

# Planning Commission

## Staff Report

September 15, 2016



|                          |                                                                                 |
|--------------------------|---------------------------------------------------------------------------------|
| <b>Case No:</b>          | <b>16zone1035</b>                                                               |
| <b>Request:</b>          | <b>Change in zoning from C-1 to M-1 on 1.6 acres with a variance and waiver</b> |
| <b>Project Name:</b>     | <b>Warwick Storage</b>                                                          |
| <b>Location:</b>         | <b>8050 &amp; 8054 Warwick Avenue</b>                                           |
| <b>Owner:</b>            | <b>Dreisbach Development Company</b>                                            |
| <b>Applicant:</b>        | <b>Dreisbach Development Company</b>                                            |
| <b>Representative:</b>   | <b>Land Design and Development;<br/>Bardenwerper Talbott and Roberts PLLC.</b>  |
| <b>Jurisdiction:</b>     | <b>City of Lyndon</b>                                                           |
| <b>Council District:</b> | <b>7-Angela Leet</b>                                                            |
| <b>Case Manager:</b>     | <b>Julia Williams, RLA, AICP, Planning Supervisor</b>                           |

### REQUEST

- Change in zoning from C-1 to M-1
- Variance to permit a maximum building height of 45' instead of the required 35'
- Waiver to permit over 50% encroachment of an easement into a required 5' landscape buffer area along Warwick Avenue
- Revised Detailed District Development plan with removal of 9-66-97 Binding Elements and addition of proposed binding elements

### CASE SUMMARY/BACKGROUND/SITE CONTEXT

The proposal is for a 3 story mini-warehouse building. The site is currently vacant and is surrounded on two sides by existing mini-storage.

### LAND USE/ZONING DISTRICT/FORM DISTRICT TABLE

|                               | Land Use       | Zoning  | Form District |
|-------------------------------|----------------|---------|---------------|
| <b>Subject Property</b>       |                |         |               |
| <b>Existing</b>               | Vacant         | C-1     | N             |
| <b>Proposed</b>               | Mini-Warehouse | M-1     | N             |
| <b>Surrounding Properties</b> |                |         |               |
| <b>North</b>                  | Commercial     | C-1     | N             |
| <b>South</b>                  | Mini-Warehouse | M-1/M-2 | N             |
| <b>East</b>                   | Commercial     | C-1     | N             |
| <b>West</b>                   | Mini-Warehouse | M-1/M-2 | N             |

### PREVIOUS CASES ON SITE

9-89-85- R-4 to M-1  
9-66-97- M-1 to C-1

### INTERESTED PARTY COMMENTS

None received.

## APPLICABLE PLANS AND POLICIES

Cornerstone 2020  
Land Development Code

### STANDARD OF REVIEW FOR REZONING

Criteria for granting the proposed form district change/rezoning: KRS Chapter 100.213

1. The proposed form district/rezoning change complies with the applicable guidelines and policies Cornerstone 2020; OR
2. The existing form district/zoning classification is inappropriate and the proposed classification is appropriate; OR
3. There have been major changes of an economic, physical, or social nature within the area involved which were not anticipated in Cornerstone 2020 which have substantially altered the basic character of the area.

### STAFF ANALYSIS FOR REZONING

Following is staff's analysis of the proposed rezoning against the Guidelines and Policies of Cornerstone 2020.

The site is located in the Neighborhood Form District

The Neighborhood Form is characterized by predominantly residential uses that vary from low to high density and that blend compatibly into the existing landscape and neighborhood areas. High-density uses will be limited in scope to minor or major arterials and to areas that have limited impact on the low to moderate density residential areas.

The Neighborhood Form will contain diverse housing types in order to provide housing choice for differing ages and incomes. New neighborhoods are encouraged to incorporate these different housing types within a neighborhood as long as the different types are designed to be compatible with nearby land uses. These types may include, but not be limited to large lot single family developments with cul-de-sacs, neo-traditional neighborhoods with short blocks or walkways in the middle of long blocks to connect with other streets, villages and zero lot line neighborhoods with open space, and high density multi-family condominium-style or rental housing.

The Neighborhood Form may contain open space and, at appropriate locations, civic uses and neighborhood centers with a mixture of uses such as offices, retail shops, restaurants and services. These neighborhood centers should be at a scale that is appropriate for nearby neighborhoods. The Neighborhood Form should provide for accessibility and connectivity between adjacent uses and neighborhoods by automobile, pedestrian, bicycles and transit.

Neighborhood streets may be either curvilinear, rectilinear or in a grid pattern and should be designed to invite human interaction. Streets are connected and easily accessible to each other, using design elements such as short blocks or bike/walkways in the middle of long blocks to connect with other streets. Examples of design elements that encourage this interaction include narrow street widths, street trees, sidewalks, shaded seating/gathering areas and bus stops. Placement of utilities should permit the planting of shade trees along both sides of the streets.

The proposal is part of a neighborhood center that includes a mix of uses, while this particular site is only for one use. There are other more intense zoning sites located adjacent to and nearby the subject site. The proposal is high intensity and is located at the intersection of a minor arterial and a local private road that serves higher intensity zoning. There are no residential uses located nearby that would be negatively affected by the proposed zoning. The proposal does not create a new center but is located in an existing center. The

proposal is for an industrial zone. The overall population in the vicinity would support the M-1 uses. The proposal is compact and results in an efficient land use pattern as it will continue to use existing infrastructure. The proposed M-1 zoning permits a mix of industrial land uses that would be compatible with the adjacent existing M-1, M-2, and CM properties. All forms of transportation are being provided for.

