# **Board of Zoning Adjustment**

# Staff Report

November 5, 2018



Case No: 18DEVPLAN1111

Project Name: Beecher Terrace Phase 2 Location: 1000 W Jefferson St

Owner(s): Louisville Metro Housing Authority
Applicant: Louisville Metro Housing Authority

Jurisdiction: Louisville Metro

**Council District:** 4 – Barbara Sexton Smith **Case Manager:** Jay Luckett, Planner I

### REQUEST(S)

#### Variances

- Variance of Land Development Code section 5.2.1.C.3 to allow a setback of 30 feet from the proposed W Liberty St, to exceed the required 15 foot maximum setback for Building 12 as shown on the development plan.
- 2. Variance of Land Development Code section 5.2.1.C.6 to allow structures on a corner lot within the Downtown form district to exceed the 0 foot maximum setback within 50 feet of an intersection. Applicable on all corners, variance up to 30 feet as shown on the development plan.
- **3. Variance** of Land Development Code sections 5.2.1.C.1 and 5.2.2 to allow residential single-family homes on C-2 zoned property in the Downtown form district to have a 0 foot minimum setback rather than the required 15 feet. Applicable to tracts 5-14 as shown on the development plan.

#### Waivers

- **1. Waiver** of Land Development Code section 5.2.1.C.2 to not maintain a minimum 3-story street wall along all frontages within the development.
- **2. Waiver** of Land Development Code section 5.8.1.C.1.b to not provide sidewalks at least 84 inches wide in the Downtown form district. Applicable to all sidewalks within the development.
- Category 3 Development Plan

### **CASE SUMMARY/BACKGROUND**

The applicant is proposing to construct 10 single-family homes and 15 multifamily structures. The multifamily structures will be a mix of 2- and 3-story structures ranging from 4 to 12 units each. The total number of dwelling units across the development is 120, in a variety of sizes. The variances and waivers are related to specific requirements of the Downtown form district.

#### **STAFF FINDING**

The requests are adequately justified and meet the standards of review.

### **TECHNICAL REVIEW**

There are no outstanding technical issues associated with this request.

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#### **INTERESTED PARTY COMMENTS**

Staff has received no comments from interested parties concerning this request.

**STANDARD OF REVIEW AND STAFF ANALYSIS FOR VARIANCE** of Land Development Code section 5.2.1.C.3 to allow a setback of 30 feet from the proposed W Liberty St, to exceed the required 15 foot maximum setback for Building 12 as shown on the development plan.

- (a) The requested variance will not adversely affect the public health, safety or welfare.
  - STAFF: The requested variance will not adversely affect the public health, safety or welfare since the building will be constructed up to all applicable building codes.
- (b) The requested variance will not alter the essential character of the general vicinity.
  - STAFF: The requested variance will not alter the essential character of the general vicinity since the area has a mix of housing types and setbacks. The structure will be setback 10 feet from the S 10<sup>th</sup> St right-of-way.
- (c) The requested variance will not cause a hazard or nuisance to the public.
  - STAFF: The requested variance will not cause a hazard or nuisance to the public since the overall development will provide for a mix of high quality housing to replace older housing on the site.
- (d) The requested variance will not allow an unreasonable circumvention of the zoning regulations.
  - STAFF: The requested variance will not allow an unreasonable circumvention of the zoning regulations since the overall development will be high density residential development that is in keeping with the zoning district.

### ADDITIONAL CONSIDERATIONS:

- 1. <u>The requested variance arises from special circumstances which do not generally apply to land in</u> the general vicinity or the same zone.
  - STAFF: The requested variance does not arise from special circumstances...
- 2. The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or create an unnecessary hardship on the applicant.
  - STAFF: The strict application of the provisions of the regulation would not deprive the applicant of the reasonable use of the land..
- 3. The circumstances are the result of actions of the applicant taken subsequent to the adoption of the zoning regulation from which relief is sought.
  - STAFF: The circumstances are the result of action of the applicant taken subsequent to the adoption of the zoning regulations from which relief is sought.

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**STANDARD OF REVIEW AND STAFF ANALYSIS FOR VARIANCE** of Land Development Code section 5.2.1.C.6 to allow structures on a corner lot within the Downtown form district to exceed the 0 foot maximum setback within 50 feet of an intersection. Applicable on all corners, variance up to 30 feet as shown on the development plan.

- (a) The requested variance will not adversely affect the public health, safety or welfare.
  - STAFF: The requested variance will not adversely affect the public health, safety or welfare since the building will be constructed up to all applicable building codes.
- (b) The requested variance will not alter the essential character of the general vicinity.
  - STAFF: The requested variance will not alter the essential character of the general vicinity since the area has a mix of housing types and setbacks.
- (c) The requested variance will not cause a hazard or nuisance to the public.
  - STAFF: The requested variance will not cause a hazard or nuisance to the public since the overall development will provide for a mix of high quality housing to replace older housing on the site.
- (d) The requested variance will not allow an unreasonable circumvention of the zoning regulations.
  - STAFF: The requested variance will not allow an unreasonable circumvention of the zoning regulations since the overall development will be high density residential development that is in keeping with the zoning district.

#### ADDITIONAL CONSIDERATIONS:

- 1. The requested variance arises from special circumstances which do not generally apply to land in the general vicinity or the same zone.
  - STAFF: The requested variance does not arise from special circumstances...
- 2. <u>The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or create an unnecessary hardship on the applicant.</u>
  - STAFF: The strict application of the provisions of the regulation would not deprive the applicant of the reasonable use of the land...
- 3. The circumstances are the result of actions of the applicant taken subsequent to the adoption of the zoning regulation from which relief is sought.
  - STAFF: The circumstances are the result of action of the applicant taken subsequent to the adoption of the zoning regulations from which relief is sought.

