

Planning Commission

Staff Report

January 19, 2017



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|--------------------------|------------------------------------------------------------|
| Case No: | 16zone1045 |
| Request: | R-5 to R-6 with Waivers and Variances |
| Project Name: | Quinlan Multi-Family |
| Location: | 1919 S. Preston Street |
| Owner: | Brandon and Ashley Quinlan |
| Applicant: | Brandon and Ashley Quinlan |
| Representative: | Land Design and Development; Dinsmore and Shohl LLP |
| Jurisdiction: | Louisville Metro |
| Council District: | 15-Marianne Butler |
| Case Manager: | Julia Williams, RLA, AICP, Planning Supervisor |

REQUEST

- Change in zoning from R-5 to R-6
- Variance from Chapter 5.2.2.C.2 Table 5.2.2 to eliminate the 3' side yard setback along the south property line.
- Waivers:
 1. Waiver from 10.2.4 to eliminate the required 10' buffer along the north property line (shared with the Francis Property).
 2. Waiver from 10.2.10 to eliminate the required 5' VUA LBA along the south property line.
- District Development plan

CASE SUMMARY/BACKGROUND/SITE CONTEXT

The proposal is for the renovation of an existing mixed use structure into 2 residential units and for a proposed 8 unit apartment complex on approximately 0.7 acres. Access to the site is from two existing alleys, one off of S. Preston Street and the other off of Rawlings Avenue.

LAND USE/ZONING DISTRICT/FORM DISTRICT TABLE

| | Land Use | Zoning | Form District |
|-------------------------------|---------------------------|--------|---------------|
| Subject Property | | | |
| Existing | Mixed Use | R-5 | TN |
| Proposed | Multi-Family Residential | R-6 | TN |
| Surrounding Properties | | | |
| North | Single Family Residential | R-5 | TN |
| South | Single Family Residential | R-5 | TN |
| East | Single Family Residential | R-5 | TN |
| West | Single Family Residential | R-6 | TN |

PREVIOUS CASES ON SITE

15appeal1001- Appeal of a staff non-conforming rights interpretation. It was determined that the subject site had non-conforming rights to a commercial business on the first floor of an existing building. The Board of Zoning Adjustment determined that if the applicant wanted to make the first floor residential that it was less intense than the existing commercial non-conformity.

INTERESTED PARTY COMMENTS

None received.

APPLICABLE PLANS AND POLICIES

Cornerstone 2020
Land Development Code

STANDARD OF REVIEW FOR REZONING

Criteria for granting the proposed form district change/rezoning: KRS Chapter 100.213

1. The proposed form district/rezoning change complies with the applicable guidelines and policies Cornerstone 2020; **OR**
2. The existing form district/zoning classification is inappropriate and the proposed classification is appropriate; **OR**
3. There have been major changes of an economic, physical, or social nature within the area involved which were not anticipated in Cornerstone 2020 which have substantially altered the basic character of the area.

STAFF ANALYSIS FOR REZONING

Following is staff's analysis of the proposed rezoning against the Guidelines and Policies of Cornerstone 2020.

The site is located in the Traditional Neighborhood Form District

The Traditional Neighborhood Form District is characterized by predominantly residential uses, by a grid pattern of streets with sidewalks and often including alleys. Residential lots are predominantly narrow and often deep, but the neighborhood may contain sections of larger estate lots, and also sections of lots on which appropriately integrated higher density residential uses may be located. The higher density uses are encouraged to be located in centers or near parks and open spaces having sufficient carrying capacity. There is usually a significant range of housing opportunities, including multi-family dwellings.

Traditional neighborhoods often have and are encouraged to have a significant proportion of public open space such as parks or greenways, and may contain civic uses as well as appropriately located and integrated neighborhood centers with a mixture of mostly neighborhood-serving land uses such as offices, shops, restaurants and services. Although many existing traditional neighborhoods are fifty to one hundred twenty years old, it is hoped that the Traditional Neighborhood Form will be revitalized under the new Comprehensive Plan. Revitalization and reinforcement of the Traditional Neighborhood Form will require particular emphasis on (a) preservation and renovation of existing buildings in stable neighborhoods (if the building design is consistent with the predominant building design in those neighborhoods), (b) the preservation of the existing grid pattern of streets and alleys, (c) preservation of public open spaces.

The proposal will preserve the existing street pattern, sidewalks and alley. The proposal is for a large multi-family lot which is not consistent with the established pattern of lots along the block face of both Rawlings and Brandeis. However, the existing lot does not conform to the existing lot pattern and the lots will not change with the proposal. The public realm is maintained. The proposal calls for the demolition of a historical structure that is in disrepair and has been modified extensively over time. The lot has a non-conforming mixed use structure located along S. Preston which indicates that the infrastructure is in place for higher density/intensity. The high density zoning is surrounded by mainly lower density zoning except for across Preston Street where there is existing R-6 zoning. To the north of the site is a node of C-1 zoning.

The proposal is not located in a center nor is mixed use being sought. Only one housing type is being sought.

All other agency comments should be addressed to demonstrate compliance with the remaining Guidelines and Policies of Cornerstone 2020.

A checklist is attached to the end of this staff report with a more detailed analysis. The Louisville Metro Planning Commission is charged with making a recommendation to the Louisville Metro Council regarding the appropriateness of this zoning map amendment. The Louisville Metro Council has zoning authority over the property in question.

STANDARD OF REVIEW AND STAFF ANALYSIS FOR DDP

- a. The conservation of natural resources on the property proposed for development, including: trees and other living vegetation, steep slopes, water courses, flood plains, soils, air quality, scenic views, and historic sites;

STAFF: There do not appear to be any environmental constraints. The historic resources on the subject site is being preserved and renovated. Tree canopy requirements of the Land Development Code will be provided on the subject site.

- b. The provisions for safe and efficient vehicular and pedestrian transportation both within the development and the community;

STAFF: Provisions for safe and efficient vehicular and pedestrian transportation within and around the development and the community has been provided, and Metro Public Works has approved the preliminary development plan.

- c. The provision of sufficient open space (scenic and recreational) to meet the needs of the proposed development;

STAFF: The open space requirements are being met on the site.

- d. The provision of adequate drainage facilities on the subject site in order to prevent drainage problems from occurring on the subject site or within the community;

STAFF: The Metropolitan Sewer District has approved the preliminary development plan and will ensure the provision of adequate drainage facilities on the subject site in order to prevent drainage problems from occurring on the subject site or within the community.

- e. The compatibility of the overall site design (location of buildings, parking lots, screening, landscaping) and land use or uses with the existing and projected future development of the area;

STAFF: The overall site design and land uses are compatible with the existing and future development of the area. Appropriate landscape buffering and screening will be provided to screen adjacent properties and roadways. Buildings and parking lots generally meet all required setbacks.

- f. Conformance of the development plan with the Comprehensive Plan and Land Development Code.

STAFF: The development plan conforms to applicable guidelines and policies of the Comprehensive Plan and to requirements of the Land Development Code.

STANDARD OF REVIEW AND STAFF ANALYSIS FOR VARIANCE

- (a) The requested variance will not adversely affect the public health, safety or welfare.

STAFF: The requested variance will not adversely affect the public health, safety or welfare since the encroachment is adjacent to an alley where much of the alley is unimproved and there is an elevation difference between the existing alley and the development site.

- (b) The requested variance will not alter the essential character of the general vicinity.

STAFF: The requested variance will not alter the essential character of the general vicinity since the encroachment is adjacent to an alley where much of the alley is unimproved and there is an elevation difference between the existing alley and the development site.

- (c) The requested variance will not cause a hazard or nuisance to the public.

STAFF: The requested variance will not cause a hazard or nuisance to the public since the encroachment is adjacent to an alley where much of the alley is unimproved and there is an elevation difference between the existing alley and the development site.

- (d) The requested variance will not allow an unreasonable circumvention of the zoning regulations.

STAFF: The requested variance will not allow an unreasonable circumvention of the zoning regulations since the encroachment is adjacent to an alley where much of the alley is unimproved and there is an elevation difference between the existing alley and the development site.

ADDITIONAL CONSIDERATIONS:

1. The requested variance arises from special circumstances which do not generally apply to land in the general vicinity or the same zone.

STAFF: The property has two alleys serving the site. The alley where the variance is being requested is mainly unimproved and where there is an elevation change between adjacent properties.

2. The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or create an unnecessary hardship on the applicant.

STAFF: The strict application of the regulation would deprive the applicant of reasonable use of the land since that portion of the alley right of way is unimproved.

3. The circumstances are the result of actions of the applicant taken subsequent to the adoption of the zoning regulation from which relief is sought.

STAFF: The circumstances are the result of action of the applicant taken subsequent to the adoption of the zoning regulations from which relief is sought.

