

LOUISVILLE METRO CRIMINAL JUSTICE COMMISSION

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LOUISVILLE METRO CRIMINAL JUSTICE COMMISSION
Summary of Agency Activity

The Criminal Justice Commission provides staff support to the following criminal justice and public safety-related committees and projects:

Criminal Justice Commission Board – Judge David Bowles, Chair; Scott Furkin, Vice-Chair

The Criminal Justice Commission is responsible for criminal justice and public safety planning, research, and system-wide coordination and collaboration. The 27-member Commission Board is comprised of key local, state, and federal criminal justice and public safety representatives and Metro Government officials along with residents representing the local community.

Executive Committee – Judge David Bowles, Chair; Scott Furkin, Vice-Chair

Develops strategic priorities for Commission, assists with meeting agenda development, and coordinates activity across committees. Members consist of Board Co-Chairs and Board Committee Chairs/Co-Chairs.

Computerization Projects Committee – Carla Kreitman, Chair

Monitors development of agency information systems, establishes system priorities, makes recommendations on new systems, and promotes development of common standards, data definitions and operational procedures.

Legislative Committee – Scott Furkin, Chair

Drafts legislative proposals based upon recommendations from local criminal justice stakeholders. Reviews and makes recommendations for board endorsement of legislative proposals in preparation for the annual session of the Kentucky General Assembly. Distributes weekly tracker of criminal justice-related bills during the session.

Jail Policy Committee – Dan Goyette and Tom Wine, Co-Chairs

Provides an ongoing forum for review of jail population trends and discussion of jail population management strategies.

Felony Prosecution Pilot Work Group

Coordinates and monitors implementation of felony case processing pilot project funded by the Laura and John Arnold Foundation.

Data Warehouse Work Group – Julie Hardesty and David Nicholson, Co-Chairs

In process of formation to enlist stakeholder guidance in design and development of local criminal justice data warehouse.

Dual Diagnosis Cross-Functional Team (DDCFT) – *Kim Allen and Tom Walton, Co-Chairs*

Convened in January 2013 by the Mayor to address the impact of individuals with co-occurring mental health and substance abuse disorders on community service providers and to identify opportunities for system improvement. Oversees implementation of pilot projects and provides forum for information sharing and advocacy.

Public Safety Protocols Task Group – *Karyn Hascal, Chair*

Researches and develops early diversion and pre-arrest protocols, including a range of options and alternate resources that can be used by community first responders to divert at-risk individuals from incarceration or hospital emergency room.

HMIS/Technology Task Group – *Tom Walton, Chair*

Oversees Community Care Management Network (CCMN) Pilot development including identification of pilot participants, making necessary modifications to the Homeless Management Information System (HMIS), and establishing information sharing agreements.

Citizens Commission on Police Accountability – *Laura Douglas, Chair*

Created by local ordinance to review police investigations in all police shooting cases and incidents involving loss of life due to police action. Commission members review closed cases to ensure the investigation was complete and make recommendations as indicated.

Domestic Violence Prevention Coordinating Council (DVPCC) – *Chief Steve Conrad and Ellie Kerstetter, Co-Chairs*

Established by local ordinance and charged with improving interagency cooperation and communication in the area of domestic violence; promoting effective prevention, intervention, and treatment techniques; and improving the system response to domestic violence and abuse.

Interagency – *Kathy Paulin and Susan Ely, Co-Chairs*

Provides an ongoing forum for information sharing and problem-solving as well as assistance on programmatic research and development.

Fatality Review – *Kim Allen and Judge Jerry Bowles, Co-Chairs*

Charged with identifying opportunities for enhancing coordinated agency and community responses to prevent future domestic violence-related fatalities. Conducts comprehensive multidisciplinary and multi-agency examinations of cases involving domestic violence fatalities.

Family Input Review Task Group – *Kathy Paulin, Chair*

Established to develop a mechanism for incorporating family member input into the fatality review process.

Elder Abuse Services Coordinating Committee – *Judge Jennifer Leibson, Chair*

Promotes information sharing and coordinated efforts across local agencies which provide services to elder abuse, neglected and/or exploited victims. Promotes quality services and protections for elder victims.