All other agency comments should be addressed to demonstrate compliance with the remaining Guidelines and Policies of Cornerstone 2020.

A checklist is attached to the end of this staff report with a more detailed analysis. The Louisville Metro Planning Commission is charged with making a recommendation to the Louisville Metro Council regarding the appropriateness of this zoning map amendment. The Louisville Metro Council has zoning authority over the property in question.

#### **STANDARD OF REVIEW AND STAFF ANALYSIS FOR RDDP and AMENDMENT TO BINDING ELEMENTS**

- a. The conservation of natural resources on the property proposed for development, including: trees and other living vegetation, steep slopes, water courses, flood plains, soils, air quality, scenic views, and historic sites;

STAFF: There do not appear to be any environmental constraints or historic resources on the subject site. Tree canopy requirements of the Land Development Code will be provided on the subject site.

- b. The provisions for safe and efficient vehicular and pedestrian transportation both within the development and the community;

STAFF: Provisions for safe and efficient vehicular and pedestrian transportation within and around the development and the community has been provided, and Metro Public Works has approved the preliminary development plan.

- c. The provision of sufficient open space (scenic and recreational) to meet the needs of the proposed development;

STAFF: There are no open space requirements pertinent to the current proposal.

- d. The provision of adequate drainage facilities on the subject site in order to prevent drainage problems from occurring on the subject site or within the community;

STAFF: The Metropolitan Sewer District has approved the preliminary development plan and will ensure the provision of adequate drainage facilities on the subject site in order to prevent drainage problems from occurring on the subject site or within the community.

- e. The compatibility of the overall site design (location of buildings, parking lots, screening, landscaping) and land use or uses with the existing and projected future development of the area;

STAFF: The overall site design and land uses are compatible with the existing and future development of the area. Appropriate landscape buffering and screening will be provided to screen adjacent properties and roadways. Buildings and parking lots will meet all required setbacks.

- f. Conformance of the development plan with the Comprehensive Plan and Land Development Code.

STAFF: The development plan conforms to applicable guidelines and policies of the Comprehensive Plan and to requirements of the Land Development Code.

## STANDARD OF REVIEW AND STAFF ANALYSIS FOR VARIANCE

- (a) The requested variance will not adversely affect the public health, safety or welfare.

STAFF: The requested variance will not adversely affect public health safety or welfare since there are no low intensity/density uses located nearby that will be affected and the applicant is planting additional trees along Lyndon Lane to soften the pedestrian experience.

- (b) The requested variance will not alter the essential character of the general vicinity.

STAFF: The requested variance will not alter the essential character of the general vicinity since there are other multi-story buildings located in the vicinity albeit not three stories.

- (c) The requested variance will not cause a hazard or nuisance to the public.

STAFF: The requested variance will not cause a hazard or nuisance to the public since the applicant is planting additional trees along Lyndon Lane to soften the pedestrian experience.

- (d) The requested variance will not allow an unreasonable circumvention of the zoning regulations.

STAFF: The requested variance will not allow an unreasonable circumvention of the zoning regulations since there are no low intensity/density uses located nearby and the applicant is planting additional trees along Lyndon Lane to soften the pedestrian experience.

### ADDITIONAL CONSIDERATIONS:

1. The requested variance arises from special circumstances which do not generally apply to land in the general vicinity or the same zone.

STAFF: The requested variance arises from special circumstances which do not generally apply to land in the general vicinity or the same zone since there are no low intensity/density uses located nearby.

2. The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or create an unnecessary hardship on the applicant.

STAFF: The strict application of the provisions of the regulation would deprive the applicant of reasonable use of the land since there are no low intensity/density uses located nearby.

3. The circumstances are the result of actions of the applicant taken subsequent to the adoption of the zoning regulation from which relief is sought.

STAFF: The circumstances are the result of actions of the applicant taken subsequent to the adoption of the zoning regulation from which relief is sought.

## STANDARD OF REVIEW AND STAFF ANALYSIS FOR WAIVER

- (a) The waiver will not adversely affect adjacent property owners; and

STAFF: The waiver will not adversely affect adjacent property owners since the buffers and landscape requirements will still be met on the site.

- (b) The waiver will not violate specific guidelines of Cornerstone 2020; and

STAFF: Guideline 3, policy 9 calls for the protection of the character of residential areas, roadway corridors and public spaces from visual intrusions and mitigate when appropriate. Guideline 3, policies 21 and 22 calls for appropriate transitions between uses that are substantially different in scale and intensity or density, and to mitigate the impact caused when incompatible developments occur adjacent to one another through the use of landscaped buffer yards, vegetative berms and setback requirements to address issues such as outdoor lighting, lights from automobiles, illuminated signs, loud noise, odors, smoke, automobile exhaust or other noxious smells, dust and dirt, litter, junk, outdoor storage, and visual nuisances. Guideline 3, policy 24 states that parking, loading and delivery areas located adjacent to residential areas should be designed to minimize the impacts from noise, lights and other potential impacts, and that parking and circulation areas adjacent to streets should be screened or buffered. Guideline 13, policy 4 calls for ensuring appropriate landscape design standards for different land uses within urbanized, suburban, and rural areas. The intent of landscape buffer areas is to create suitable transitions where varying forms of development adjoin, to minimize the negative impacts resulting from adjoining incompatible land uses, to decrease storm water runoff volumes and velocities associated with impervious surfaces, and to filter air borne and water borne pollutants. The buffer area and plantings will be evident regardless of the easement overlap.