STANDARD OF REVIEW AND STAFF ANALYSIS FOR WAIVER of section 10.2.4.

- (a) The waiver will not adversely affect adjacent property owners; and

STAFF: The waiver will not adversely affect adjacent property owners since the encroachments into the LBA along the north property line adjacent to the Francis property are existing and there are no proposed structural changes to that area.

- (b) The waiver will not violate specific guidelines of Cornerstone 2020; and

STAFF: Guideline 3, Policy 9 of Cornerstone 2020 calls for protection of the character of residential areas, roadway corridors and public spaces from visual intrusions and mitigation when appropriate. Guideline 3, Policies 21 and 22 call for appropriate transitions between uses that are substantially different in scale and intensity or density, and mitigation of the impact caused when incompatible developments occur adjacent to one another through the use of landscaped buffer yards, vegetative berms and setback requirements to address issues such as outdoor lighting, lights from automobiles, illuminated signs, loud noise, odors, smoke, automobile exhaust or other noxious smells, dust and dirt, litter, junk, outdoor storage, and visual nuisances. Guideline 3, Policy 24 states that parking, loading and delivery areas located adjacent to residential areas should be designed to minimize impacts from noise, lights and other potential impacts, and that parking and circulation areas adjacent to streets should be screened or buffered. Guideline 13, Policy 4 calls for ensuring appropriate landscape design standards for different land uses within urbanized, suburban, and rural areas. Guideline 13, Policy 6 calls for screening and buffering to mitigate adjacent incompatible uses. The intent of landscape buffer areas is to create suitable transitions where varying forms of development adjoin, to minimize the negative impacts resulting from adjoining incompatible land uses, to decrease storm water runoff volumes and velocities associated with impervious surfaces, and to filter airborne and waterborne pollutants. The existing structures and pavement are not proposed to change or be altered in that area. The existing conditions are proposed to remain.

- (c) The extent of the waiver of the regulation is the minimum necessary to afford relief to the applicant; and

STAFF: The extent of the waiver of the regulation is the minimum necessary to afford relief to the applicant since the buildings and pavement where the buffer is required are to remain unchanged. There are no plans to remove the historic building, existing pavement and garage as it would be an additional expense to the applicant.

- (d) Either:

(i) The applicant has incorporated other design measures that exceed the minimums of the district and compensate for non-compliance with the requirements to be waived (net beneficial effect); OR
(ii) The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or would create an unnecessary hardship on the applicant.

STAFF: The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or would create an unnecessary hardship on the applicant since there would be additional cost of removing the existing historic structure and pavement to accommodate the buffer.

STANDARD OF REVIEW AND STAFF ANALYSIS FOR WAIVER of section 10.2.10.

- (a) The waiver will not adversely affect adjacent property owners; and

STAFF: The waiver will not adversely affect adjacent property owners since there is an existing alley separating the two properties.

- (b) The waiver will not violate specific guidelines of Cornerstone 2020; and

STAFF: The waiver will not violate Guideline 3, Compatibility, of Cornerstone 2020, which calls for the protection of roadway corridors and public areas from visual intrusions, for mitigation of parking areas so as not to negatively impact nearby residents and pedestrians, and for screening and buffering of parking areas adjacent to streets. The waiver will not violate Guideline 13, Landscape Character, which calls for the protection of parkways through standards for buffers, landscape treatment, lighting and signs. The purpose of vehicle use area landscape buffer areas is to improve the appearance of vehicular use areas and property abutting public rights-of way. The parking and vehicle use area encroachment will sit slightly higher than the elevations of the adjacent properties across the existing alley. Car headlights would generally face the rears of all surrounding lots.

- (c) The extent of the waiver of the regulation is the minimum necessary to afford relief to the applicant; and

STAFF: The extent of the waiver of the regulation is the minimum necessary to afford relief to the applicant since there is an existing unimproved alley separating the two properties which is providing and extended buffer between the adjacent lower density properties.

- (d) Either:

(i) The applicant has incorporated other design measures that exceed the minimums of the district and compensate for non-compliance with the requirements to be waived (net beneficial effect); OR
(ii) The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or would create an unnecessary hardship on the applicant.

STAFF: The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or would create an unnecessary hardship on the applicant since there is an existing unimproved alley separating the two properties which is providing and extended buffer between the adjacent lower density properties.

TECHNICAL REVIEW

- Agency review comments have been addressed.

STAFF CONCLUSIONS

The development plan conforms to applicable guidelines and policies of the Comprehensive Plan and to requirements of the Land Development Code.

Based upon the information in the staff report, the testimony and evidence provided at the public hearing, the Planning Commission must determine if the proposal is in conformance with the Comprehensive Plan; OR the existing form district/zoning classification is inappropriate and the proposed classification is appropriate; OR if there have been major changes of an economic, physical, or social nature within the area involved which were not anticipated in Cornerstone 2020 which have substantially altered the basic character of the area.

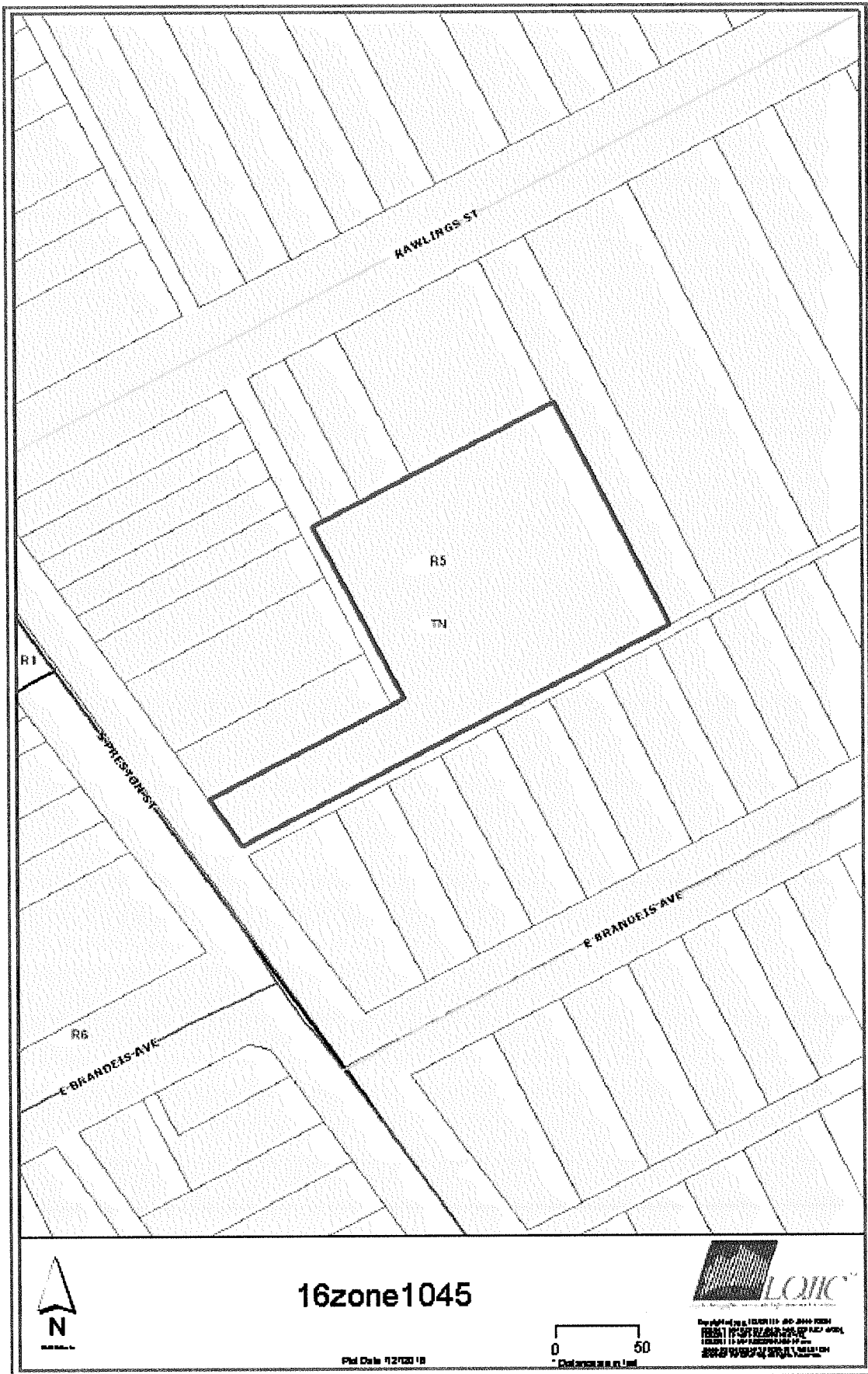
NOTIFICATION

| Date | Purpose of Notice | Recipients |
|---------|---------------------|------------------------------------------------------------------------------------------------------------------------------------------------|
| 12/8/16 | Hearing before LD&T | 1 st and 2 nd tier adjoining property owners Subscribers of Council District 15 Notification of Development Proposals |
| 1/4/17 | Hearing before PC | 1 st and 2 nd tier adjoining property owners Subscribers of Council District 15 Notification of Development Proposals |
| 1/4/17 | Hearing before PC | Sign Posting on property |
| | Hearing before PC | Legal Advertisement in the Courier-Journal |

