Board of Zoning Adjustment

Staff Report

May 01, 2023



Case No: 22-VARIANCE-0173, 23-WAIVER-0070,

23-WAIVER-0071

Project Name: Advance Ready Mix Location: 1000 W. Kentucky Street

Owner: Cambil, LLC& JDA Properties, LLC
Applicant: Camilla Schroeder, Advance Ready Mix
Representative: Jon Baker, Wyatt, Tarrant & Combs, LLP

Jurisdiction: Louisville Metro
Council District: 4 – Jecorey Arthur

Case Manager: Heather Pollock, Planner I

REQUESTS:

• **Variance** from section **5.2.5.C.3.d** to allow a proposed structure to exceed the maximum height in EZ-1 zoning district.

- 23-WAIVER-0070: Landscape Waiver from section 10.2.12 to allow a reduction of the required interior landscape areas.
- 23-WAIVER-0071: Waiver from section 4.4.8.C.2 to allow outdoor storage within 25ft. of a public right of way.

Location	Requirement	Request	Variance
Height	45 ft.	77.13 ft.	32.13 ft.

CASE SUMMARY/BACKGROUND

The subject site is zoned EZ-1 in the Traditional Workplace Form District The site is 4.4 acres and is currently covered in an impervious surface with no structures. The applicant is proposing to construct a concrete plant.

This site is related to a Category 2B development plan under case number 22-CAT2-0060.

STAFF FINDINGS

Staff finds that the requested variance and waivers are adequately justified and meet the standards of review.

Based upon the information in the staff report, and the testimony and evidence provided at the public hearing, the Board of Zoning Adjustment must determine if the proposal meets the standards for granting a variance and waivers established in the Land Development Code.

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TECHNICAL REVIEW

- The applicant is required to obtain a building permit and the proposed structure may require alterations to the proposed building plans in order to meet building code requirements.
- Transportation Planning and MSD have preliminarily approved the proposal.

INTERESTED PARTY COMMENTS

Interested party comments have been received by staff and are attached to this agenda item.

STANDARD OF REVIEW AND STAFF ANALYSIS FOR VARIANCE FROM SECTION 5.2.5.C.3.d

(a) The requested variance will not adversely affect the public health, safety or welfare.

STAFF: The requested variance will not adversely affect the public health, safety or welfare, because the structure must be constructed to comply with all building codes and the LDC except where relief is requested. The subject site will be fenced in and screened from the public right of way and closed to the public.

(b) The requested variance will not alter the essential character of the general vicinity.

STAFF: The requested variance will not alter the essential character of the general vicinity as the proposed use is compatible with other industrial uses in the area. In addition, there are other structures in the general vicinity that exceed the maximum height permitted. The closest residential use is over 900 ft. away.

(c) The requested variance will not cause a hazard or nuisance to the public.

STAFF: The requested variance will not cause a hazard or nuisance to the public because the structure must be constructed to comply with all building codes. The subject site will be fenced in and secured. The closest residential use is a little over 900 ft. away.

(d) The requested variance will not allow an unreasonable circumvention of the zoning regulations.

STAFF: The requested variance will not allow an unreasonable circumvention of the zoning regulations as the requested height is standard for a concrete plant and there are other structures in the general vicinity that exceed the maximum height requirements.

ADDITIONAL CONSIDERATIONS:

1. <u>The requested variance arises from special circumstances which do not generally apply to land in the general vicinity or the same zone.</u>

STAFF: The requested variance does not arise from special circumstances which do not generally apply to the land in the generally vicinity or the same zone as the proposed use is compatible with others in the area.

2. The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or create an unnecessary hardship on the applicant.

STAFF: The strict application of the provisions of the regulation would create an unnecessary hardship on the applicant as the proposed use can not fit within the 45 ft. height maximum.

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3. The circumstances are the result of actions of the applicant taken subsequent to the adoption of the zoning regulation from which relief is sought.

STAFF: The circumstances are not the result of actions of the applicant taken subsequent to the adoption of the zoning regulation from which relief is sought as the applicant has not started construction and is requesting the variance.

STANDARD OF REVIEW AND STAFF ANALYSIS FOR WAIVER FROM SECTION 4.4.8.C.2 to allow outdoor storage within 25 feet of a public right of way.

(a) The waiver will not adversely affect adjacent property owners; and

STAFF: The waivers will not adversely affect adjacent property owners as the use is compatible with other uses in the area and the outdoor storage areas will be screens with fencing, landscaping, and a masonry wall.

(b) The waiver will not violate specific guidelines of Plan 2040; and

STAFF: Community Form Goal 1, Policies 4 of Plan 2040 calls to ensure new development and redevelopment are compatible with the scale and site design of nearby existing development and with the desired pattern of development within the Form District Community Form. Community Form Goal 1, Policy 20 calls to mitigate adverse visual intrusions when there are impacts to residential areas, roadway corridors, and public spaces. The waiver will not violate these guidelines as the property will be screened with fencing, landscaping, and a masonry wall.