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**STANDARD OF REVIEW AND STAFF ANALYSIS FOR VARIANCE** of Land Development Code sections 5.2.1.C.1 and 5.2.2 to allow residential single-family homes on C-2 zoned property in the Downtown form district to have a 0 foot minimum setback rather than the required 15 feet. Applicable to tracts 5-14 as shown on the development plan.

- (a) The requested variance will not adversely affect the public health, safety or welfare.
  - STAFF: The requested variance will not adversely affect the public health, safety or welfare since the homes will be constructed to all applicable building codes.
- (b) The requested variance will not alter the essential character of the general vicinity.
  - STAFF: The requested variance will not alter the essential character of the general vicinity since the area has a mix of housing types and setbacks.
- (c) The requested variance will not cause a hazard or nuisance to the public.
  - STAFF: The requested variance will not cause a hazard or nuisance to the public since the overall development will provide for a mix of high quality housing to replace older housing on the site.
- (d) The requested variance will not allow an unreasonable circumvention of the zoning regulations.
  - STAFF: The requested variance will not allow an unreasonable circumvention of the zoning regulations as it will allow the construction of a variety of high quality housing types.

#### ADDITIONAL CONSIDERATIONS:

- 1. The requested variance arises from special circumstances which do not generally apply to land in the general vicinity or the same zone.
  - STAFF: The requested variance does not arise from special circumstances.
- 2. The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or create an unnecessary hardship on the applicant.
  - STAFF: The strict application of the provisions of the regulation would not deprive the applicant of the reasonable use of the land.
- 3. The circumstances are the result of actions of the applicant taken subsequent to the adoption of the zoning regulation from which relief is sought.
  - STAFF: The circumstances are the result of action of the applicant taken subsequent to the adoption of the zoning regulations from which relief is sought.

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**STANDARD OF REVIEW AND STAFF ANALYSIS FOR WAIVER** of Land Development Code section 5.2.1.C.2 to not maintain a minimum 3-story street wall along all frontages within the development.

(a) The waiver will not adversely affect adjacent property owners; and

STAFF: The waiver will not adversely affect adjacent property owners since there are multiple building frontages and pedestrian connections. The overall development will be a medium-density mix of high quality housing that is in keeping with the area.

(b) The waiver will not violate specific guidelines of Cornerstone 2020; and

STAFF: Guideline 3, Policies 1 and 2 call for the compatibility of all new development and redevelopment with the scale and site design of nearby existing development and with the pattern of development within the form district. The development will be compatible with other development in the area, with a mix of housing types.

(c) The extent of the waiver of the regulation is the minimum necessary to afford relief to the applicant; and

STAFF: The extent of waiver of the regulation is the minimum necessary to afford relief to the applicant since there is a consistent development pattern proposed for the site that is consistent with the development pattern of the area.

### (d) Either:

(i) The applicant has incorporated other design measures that exceed the minimums of the district and compensate for non-compliance with the requirements to be waived (net beneficial effect); **OR** 

(ii) The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or would create an unnecessary hardship on the applicant.

STAFF: The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or would create an unnecessary hardship on the applicant since the development pattern required would not be in keeping with the residential development that is proposed to meet housing needs in the area.

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<u>STANDARD OF REVIEW AND STAFF ANALYSIS FOR WAIVER</u> of Land Development Code section 5.8.1.C.1.b to not provide sidewalks at least 84 inches wide in the Downtown form district. Applicable to all sidewalks within the development.

(a) The waiver will not adversely affect adjacent property owners; and

STAFF: The waiver will not adversely affect adjacent property owners, as there will still be quality sidewalks and street trees on all roadways within and around the development.

(b) The waiver will not violate specific guidelines of Cornerstone 2020; and

STAFF: Guideline 7, Policy 1 states that developments should be evaluated for their impact on the street and roadway system and to ensure that those who propose new developments bear or reasonably share in the costs of the public facilities and services made necessary by development. Guideline 9, Policy 1 states that new development should provide for the movement of pedestrians, bicyclists and transit users with sidewalks along the streets of all developments where appropriate. The waiver would not violate the Comprehensive Plan, as the whole site will have pedestrian connections that integrate into the surrounding area.

(c) The extent of the waiver of the regulation is the minimum necessary to afford relief to the applicant; and

STAFF: The extent of the regulation is the minimum necessary to afford relief to the applicant, as 6 foot wide sidewalks will be provided adjacent to all rights-of-way in and around the development site.

#### (d) Either:

- (i) The applicant has incorporated other design measures that exceed the minimums of the district and compensate for non-compliance with the requirements to be waived (net beneficial effect); **OR**
- (ii) The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or would create an unnecessary hardship on the applicant.

STAFF: The strict application of the provisions of this regulation as would create an unnecessary hardship on the applicant, as the required sidewalk widths are beyond what is necessary to serve the residential use proposed.

### **NOTIFICATION**

Date	Purpose of Notice	Recipients
10-17-18	Hearing before BOZA	1 <sup>st</sup> tier adjoining property owners
		Registered Neighborhood Groups in Council District 4

### **ATTACHMENTS**

- 1. Zoning Map
- 2. Aerial Photograph

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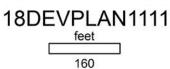
## 1. Zoning Map



## 2. <u>Aerial Photograph</u>









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