ATTACHMENTS

1. Zoning Map
2. Aerial Photograph
3. Cornerstone 2020 Staff Checklist
4. Proposed Binding Elements

1. **Zoning Map**



2. Aerial Photograph



3. Cornerstone 2020 Staff Checklist

- + Exceeds Guideline
- ✓ Meets Guideline
- Does Not Meet Guideline
- +/- More Information Needed
- NA Not Applicable

Traditional Neighborhood: Residential

| # | Cornerstone 2020 Plan Element | Plan Element or Portion of Plan Element | Staff Finding | Staff Comments |
|---|-----------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 1 | Community Form/Land Use Guideline 1: Community Form | B.2: The proposal preserves the existing grid pattern of streets, sidewalks and alleys. | ✓ | The proposal will preserve the existing street pattern, sidewalks and alley. |
| 2 | Community Form/Land Use Guideline 1: Community Form | B.2: The lotting pattern reflects the existing lotting pattern of the area, with predominately long and narrow lots, sections of larger estate lots, and appropriately-integrated higher density residential uses. | ✓ | The proposal is for a large multi-family lot which is not consistent with the established pattern of lots along the block face of both Rawlings and Brandeis. However, the existing lot does not conform to the existing lot pattern and the lots will not change with the proposal. |
| 3 | Community Form/Land Use Guideline 1: Community Form | B.2: The proposal preserves public open spaces, and if the proposal is a higher density use, is located in close proximity to such open space, a center or other public areas. | ✓ | The public realm is maintained. |
| 4 | Community Form/Land Use Guideline 1: Community Form | B.2: The proposal preserves and renovates existing buildings if the building design of these structures is consistent with the predominate neighborhood building design. | ✓ | The proposal calls for the demolition of a historical structure that is in disrepair and has been modified extensively over time. |
| 5 | Community Form/Land Use Guideline 2: Centers | A.1. Locate activity centers within the Traditional Neighborhood Form District at street intersections with at least one of the intersecting streets classified as a collector or higher, AND one of the corners containing an established non-residential use. | NA | The proposal is not located in an activity center. |

| # | Cornerstone 2020 Plan Element | Plan Element or Portion of Plan Element | Staff Finding | Staff Comments |
|----|----------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 6 | Community Form/Land Use Guideline 2: Centers | A.2: Develop non-residential and mixed uses only in designated activity centers except (a) where an existing center proposed to expand in a manner that is compatible with adjacent uses and in keeping with form district standards, (b) when a proposal is comparable in use, intensity, size and design to a designated center, (c) where a proposed use requires a particular location or does not fit well into a compact center, (d) where a commercial use mainly serves residents of a new planned or proposed development and is similar in character and intensity to the residential development, or (e) in older or redeveloping areas where the non-residential use is compatible with the surroundings and does not create a nuisance. | NA | The proposal is for residential. |
| 7 | Community Form/Land Use Guideline 2: Centers | A.4: Encourage a more compact development pattern that results in an efficient use of land and cost-effective infrastructure. | ✓ | The lot has a non-conforming mixed use structure located along S. Preston which indicates that the infrastructure is in place for higher density/intensity. |
| 8 | Community Form/Land Use Guideline 2: Centers | A.5: Encourage a mix of compatible uses to reduce traffic by supporting combined trips, allow alternative modes of transportation and encourage vitality and sense of place. | ✓ | The high density zoning is surrounded by mainly lower density zoning except for across Preston Street where there is existing R-6 zoning. To the north of the site is a node of C-1 zoning. |
| 9 | Community Form/Land Use Guideline 2: Centers | A.6: Encourage residential uses in centers above retail and other mixed-use multi-story retail buildings. | - | The proposal is not located in a center nor is mixed use being sought. |
| 10 | Community Form/Land Use Guideline 2: Centers | A.7: Encourage new developments and rehabilitation of buildings to provide residential uses alone or in combination with retail and office uses. | ✓ | The proposal is for a one residential type use. |
| 11 | Community Form/Land Use Guideline 2: Centers | A.8/11: Allow centers in the Traditional Neighborhood Form District that serve the daily needs of residents and that are designed to minimize impact on residents through appropriate scale, placement and design. | NA | The proposal is not a center. |
| 12 | Community Form/Land Use Guideline 2: Centers | A.10: Encourage outlot development in underutilized parking lots provided location, scale, signs, lighting, parking and landscaping standards are met. Such outlot development should provide street-level retail with residential units above. | NA | The proposal is not for commercial. |
| 13 | Community Form/Land Use Guideline 2: Centers | A.12: Design large developments to be compact, multi-purpose centers organized around a central feature such as a public square, plaza or landscape element. | NA | The proposal is not a large development. |

| # | Cornerstone 2020 Plan Element | Plan Element or Portion of Plan Element | Staff Finding | Staff Comments |
|----|----------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 14 | Community Form/Land Use Guideline 2: Centers | A.13: Encourage sharing of entrance and parking facilities to reduce curb cuts and surface parking. | ✓ | The proposal has an entrance off of S. Preston and an existing alley off of Rawlings. |
| 15 | Community Form/Land Use Guideline 2: Centers | A.14: Design and locate utility easements to provide access for maintenance and to provide services in common for adjacent developments. | ✓ | Easements are provided for utilities to remain and be expanded. |
| 16 | Community Form/Land Use Guideline 2: Centers | A.15: Encourage parking design and layout to balance safety, traffic, transit, pedestrian, environmental and aesthetic considerations. | ✓ | All parking is located interior to the site |
| 17 | Community Form/Land Use Guideline 2: Centers | A.16: Encourage centers to be designed for easy access by alternative forms of transportation. | ✓ | The site can be accessed by alternate forms of transportation. |
| 18 | Community Form/Land Use Guideline 3: Compatibility | A.1: The proposal is generally compatible within the scale and site design of nearby existing development and with the form district's pattern of development. | ✓ | The proposal is located on a larger lot not typically found in this area. While the building is larger than the existing single family homes in the area the site design is compatible with the parking being located interior to the site and accessed from existing alleys. |
| 19 | Community Form/Land Use Guideline 3: Compatibility | A.2: The proposed building materials increase the new development's compatibility. (Only for a new development in a residential infill context, or if consideration of building materials used in the proposal is specifically required by the Land Development Code.) | ✓ | The building materials are consistent with what is found in the area. |
| 20 | Community Form/Land Use Guideline 3: Compatibility | A.3: The proposal is compatible with adjacent residential areas, and if it introduces a new type of density, the proposal is designed to be compatible with surrounding land uses through the use of techniques to mitigate nuisances and provide appropriate transitions between land uses. Examples of appropriate mitigation include vegetative buffers, open spaces, landscaping and/or a transition of densities, site design, building heights, building design, materials and orientation that is compatible with those of nearby residences. | ✓ | The proposal introduces a new density to the east portion of S. Preston. Buffers adjacent to existing single family home lots are in compliance with the LDC. An existing alley separates the subject site from other existing residences. |
| 21 | Community Form/Land Use Guideline 3: Compatibility | A.6: The proposal mitigates any adverse impacts of its associated traffic on nearby existing communities. | ✓ | Transportation planning has not indicated any traffic issues with the proposal. |
| 22 | Community Form/Land Use Guideline 3: Compatibility | A.8: The proposal mitigates adverse impacts of its lighting on nearby properties, and on the night sky. | ✓ | Lighting will meet LDC requirements. |

