MINUTES OF THE MEETING OF THE LOUISVILLE METRO PLANNING COMMISSION January 15, 2015

A meeting of the Louisville Metro Planning Commission was held on Thursday, January 15, 2015 at 1:00 p.m. at the Old Jail Building, located at 514 W. Liberty Street, Louisville, Kentucky.

Commission members present:

David Proffitt, Vice Chair Jeff Brown Vince Jarboe Robert Kirchdorfer Clifford Turner David Tomes

Commission members absent:

Donnie Blake, Chair Robert Peterson Chip White Carrie Butler

Staff Members present:

Emily Liu, Director, Planning &Design Services John G. Carroll, Legal Counsel Jonathan Baker, Legal Counsel David Wagner, Planner II Joseph Reverman, Planning Supervisor Christopher Brown, Planner II Steve Hendrix, Planning & Design Supervisor Chris Cestaro, Management Assistant (minutes)

Others:

The following matters were considered:

Approval of Minutes

December 18, 2014 – 1:00 p.m. Planning Commission Regular Meeting

On a motion by Commissioner Tomes, seconded by Commissioner Turner, the following resolution was adopted:

RESOLVED, that the Planning Commission does hereby **APPROVE** the minutes of its meeting conducted on December 18, 2014.

The vote was as follows:

YES: Commissioners Proffitt, Brown, Jarboe, Kirchdorfer, Turner, and Tomes

NO: No one.

NOT PRESENT: Commissioners Blake, Peterson, White, and Butler

Business Session

Case No. 14CELL1004W

Request: Vote on the waiver request to reduce the

buffer width from 35 feet to 10 feet. (Although the cell tower application was approved on December 18, 2014, no action was taken on the waiver request.) *No further testimony.*

Project Name: Verizon Cell Tower

Location: 5811 Lovers Lane with access from Billtown

Road

Owner: Virginia M. and Joseph Bland

5811 Lovers Lane Louisville, KY 40299

Applicant: Cellco Partnership d/b/a Verizon Wireless

Amy Harper – Contact 2421 Holloway Road Louisville, KY 40299

Cellco Partnership d/b/a Verizon Wireless One Verizon Way, Mailstop 4AW100

Basking Ridge, NJ 07920

Representative: Brent Rice

McBrayer Attorneys at Law 201 East Main Street Suite 900

Lexington, KY 40507

Engineers: Philip Heid

BTM Engineering

3001 Taylor Springs Drive Louisville, KY 40220

FStan Land Surveyors & Consulting Engineers

933 South 3rd Street Louisville, KY 40203

Jurisdiction:Louisville MetroCouncil District:22 – Robin Engel

Business Session

Case No. 14CELL1004W

Case Manager: Steve Hendrix, Planning Supervisor

Agency Testimony:

00:08:48 Steve Hendrix explained that the cell tower application was heard and approved at the December 18, 2014 Planning Commission public hearing; however, the Waiver request portion was not voted on at that time. (See recording for detailed presentation; see staff report from December 18, 2014 for detailed waiver request.)

An audio/visual recording of the Planning Commission hearing related to this case is available on the Planning & Design Services website, or you may contact the Customer Service staff to view the recording or to obtain a copy.

00:16:16 Commissioner Jarboe made a motion to approve the waiver request. Motion seconded by Commissioner Kirchdorfer.

The vote was as follows:

YES: Commissioners Turner, Jarboe, and Kirchdorfer.

NO: Commissioners Proffitt and Tomes.

NOT PRESENT: Commissioners Blake, Peterson, White, and Butler

ABSTAINING: Commissioner Brown.

The motion failed due to a tie.

00:17:33 through 00:23:01 Commissioners' deliberation.

00:23:01 On a motion by Commissioner Jarboe, seconded by Commissioner Tomes, the following resolution was adopted:

WHEREAS, the Louisville Metro Planning Commission finds that the waiver will adversely affect adjacent property owners; and

WHEREAS, the Commission further finds that the waiver will violate Guideline 3 – Compatibility of Cornerstone 2020; and

WHEREAS, the Commission further finds that the extent of the waiver of the regulation is the minimum necessary to afford relief to the applicant; now, therefore be it

Business Session

Case No. 14CELL1004W

RESOLVED, the Louisville Metro Planning Commission does hereby **DENY** the requested Waiver to reduce the required width of the buffer area from 35 feet to 10 feet.