Juvenile Justice Advisory Committee (JJAC) – *Chris Brown and Beth McMahon, Co-Chairs*

Provides a neutral forum for juvenile justice policy reform and promotes collaboration among stakeholders. Members include local, state, and federal juvenile justice leaders, government officials, and community partners. The JJAC seeks to develop evidence-based and data-driven programs, strategies and recommendations that are consistent with the Kentucky Revised Statutes, core requirements of the Juvenile Justice and Delinquency Prevention Act (JJDP), core strategies of the Annie E. Casey Foundation's Juvenile Detention Alternatives Initiative (JDAI), and the reduction of Disproportionate Minority Contact (DMC) across the juvenile justice system.

Data Subcommittee – *Libby Mills, Chair*

Promotes data sharing and identifies data points needed to deepen understanding of the local juvenile justice system; creates ongoing data collection processes; and standardizes data collection and analysis practices including the disaggregation of all data by race and ethnicity.

Alternatives to Detention (ATD)/Programming Subcommittee – *Carla Kirby, Chair*

Examines the current use of ATDs and determines the need for new ATDs based on data analysis and evidenced-based practices. Reviews the current scope of programming provided to youth involved in the juvenile justice system and identifies the need for additional programming and services.

Case Processing Subcommittee – *Chairs TBD*

Established to examine current data related to case processing and evaluate possible strategies to reduce lengths of stay in custody, reduce time in detention for youth who are awaiting placement, and ensure that interventions with court-involved youth are timely and appropriate.

One LOVE Louisville, Substance Abuse Work Group – *Patty Gregory and Ken Wright, Co-Chairs*

Focuses on strategies to promote comprehensive and effective substance abuse prevention outcomes for the community and raises public awareness about prevention and treatment programs, including those addressing youth substance abuse and overdose intervention strategies.

Criminal Justice Commission staff members participate on the following criminal justice, juvenile justice, and technology-related committees and projects:

- Pay for Success Louisville Work Group
- Metro Strategic Planning Liaison Team
- Metro DoIT/Xjail “Tiger” Team
- Metro DoIT Open Data/Online Services Initiative
- Kentucky Healthy Reentry Coalition
- Juvenile Detention Alternatives Initiative Local Coordinator Group
- Subcommittee for Equity and Justice for all Youth (SEJAY – Kentucky Department of Juvenile Justice)
- Providing Alternatives: Reducing Intense Trauma Effects in Youth (PARITY)
 - Assessment Subcommittee
 - Training and Coaching Subcommittee
- Restorative Justice Louisville Program Advisory Committee

The Criminal Justice Commission participates in the following national criminal justice-related initiatives:

- White House Innovative Communities Data Driven Justice Initiative
- GovLab Academy Coaching Program for Data Driven Criminal Justice Projects
- Vera Institute of Justice/Bureau of Justice Assistance Proposal
- Denver Jail Population Management Dashboard Collaboration
- National Criminal Justice Coordinating Council Network/Justice Management Institute
- Stepping Up Initiative/National Association of Counties