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| 23 | Community Form/Land Use Guideline 3: Compatibility | A.10: The proposal includes a variety of housing types, including, but not limited to, single family detached, single family attached, multi-family, zero lot line, average lot, cluster and accessory residential structures, that reflect the form district pattern. | - | The proposal is for one housing type, apartments. |
| 24 | Community Form/Land Use Guideline 3: Compatibility | A.11: If the proposal is a higher density or intensity use, it is located along a transit corridor AND in or near an activity center. | ✓ | The proposal is for high density and is located along a transit route. A commercial node is located further north down S. Preston. |
| 25 | Community Form/Land Use Guideline 3: Compatibility | A.13: The proposal creates housing for the elderly or persons with disabilities, which is located close to shopping, transit routes, and medical facilities (if possible). | ✓ | A specific user of the property has not been identified. |
| 26 | Community Form/Land Use Guideline 3: Compatibility | A.14/15: The proposal creates appropriate/inclusive housing that is compatible with site and building design of nearby housing. | ✓ | The building materials are consistent with what is found in the area. |
| 27 | Community Form/Land Use Guideline 3: Compatibility | A.21: The proposal provides appropriate transitions between uses that are substantially different in scale and intensity or density of development such as landscaped buffer yards, vegetative berms, compatible building design and materials, height restrictions, or setback requirements. | ✓ | Buffers adjacent to existing single family home lots are in compliance with the LDC. An existing alley separates the subject site from other existing residences. |
| 28 | Community Form/Land Use Guideline 3: Compatibility | A.22: The proposal mitigates the impacts caused when incompatible developments unavoidably occur adjacent to one another by using buffers that are of varying designs such as landscaping, vegetative berms and/or walls, and that address those aspects of the development that have the potential to adversely impact existing area developments. | ✓ | Buffers adjacent to existing single family home lots are in compliance with the LDC. An existing alley separates the subject site from other existing residences. |
| 29 | Community Form/Land Use Guideline 3: Compatibility | A.23: Setbacks, lot dimensions and building heights are compatible with those of nearby developments that meet form district standards. | ✓ | The setbacks are compatible with the adjacent properties. A variance is being requested to eliminate a side yard that is adjacent to an alley where much of the alley is unimproved. |
| 30 | Community Form/Land Use Guideline 4: Open Space | A.2/3/7: The proposal provides open space that helps meet the needs of the community as a component of the development and provides for the continued maintenance of that open space. | ✓ | Required open space is being provided on the site. A public park is also located nearby to fulfill recreational needs for the site. |
| 31 | Community Form/Land Use Guideline 4: Open Space | A.4: Open space design is consistent with the pattern of development in the Traditional Neighborhood Form District. | ✓ | Required open space is being provided on the site. A public park is also located nearby to fulfill recreational needs for the site. |
| 32 | Community Form/Land Use Guideline 4: Open Space | A.5: The proposal integrates natural features into the pattern of development. | ✓ | There are no existing natural features on the site. Buffers will help propose natural features on the site with the trees that are required within those buffers. |

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|----|--------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 33 | Community Form/Land Use Guideline 5: Natural Areas and Scenic and Historic Resources | A.1: The proposal respects the natural features of the site through sensitive site design, avoids substantial changes to the topography and minimizes property damage and environmental degradation resulting from disturbance of natural systems. | ✓ | There are no existing natural features on the site. Buffers will help propose natural features on the site with the trees that are required within those buffers. |
| 34 | Community Form/Land Use Guideline 5: Natural Areas and Scenic and Historic Resources | A.2/4: The proposal includes the preservation, use or adaptive reuse of buildings, sites, districts and landscapes that are recognized as having historical or architectural value, and, if located within the impact area of these resources, is compatible in height, bulk, scale, architecture and placement. | ✓ | The proposal includes the preservation and renovation of an existing structure that would be a contributing structure if the area were to be on the National Register. A new structure is also proposed. |
| 35 | Community Form/Land Use Guideline 5: Natural Areas and Scenic and Historic Resources | A.6: Encourage development to avoid wet or highly permeable soils, severe, steep or unstable slopes with the potential for severe erosion. | ✓ | Soils are not an issue with the proposal. |
| 36 | Mobility/Transportation Guideline 7: Circulation | A.1/2: The proposal will contribute its proportional share of the cost of roadway improvements and other services and public facilities made necessary by the development through physical improvements to these facilities, contribution of money, or other means. | ✓ | The development plan addresses Transportation Planning issues. |
| 37 | Mobility/Transportation Guideline 7: Circulation | A.6: The proposal's transportation facilities are compatible with and support access to surrounding land uses, and contribute to the appropriate development of adjacent lands. The proposal includes at least one continuous roadway through the development, adequate street stubs, and relies on cul-de-sacs only as short side streets or where natural features limit development of "through" roads. | ✓ | The development plan addresses Transportation Planning issues. |
| 38 | Mobility/Transportation Guideline 7: Circulation | A.9: The proposal includes the dedication of rights-of-way for street, transit corridors, bikeway and walkway facilities within or abutting the development. | ✓ | The development plan addresses Transportation Planning issues. |
| 39 | Mobility/Transportation Guideline 8: Transportation Facility Design | A.8: Adequate stub streets are provided for future roadway connections that support and contribute to appropriate development of adjacent land. | ✓ | The existing alleys are being modified to accommodate some adjacent properties. |
| 40 | Mobility/Transportation Guideline 8: Transportation Facility Design | A.9: Avoid access to development through areas of significantly lower intensity or density if such access would create a significant nuisance. | ✓ | The main access to the site is from S. Preston St. and not through a lower density development. |
| 41 | Mobility/Transportation Guideline 8: Transportation Facility Design | A.11: The development provides for an appropriate functional hierarchy of streets and appropriate linkages between activity areas in and adjacent to the development site. | NA | No new roadways are being proposed. |

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|----|----------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 42 | Mobility/Transportation Guideline 9: Bicycle, Pedestrian and Transit | A.1/2: The proposal provides, where appropriate, for the movement of pedestrians, bicyclists and transit users around and through the development, provides bicycle and pedestrian connections to adjacent developments and to transit stops, and is appropriately located for its density and intensity. | ✓ | All types of transportation has access to and from the site. |
| 43 | Livability/Environment Guideline 10: Flooding and Stormwater | The proposal's drainage plans have been approved by MSD, and the proposal mitigates negative impacts to the floodplain and minimizes impervious area. Solid blue line streams are protected through a vegetative buffer, and drainage designs are capable of accommodating upstream runoff assuming a fully-developed watershed. If streambank restoration or preservation is necessary, the proposal uses best management practices. | ✓ | MSD has no issues with the proposal. |
| 44 | Livability/Environment Guideline 13: Landscape Character | A.3: The proposal includes additions and connections to a system of natural corridors that can provide habitat areas and allow for migration. | ✓ | There are no existing natural features on the site. Buffers will help propose natural features on the site with the trees that are required within those buffers. |
| 45 | Community Facilities Guideline 14: Infrastructure | A.2: The proposal is located in an area served by existing utilities or planned for utilities. | ✓ | Existing or proposed utilities will serve the site. |
| 46 | Community Facilities Guideline 14: Infrastructure | A.3: The proposal has access to an adequate supply of potable water and water for fire-fighting purposes. | ✓ | An adequate water supply is available to the site. |
| 47 | Community Facilities Guideline 14: Infrastructure | A.4: The proposal has adequate means of sewage treatment and disposal to protect public health and to protect water quality in lakes and streams. | ✓ | The health department has no issues with the proposal. |

4. Proposed Binding Elements

1. The development shall be in accordance with the approved district development plan, all applicable sections of the Land Development Code (LDC) and agreed upon binding elements unless amended pursuant to the Land Development Code. Any changes/additions/alterations of any binding element(s) shall be submitted to the Planning Commission or the Planning Commission's designee for review and approval; any changes/additions/alterations not so referred shall not be valid.
2. The development shall not exceed 17,200 square feet of gross floor area.
3. No outdoor advertising signs, small freestanding signs, pennants, balloons, or banners shall be permitted on the site.
4. Construction fencing shall be erected when off-site trees or tree canopy exists within 3' of a common property line. Fencing shall be in place prior to any grading or construction to protect the existing root systems from compaction. The fencing shall enclose the entire area beneath the tree canopy and shall remain in place until all construction is completed. No parking, material storage or construction activities are permitted within the protected area.
5. Before any permit (including but not limited to building, parking lot, change of use, site disturbance, alteration permit or demolition permit) is requested:
 - a. The development plan must receive full construction approval from Develop Louisville, Louisville Metro Public Works and the Metropolitan Sewer District.
 - b. Encroachment permits must be obtained from the Kentucky Department of Transportation, Bureau of Highways.
 - c. The property owner/developer must obtain approval of a detailed plan for screening (buffering/landscaping) as described in Chapter 10 prior to requesting a building permit. Such plan shall be implemented prior to occupancy of the site and shall be maintained thereafter.
 - d. A Tree Preservation Plan in accordance with Chapter 10 of the LDC shall be reviewed and approved prior to obtaining approval for site disturbance.
1. A certificate of occupancy must be received from the appropriate code enforcement department prior to occupancy of the structure or land for the proposed use. All binding elements requiring action and approval must be implemented prior to requesting issuance of the certificate of occupancy, unless specifically waived by the Planning Commission.
2. The applicant, developer, or property owner shall provide copies of these binding elements to tenants, purchasers, contractors, subcontractors and other parties engaged in development of this site and shall advise them of the content of these binding elements. These binding elements shall run with the land and the owner of the property and occupant of the property shall at all times be responsible for compliance with these binding elements. At all times during development of the site, the applicant and developer, their heirs, successors; and assignees, contractors, subcontractors, and other parties engaged in development of the site, shall be responsible for compliance with these binding elements.
3. The materials and design of proposed structures shall be substantially the same as depicted in the rendering as presented at the January 19, 2017 Planning Commission meeting.