- (c) The extent of the waiver of the regulation is the minimum necessary to afford relief to the applicant; and

STAFF: The extent of the waiver of the regulation is the minimum necessary to afford relief to the applicant since the planting and screening requirements will still be met.

- (d) Either:

(i) The applicant has incorporated other design measures that exceed the minimums of the district and compensate for non-compliance with the requirements to be waived (net beneficial effect); OR  
(ii) The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or would create an unnecessary hardship on the applicant.

STAFF: The applicant has incorporated other design measures that exceed the minimums of the district and compensate for non-compliance with the requirements to be waived because the landscaping within the buffers will be what is required under the LDC and trees will also be planted along Lyndon Lane.

### TECHNICAL REVIEW

- Agency comments have been addressed.

### STAFF CONCLUSIONS

The proposal is part of a neighborhood center that includes a mix of uses, while this particular site is only for one use. There are other more intense zoning sites located adjacent to and nearby the subject site. The proposal is high intensity and is located at the intersection of a minor arterial and a local private road that serves higher intensity zoning. There are no residential uses located nearby that would be negatively affected by the proposed zoning. The proposal does not create a new center but is located in an existing center. The proposal is for an industrial zone. The overall population in the vicinity would support the M-1 uses. The proposal is compact and results in an efficient land use pattern as it will continue to use existing infrastructure.

The proposed M-1 zoning permits a mix of industrial land uses that would be compatible with the adjacent existing M-1, M-2, and CM properties. All forms of transportation are being provided for.

Based upon the information in the staff report, the testimony and evidence provided at the public hearing, the Planning Commission must determine if the proposal is in conformance with the Comprehensive Plan; OR the existing form district/zoning classification is inappropriate and the proposed classification is appropriate; OR if there have been major changes of an economic, physical, or social nature within the area involved which were not anticipated in Cornerstone 2020 which have substantially altered the basic character of the area.

