

ORDINANCE NO. _____, SERIES 2019

**AN ORDINANCE REPEALING CHAPTER 117 OF LOUISVILLE/
JEFFERSON COUNTY METRO GOVERNMENT CODE OF
ORDINANCES AND ENACTING A NEW SECTION FOR PEDESTRIAN
AND TRAFFIC SAFETY.**

**SPONSORED BY: COUNCIL MEMBERS BLACKWELL, KRAMER,
MULVIHILL, PARKER, AND TRIPLETT**

WHEREAS, at least 5977 pedestrians were killed in motor vehicle collisions nationally in 2017, a 45% increase since the lowest point in Insurance Institute for Highway Safety;

WHEREAS, according to the crash data from the Fatality Analysis Reporting System (FARS), for the year 2017, there were a total number of 37,133 fatal crashes in the United States and distracted driving claimed 3,166 from that total;

WHEREAS, in the past decade, the number of people struck and killed while walking increased by 35%;

WHEREAS, although fatalities decreased slightly in 2017, the last two years on record (2016 and 2017) were the most deadly years for people killed by drivers while walking since 1990, according to Smart Growth America;

WHEREAS, in Metro Louisville in 2018, there were 457 pedestrian-involved collisions which resulted in 21 fatalities according to LMPD;

WHEREAS As of April 20, 2018, there were 6 pedestrian fatalities, compare with 5 on the same date the previous year;

WHEREAS, Louisville Metro's pedestrian fatalities in 2016 and 2017 matched the national trend with increases to 25 and 30 pedestrian fatalities, respectively;

WHEREAS, Pedestrian fatalities account for 25% of all roadway fatalities in Jefferson County, KY (Louisville Metro) according to Metro Public Works;

WHEREAS, in Metro Louisville over the last 5 year period, 72% (82 of 114) of pedestrian fatalities have occurred on arterial classified roads (Metro Public Works) and 26.5% of all motor vehicle collisions occurred at intersections in Kentucky in 2017, according to Kentucky State Police;

WHEREAS, the American Journal of Public Health advises that separation of pedestrians from vehicles by time and space reduces the exposure of pedestrians to potential harms; and preventing pedestrians and motor vehicles from being in close proximity to each other is a common-sense approach to improving the safety of all involved;

WHEREAS, Metro Louisville has implemented several programs to address pedestrian safety including the Louisville Pedestrian Master Plan and Look Alive Louisville;

WHEREAS, Metro Louisville has prioritized the redesign of many arterials with an emphasis on public safety including the New Dixie Highway Project, Broadway Master Plan and several road “diets”;

WHEREAS, Lexington-Fayette County passed an ordinance with similar pedestrian prohibitions in June 2017; in December 2018, Lexington Police Department reported a 15% decrease in pedestrian-involved collisions from the previous year;

WHEREAS, Louisville/Jefferson County Metro Council (“Louisville Metro Council”) seeks to promote the safe and expeditious flow of traffic at city intersections and decrease

traffic hazards, accidents, and injuries related to pedestrians interacting with vehicles on high traffic public roadways;

WHEREAS, Louisville Metro Council creates a new section of Louisville Metro Code of Ordinances (“LMCO”), chapter 71, to address pedestrian interactions and close encounters with motor vehicles on high traffic public roadways;

WHEREAS, Louisville Metro Council identified the most trafficked roadways in Jefferson County and have designated them as arterial roadway for the purpose of the new Pedestrian and Traffic Safety subsection;

WHEREAS, persons approaching vehicles at intersections and standing on create traffic distractions and hazards to pedestrians and vehicles;

WHEREAS, Louisville Metro Council relocates the section governing mopeds to LMCO, Chapter 74 regarding bicycles, motorcycles, and all-terrain vehicles as a more applicable chapter for laws governing mopeds;

WHEREAS, Kentucky law allows pedestrians to solicit contributions in the roadway only if the provisions of Kentucky Revised Statute (“KRS”) § 189.570(21) are satisfied, which include “the presence of a traffic control device or warning signal or an emergency vehicle or public safety vehicle as defined in KRS 189.910 making use of the flashing, rotating or oscillating red, blue, or yellow lights on such devices or vehicles[;]” and

WHEREAS, with the enactment of a new section of LMCO and the enforcement KRS § 189.570(21), Louisville Metro Government repeals LMCO Chapter 117.

NOW, THEREFORE, BE IT ORDAINED BY THE LEGISLATIVE COUNCIL OF THE LOUISVILLE/JEFFERSON COUNTY METRO GOVERNMENT AS FOLLOWS:

SECTION I: LMCO § 117 is hereby repealed.