**Land Development and Transportation Committee
Staff Report**

December 22, 2016



| | |
|--------------------------|------------------------------------------------------------|
| Case No: | 16zone1045 |
| Request: | R-5 to R-6 with Waivers and Variances |
| Project Name: | Quinlan Multi-Family |
| Location: | 1919 S. Preston Street |
| Owner: | Brandon and Ashley Quinlan |
| Applicant: | Brandon and Ashley Quinlan |
| Representative: | Land Design and Development; Dinsmore and Shohl LLP |
| Jurisdiction: | Louisville Metro |
| Council District: | 15-Marianne Butler |
| Case Manager: | Julia Williams, RLA (IN), AICP, Planning Supervisor |

REQUEST

- Change in zoning from R-5 to R-6
- Variance from Chapter 5.2.2.C.2 Table 5.2.2 to eliminate the 3' side yard setback along the south property line.
- Waivers:
 1. Waiver from 10.2.4 to eliminate the required 10' buffer along the north property line (shared with the Francis Property).
 2. Waiver from 10.2.10 to eliminate the required 5' VUA LBA along the south property line.
- District Development plan

CASE SUMMARY/BACKGROUND/SITE CONTEXT

The proposal is for the renovation of an existing mixed use structure into 2 residential units and for a proposed 8 unit apartment complex on approximately 0.7 acres. Access to the site is from two existing alleys, one off of S. Preston Street and the other off of Rawlings Avenue.

LAND USE/ZONING DISTRICT/FORM DISTRICT TABLE

| | Land Use | Zoning | Form District |
|-------------------------------|---------------------------|---------------|----------------------|
| Subject Property | | | |
| Existing | Mixed Use | R-5 | TN |
| Proposed | Multi-Family Residential | R-6 | TN |
| Surrounding Properties | | | |
| North | Single Family Residential | R-5 | TN |
| South | Single Family Residential | R-5 | TN |
| East | Single Family Residential | R-5 | TN |
| West | Single Family Residential | R-5 | TN |

PREVIOUS CASES ON SITE

15appeal1001- Appeal of a staff non-conforming rights interpretation. It was determined that the subject site had non-conforming rights to a commercial business on the first floor of an existing building. The Board of Zoning Adjustment determined that if the applicant wanted to make the first floor residential that it was less intense than the existing commercial non-conformity.

INTERESTED PARTY COMMENTS

None received.

APPLICABLE PLANS AND POLICIES

Cornerstone 2020
Land Development Code

STANDARD OF REVIEW FOR REZONING

Criteria for granting the proposed form district change/rezoning: KRS Chapter 100.213

1. The proposed form district/rezoning change complies with the applicable guidelines and policies Cornerstone 2020; OR
2. The existing form district/zoning classification is inappropriate and the proposed classification is appropriate; OR
3. There have been major changes of an economic, physical, or social nature within the area involved which were not anticipated in Cornerstone 2020 which have substantially altered the basic character of the area.

STAFF ANALYSIS FOR REZONING

Following is staff's analysis of the proposed rezoning against the Guidelines and Policies of Cornerstone 2020.

The site is located in the Traditional Neighborhood Form District

The Traditional Neighborhood Form District is characterized by predominantly residential uses, by a grid pattern of streets with sidewalks and often including alleys. Residential lots are predominantly narrow and often deep, but the neighborhood may contain sections of larger estate lots, and also sections of lots on which appropriately integrated higher density residential uses may be located. The higher density uses are encouraged to be located in centers or near parks and open spaces having sufficient carrying capacity. There is usually a significant range of housing opportunities, including multi-family dwellings.

Traditional neighborhoods often have and are encouraged to have a significant proportion of public open space such as parks or greenways, and may contain civic uses as well as appropriately located and integrated neighborhood centers with a mixture of mostly neighborhood-serving land uses such as offices, shops, restaurants and services. Although many existing traditional neighborhoods are fifty to one hundred twenty years old, it is hoped that the Traditional Neighborhood Form will be revitalized under the new Comprehensive Plan. Revitalization and reinforcement of the Traditional Neighborhood Form will require particular emphasis on (a) preservation and renovation of existing buildings in stable neighborhoods (if the building design is consistent with the predominant building design in those neighborhoods), (b) the preservation of the existing grid pattern of streets and alleys, (c) preservation of public open spaces.

TECHNICAL REVIEW

- Agency review comments have been addressed.

STAFF CONCLUSIONS

The proposal is ready for a public hearing date to be set.

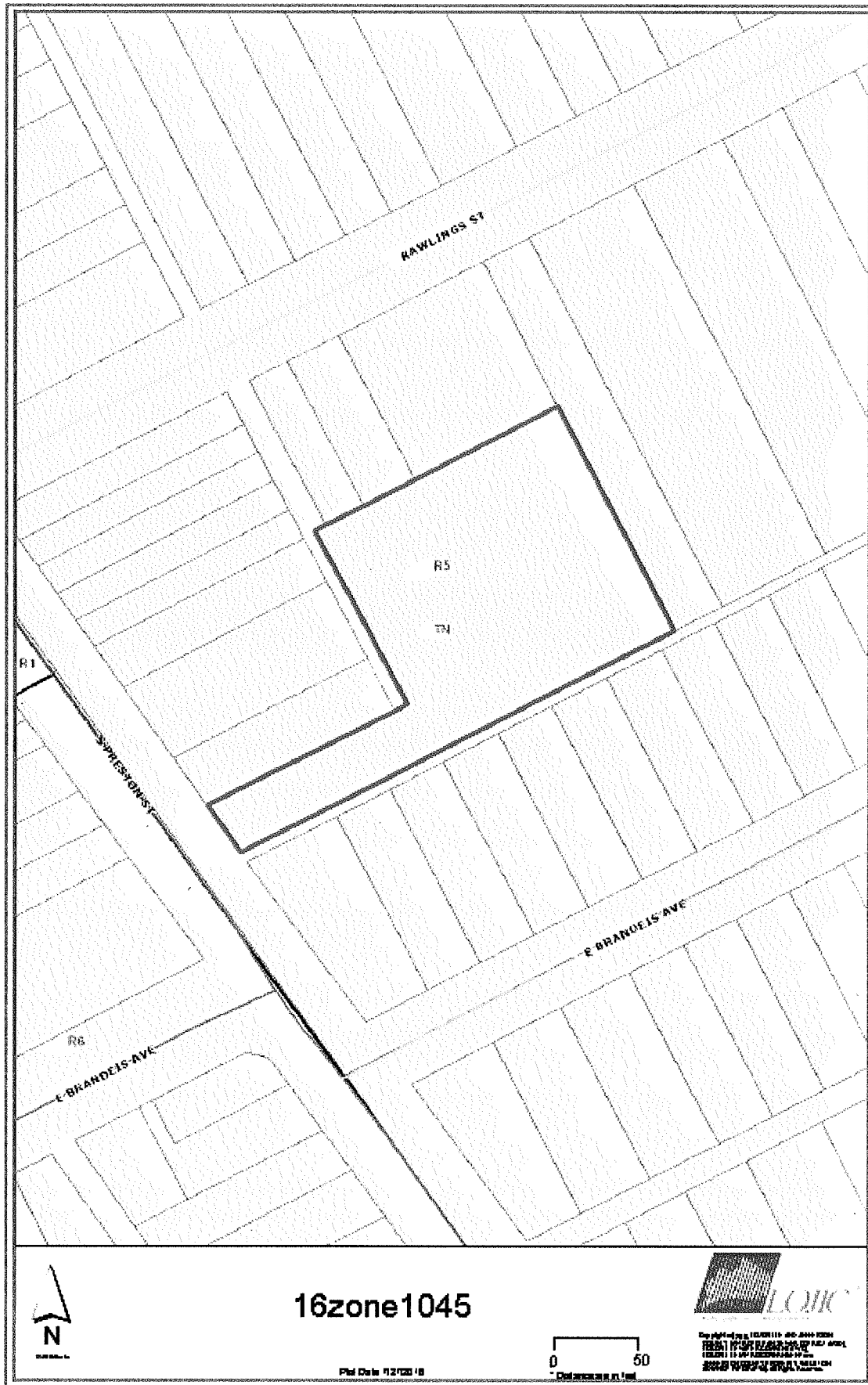
NOTIFICATION

| Date | Purpose of Notice | Recipients |
|---------|---------------------|------------------------------------------------------------------------------------------------------------------------------------------------|
| 12/8/16 | Hearing before LD&T | 1 st and 2 nd tier adjoining property owners Subscribers of Council District 15 Notification of Development Proposals |
| | Hearing before PC | 1 st and 2 nd tier adjoining property owners Subscribers of Council District 15 Notification of Development Proposals |
| | Hearing before PC | Sign Posting on property |
| | Hearing before PC | Legal Advertisement in the Courier-Journal |