Criminal Justice Commission

Staff Activity Report

MAY/JUNE 2016



Status	
- Annual CJC Stakeholder Survey instrument questions were revised to ensure usable input and differentiate by users/participant groups. Prior to survey distribution, the MCJC Executive Committee will review and approve the survey instrument. It is anticipated that the survey will be distributed to stakeholders by June 30, 2016. "Justice for All" segment on the Citizens Commission on Police Accountability was completed by Metro Television. Next segment will focus on public education and public awareness related to domestic violence, including a short segment on the Interpersonal Protective Order (IPO)/Emergency Protective Order (EPO) Process.	I. MCJC Board Metro Criminal Justice Commission (MCJC) Board Meeting (June 22, 2016)
Status	
In response to the recent surge in the number of inmates housed by the Louisville Metro Department of Corrections (LMDC), the Jail Policy Committee met on May 5th to provide an emergency briefing on the status of the jail population and the required activation of the LMPD Third Floor Unit. During the briefing, likely contributing factors to the population increase were identified and possible action items were suggested. The possible action items will be placed on the agenda for the July 19, 2016 meeting of the Jail Policy Committee for formal review, discussion and approval.	II. Major Justice Initiatives/Strategic Priorities Jail Policy Committee (July 19, 2016)
- The Memorandum of Understanding between the Laura and John Arnold Foundation and the MCJC Board Members for the Pretrial Demonstration Project expired on May 15, 2016. Although the formal agreement expired, a number of local projects are still in process including the Felony Case Processing Pilot; Jail Population Management Dashboard; Barcode e-Citation; and Criminal Justice Data Warehouse. A final Report-Out session with the Mayor may be scheduled in early summer. - MCJC staff continue to participate on DoIT XJail Tiger Team to address necessary modifications in XJail that impact the dashboard. Based on technology challenges related to the dashboard and concerns that the existing platform may not permit the necessary enhancements to support the warehouse, MCJC applied for and were selected to participate in the GovLab Academy Coaching Program for Data Driven Criminal Justice Projects. The coaching program, sponsored by the Laura and John Arnold Foundation, is a first-of-its-kind online convening of jurisdictions working on empirically-based criminal justice innovation projects. Coaches will assist the	Laura and John Arnold Foundation (LJAF) Pretrial Demo Site

	Louisville Team with refining and identifying options for building a criminal justice data warehouse. • MCJC and IT staff met with representatives from Denver, Colorado in Louisville on May 16- 17, 2016 to kick off a cross-jurisdictional data-sharing project to enhance jail population management efforts. The two counties are similar in size and demographics, and both are in the forefront of using data to inform corrections operations. During the two-day “hackathon,” staff from both counties, along with an engineer from Code for America’s Safety and Justice Team, explored the similarities and differences between their respective processes and data and jointly agreed upon a format and mechanism for data sharing. The future goal is to establish a linkage between the two dashboards.
Dual Diagnosis Cross-Functional Team (DDCFT)	• DDCFT Community Care Management Network Pilot to launch June 15, 2016 with three “familiar faces” entered into HMIS for information sharing and case coordination. • DDCFT Task Groups--CCMN Operational Protocols Task Group developed a training agenda for HMIS users/frontline service providers in preparation for launch of CCMN Pilot. On May 27, 2016, the Coalition for the Homeless, in partnership with the MCJC, hosted a training for 22 frontline workers. The Public Safety Protocols Work Group is in process of developing a range of options and alternate resources that can be used by community first responders on an immediate basis to divert appropriate individuals away from the jail or emergency room. Based on local interest in adapting the LEAD model to Louisville, the DDCFT is in process of designing a local LEAD Pilot to provide an additional pre-booking diversion pathway for law enforcement officers to refer low-level drug users to community-based treatment and support services. Funding for a LEAD Pilot was requested by MCJC in the FY 16/17 Metro Government budget process. The Public Safety Protocols Work Group is also working with LMEMS on development of EMS diversion protocols for alternate transports. • DDCFT has been highlighted as a part of Louisville Metro’s participation in the Innovative Communities and Data-Driven Justice Initiative launched by the White House. The initiative provides a national network for sharing information on data exchanges and creative local approaches that target the needs of high system utilizers and individuals detained on a pretrial basis due to inability to make bail. • MCJC in partnership with DDCFT partners submitted a proposal to the Bureau of Justice Assistance Justice and Mental Health Collaboration Grant Program to implement a triage center/law enforcement diversion program. • DDCFT provided a letter of support to partner with the VERA Institute of Justice on a grant proposal it recently submitted to the Bureau of Justice Assistance Encouraging Innovation: Field-Initiated Program. The Vera Institute is proposing development of a national public-health informed model on responding to overdose and other harms related to drug use in the justice system.