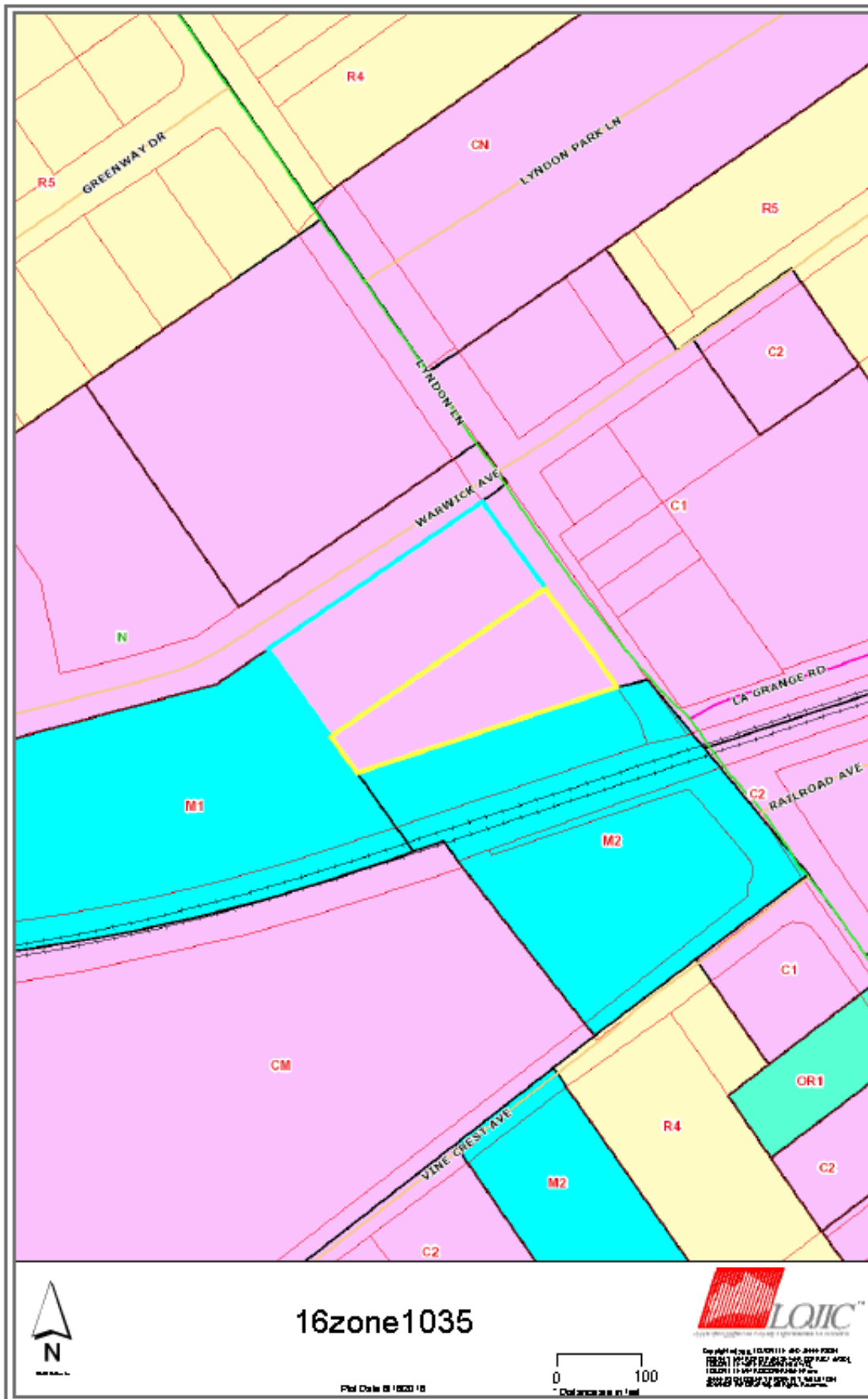
#### NOTIFICATION

| Date    | Purpose of Notice   | Recipients                                                                                                                                    |
|---------|---------------------|-----------------------------------------------------------------------------------------------------------------------------------------------|
| 8/11/16 | Hearing before LD&T | 1 <sup>st</sup> and 2 <sup>nd</sup> tier adjoining property owners<br>Subscribers of Council District 7 Notification of Development Proposals |
| 9/1/16  | Hearing before PC   | 1 <sup>st</sup> and 2 <sup>nd</sup> tier adjoining property owners<br>Subscribers of Council District 7 Notification of Development Proposals |
| 9/1/16  | Hearing before PC   | Sign Posting on property                                                                                                                      |
|         | Hearing before PC   | Legal Advertisement in the Courier-Journal                                                                                                    |

#### ATTACHMENTS

1. Zoning Map
2. Aerial Photograph
3. Cornerstone 2020 Staff Checklist
4. Existing Binding Elements
5. Proposed Binding Elements

1. Zoning Map



## 2. Aerial Photograph



### 3. Cornerstone 2020 Staff Checklist

- + Exceeds Guideline
- ✓ Meets Guideline
- Does Not Meet Guideline
- +/- More Information Needed
- NA Not Applicable

#### Neighborhood: Non-Residential

| # | Cornerstone 2020 Plan Element                       | Plan Element or Portion of Plan Element                                                                                                                                                                                   | Staff Finding | Staff Comments                                                                                                                                                                                                                                             |
|---|-----------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 1 | Community Form/Land Use Guideline 1: Community Form | B.3: The proposal is a neighborhood center with a mixture of uses such as offices, retail shops, restaurants and services at a scale that is appropriate for nearby neighborhoods.                                        | ✓             | The proposal is part of a neighborhood center that includes a mix of uses, while this particular site is only for one use. There are other more intense zoning sites located adjacent to and nearby the subject site.                                      |
| 2 | Community Form/Land Use Guideline 1: Community Form | B.3: If the proposal is high intensity, it is located on a major or minor arterial or an area with limited impact on low to moderate intensity residential uses.                                                          | ✓             | The proposal is high intensity and is located at the intersection of a minor arterial and a local private road that serves higher intensity zoning. There are no residential uses located nearby that would be negatively affected by the proposed zoning. |
| 3 | Community Form/Land Use Guideline 2: Centers        | A.1/7: The proposal, which will create a new center, is located in the Neighborhood Form District, and includes new construction or the reuse of existing buildings to provide commercial, office and/or residential use. | ✓             | The proposal does not create a new center but is located in an existing center.                                                                                                                                                                            |
| 4 | Community Form/Land Use Guideline 2: Centers        | A.3: The proposed retail commercial development is located in an area that has a sufficient population to support it.                                                                                                     | ✓             | The proposal is for an industrial zone. The overall population in the vicinity would support the M-1 uses.                                                                                                                                                 |
| 5 | Community Form/Land Use Guideline 2: Centers        | A.4: The proposed development is compact and results in an efficient land use pattern and cost-effective infrastructure investment.                                                                                       | ✓             | The proposal is compact and results in an efficient land use pattern as it will continue to use existing infrastructure.                                                                                                                                   |
| 6 | Community Form/Land Use Guideline 2: Centers        | A.5: The proposed center includes a mix of compatible land uses that will reduce trips, support the use of alternative forms of transportation and encourage vitality and sense of place.                                 | ✓             | The proposed M-1 zoning permits a mix of industrial land uses that would be compatible with the adjacent existing M-1, M-2, and CM properties. All forms of transportation are being provided for.                                                         |
| 7 | Community Form/Land Use Guideline 2: Centers        | A.6: The proposal incorporates residential and office uses above retail and/or includes other mixed-use, multi-story retail buildings.                                                                                    | -             | The proposal is for a single use.                                                                                                                                                                                                                          |
| 8 | Community Form/Land Use Guideline 2: Centers        | A.12: If the proposal is a large development in a center, it is designed to be compact and multi-purpose, and is oriented around a central feature such as a public square or plaza or landscape element.                 | ✓             | The proposal is located in a mixed commercial/industrial use center.                                                                                                                                                                                       |