The vote was as follows:

YES: Commissioners Proffitt, Brown, Jarboe, Turner, and Tomes

NO: No one.

NOT PRESENT: Commissioners Blake, Peterson, White, and Butler

ABSTAINING: Commissioner Kirchdorfer.

Public Hearing

Case No. 14CELL1003

Request: Applicant has requested that this item be

continued indefinitely pending the completion of additional studies of possible alternate locations for the proposed facility on the subject property. ORIGINAL REQUEST: to construct a 135-foot tall tower with a 5-foot tall lightning arrestor for a total height of 140 feet with a 5,625 square foot compound area.

Project Name: Verizon Cell Tower

Location: 7200 Woodhaven Road, PVA address, cell

tower location is across from 7202-7206 Quail

Ridge Road.

Owner: Rays Development Corporation

Applicant: Cellco Partnership d/b/a Verizon Wireless

Amy Harper – Contact 2421 Holloway Road Louisville, KY 40299

Representative: Stephen Lentz and Robert Grant

Pike Legal Group PLLC

1578 Kentucky 44 #6, Shepherdsville, KY

40165

Jurisdiction: Louisville Metro

Council District: 2 – Barbara Shanklin and 24-Madonna Flood

Case Manager: Steve Hendrix, Planning Supervisor

Notices were sent by first class mail to those adjoining property owners whose names were supplied by the applicants.

The staff report prepared for this case was incorporated into the record. The Commissioners received this report in advance of the hearing, and this report was available to any interested party prior to the public hearing. (Staff report is part of the case file maintained in Planning and Design Services offices, 444 S. 5th Street.)

Public Hearing

Case No. 14CELL1003

Agency Testimony:

00:26:24 Steve Hendrix presented the request for an indefinite continuance.

00:27:27 Commissioner Proffitt read the applicant's justification for their request into the record.

The following spoke in favor of the proposal:

Stephen Lentz (attorney for applicant), P.O. Box 369, Shepherdsvile, KY 40165

Robert Grant (attorney for applicant), P.O. Box 369, Shepherdsville, KY 40165

Summary of testimony of those in favor:

00:27:58 Stephen Lentz explained the continuance request (see recording for detailed presentation.) He explained that investigations into other sites are already underway.

The following spoke in opposition to the proposal:

Dr. Ward Mowery, 7215 Quail Ridge Road, Louisville, KY 40291

Summary of testimony of those in opposition:

00:30:58 Dr. Ward Mowery, an adjacent property owner, spoke in opposition. He said that he had a petition, signed by 110 residents, opposing the proposal and stating that there was no justification for this request. He read an opposition letter from another property owner into the record.

The following spoke neither for nor against the proposal:

No one spoke.

Rebuttal:

00:46:59 Mr. Lentz delivered his rebuttal.

Deliberation:

00:48:02 In response to a question from Commissioner Tomes, Jonathan Baker, Legal Counsel for the Planning Commission, explained re-notification requirements and procedures.

00:49:18 Commissioners' deliberation.

Public Hearing

Case No. 14CELL1003

An audio/visual recording of the Planning Commission hearing related to this case is available on the Planning & Design Services website, or you may contact the Customer Service staff to view the recording or to obtain a copy.

00:50:10 On a motion by Commissioner Tomes, seconded by Commissioner Peterson, the following resolution was adopted:

RESOLVED, the Louisville Metro Planning Commission does hereby **APPROVE** the applicant's request to continue this case to a date uncertain.

The vote was as follows:

YES: Commissioners Proffitt, Brown, Jarboe, Kirchdorfer, Turner, and

Tomes

NO: No one.

NOT PRESENT: Commissioners Blake, Peterson, White, and Butler

Public Hearing

Case No. 14AREA1003

Request: Areawide change in zoning from R-4 Single

Family Residential to PEC Planned

Employment Center

Project Name: Jeffersontown Commerce Park

Location: Multiple Properties

Owner: Multiple Owners

Applicant: City of Jeffersontown

10416 Watterson Trail Jeffersontown, KY 40299

Representative: Stephen Rusie

City of Jeffersontown 10416 Watterson Trail Jeffersontown, KY 40299

Jurisdiction: City of Jeffersontown

Council District: 20 – Stuart Benson and 11 – Kevin Kramer

Case Manager: David B. Wagner, Planner II

Notices were sent by first class mail to those adjoining property owners whose names were supplied by the applicants.