III. Ordinance-Based Committee Staff Support	Status
Domestic Violence Prevention Coordinating Council (DVPCC) (July 21, 2016)	Next meeting scheduled on July 21st. Council studying feasibility of conducting a safety audit/assessment of current domestic violence case processing that would include recommendations for system improvement. Interagency Committee in process of drafting a Domestic Violence Fact Sheet, "Justice for All" segment related to domestic violence, and a Public Service Announcement to raise community awareness on domestic violence lethality factors. Next meeting of the Fatality Review Committee is scheduled for July 15th.
Citizens Commission on Police Accountability (CCPA) (August 2, 2016)	A new case was presented to the CCPA on March 15th and will be discussed when the next new case is ready for presentation. Since the LMPD Public Integrity Unit is in process of relocating their offices, the next meeting is scheduled for August 2nd.
IV. Active Committee Staff Support	Status
Juvenile Justice Advisory Committee (JJAC) (September 1, 2016)	- In addition to the Executive Committee, three subcommittees have been established including the Data Subcommittee, The Alternatives to Detention/Programming Subcommittee, and the Case Processing Subcommittee. Subcommittees are working to map the juvenile justice system and identify decision points within juvenile justice agencies where data can be collected as well as following-up on recommendations from the JDAI Detention Utilization Study. - Members of the JJAC recently attended the Kentucky (JDAI) Model Site Visit in Cook County, Illinois, and were introduced to the continuum of services and alternatives offered to youth in this jurisdiction. Members also learned how Cook County has expanded its JDAI initiative over the last 20 years. - Subcommittee updates as well as an overview of the JDAI Model Site Visit were provided at the June 2nd meeting of the JJAC. - The Case Processing Subcommittee will meet June 16th, the Data Subcommittee will meet July 20th, the Executive Committee will meet August 4th and the next meeting of the JJAC is scheduled for September 1st.
V. Grants Management	Status
2014 Port Security Grant (September 2014 - August 2016)	Funding for equipment and planning projects for area first responders to enhance security and response at the Port of Louisville.
2014 Justice & Mental Health Collaboration Grant (October 2014 - September 2016)	Continuation funding for existing Enhanced Supervision Docket/Mental Health Court and creation of a new docket for Assertive Community Treatment Team participants requiring a higher level of supervision and services to be successful.
2015 Second Chance Act Reentry Program Grant for Individuals with Co-Occurring Substance Abuse and Mental Disorders (October 2015 - September 2017)	Funding received to improve outcomes and reduce recidivism for adults with co-occurring substance abuse and mental health disorders through screening/assessment of incarcerated individuals, peer support, and provision of appropriate evidence-based pre- and post-release services and treatment. Will provide a more comprehensive transition from jail to community-

	based services for program participants that do not meet the definition of SPMI and also have substance abuse disorders.
2016 Project Safe Neighborhoods (PSN) Grant <i>(submitted on May 12, 2016)</i>	• Funding for integrating network analysis with investigations of homicides, shootings, and National Integrated Ballistic Information Network (NIBIN)
2016 Justice & Mental Health Collaboration Grant <i>(submitted on May 13, 2016)</i>	• Funding to create a triage center/law enforcement diversion program for individuals with co-occurring disorders who are in crisis.
2016 Port Security Grant <i>(submitted on April 15, 2016)</i>	• Funding for equipment and planning projects for area first responders to enhance security and response at the Port of Louisville.
Robert Wood Johnson Foundation Pioneering Ideas <i>(submitted on March 16, 2016)</i>	• Funding to augment the Comprehensive Assessment and Transition Program (Second Chance Act Reentry Program 2016) to pilot smartphone technology in the delivery of virtual case management and participation in online peer support communities.