| #  | Cornerstone 2020 Plan Element                      | Plan Element or Portion of Plan Element                                                                                                                                                                                                                                                          | Staff Finding | Staff Comments                                                                                                                                          |
|----|----------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------|---------------------------------------------------------------------------------------------------------------------------------------------------------|
| 9  | Community Form/Land Use Guideline 2: Centers       | A.13/15: The proposal shares entrance and parking facilities with adjacent uses to reduce curb cuts and surface parking, and locates parking to balance safety, traffic, transit, pedestrian, environmental and aesthetic concerns.                                                              | ✓             | A private access easement connects the site and several other lots within the area.                                                                     |
| 10 | Community Form/Land Use Guideline 2: Centers       | A.14: The proposal is designed to share utility hookups and service entrances with adjacent developments, and utility lines are placed underground in common easements.                                                                                                                          | ✓             | The proposal will utilize existing infrastructure to provide needed utility service.                                                                    |
| 11 | Community Form/Land Use Guideline 2: Centers       | A.16: The proposal is designed to support easy access by bicycle, car and transit and by pedestrians and persons with disabilities.                                                                                                                                                              | ✓             | The proposal incorporates pedestrian and roadway access.                                                                                                |
| 12 | Community Form/Land Use Guideline 3: Compatibility | A.2: The proposed building materials increase the new development's compatibility.                                                                                                                                                                                                               | ✓             | The building materials are similar to what is existing in the area.                                                                                     |
| 13 | Community Form/Land Use Guideline 3: Compatibility | A.4/5/6/7: The proposal does not constitute a non-residential expansion into an existing residential area, or demonstrates that despite such an expansion, impacts on existing residences (including traffic, parking, signs, lighting, noise, odor and stormwater) are appropriately mitigated. | ✓             | The proposal is not a non-residential expansion into a residential area as the site was previously zoned M-1 before it was re- zoned commercially.      |
| 14 | Community Form/Land Use Guideline 3: Compatibility | A.5: The proposal mitigates any potential odor or emissions associated with the development.                                                                                                                                                                                                     | ✓             | APCD has no issues with the proposal.                                                                                                                   |
| 15 | Community Form/Land Use Guideline 3: Compatibility | A.6: The proposal mitigates any adverse impacts of its associated traffic on nearby existing communities.                                                                                                                                                                                        | ✓             | Transportation Planning has no issues with the proposal.                                                                                                |
| 16 | Community Form/Land Use Guideline 3: Compatibility | A.8: The proposal mitigates adverse impacts of its lighting on nearby properties, and on the night sky.                                                                                                                                                                                          | ✓             | Lighting will meet LDC requirements.                                                                                                                    |
| 17 | Community Form/Land Use Guideline 3: Compatibility | A.11: If the proposal is a higher density or intensity use, it is located along a transit corridor AND in or near an activity center.                                                                                                                                                            | ✓             | The proposal is a higher intensity zoning located along an arterial and a transit corridor. The proposal is located within an existing activity center. |

| #  | Cornerstone 2020 Plan Element                      | Plan Element or Portion of Plan Element                                                                                                                                                                                                                                                                                                             | Staff Finding | Staff Comments                                                                                                                                                                          |
|----|----------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 18 | Community Form/Land Use Guideline 3: Compatibility | A.21: The proposal provides appropriate transitions between uses that are substantially different in scale and intensity or density of development such as landscaped buffer yards, vegetative berms, compatible building design and materials, height restrictions, or setback requirements.                                                       | ✓             | Buffers and setbacks are being met on the site.                                                                                                                                         |
| 19 | Community Form/Land Use Guideline 3: Compatibility | A.22: The proposal mitigates the impacts caused when incompatible developments unavoidably occur adjacent to one another by using buffers that are of varying designs such as landscaping, vegetative berms and/or walls, and that address those aspects of the development that have the potential to adversely impact existing area developments. | ✓             | Buffers and setbacks are being met on the site.                                                                                                                                         |
| 20 | Community Form/Land Use Guideline 3: Compatibility | A.23: Setbacks, lot dimensions and building heights are compatible with those of nearby developments that meet form district standards.                                                                                                                                                                                                             | ✓             | Buffers and setbacks are being met on the site. The increase in building height is 10' over what is required but is not located where it will impact low intensity/density development. |
| 21 | Community Form/Land Use Guideline 3: Compatibility | A.24: Parking, loading and delivery areas located adjacent to residential areas are designed to minimize adverse impacts of lighting, noise and other potential impacts, and that these areas are located to avoid negatively impacting motorists, residents and pedestrians.                                                                       | ✓             | No parking area is adjacent to residential.                                                                                                                                             |
| 22 | Community Form/Land Use Guideline 3: Compatibility | A.24: The proposal includes screening and buffering of parking and circulation areas adjacent to the street, and uses design features or landscaping to fill gaps created by surface parking lots. Parking areas and garage doors are oriented to the side or back of buildings rather than to the street.                                          | ✓             | Buffers and setbacks are being met on the site.                                                                                                                                         |
| 23 | Community Form/Land Use Guideline 3: Compatibility | A.25: Parking garages are integrated into their surroundings and provide an active, inviting street-level appearance.                                                                                                                                                                                                                               | NA            | No parking garages are proposed for this development.                                                                                                                                   |
| 24 | Community Form/Land Use Guideline 3: Compatibility | A.28: Signs are compatible with the form district pattern and contribute to the visual quality of their surroundings.                                                                                                                                                                                                                               | ✓             | Signs will comply with LDC requirements.                                                                                                                                                |

