality of Life Goal J1, Objectives J1.1-1.2 | Community Facilities Guideline 14: Infrastructure | A.2: The proposal is located in an area served by existing utilities or planned for utilities. | √ | Existing utilities serve the site. |
| 42 | Quality of Life Goal J1, Objectives J1.1-1.2 | Community Facilities Guideline 14: Infrastructure | A.3: The proposal has access to an adequate supply of potable water and water for fire-fighting purposes. | +/- | More information is necessary to determine compliance. |
| 43 | Quality of Life Goal J1, Objectives J1.1-1.2 | Community Facilities Guideline 14: Infrastructure | A.4: The proposal has adequate means of sewage treatment and disposal to protect public health and to protect water quality in lakes and streams. | +/- | More information is necessary to determine compliance. |