(c) The extent of the waiver of the regulation is the minimum necessary to afford relief to the applicant; and

STAFF: The extent of the waiver of the regulation is the minimum necessary to afford relief to the applicant as all other site design standards of the Land Development Code will be met on the subject site.

(d) Either:

(i) The applicant has incorporated other design measures that exceed the minimums of the district and compensate for non-compliance with the requirements to be waived (net beneficial effect); **OR**

(ii) The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or would create an unnecessary hardship on the applicant.

STAFF: The strict application of the provisions of the regulation would create an unnecessary hardship on the applicant as this property has double street frontage and there is extensive vehicle use areas in the interior of the property due to the nature of the proposed use. The applicant will also provide landscaping around the perimeter of the property.

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STANDARD OF REVIEW AND STAFF ANALYSIS FOR LANDSCAPE WAIVER FROM SECTION 10.2.12 to allow a reduction of ILA from 7.5% to 1.33%:

(a) The waiver will not adversely affect adjacent property owners; and

STAFF: The waiver will not adversely affect adjacent property owners as the land uses in the area are similar in intensity and the perimeter of the subject site will have landscaping and screening.

(b) The waiver will not violate specific guidelines of Plan 2040; and

STAFF: Community Form Goal 1, Policy 4 calls for the proposal to ensure new development and redevelopment are compatible with the scale and site design of nearby existing development and with the desired pattern of development within the Form District. Quality design and building materials should be promoted to enhance compatibility of development and redevelopment projects. Community Form Goal 1, Policy 12 calls for the proposal to Design parking, loading and delivery areas located adjacent to residential areas to minimize adverse impacts from noise, lights, and other potential impacts. Ensure that parking, loading and delivery is adequate and convenient for motorists and does not negatively impact nearby residents or pedestrians. Parking and circulation areas adjacent to the street shall be screened or buffered. Use landscaping, trees, walls, colonnades or other design features to fill gaps along the street and sidewalk created by surface parking lots. Encourage the placement of parking lots and garage doors behind or beside the building rather than facing the street. The use of alleys for access to parking lots is encouraged, especially in Downtown Louisville, Urban Center Neighborhoods, Traditional Neighborhoods and Traditional Marketplace Corridors. Encourage elimination or reduction of parking minimums in areas readily accessible to transit routes. Community Form Goal 1, Policy 20 calls to mitigate adverse visual intrusions when there are impacts to residential areas, roadway corridors, and public spaces. Economic Development goal 2 policy 3 calls to Encourage design elements that address the urban heat island effect and energy efficiency, such as the planting and preservation of trees, cool roofs and green infrastructure, for new development. Applicant is providing ILAs in the employee parking areas as well as landscaping and visual screening around the perimeter of the subject site. The closest residential use to the subject site is over 900 ft. away.

(c) The extent of the waiver of the regulation is the minimum necessary to afford relief to the applicant; and

STAFF: The extent of the waiver of the regulation is the minimum necessary to afford relief to the applicant as the majority of the vehicle use area will be for heavy truck and industrial use. The applicant is providing landscaping around the perimeter of the subject site as well as ILAs in the employee parking area.

(d) Either:

- (i) The applicant has incorporated other design measures that exceed the minimums of the district and compensate for non-compliance with the requirements to be waived (net beneficial effect); OR
- (ii) The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or would create an unnecessary hardship on the applicant.

STAFF: The strict application of the provisions of the regulation would create an unnecessary hardship on the applicant as the majority of the subject site will vehicle use area for heavy trucks and storage for concrete making materials. The applicant will also provide landscaping and screening around the perimeter of the property as well as ILAs in the employee parking area.

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VARIANCE PLAN REQUIREMENT

In accordance with LDC Section 11.5B.1.C (Requirement to Follow Approved Plan), a variance shall be approved only on the basis of the plan approved by the Board and shall be valid only for the location and area shown on the approved plan. All construction and operations must be conducted in accordance with the approved plan and conditions attached to the variance.

REQUIRED ACTIONS

APPROVE or **DENY**:

- **Variance** from section **5.2.5.C.3.d** to allow a proposed structure to exceed the maximum height in EZ-1 zoning district.
- Landscape Waiver from section 10.2.12 to allow a reduction of the required interior landscape areas.
- Waiver from section 4.4.8.C.2 to allow outdoor storage within 25ft. of a public right of way.