| #  | Cornerstone 2020 Plan Element                                                        | Plan Element or Portion of Plan Element                                                                                                                                                                                                                                                                          | Staff Finding | Staff Comments                                                                                                       |
|----|--------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------|----------------------------------------------------------------------------------------------------------------------|
| 25 | Community Form/Land Use Guideline 4: Open Space                                      | A.2/3/7: The proposal provides open space that helps meet the needs of the community as a component of the development and provides for the continued maintenance of that open space.                                                                                                                            | NA            | Open space is not required for this development and there are no natural features to integrate into the site design. |
| 26 | Community Form/Land Use Guideline 4: Open Space                                      | A.4: Open space design is consistent with the pattern of development in the Neighborhood Form District.                                                                                                                                                                                                          | NA            | Open space is not required for this development and there are no natural features to integrate into the site design. |
| 27 | Community Form/Land Use Guideline 4: Open Space                                      | A.5: The proposal integrates natural features into the pattern of development.                                                                                                                                                                                                                                   | NA            | Open space is not required for this development and there are no natural features to integrate into the site design. |
| 28 | Community Form/Land Use Guideline 5: Natural Areas and Scenic and Historic Resources | A.1: The proposal respects the natural features of the site through sensitive site design, avoids substantial changes to the topography and minimizes property damage and environmental degradation resulting from disturbance of natural systems.                                                               | NA            | Open space is not required for this development and there are no natural features to integrate into the site design. |
| 29 | Community Form/Land Use Guideline 5: Natural Areas and Scenic and Historic Resources | A.2/4: The proposal includes the preservation, use or adaptive reuse of buildings, sites, districts and landscapes that are recognized as having historical or architectural value, and, if located within the impact area of these resources, is compatible in height, bulk, scale, architecture and placement. | NA            | There are no historical landmarks present to preserve on site.                                                       |
| 30 | Community Form/Land Use Guideline 5: Natural Areas and Scenic and Historic Resources | A.6: Encourage development to avoid wet or highly permeable soils, severe, steep or unstable slopes with the potential for severe erosion.                                                                                                                                                                       | NA            | There are no environmental constraints affected by this proposal.                                                    |
| 31 | Marketplace Guideline 6: Economic Growth and Sustainability                          | A.3: Encourage redevelopment, reinvestment and rehabilitation in the downtown where it is consistent with the form district pattern.                                                                                                                                                                             | NA            | The proposal is not located downtown.                                                                                |
| 32 | Marketplace Guideline 6: Economic Growth and Sustainability                          | A.4: Encourage industries to locate in industrial subdivisions or adjacent to existing industry to take advantage of special infrastructure needs.                                                                                                                                                               | ✓             | The proposal allows for M-1 industrial uses. The proposal is located in a mixed industrial/commercial subdivision.   |
| 33 | Marketplace Guideline 6: Economic Growth and Sustainability                          | A.6: Locate retail commercial development in activity centers. Locate uses generating large amounts of traffic on a major arterial, at the intersection of two minor arterials or at locations with good access to a major arterial and where the proposed use will not adversely affect adjacent areas.         | NA            | This proposal is not retail.                                                                                         |

| #  | Cornerstone 2020 Plan Element                                       | Plan Element or Portion of Plan Element                                                                                                                                                                                                                                                                                                                                                                    | Staff Finding | Staff Comments                                                                                             |
|----|---------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------|------------------------------------------------------------------------------------------------------------|
| 34 | Marketplace Guideline 6: Economic Growth and Sustainability         | A.8: Require industrial development with more than 100 employees to locate on or near an arterial street, preferably in close proximity to an expressway interchange. Require industrial development with less than 100 employees to locate on or near an arterial street.                                                                                                                                 | ✓             | The proposed industrial zoning will not generate more than 100 employees but is located along an arterial. |
| 35 | Mobility/Transportation Guideline 7: Circulation                    | A.1/2: The proposal will contribute its proportional share of the cost of roadway improvements and other services and public facilities made necessary by the development through physical improvements to these facilities, contribution of money, or other means.                                                                                                                                        | ✓             | Transportation Planning has no issues with the proposal.                                                   |
| 36 | Mobility/Transportation Guideline 7: Circulation                    | A.3/4: The proposal promotes mass transit, bicycle and pedestrian use and provides amenities to support these modes of transportation.                                                                                                                                                                                                                                                                     | ✓             | The proposal incorporates pedestrian and roadway access.                                                   |
| 37 | Mobility/Transportation Guideline 7: Circulation                    | A.6: The proposal's transportation facilities are compatible with and support access to surrounding land uses, and contribute to the appropriate development of adjacent lands. The proposal includes at least one continuous roadway through the development, adequate street stubs, and relies on cul-de-sacs only as short side streets or where natural features limit development of "through" roads. | ✓             | Transportation Planning has no issues with the proposal.                                                   |
| 38 | Mobility/Transportation Guideline 7: Circulation                    | A.9: The proposal includes the dedication of rights-of-way for street, transit corridors, bikeway and walkway facilities within or abutting the development.                                                                                                                                                                                                                                               | ✓             | Transportation Planning has no issues with the proposal.                                                   |
| 39 | Mobility/Transportation Guideline 7: Circulation                    | A.10: The proposal includes adequate parking spaces to support the use.                                                                                                                                                                                                                                                                                                                                    | ✓             | Adequate parking is provided.                                                                              |
| 40 | Mobility/Transportation Guideline 7: Circulation                    | A.13/16: The proposal provides for joint and cross access through the development and to connect to adjacent development sites.                                                                                                                                                                                                                                                                            | ✓             | Access to the site will be from an appropriately zoned private roadway.                                    |
| 41 | Mobility/Transportation Guideline 8: Transportation Facility Design | A.8: Adequate stub streets are provided for future roadway connections that support and contribute to appropriate development of adjacent land.                                                                                                                                                                                                                                                            | ✓             | Access to the site will be from an appropriately zoned private roadway.                                    |