ATTACHMENTS

1. Zoning Map
2. Aerial Photograph
3. Proposed Binding Elements

1. **Zoning Map**



2. Aerial Photograph



3. Proposed Binding Elements

1. The development shall be in accordance with the approved district development plan, all applicable sections of the Land Development Code (LDC) and agreed upon binding elements unless amended pursuant to the Land Development Code. Any changes/additions/alterations of any binding element(s) shall be submitted to the Planning Commission or the Planning Commission's designee for review and approval; any changes/additions/alterations not so referred shall not be valid.
2. The development shall not exceed 17,200 square feet of gross floor area.
3. No outdoor advertising signs, small freestanding signs, pennants, balloons, or banners shall be permitted on the site.
4. Construction fencing shall be erected when off-site trees or tree canopy exists within 3' of a common property line. Fencing shall be in place prior to any grading or construction to protect the existing root systems from compaction. The fencing shall enclose the entire area beneath the tree canopy and shall remain in place until all construction is completed. No parking, material storage or construction activities are permitted within the protected area.
5. Before any permit (including but not limited to building, parking lot, change of use, site disturbance, alteration permit or demolition permit) is requested:
 - a. The development plan must receive full construction approval from Develop Louisville, Louisville Metro Public Works and the Metropolitan Sewer District.
 - b. Encroachment permits must be obtained from the Kentucky Department of Transportation, Bureau of Highways.
 - c. The property owner/developer must obtain approval of a detailed plan for screening (buffering/landscaping) as described in Chapter 10 prior to requesting a building permit. Such plan shall be implemented prior to occupancy of the site and shall be maintained thereafter.
 - d. A Tree Preservation Plan in accordance with Chapter 10 of the LDC shall be reviewed and approved prior to obtaining approval for site disturbance.
1. A certificate of occupancy must be received from the appropriate code enforcement department prior to occupancy of the structure or land for the proposed use. All binding elements requiring action and approval must be implemented prior to requesting issuance of the certificate of occupancy, unless specifically waived by the Planning Commission.
2. The applicant, developer, or property owner shall provide copies of these binding elements to tenants, purchasers, contractors, subcontractors and other parties engaged in development of this site and shall advise them of the content of these binding elements. These binding elements shall run with the land and the owner of the property and occupant of the property shall at all times be responsible for compliance with these binding elements. At all times during development of the site, the applicant and developer, their heirs, successors; and assignees, contractors, subcontractors, and other parties engaged in development of the site, shall be responsible for compliance with these binding elements.
3. The materials and design of proposed structures shall be substantially the same as depicted in the rendering as presented at the _____ Planning Commission meeting.

Pre-Application Staff Report

July 29, 2016



| | |
|--------------------------|-------------------------------------------------------|
| Case No: | 16zone1045 |
| Request: | R-5 to R-6 |
| Project Name: | Quinlan Multi-Family |
| Location: | 1919 S. Preston Street |
| Owner: | Brandon and Ashley Quinlan |
| Applicant: | Brandon and Ashley Quinlan |
| Representative: | Land Design and Development |
| Jurisdiction: | Louisville Metro |
| Council District: | 15-Marianne Butler |
| Case Manager: | Julia Williams, RLA, AICP, Planning Supervisor |

REQUEST

- Change in zoning from R-5 to R-6
- Development plan

CASE SUMMARY/BACKGROUND/SITE CONTEXT

The proposal is for the renovation of an existing mixed use structure into 2 residential units and for a proposed 8 unit apartment complex on approximately 0.7 acres. Access to the site is from two existing alleys, one off of S. Preston Street and the other off of Rawlings Avenue.

LAND USE/ZONING DISTRICT/FORM DISTRICT TABLE

| | Land Use | Zoning | Form District |
|--------------------------------------|---------------------------|--------|---------------|
| <i>Subject Property</i> | | | |
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| South | Single Family Residential | R-5 | TN |
| East | Single Family Residential | R-5 | TN |
| West | Single Family Residential | R-5 | TN |

PREVIOUS CASES ON SITE

15appeal1001- Appeal of a staff non-conforming rights interpretation. It was determined that the subject site had non-conforming rights to a commercial business on the first floor of an existing building. The Board of Zoning Adjustment determined that if the applicant wanted to make the first floor residential that it was less intense than the existing commercial non-conformity.

INTERESTED PARTY COMMENTS

None received.

APPLICABLE PLANS AND POLICIES

Cornerstone 2020
Land Development Code

STANDARD OF REVIEW FOR REZONING

Criteria for granting the proposed form district change/rezoning: KRS Chapter 100.213

1. The proposed form district/rezoning change complies with the applicable guidelines and policies Cornerstone 2020; OR
2. The existing form district/zoning classification is inappropriate and the proposed classification is appropriate; OR
3. There have been major changes of an economic, physical, or social nature within the area involved which were not anticipated in Cornerstone 2020 which have substantially altered the basic character of the area.

STAFF ANALYSIS FOR REZONING

Following is staff's analysis of the proposed rezoning against the Guidelines and Policies of Cornerstone 2020.

The site is located in the Traditional Neighborhood Form District

The Traditional Neighborhood Form District is characterized by predominantly residential uses, by a grid pattern of streets with sidewalks and often including alleys. Residential lots are predominantly narrow and often deep, but the neighborhood may contain sections of larger estate lots, and also sections of lots on which appropriately integrated higher density residential uses may be located. The higher density uses are encouraged to be located in centers or near parks and open spaces having sufficient carrying capacity. There is usually a significant range of housing opportunities, including multi-family dwellings.

Traditional neighborhoods often have and are encouraged to have a significant proportion of public open space such as parks or greenways, and may contain civic uses as well as appropriately located and integrated neighborhood centers with a mixture of mostly neighborhood-serving land uses such as offices, shops, restaurants and services. Although many existing traditional neighborhoods are fifty to one hundred twenty years old, it is hoped that the Traditional Neighborhood Form will be revitalized under the new Comprehensive Plan. Revitalization and reinforcement of the Traditional Neighborhood Form will require particular emphasis on (a) preservation and renovation of existing buildings in stable neighborhoods (if the building design is consistent with the predominant building design in those neighborhoods), (b) the preservation of the existing grid pattern of streets and alleys, (c) preservation of public open spaces.

The proposal will preserve the existing street pattern, sidewalks and alley. The proposal is for a large multi-family lot which is not consistent with the established pattern of lots along the block face of both Rawlings and Brandeis. However, the existing lot does not conform to the existing lot pattern and the lots will not change with the proposal. The public realm is maintained. The proposal calls for the demolition of a historical structure that is in disrepair and has been modified extensively over time.

All other agency comments should be addressed to demonstrate compliance with the remaining Guidelines and Policies of Cornerstone 2020.

A checklist is attached to the end of this staff report with a more detailed analysis. The Louisville Metro Planning Commission is charged with making a recommendation to the Louisville Metro Council regarding the appropriateness of this zoning map amendment. The Louisville Metro Council has zoning authority over the property in question.

TECHNICAL REVIEW

- See agency comments for development plan review comments.

STAFF CONCLUSIONS

The proposal is ready for a neighborhood meeting.