SECTION II: LMCO § 71.25, LMCO § 71.26, and the definition of moped are hereby moved to Chapter 74 with the penalty section added to 74.99(C).

SECTION II: The following definitions in LMCO 71.01 are added and amended:

§ 71.01 DEFINITIONS.

Arterial roadway means any roadway listed in subsection (E) of this section which have the most traffic in Jefferson County.

Median or island means the area between separated traffic lanes measured from edge of the traveled way to edge of the traveled way, including areas between traffic lanes for control of vehicular movements. Such an area may be physically defined by curbing, landscaping, or other physical obstacles to the area's use by vehicles or by traffic control markings, such as paint.

~~Moped. A motorized bicycle whose frame design may include one or more horizontal crossbars supporting a fuel tank so long as it also has pedals, or a motorized bicycle with a step-through type frame which may or may not have pedals rated no more than two brake horsepower, a cylinder capacity not exceeding 50 cubic centimeters, an automatic transmission not requiring clutching or shifting by the operator after the drive system is engaged, and capable of a maximum speed of not more than 30 miles per hour.~~

Pedestrian means any person afoot or in a wheelchair.

SECTION IV: LMCO 71.10 is hereby created as follows:

LMCO 71.10 PROHIBITED PEDESTRIAN ACTIVITIES ON ARTERIAL ROADWAYS AND MEDIANS.

(A) Pedestrians are prohibited from crossing an arterial roadway at any place except in a crosswalk. If there is no crosswalk, a pedestrian may cross only at an

intersection in which a traffic-control signal or other device is in place. If neither is present, a person may cross only at an intersection.

(B) Pedestrians are prohibited from being on a median of an arterial roadway unless he or she is in the process of legally crossing the arterial roadway.

(C) Pedestrians are prohibited from approaching a vehicle while on an arterial roadway or median of an arterial roadway.

(D) Sections (A), (B), and (C) do not apply to:

(1) Any person in a legally parked vehicle at the curb or shoulder;

(2) Any person engaged in law enforcement or rescue activities or with an emergency repair or maintenance of a vehicle;

(3) Any person entering a stopped vehicle as an invited passenger where it is lawful to do so, including accessing taxicabs or public transportation;

(4) Any person working on an arterial roadway with a valid permit; or

(5) Any person soliciting contributions in compliance with KRS § 189.570(21).

(E) The following streets are designated arterial roadways for the purposes of this section:

N	15TH ST	N	22ND ST CONNECTOR
S	15TH ST	N	26TH ST
N	16TH ST	S	26TH ST
S	16TH ST	S	2ND ST
S	17TH ST	N	3RD ST
N	1ST ST	S	3RD ST
S	1ST ST		3RD STREET RD
N	21ST ST	S	4TH ST
N	22ND ST	S	5TH ST
S	22ND ST	S	6TH ST
		N	7TH ST

S	7TH ST		CHESTNUT STREET
	7TH STREET RD	E	CONNECTOR
N	8TH ST		CLARK MEMORIAL BRG
S	9TH ST		COLORADO AVE
S	9TH STREET RAMP		CRITTENDEN DR
	ALGONQUIN PKY		CRUMS LN
	BALLARDSVILLE RD		DENNY CRUM OVERPASS
	BANK ST		DIXIE HWY
	BARDSTOWN RD		DR W J HODGE ST
	BARRET AVE		DUMESNIL ST
	BAXTER AVE		DUTCHMANS LN
	BELLS LN		DUTCHMANS PKY
	BERNHEIM LN		EASTERN PKY
	BERRY BLVD	N	ENGLISH STATION RD
	BEULAH CHURCH RD		FEGENBUSH LN
	BILLTOWN RD		FERN VALLEY RD
	BINGHAM WAY		FINZER ST
	BLANKENBAKER PKY	S	FLOYD ST
	BLUE LICK RD		FRANKFORT AVE
	BOWLING BLVD		GAGEL AVE
E	BRANDEIS AVE		GLENBROOK RD
	BRECKENRIDGE LN		GOSS AVE
E	BROADWAY		GRADE LN
W	BROADWAY	E	GRAY ST
S	BROOK ST		GREENBELT HWY
	BROWNS LN		GREENBELT RAMP
	BROWNSBORO RD		GREENWOOD RD
	BUECHEL BANK RD		GRINSTEAD DR
	BUECHEL BYP		HERR LN
E	BURNETT		HIKES LN
S	CAMPBELL ST	E	HILL ST
	CANE RUN RD	W	HILL ST
	CANNONS LN		HILLCREST AVE
E	CARDINAL BLVD	N	HUBBARDS LN
W	CARDINAL BLVD	S	HUBBARDS LN
	CASTLEWOOD AVE	N	HURSTBOURNE PKY
	CENTRAL AVE	S	HURSTBOURNE PKY
	CHENOWETH LN		I 265 NORTH
	CHEROKEE PKY	E	INDIAN TRL
W	CHESTNUT ST		INDUSTRY RD
	CHESTNUT STREET	S	JACKSON ST
	CONNECTOR		JEFFERSON BLVD
		E	JEFFERSON ST