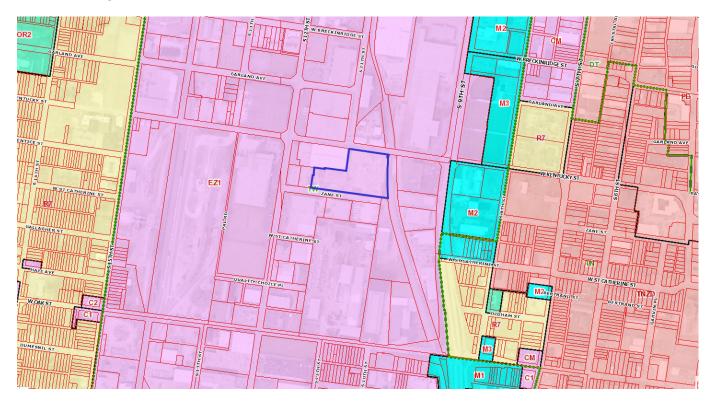
NOTIFICATION

Date	Purpose of Notice	Recipients
4/17/2023	_	1 st tier adjoining property owners and current residents Registered Neighborhood Groups in Council District 4
4/19/2023	Hearing before BOZA	Notice posted on property

ATTACHMENTS

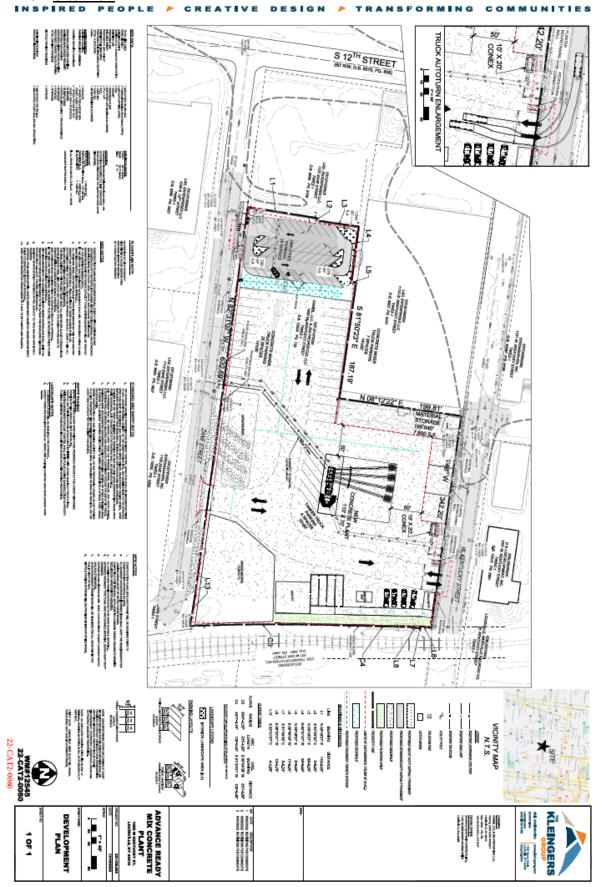
- 1. Zoning Map
- 2. Aerial Photograph
- Site Plan
- 4. Elevations
- 5. Site Photos

1. Zoning Map

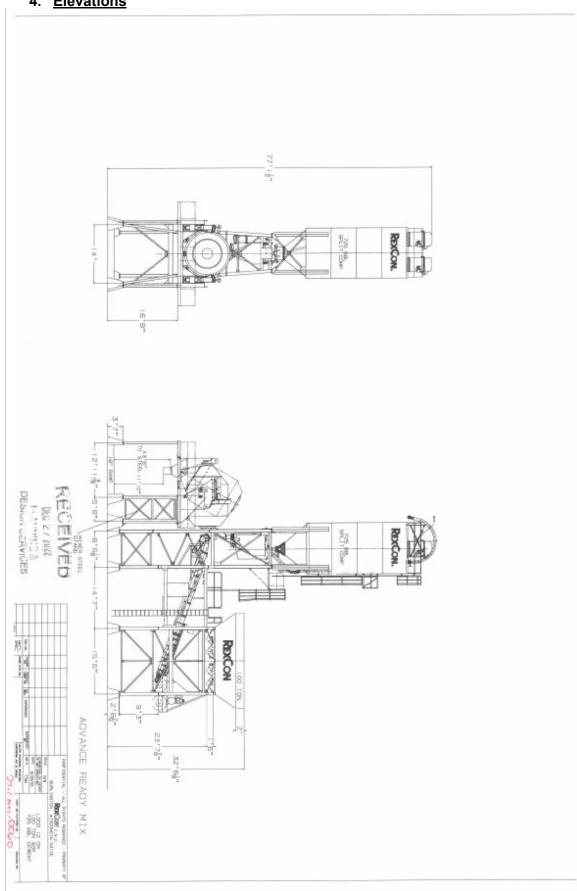


2. Aerial Photograph





4. Elevations



5. Site Photos





Subject property from Zane St. Google, 2019.





Property across W. Kentucky St.