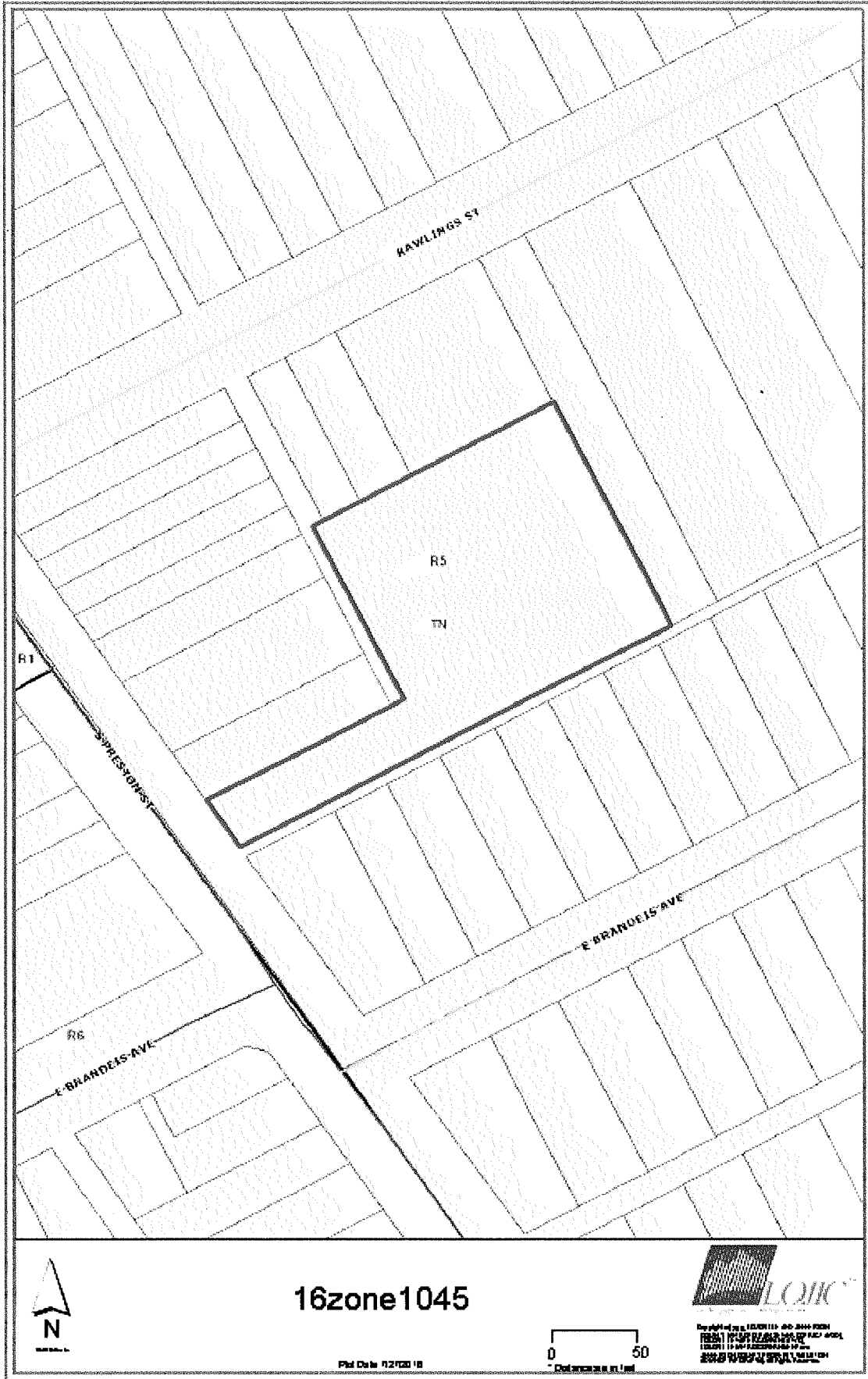
NOTIFICATION

| Date | Purpose of Notice | Recipients |
|------|---------------------|------------------------------------------------------------------------------------------------------------------------------------------------|
| | Hearing before LD&T | 1 st and 2 nd tier adjoining property owners Subscribers of Council District 15 Notification of Development Proposals |
| | Hearing before PC | 1 st and 2 nd tier adjoining property owners Subscribers of Council District 15 Notification of Development Proposals |
| | Hearing before PC | Sign Posting on property |
| | Hearing before PC | Legal Advertisement in the Courier-Journal |

ATTACHMENTS

1. Zoning Map
2. Aerial Photograph
3. Cornerstone 2020 Staff Checklist

1. **Zoning Map**



2. Aerial Photograph



3. Cornerstone 2020 Staff Checklist

- + Exceeds Guideline
- ✓ Meets Guideline
- Does Not Meet Guideline
- +/- More Information Needed
- NA Not Applicable

Traditional Neighborhood: Residential

| # | Cornerstone 2020 Plan Element | Plan Element or Portion of Plan Element | Staff Finding | Staff Comments |
|---|-----------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 1 | Community Form/Land Use Guideline 1: Community Form | B.2: The proposal preserves the existing grid pattern of streets, sidewalks and alleys. | ✓ | The proposal will preserve the existing street pattern, sidewalks and alley. |
| 2 | Community Form/Land Use Guideline 1: Community Form | B.2: The lotting pattern reflects the existing lotting pattern of the area, with predominately long and narrow lots, sections of larger estate lots, and appropriately-integrated higher density residential uses. | ✓ | The proposal is for a large multi-family lot which is not consistent with the established pattern of lots along the block face of both Rawlings and Brandeis. However, the existing lot does not conform to the existing lot pattern and the lots will not change with the proposal. |
| 3 | Community Form/Land Use Guideline 1: Community Form | B.2: The proposal preserves public open spaces, and if the proposal is a higher density use, is located in close proximity to such open space, a center or other public areas. | ✓ | The public realm is maintained. |
| 4 | Community Form/Land Use Guideline 1: Community Form | B.2: The proposal preserves and renovates existing buildings if the building design of these structures is consistent with the predominate neighborhood building design. | ✓ | The proposal calls for the demolition of a historical structure that is in disrepair and has been modified extensively over time. |
| 5 | Community Form/Land Use Guideline 2: Centers | A.1. Locate activity centers within the Traditional Neighborhood Form District at street intersections with at least one of the intersecting streets classified as a collector or higher, AND one of the corners containing an established non-residential use. | NA | The proposal is not located in an activity center. |

| # | Cornerstone 2020 Plan Element | Plan Element or Portion of Plan Element | Staff Finding | Staff Comments |
|----|----------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 6 | Community Form/Land Use Guideline 2: Centers | A.2: Develop non-residential and mixed uses only in designated activity centers except (a) where an existing center proposed to expand in a manner that is compatible with adjacent uses and in keeping with form district standards, (b) when a proposal is comparable in use, intensity, size and design to a designated center, (c) where a proposed use requires a particular location or does not fit well into a compact center, (d) where a commercial use mainly serves residents of a new planned or proposed development and is similar in character and intensity to the residential development, or (e) in older or redeveloping areas where the non-residential use is compatible with the surroundings and does not create a nuisance. | NA | The proposal is for residential. |
| 7 | Community Form/Land Use Guideline 2: Centers | A.4: Encourage a more compact development pattern that results in an efficient use of land and cost-effective infrastructure. | ✓ | The density of the proposal and its location surrounded by low density results in inefficient use of land. More information on the sites impact on the existing infrastructure is necessary to determine compliance. High density has a lesser impact when located next to other high density or higher intensity uses because the infrastructure in those areas have been or are designed for high volumes. However, the lot has a non-conforming mixed use structure located along S. Preston which indicates that the infrastructure is in place for higher density/intensity. |
| 8 | Community Form/Land Use Guideline 2: Centers | A.5: Encourage a mix of compatible uses to reduce traffic by supporting combined trips, allow alternative modes of transportation and encourage vitality and sense of place. | +/- | More information is needed. |
| 9 | Community Form/Land Use Guideline 2: Centers | A.6: Encourage residential uses in centers above retail and other mixed-use multi-story retail buildings. | - | The proposal is not located in a center nor is mixed use being sought. |
| 10 | Community Form/Land Use Guideline 2: Centers | A.7: Encourage new developments and rehabilitation of buildings to provide residential uses alone or in combination with retail and office uses. | ✓ | The proposal is for a one residential type use. |
| 11 | Community Form/Land Use Guideline 2: Centers | A.8/11: Allow centers in the Traditional Neighborhood Form District that serve the daily needs of residents and that are designed to minimize impact on residents through appropriate scale, placement and design. | NA | The proposal is not a center. |