| #  | Cornerstone 2020 Plan Element                                        | Plan Element or Portion of Plan Element                                                                                                                                                                                                                                                                                                                                                                                               | Staff Finding | Staff Comments                                                                                                       |
|----|----------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------|----------------------------------------------------------------------------------------------------------------------|
| 42 | Mobility/Transportation Guideline 8: Transportation Facility Design  | A.9: Avoid access to development through areas of significantly lower intensity or density if such access would create a significant nuisance.                                                                                                                                                                                                                                                                                        | ✓             | Access to the site will be from an appropriately zoned private roadway.                                              |
| 43 | Mobility/Transportation Guideline 8: Transportation Facility Design  | A.11: The development provides for an appropriate functional hierarchy of streets and appropriate linkages between activity areas in and adjacent to the development site.                                                                                                                                                                                                                                                            | NA            | No new roadways are being created.                                                                                   |
| 44 | Mobility/Transportation Guideline 9: Bicycle, Pedestrian and Transit | A.1/2: The proposal provides, where appropriate, for the movement of pedestrians, bicyclists and transit users around and through the development, provides bicycle and pedestrian connections to adjacent developments and to transit stops, and is appropriately located for its density and intensity.                                                                                                                             | ✓             | The proposal incorporates pedestrian and roadway access.                                                             |
| 45 | Livability/Environment Guideline 10: Flooding and Stormwater         | The proposal's drainage plans have been approved by MSD, and the proposal mitigates negative impacts to the floodplain and minimizes impervious area. Solid blue line streams are protected through a vegetative buffer, and drainage designs are capable of accommodating upstream runoff assuming a fully-developed watershed. If streambank restoration or preservation is necessary, the proposal uses best management practices. | ✓             | MSD has no issues with the proposal.                                                                                 |
| 46 | Livability/Environment Guideline 12: Air Quality                     | The proposal has been reviewed by APCD and found to not have a negative impact on air quality.                                                                                                                                                                                                                                                                                                                                        | ✓             | APCD has no issues with the proposal.                                                                                |
| 47 | Livability/Environment Guideline 13: Landscape Character             | A.3: The proposal includes additions and connections to a system of natural corridors that can provide habitat areas and allow for migration.                                                                                                                                                                                                                                                                                         | NA            | Open space is not required for this development and there are no natural features to integrate into the site design. |
| 48 | Community Facilities Guideline 14: Infrastructure                    | A.2: The proposal is located in an area served by existing utilities or planned for utilities.                                                                                                                                                                                                                                                                                                                                        | ✓             | The proposal is located in an area served by existing utilities or planned for utilities.                            |
| 49 | Community Facilities Guideline 14: Infrastructure                    | A.3: The proposal has access to an adequate supply of potable water and water for fire-fighting purposes.                                                                                                                                                                                                                                                                                                                             | ✓             | The proposal has access to an adequate supply of potable water and water for fire-fighting purposes.                 |

| #  | Cornerstone 2020 Plan Element                     | Plan Element or Portion of Plan Element                                                                                                           | Staff Finding | Staff Comments                                                                                                                               |
|----|---------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------|---------------|----------------------------------------------------------------------------------------------------------------------------------------------|
| 50 | Community Facilities Guideline 14: Infrastructure | A.4: The proposal has adequate means of sewage treatment and disposal to protect public health and to protect water quality in lakes and streams. | ✓             | The proposal has adequate means of sewage treatment and disposal to protect public health and to protect water quality in lakes and streams. |

#### 4. Existing Binding Elements

**NOVEMBER 20, 1997**

**DOCKET NO. 9-66-97**

**WHEREAS**, the Planning Commission recognizes that non-conforming use rights to the existing wholesale florist business shall continue to apply to its present location, subject to relocation of this business to the M-1 tract to the southwest of the subject site; now, therefore, be it

**RESOLVED**, that the Louisville and Jefferson County Planning Commission does hereby **RECOMMEND** to The City of Lyndon that the change in zoning **from M-2 Industrial to C-1 Commercial** on property described in the attached legal description be **APPROVED**.

**RESOLVED**, That the Louisville and Jefferson County Planning Commission does hereby **APPROVE** the district development plan **SUBJECT** to the following binding elements:

1. The development shall be in accordance with the approved district development plan. Any changes/additions/alterations of any binding element(s) shall be referred by the Planning Commission to the City of Lyndon for approval, and any changes/additions/alterations not so referred shall not be valid.
2. Prior to development of each site or phase of this project, a detailed district development plan shall be submitted to the Planning Commission for approval. Each plan shall be in adequate detail and subject to additional binding elements. The additional binding elements may relate, but not be limited, to the following items:
  - a. screening, buffering, landscaping, tree preservation
  - b. density, floor area, size and height of buildings
  - c. points of access and site layout with respect to on-site circulation
  - d. land uses
  - e. signage
  - f. loading berths
  - g. parking
  - h. sidewalks
  - i. site design elements relating to alternative transportation modes
  - j. outdoor lighting
  - k. minor subdivision plat approval
  - l. air pollution
  - m. the timing of construction to coincide with the availability of flood protection measures, municipal sewer and water service, and adequate fire protection
  - n. dumpsters