The staff report prepared for this case was incorporated into the record. The Commissioners received this report in advance of the hearing, and this report was available to any interested party prior to the public hearing. (Staff report is part of the case file maintained in Planning and Design Services offices, 444 S. 5th Street.)

Agency Testimony:

00:52:00 David Wagner presented the case and showed a Power Point presentation (see staff report and recording for detailed presentation.) He added that this case was initiated by the City of Jeffersontown.

Public Hearing

Case No. 14AREA1003

The following spoke in favor of the proposal:

Stephen Rusie, City of Jeffersontown, 10416 Watterson Trail, Jeffersontown, KY 40299

Summary of testimony of those in favor of the proposal:

00:56:47 Mr. Rusie presented the applicant's case and showed a Power Point presentation. In response to some of the Commissioner's questions, he gave details about the site and the surrounding areas, their zoning classifications, and some current uses.

The following spoke in opposition to the proposal:

No one spoke.

The following spoke neither for nor against the proposal:

No one spoke.

Rebuttal:

There was no rebuttal, since no one spoke in opposition.

Deliberation:

01:00:58 Commissioners' deliberation.

An audio/visual recording of the Planning Commission hearing related to this case is available on the Planning & Design Services website, or you may contact the Customer Service staff to view the recording or to obtain a copy.

02:14:06 On a motion by Commissioner Brown, seconded by Commissioner Turner, the following resolution was adopted:

WHEREAS, the Louisville Metro Planning Commission finds that the proposed City of Jeffersontown area wide rezoning complies with the Cornerstone 2020 Comprehensive Plan and with all of the applicable Guidelines and Policies it contains. The subject properties are within or adjacent to the existing industrial park and surrounded by industrial zoned properties; and

WHEREAS, the Commission further finds that the proposed rezoning complies with Guideline 1.B.10 of the Cornerstone 2020 Comprehensive Plan. The subject

Public Hearing

Case No. 14AREA1003

properties are located in a Suburban Workplace Form District which are characterized by predominately industrial and offices uses; and

WHEREAS, the Commission further finds that the proposed rezoning complies with Guideline 3 and its Policies. The area wide rezoning will encourage industries to locate in workplace form districts and will allow appropriate transitions to occur at the edge of the form district rather than within the form district; and

WHEREAS, the Commission further finds that the proposed rezoning complies with Guideline 6 and its Policies. The rezoning of the subject properties will preserve workplaces and allow new industrial uses adjacent to existing industrial uses; and

WHEREAS, the Commission further finds that the proposed rezoning complies with Guideline 8 and its Policies. The area has a network of roadways and a hierarchy of streets to provide appropriate access to the lots being rezoned; and

WHEREAS, the Commission further finds that, based on the evidence and testimony presented and the staff report that all of the applicable Guidelines of Cornerstone 2020 and the Comprehensive Plan are being met; now, therefore

RESOLVED, the Louisville Metro Planning Commission does hereby **RECOMMEND** to the legislative council of the City of Jeffersontown that the Area Wide Change in Zoning from R-4, Single Family Residential to PEC, Planned Employment Center on property described in the attached legal description, be **APPROVED**.

The vote was as follows:

YES: Commissioners Proffitt, Brown, Jarboe, Kirchdorfer, Turner, and

Tomes

NO: No one.

NOT PRESENT: Commissioners Blake, Peterson, White, and Butler

Public Hearing

Case No. 14ZONE1039

Request: Change in zoning from C-1 to C-2 and a

Revised Detailed District Development Plan

Project Name: OBC Lots C & D

Location: 9840 & 9850 Von Allmen Court

Owner/Applicant: Rory F. McMahan, representative

McMahan Group Ventures LLC

3034 Hunsinger Lane Louisville, KY 40220

Representative: Glenn A Price, Jr.