| # | Cornerstone 2020 Plan Element | Plan Element or Portion of Plan Element | Staff Finding | Staff Comments |
|----|----------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------|----------------------------------------------------------------------------------------|
| 12 | Community Form/Land Use Guideline 2: Centers | A.10: Encourage outlot development in underutilized parking lots provided location, scale, signs, lighting, parking and landscaping standards are met. Such outlot development should provide street-level retail with residential units above. | NA | The proposal is not for commercial. |
| 13 | Community Form/Land Use Guideline 2: Centers | A.12: Design large developments to be compact, multi-purpose centers organized around a central feature such as a public square, plaza or landscape element. | +/- | More information is needed. |
| 14 | Community Form/Land Use Guideline 2: Centers | A.13: Encourage sharing of entrance and parking facilities to reduce curb cuts and surface parking. | ✓ | The proposal has an entrance off of S. Preston and an existing alley off of Rawlings. |
| 15 | Community Form/Land Use Guideline 2: Centers | A.14: Design and locate utility easements to provide access for maintenance and to provide services in common for adjacent developments. | +/- | More information is needed. |
| 16 | Community Form/Land Use Guideline 2: Centers | A.15: Encourage parking design and layout to balance safety, traffic, transit, pedestrian, environmental and aesthetic considerations. | +/- | More information is necessary. |
| 17 | Community Form/Land Use Guideline 2: Centers | A.16: Encourage centers to be designed for easy access by alternative forms of transportation. | ✓ | The site can be accessed by alternate forms of transportation. |
| 18 | Community Form/Land Use Guideline 3: Compatibility | A.1: The proposal is generally compatible within the scale and site design of nearby existing development and with the form district's pattern of development. | +/- | More information is necessary. |
| 19 | Community Form/Land Use Guideline 3: Compatibility | A.2: The proposed building materials increase the new development's compatibility. (Only for a new development in a residential infill context, or if consideration of building materials used in the proposal is specifically required by the Land Development Code.) | +/- | More information on building materials is necessary to determine compliance. |
| 20 | Community Form/Land Use Guideline 3: Compatibility | A.3: The proposal is compatible with adjacent residential areas, and if it introduces a new type of density, the proposal is designed to be compatible with surrounding land uses through the use of techniques to mitigate nuisances and provide appropriate transitions between land uses. Examples of appropriate mitigation include vegetative buffers, open spaces, landscaping and/or a transition of densities, site design, building heights, building design, materials and orientation that is compatible with those of nearby residences. | +/- | More information is necessary. |
| 21 | Community Form/Land Use Guideline 3: Compatibility | A.6: The proposal mitigates any adverse impacts of its associated traffic on nearby existing communities. | +/- | Transportation planning is reviewing the traffic impacts of the site on the community. |

| # | Cornerstone 2020 Plan Element | Plan Element or Portion of Plan Element | Staff Finding | Staff Comments |
|----|----------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------|------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 22 | Community Form/Land Use Guideline 3: Compatibility | A.8: The proposal mitigates adverse impacts of its lighting on nearby properties, and on the night sky. | ✓ | Lighting will meet LDC requirements. |
| 23 | Community Form/Land Use Guideline 3: Compatibility | A.10: The proposal includes a variety of housing types, including, but not limited to, single family detached, single family attached, multi-family, zero lot line, average lot, cluster and accessory residential structures, that reflect the form district pattern. | - | The proposal is for one housing type, apartments. |
| 24 | Community Form/Land Use Guideline 3: Compatibility | A.11: If the proposal is a higher density or intensity use, it is located along a transit corridor AND in or near an activity center. | +/- | The proposal is for high density and is located along a transit route but is not located near an activity center. |
| 25 | Community Form/Land Use Guideline 3: Compatibility | A.13: The proposal creates housing for the elderly or persons with disabilities, which is located close to shopping, transit routes, and medical facilities (if possible). | +/- | A specific user of the property has not been identified. |
| 26 | Community Form/Land Use Guideline 3: Compatibility | A.14/15: The proposal creates appropriate/inclusive housing that is compatible with site and building design of nearby housing. | +/- | More information on the building design is necessary to determine compliance. Whether or not the housing is inclusive has not been identified on the site. |
| 27 | Community Form/Land Use Guideline 3: Compatibility | A.21: The proposal provides appropriate transitions between uses that are substantially different in scale and intensity or density of development such as landscaped buffer yards, vegetative berms, compatible building design and materials, height restrictions, or setback requirements. | +/- | More information is necessary. |
| 28 | Community Form/Land Use Guideline 3: Compatibility | A.22: The proposal mitigates the impacts caused when incompatible developments unavoidably occur adjacent to one another by using buffers that are of varying designs such as landscaping, vegetative berms and/or walls, and that address those aspects of the development that have the potential to adversely impact existing area developments. | +/- | More information is necessary. |
| 29 | Community Form/Land Use Guideline 3: Compatibility | A.23: Setbacks, lot dimensions and building heights are compatible with those of nearby developments that meet form district standards. | +/- | More information is necessary. |
| 30 | Community Form/Land Use Guideline 4: Open Space | A.2/3/7: The proposal provides open space that helps meet the needs of the community as a component of the development and provides for the continued maintenance of that open space. | +/- | More information is necessary. |
| 31 | Community Form/Land Use Guideline 4: Open Space | A.4: Open space design is consistent with the pattern of development in the Traditional Neighborhood Form District. | +/- | More information on the open space is needed to determine compliance. |

| # | Cornerstone 2020 Plan Element | Plan Element or Portion of Plan Element | Staff Finding | Staff Comments |
|----|--------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------|-------------------------------------------------------------------------------------------------|
| 32 | Community Form/Land Use Guideline 4: Open Space | A.5: The proposal integrates natural features into the pattern of development. | +/- | More information is necessary. |
| 33 | Community Form/Land Use Guideline 5: Natural Areas and Scenic and Historic Resources | A.1: The proposal respects the natural features of the site through sensitive site design, avoids substantial changes to the topography and minimizes property damage and environmental degradation resulting from disturbance of natural systems. | +/- | More information is necessary. |
| 34 | Community Form/Land Use Guideline 5: Natural Areas and Scenic and Historic Resources | A.2/4: The proposal includes the preservation, use or adaptive reuse of buildings, sites, districts and landscapes that are recognized as having historical or architectural value, and, if located within the impact area of these resources, is compatible in height, bulk, scale, architecture and placement. | +/- | More information is necessary. |
| 35 | Community Form/Land Use Guideline 5: Natural Areas and Scenic and Historic Resources | A.6: Encourage development to avoid wet or highly permeable soils, severe, steep or unstable slopes with the potential for severe erosion. | ✓ | Soils are not an issue with the proposal. |
| 36 | Mobility/Transportation Guideline 7: Circulation | A.1/2: The proposal will contribute its proportional share of the cost of roadway improvements and other services and public facilities made necessary by the development through physical improvements to these facilities, contribution of money, or other means. | +/- | Transportation planning is reviewing the site to determine any ROW improvements. |
| 37 | Mobility/Transportation Guideline 7: Circulation | A.6: The proposal's transportation facilities are compatible with and support access to surrounding land uses, and contribute to the appropriate development of adjacent lands. The proposal includes at least one continuous roadway through the development, adequate street stubs, and relies on cul-de-sacs only as short side streets or where natural features limit development of "through" roads. | +/- | More information is necessary. |
| 38 | Mobility/Transportation Guideline 7: Circulation | A.9: The proposal includes the dedication of rights-of-way for street, transit corridors, bikeway and walkway facilities within or abutting the development. | +/- | Transportation Planning is reviewing the site for any additional dedication of ROW. |
| 39 | Mobility/Transportation Guideline 8: Transportation Facility Design | A.8: Adequate stub streets are provided for future roadway connections that support and contribute to appropriate development of adjacent land. | +/- | More information is necessary. |
| 40 | Mobility/Transportation Guideline 8: Transportation Facility Design | A.9: Avoid access to development through areas of significantly lower intensity or density if such access would create a significant nuisance. | ✓ | The main access to the site is from S. Preston St. and not through a lower density development. |

| # | Cornerstone 2020 Plan Element | Plan Element or Portion of Plan Element | Staff Finding | Staff Comments |
|----|----------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------|-----------------------------------------------------|
| 41 | Mobility/Transportation Guideline 8: Transportation Facility Design | A.11: The development provides for an appropriate functional hierarchy of streets and appropriate linkages between activity areas in and adjacent to the development site. | NA | No new roadways are being proposed. |
| 42 | Mobility/Transportation Guideline 9: Bicycle, Pedestrian and Transit | A.1/2: The proposal provides, where appropriate, for the movement of pedestrians, bicyclists and transit users around and through the development, provides bicycle and pedestrian connections to adjacent developments and to transit stops, and is appropriately located for its density and intensity. | +/- | More information is necessary. |
| 43 | Livability/Environment Guideline 10: Flooding and Stormwater | The proposal's drainage plans have been approved by MSD, and the proposal mitigates negative impacts to the floodplain and minimizes impervious area. Solid blue line streams are protected through a vegetative buffer, and drainage designs are capable of accommodating upstream runoff assuming a fully-developed watershed. If streambank restoration or preservation is necessary, the proposal uses best management practices. | +/- | MSD is reviewing the proposal. |
| 44 | Livability/Environment Guideline 13: Landscape Character | A.3: The proposal includes additions and connections to a system of natural corridors that can provide habitat areas and allow for migration. | +/- | More information is necessary. |
| 45 | Community Facilities Guideline 14: Infrastructure | A.2: The proposal is located in an area served by existing utilities or planned for utilities. | ✓ | Existing or proposed utilities will serve the site. |
| 46 | Community Facilities Guideline 14: Infrastructure | A.3: The proposal has access to an adequate supply of potable water and water for fire-fighting purposes. | ✓ | An adequate water supply is available to the site. |
| 47 | Community Facilities Guideline 14: Infrastructure | A.4: The proposal has adequate means of sewage treatment and disposal to protect public health and to protect water quality in lakes and streams. | +/- | The health department is reviewing the proposal. |