**LOUISVILLE METRO CRIMINAL JUSTICE COMMISSION
CURRENT GRANTS**

Account Codes	Grant Name	Award Amount	Grant Period	Contracts/Partners
2101-380-4249-424915	Second Chance Act Reentry Program 2015 <i>*Funding received to improve outcomes and reduce recidivism for adults with co-occurring substance abuse and mental health disorders through screening/assessment of incarcerated individuals, peer support, and provision of appropriate evidence-based pre- and post-release services and treatment. Will provide a more comprehensive transition from jail to community-based services for program participants that do not meet the definition of SPMI and also have substance abuse disorders.</i>	\$ 600,000	10/1/2015 - 9/30/2017	Seven Counties Services, Inc.
2101-380-4232-423215	2014 Justice & Mental Health Collaboration Grant In-Kind Match Requirement (Seven Counties Services Personnel) <i>* Continuation funding for Enhanced Supervision Docket/Mental Health Court and creation of a new docket for Assertive Community Treatment Team participants requiring a higher level of supervision and services to be successful.</i>	\$ 200,000 \$ 52,176	10/1/2014 - 9/30/2016	Seven Counties Services, Inc.
2901-380-4234-423416	Laura and John Arnold Foundation Data Warehouse Grant <i>* Funding will be used to develop a blueprint for a web-based data warehouse. Design to include strategies to pull data from local criminal justice agency systems along with necessary coding and software development.</i>	\$ 225,000	10/1/2015 - 9/30/2017	RFP to be issued
8601-380-8746-425415	2014 Port Security Grant <i>* Funding for equipment (cameras and related infrastructure, boat motors, dry suits, sonar devices, etc.) and planning projects for area first responders to enhance security and response at the Port of Louisville.</i>	\$ 991,288	9/1/2014 - 8/30/2016	LMPD/LFD/EMA

PENDING GRANTS

Date Submitted	Grant Name	Award Amount	Grant Period	Contracts/Partners
May 12, 2016	Project Safe Neighborhoods (PSN) 2016 <i>* Funding for integrating network analysis with investigations of homicides, shootings, and National Integrated Ballistic Information Network (NIBIN)</i>	\$ 300,000	10/1/2016 - 9/30/2018	LMPD
May 13, 2016	2016 Justice & Mental Health Collaboration Grant In-Kind Match Requirement (Seven Counties Services Office Space) <i>* Funding to enhance pre-arrest diversion options for law enforcement for individuals with co-occurring disorders who are in crisis.</i>	\$ 250,000 \$ 62,500	10/1/2016 - 9/30/2019	Seven Counties Services, Inc.
April 15, 2016	2016 Port Security Grant 25% Cash Match Requirement <i>* Funding for equipment (cameras and connectivity, diver held sonar, dry suits, portable marine radios, active aggressor/active shooter protective equipment, etc.) and planning projects for area first responders to enhance security and response at the Port of Louisville.</i>	\$ 663,172 \$ 221,057	9/1/2016 - 8/30/2018	LMPD/LFD/EMA
March 16, 2016	Robert Wood Johnson Foundation Pioneering Ideas <i>*Funding to augment the Comprehensive Assessment and Transition Program (Second Chance Act Reentry Program 2016) to pilot smartphone technology in the delivery of virtual case management and participation in online peer support communities.</i>	\$ 515,000	8/1/2016 - 7/30/2018	LMDC/Seven Counties Services, Inc./Valera Health

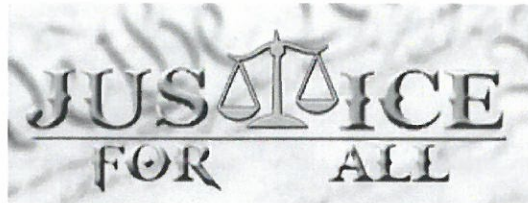


LOUISVILLE METRO CRIMINAL JUSTICE COMMISSION

“Justice for All: Louisville’s Criminal Justice System”

In response to the need for increased public education about the local criminal justice system, the Metro Criminal Justice Commission (MCJC), in partnership with Metro TV, has developed an ongoing series of informational programs entitled, “Justice for All: Louisville’s Criminal Justice System.” It is the intent of the series to introduce the key players, involved agencies and their respective missions; explain how the system operates; discuss emerging trends, issues and projects; and talk about the important role of the community.

Five segments have been developed and are available on the MCJC Website at <https://louisvilleky.gov/government/criminal-justice-commission> and on the Metro TV YouTube Page at <https://www.youtube.com/playlist?list=PL6won4yJDZOYAkmlckJ2jmFVr8hGA6AbZ>.