Frost, Brown Todd

400 West Market Street, Floor 32

Louisville, KY 40202

Engineer/Designer: John Addington

BTM Engineering, Inc. 3001 Taylor Springs Drive Louisville, KY 40220

Jurisdiction: Louisville Metro

Council District: 16 – Kelly Downard

Case Manager: Christopher Brown, Planner II

Notices were sent by first class mail to those adjoining property owners whose names were supplied by the applicants.

The staff report prepared for this case was incorporated into the record. The Commissioners received this report in advance of the hearing, and this report was available to any interested party prior to the public hearing. (Staff report is part of the case file maintained in Planning and Design Services offices, 444 S. 5th Street.)

Agency Testimony:

01:03:43 Christopher Brown presented the case and showed a Power Point presentation (see staff report and recording for detailed presentation.) He said that the Detailed District Development Plan was approved by the DRC under

Public Hearing

Case No. 14ZONE1039

Case No. 14DEVPLAN1051; however, there are several interested parties in the area who have raised concerns about the proposed building due to existing Binding Element #10 (building materials and design). In response to a question from Commissioner Jarboe, Mr. Brown stated that the plan being presented today has not changed from what was presented at DRC.

The following spoke in favor of the proposal:

Glenn A Price, Jr., Frost, Brown Todd, 400 West Market Street, Floor 32, Louisville, KY 40202

John Addington, BTM Engineering, Inc., 3001 Taylor Springs Drive, Louisville, KY 40220

Summary of testimony of those in favor of the proposal:

01:09:33 Glenn Price Jr. presented the applicant's case and showed a Power Point presentation. He primarily spoke about the proposed tavern use and the proposed building design.

- 01:12:49 Mr. Price discussed the DRC Committee's decision and why he thinks it is an appropriate decision under the existing Binding Element #10. He added that the DRC decision was not appealed.
- 01:21:57 Commissioner Proffitt asked Mr. Price again about the binding elements regarding building material requirements. Mr. Price argued that the binding element does not clearly define some of the materials; also, since the DRC approved the proposal, he assumed that there was no issue with the building materials.
- 01:27:13 In response to a question from Commissioner Jarboe, Mr. Price clarified why the applicant felt they had some leeway in building materials (re. Binding Element #10).

The following spoke in opposition to the proposal:

Barbara Kelly, 6009 Mint Spring Branch Rd., Prospect, KY 40059

Mary Dennis Kannapel, 3200 Cherry Valley Rd., Prospect, KY 40059

Summary of testimony of those in opposition to the proposal:

01:30:03 Barbara Kelly spoke in opposition. She said that binding element #10 was not brought to the attention of the DRC Committee; since they did not

Public Hearing

Case No. 14ZONE1039

have complete and/or accurate information, their decision could not be valid. She discussed compatibility, and how other developments in Brownsboro Crossings have abided by the binding elements and the design elements of the General Plan.

01:38:01 Mary Dennis Kannapel spoke in opposition and discussed the importance of binding elements.

The following spoke neither for nor against the proposal: No one spoke.

Rebuttal:

01:38:12 Mr. Price said this development is not in the Wolf Pen Neighborhood; this is part of the KY-22 commercial sector, which is a commercial and suburban area. He submitted a proposed binding element, as follows:

"The building shall have a substantial brick component, to be determined by the DRC Committee following notice to Ms. Kelly. The applicant agrees to meet with Ms. Kelly in advance of the DRC Committee meeting."

01:48:11 Commissioner Proffitt asked Mr. Price if it was his preference to continue this case to the January 29, 2014 Planning Commission public hearing for the purpose of looking at the possibility of incorporating alternative materials to more closely relate to the binding element as it is written. Mr. Price said yes.

An audio/visual recording of the Planning Commission hearing related to this case is available on the Planning & Design Services website, or you may contact the Customer Service staff to view the recording or to obtain a copy.

01:51:23 On a motion by Commissioner Jarboe, seconded by Commissioner Tomes, the following resolution was adopted:

RESOLVED, the Louisville Metro Planning Commission does hereby **CONTINUE** this case to the January 29, 2015 Planning Commission public hearing for the purpose of looking at the possibility of incorporating alternative materials to more closely relate to the binding element as it is written.

Public Hearing

Case No. 14ZONE1039

The vote was as follows:

YES: Commissioners Proffitt, Brown, Jarboe, Kirchdorfer, Turner, and

Tomes

NO: No one.