- o. building design
  - 3. The development shall not exceed 31,840 square feet of gross floor area.
  - 4. The only permitted freestanding sign for lots 2 and 3 shall be located as shown on the approved development plan. No portion of the sign, including the leading edge of the sign frame, shall be closer than 15 feet to front property line. The sign shall not exceed 81 square feet in area per side and 6 feet in height. No sign shall have more than two sides.
  - 5. No outdoor advertising signs (billboards), small free-standing (temporary) signs, pennants or banners shall be permitted on the site.
  - 6. There shall be no outdoor storage on the C-2 commercial portion of the site.
  - 7. Outdoor lighting shall be directed down and away from surrounding residential properties. Lighting fixtures shall have a 90 degree cutoff so that no light source is visible off-site.
  - 8. Before any permit (including but not limited to building, parking lot, change of use or alteration permit) is requested:
    - a. The development plan must receive full construction approval from the Jefferson County Department of Public Works and Transportation (400 Fiscal Court Building) and the Metropolitan Sewer District (700 West Liberty).
    - b. Encroachment permits must be obtained from the Kentucky Department of Transportation, Bureau of Highways.
    - c. The property owner/developer must obtain approval of a detailed plan for screening (buffering/landscaping) as described in Article 12 prior to requesting a building permit. Such plan shall be implemented prior to occupancy of the site and shall be maintained thereafter.
    - d. A major subdivision plat creating the lots and roadways as shown on the approved district development plan shall be recorded prior to issuance of any building permits.
  - 9. If a building permit is not issued within one year of the date of approval of the plan or rezoning, whichever is later, the property shall not be used in any manner unless a revised district development plan is approved or an extension is granted by the Planning Commission.
- 
- 10. A certificate of occupancy must be received from the appropriate code enforcement office prior to occupancy of the structure or land for the proposed use. All binding elements requiring action and approval must be implemented prior to requesting issuance of the certificate of occupancy, unless specifically waived by the Planning Commission.
  - 11. The property owner/developer shall provide copies of these binding elements to tenants, contractors and other parties engaged in development of this project, and shall inform them of the content of these binding elements. Further, the property owner/developer shall require contractors to similarly notify all of their sub-contractors whose duties relate to the binding elements. The property owner/developer shall ensure their compliance with the binding elements.

**The vote was as follows:**

**YES: Commissioners Adams, Crawford, Dulworth, Herron, Tedder, and Thieneman.**

**NO: None.**

**NOT PRESENT FOR THIS CASE AND NOT VOTING: Commissioners Seraphine and Wagner.**

**ABSTAINING: None.**

**5. Proposed Binding Elements**

1. The development shall be in accordance with the approved district development plan, all applicable sections of the Land Development Code (LDC) and agreed upon binding elements unless amended pursuant to the Land Development Code. Any changes/additions/alterations of any binding element(s) shall be submitted to the Planning Commission or the Planning Commission's designee and to the City of Lyndon for review and approval; any changes/additions/alterations not so referred shall not be valid.
2. The development shall not exceed 134,000 square feet of gross floor area.
3. No outdoor advertising signs, small freestanding signs, pennants, balloons, or banners shall be permitted on the site.
4. Construction fencing shall be erected when off-site trees or tree canopy exists within 3' of a common property line. Fencing shall be in place prior to any grading or construction to protect the existing root systems from compaction. The fencing shall enclose the entire area beneath the tree canopy and shall remain in place until all construction is completed. No parking, material storage or construction activities are permitted within the protected area.
5. Before any permit (including but not limited to building, parking lot, change of use, site disturbance, alteration permit or demolition permit) is requested:
  - a. The development plan must receive full construction approval from Develop Louisville, Louisville Metro Public Works and the Metropolitan Sewer District.
  - b. The property owner/developer must obtain approval of a detailed plan for screening (buffering/landscaping) as described in Chapter 10 prior to requesting a building permit. Such plan shall be implemented prior to occupancy of the site and shall be maintained thereafter.
  - c. A minor plat or legal instrument shall be recorded consolidating the property into one lot. A copy of the recorded instrument shall be submitted to the Division of Planning and Design Services; transmittal of the approved plans to the office responsible for permit issuance will occur only after receipt of said instrument.
6. A certificate of occupancy must be received from the appropriate code enforcement department prior to occupancy of the structure or land for the proposed use. All binding elements requiring action and approval must be implemented prior to requesting issuance of the certificate of occupancy, unless specifically waived by the Planning Commission.
7. There shall be no outdoor music (live, piped, radio or amplified) or outdoor entertainment or outdoor PA system audible beyond the property line.
8. The applicant, developer, or property owner shall provide copies of these binding elements to tenants, purchasers, contractors, subcontractors and other parties engaged in development of this site and shall advise them of the content of these binding elements. These binding elements shall run with the land and the owner of the property and occupant of the property shall at all times be responsible for compliance with these binding elements. At all times during development of the site, the applicant and developer, their heirs, successors; and assignees, contractors, subcontractors, and other parties engaged in development of the site, shall be responsible for compliance with these binding elements.
9. The materials and design of proposed structures shall be substantially the same as depicted in the rendering as presented at the September 15, 2016 Planning Commission meeting.
10. No idling of trucks shall take place within 200 feet of single-family residences. No overnight idling of trucks shall be permitted on-site.