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| Segment One: | Law Enforcement |
| Segment Two: | The Courts |
| Segment Three: | Women in Justice and Public Safety |
| Segment Four: | Grand Jury |
| Segment Five: | Citizen’s Commission on Police Accountability |
| Segment Six: | Domestic Violence (currently in planning phase) |

**Juvenile Justice Advisory Committee
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Juvenile Justice Advisory Committee Description

The Jefferson County Juvenile Justice Advisory Committee (JJAC) operates at the policy level and creates a forum for juvenile justice reform. Members include local, state, and federal juvenile justice leaders, government officials, and community partners. The activities and recommendations of the JJAC are built upon validated, data-driven criteria and objective analysis as well as collaboration among stakeholders and consensus decision-making. The activities and recommendations of the JJAC shall be consistent with the Kentucky Revised Statutes, core requirements of the Juvenile Justice and Delinquency Prevention Act (JJDP), and core strategies of the Annie E. Casey Foundation's Juvenile Detention Alternative Initiative (JDAI).

System reform shall be built on the following, as indicated through data analysis and evidence-based practices:

1. Standardizing data collection, analysis and reporting within the juvenile justice system, including the reporting of all data disaggregated by race and ethnicity, and improving information and data sharing across juvenile justice agencies
2. Development and promotion of strategies that are consistent with the reduction of disproportionate minority contact throughout the juvenile justice system (as indicated in the Disproportionate Minority Contact in Kentucky: Statewide Assessment Report and the Kentucky JDAI Jefferson County Detention Utilization Study)
3. Development and promotion of gender specific and multicultural services for youth and families involved in the juvenile justice system
4. Improvement in case processing at each decision point in the juvenile justice system; and
5. Reduction in the use of secure detention, evaluation of the current use of alternatives to detention and consideration of expansion of alternatives for youth not requiring secure detention

Civil Citation Background

Civil Citations provide an alternative to arrest for first-time misdemeanor offenses which often include common youth misbehavior. The civil citation process is designed to remove first-time juvenile offenders with low level offenses from the traditional juvenile justice system and involves citing youth civilly so they do not have a criminal record. The civil citation initiative seeks to identify and address the underlying cause of misconduct and to ensure youth are held accountable for their actions at the earliest stage of their involvement with a disciplinary response that is most likely to discourage future offenses. In Florida, where civil citations have been implemented statewide, youth who have received civil citations are first sent to a Juvenile Assessment Center which is comprised of community-operated facilities and programs that provide centralized intake and screening services for youth referred to the department. The youth and family are assessed to determine the risk level and identify the individualized needs of the youth. The youth and family are then referred to community services and appropriate options are put in place to hold them accountable.

Since the civil citation process is voluntary, both the youth and his or her parent or guardian must agree to participate. Youth who chose not to participate or who participate but fail to complete sanctions, will be processed through the traditional juvenile justice system.

In addition to enhancing accountability of the youth, connecting youth and families with appropriate services when necessary, and assisting the youth in maintaining a clean record, the civil citation process provides a significant cost-saving benefit to communities. Citing youth civilly decreases costs to the state associated with arrest and formal prosecution. Findings indicate that youth who participate in the civil citation process are less likely to reoffend, which reduces costs to the state while also increasing public safety. Additionally, Florida's civil citation program has been shown to significantly reduce racial and ethnic disproportionality within the juvenile justice system and effectively addresses the zero-tolerance policies in schools by providing more appropriate and productive alternative responses to misbehavior, rather than suspension or arrest.

Members of the Juvenile Justice Advisory Committee (JJAC) and key stakeholders within the juvenile justice system in Jefferson County attended a Civil Citation Training Program in August of 2015 and are ready to move forward with designing a local pilot project. Research assistance from the Kentucky legislature has been requested to determine if statutory changes would be required prior to implementation of a civil citation pilot project. Once a response has been received, the Civil Citation Workgroup can be convened to begin developing the pilot project. For more information on the Florida Civil Citation Program, please visit www.djj.state.fl.us