W	JEFFERSON ST		PORTLAND AVE
	JOHNSONTOWN RD		PRESTON HWY
W	KENWOOD WAY	N	PRESTON ST
	KY 841	S	PRESTON ST
	KY-841 RAMP		PRODUCE RD
	LA GRANGE RD		RIVER PARK DR
	LEES LN		RIVER RD
	LEXINGTON RD	W	RIVER RD
E	LIBERTY ST		ROCKFORD LN
W	LIBERTY ST		ROWAN ST
	LIME KILN LN		ROY WILKINS AVE
	LOGAN ST		RUCKRIEGEL PKY
	LYNDON LN	S	SHELBY ST
	LYNN ST		SHELBYVILLE RD
E	MAIN ST		SHEPHERDSVILLE RD
W	MAIN ST		SOUTHERN PKY
E	MANSLICK RD		SOUTHSIDE DR
	MANSLICK RD		SOUTHWESTERN PKY
E	MARKET ST		ST ANDREWS CHURCH RD
W	MARKET ST	E	ST CATHERINE ST
	MARY ST	W	ST CATHERINE ST
	MCPAHAN BLVD		STILZ AVE
	MELLWOOD AVE		STONESTREET RD
	MILLERS LN		STORY AVE
E	MUHAMMAD ALI BLVD		TAYLOR BLVD
W	MUHAMMAD ALI BLVD		TAYLORSVILLE RD
	NATIONAL TPKE	W	TENNY AVE
	NEW CUT RD		TERRY RD
	NEW LA GRANGE RD		TRADE PORT DR
	NEWBURG RD		TREVILIAN WAY
	NORTHWESTERN PKY		U S HIGHWAY 42
E	OAK ST		UNIVERSITY BLVD
W	OAK ST		VALLEY STATION RD
	OAKDALE AVE		VIRGINIA AVE
	OLD HENRY RD	W	WASHINGTON ST
W	ORMSBY AVE	N	WATTERSON TRL
	OUTER LOOP		WATTERSON TRL
	PALATKA RD		WESTPORT RD
	PARK BLVD		WHIPPS MILL RD
	PARK RD		WILLOW AVE
	PHILLIPS LN		WILSON AVE
	PLANTSIDE DR		WINKLER AVE
	POPLAR LEVEL RD		WINTER AVE

E WITHERSPOON ST
E WOODLAWN AVE

W WOODLAWN AVE
ZORN AVE

This section also applies to the first two hundred (200) feet of any roadway that intersects with an arterial roadway, as measured from the point where the roadway and the arterial roadway intersect.

SECTION V: LMCO § 71.99 on penalties is hereby amended as follows:

(A) Any person who violates §§ 71.02 through 71.10, ~~71.03(A)(5), 71.25, or 71.26~~ of this chapter shall be fined not less than \$25 nor more than \$100 250.

~~(B) Any person, owner, or operator of any vehicle who violates any of the provisions of §§ 71.04 or 71.05 of this chapter shall be fined not less than \$25 nor more than \$250 for each offense.~~

~~(C)~~(B) Any person who violates §§ 71.86 or 71.87 of this chapter, or who violates any other ordinance of the Louisville/Jefferson County Metro Government or any statute of the state restricting speeding, shall be fined as provided by KRS 189.394.

~~(D)~~(C) Any person who violates § 71.85 of this chapter shall be fined not less than \$20 nor more than \$100.

SECTION VI: This Ordinance shall take effect upon its passage and approval, with a delay in issuing citations to allow for public education efforts by the Louisville Metro Police Department.

H. Stephen Ott
Metro Council Clerk

David James
President of the Council

Greg Fischer
Mayor

Approval Date

APPROVED AS TO FORM AND LEGALITY:

Michael J. O'Connell
Jefferson County Attorney

BY: _____

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