NOT PRESENT: Commissioners Blake, Peterson, White, and Butler

Public Hearing

Case No. 14AMEND1003

Commissioner Turner left the meeting at 3:05 p.m. and did not hear this case.

NOTE: This case was continued from the November 20, 2014 Planning Commission public hearing.

Request: LDC Round Two Text Amendments –

Landscaping

Case Manager: Julia Williams, Planner II

Testimony and Discussion:

01:52:51 Julia Williams presented the case and showed a Power Point presentation (see staff report and recording for detailed presentation.) She explained that, at the November 20, 2014 most of the recommendations were moved forward, with one exception: Land Item #3, the Tree Canopy Compliance Options. Whether or not to keep monies in the given district, or put into a general fund, were discussed.

- 01:57:36 Jonathan Baker, Legal Counsel for the Planning Commission, discussed land use law and its relationship to impacts created by development.
- 02:02:00 Commissioner Brown discussed the sidewalk fee-in-lieu funding and its relationship to this topic.
- 02:02:40 Ms. Williams discussed the options currently available to applicants who cannot meet their tree canopy requirements on-site.
- 02:09:28 Katy Schneider, Co-Chair of the Louisville Metro Tree Advisory Commission, said the Commission is in favor of developers planting trees in adjacent ROWs or someplace as near to the development site as possible. She discussed circumstances where a developer could choose an option to plant through Metro Parks.
- 02:12:39 Ms. Williams clarified that, if money goes to Parks, it will be spent in a park in the district.
- 02:13:26 Commissioner Tomes and Ms. Schneider discussed planting trees in the same council district as a given development project.

Public Hearing

Case No. 14AMEND1003

An audio/visual recording of the Planning Commission hearing related to this case is available on the Planning & Design Services website, or you may contact the Customer Service staff to view the recording or to obtain a copy.

O2:18:46 On a motion by Commissioner Brown, seconded by Commissioner Jarboe, the following resolution was adopted:

RESOLVED, the Louisville Metro Planning Commission does hereby CONTINUE Item #3 for Case No. 14AMEND1003 – Landscaping to a date uncertain for further discussion about a fee-in-lieu and how it could be applied.

The vote was as follows:

YES: Commissioners Proffitt, Brown, Jarboe, Kirchdorfer, Turner, and Tomes

NO: No one.

NOT PRESENT: Commissioners Blake, Peterson, White, and Butler ABSTAINING: No one.

02:22:07 Ms. Williams and the Commissioners reviewed other items and proposed changes included in the Landscaping portion of 14AMEND1003.

*NOTE: Commissioner Jarboe left the meeting at approximately 3:40 p.m. Since the Commission lost its quorum, testimony was presented into the record but NO ACTION OR VOTE was taken on this case.

02:41:35 Discussion about Item #35 (there is no definition of the word "Roadway").

02:46:26 In response to a question from Commissioner Proffitt, Ms. Williams discussed a staff recommendation related to Olmstead Parkway development guidelines within the LDC.

02:50:00 Ms. Schneider talked about Item #18 (Tree Canopy Waivers).

02:51:56 In response to a question from Commissioner Kirchdorfer, Mr. Baker discussed legal issues associated with Waivers or fee-in-lieus.

Public Hearing

Case No. 14AMEND1003

02:57:55 On a motion by Commissioner Kirchdorfer, seconded by Commissioner Brown, the following resolution was adopted:

RESOLVED, the Louisville Metro Planning Commission does hereby CONTINUE Case No. 14AMEND1003 – Landscaping to the February 5, 2015 Planning Commission public hearing.

The vote was as follows:

YES: Commissioners Proffitt, Brown, Jarboe, Kirchdorfer, Turner, and

Tomes

NO: No one.

NOT PRESENT: Commissioners Blake, Peterson, White, and Butler

STANDING COMMITTEE REPORTS **Land Development and Transportation Committee** No report given. **Legal Review Committee** No report given. **Planning Committee** No report given. **Policy and Procedures Committee** No report given **Site Inspection Committee** No report given. **ADJOURNMENT** The meeting adjourned at approximately 4:15 p.m. Chairman

Division Director