

REQUEST: AMEND THE LAND DEVELOPMENT CODE RELATED TO CLINICS

PROJECT NAME: CLINICS TEXT AMENDMENT

PUBLIC HEARING

DATE:

October 06, 2016



877.808.5856 502.589.2273

1	LOUISVILLE METRO GOVERNMENT
2	PLANNING COMMISSION
3	
4	PUBLIC HEARING
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6	REQUEST: AMEND THE LAND DEVELOPMENT CODE RELATED TO
7	CLINICS
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9	PROJECT NAME: CLINICS TEXT AMENDMENT
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25	DATE: THURSDAY, OCTOBER 6, 2016



Page 5

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Page 2
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              CHAIRPERSON JARBOE: Good afternoon. We're
2
    going to get started. Welcome to the October 6, 2016
3
    regular meeting of the Louisville Metro Planning
 4
              Commission for hearing of land use proposals
    advertised and docketed for today. The agenda for
5
    today's meeting will be as follows: Minutes from the
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7
    last Planning Commission meeting will be considered for
8
    approval followed by the consideration of any business
    session items on the consent agenda. Next, we will act
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10
    on non-hearing cases such as deferred zoning cases and
11
    street closures. Then we address the principle segment
    of the agenda, the new business advertised for public
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13
    hearing. Then (Inaudible) applications shall be read.
    Staff will present a brief summary of each case,
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15
    including a description of the proposal and an outline
    of the most important issues. The staff report was
16
    provided to the Commission members in advance of today's
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17 provided to the Commission members in advance of today's 18 hearing. Copies of the staff report have been available 19 in the office of the Planning Commission and area

available for review at the rear of the room. We will not read the staff report into the record, however, the

staff report for each case on the agenda is herebyincorporated into the official record of this hearing.

24 Next, the applicant or a representative may make a 25 statement in support of the application being consi

5 statement in support of the application being considered

 $$\operatorname{\mathtt{Page}}\ 4$$ 1 $% \operatorname{\mathtt{And}}\ \operatorname{\mathtt{And$

2 held immediately after the conclusion of testimony

3 related to the case. Any statements related to the

4 cases must be made during the public portion of the

5 hearing. All documents and records and Planning

6 Commission files have been available for public

7 inspection in the Planning Commission office. Anyone 8 interested in today's case should pick up a copy of th

8 interested in today's case should pick up a copy of the 9 handout titled, "After the Public Hearing," located on

10 the table at the rear of the room. This will tell you

11 what will happen after the public hearing is held and

12 how to stay informed about a rezoning case. Also,

13 please turn off any cell phones, put them on vibrate, so

14 that you're not causing any problems during the meeting.

15 And for anybody that is planning on speaking today, I

16 need you to stand up and take the oath. If you're

17 planning on saying anything at all at today's meeting,

18 please stand. Do you swear or affirm that the testimony

19 that you will provide the Planning Commission today is

20 the truth? Thank you. Okay. First agenda item is the

21 approval of the minutes from the September 19, 2016

22 night hearing. Those Commissioners present were myself,

23 Marilyn Lewis, Lula Howard, Richard Carlson, David

24 Tomes, Emma Smith, Robert Kirchdorfer, Robert Peterson,

25 Clifford Turner, and Jeff Brown. Has anyone had an

Page 3

1 by the Planning Commission. Other persons in support of

2 the application will then be heard. Thereafter, those

3 in opposition to the application will be heard, and

4 finally, the applicant or representative may be heard in

5 rebuttal. During a person's time to speak, he or she

 $\ensuremath{\mathsf{6}}$ $\ensuremath{\mathsf{may}}$ ask questions of any prior speaker or government

7 employee present who has reviewed the case. Each

8 speaker must remain available for questioning,

9 otherwise, his or her testimony will not be considered.

10 All speakers are asked to state their name and address,

11 including ZIP code, for the record when they approach

 $12\,$ $\,$ the podium and before making any other statement.

13 Everyone wishing to provide testimony must fill out a

14 speaker's record form. These forms are available on the

15 table at the rear of the room. Please note the

16 following time limits are in effect for each case on

17 today's agenda unless additional time has been approved

18 in advance. The staff will have five minutes for the

19 staff presentation. The applicant's representative and

20 other persons in favor of the application will have a

21 total of no more than 20 minutes for the remarks.

22 Persons opposed to the application shall have a total of

23 no more than 25 minutes to offer comments on the

24 proposal and they applicant will then have five minutes

25 for rebuttal. The Planning Commission's deliberations

of 1 opportunity to read those minutes?

COMMISSIONER HOWARD: Yes.

3 COMMISSIONER JARBOE: Thank you. Thank you,

4 Ms. Howard.

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5 COMMISSIONER: Mr. Chairman, I'd like to make

a motion that we approve the minutes as written.

COMMISSIONER HOWARD: Second.

COMMISSIONER JARBOE: Okay. WE have a

properly made motion and a second. Any further

discussion? Hearing none, roll call vote.

CLERK: Commissioner Lewis?

COMMISSIONER LEWIS: Yes.

13 CLERK: Commissioner Brown?

14 COMMISSIONER BROWN: Yes.

15 CLERK: Commissioner Howard?

16 COMMISSIONER HOWARD: Yes.

CLERK: Commissioner Smith?

18 COMMISSIONER SMITH: Yes.

19 CLERK: Commissioner Carlson?

20 COMMISSIONER CARLSON: Yes.

21 CLERK: Commissioner Turner?

22 COMMISSIONER TURNER: Yes.

23 CLERK: Commissioner Peterson?

24 COMMISSIONER PETERSON: Yes.

CLERK: Commissioner Jarboe?



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Page 8
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1
              COMMISSIONER JARBOE: Yes.
                                                                       projector screens. However, with the projector screens,
                                                                   1
2
              CLERK: Thank you.
                                                                   2
                                                                       we -- the way we would set up, the Commissioners would
3
               COMMISSIONER JARBOE: Okay. Next on the
                                                                   3
                                                                       have to turn or, you know, be seated to face the screen
 4
    agenda at the public hearing, there are two cases
                                                                       while the presentations were being given and that would
    9-58-89 and 9-36-96. Both of those are binding element
5
                                                                   5
                                                                       in -- that would be the situation for both places.
    citations, and they have been continued to October 20,
                                                                       There's just standard gym overhead lighting in the Bates
6
                                                                   6
7
    so no action to take on -- do we need to make a motion?
                                                                       Elementary location. There's theatre lighting in the
                                                                   7
8
    Okay. All right. Someone please make a motion that
                                                                   8
                                                                       auditorium -- the Fern Creek High School auditorium
                                                                   9
                                                                       location so there -- you could -- there's different
9
    both of these cases -- well, separate the cases.
10
               COMMISSIONER HOWARD: Mr. Chairman, regarding
                                                                  10
                                                                       lighting. The acoustics in the Bates Elementary would
11
    Case Number 9-58-89/15424 and Case Number 9-36-96
                                                                  11
                                                                       be similar to a gym, and then for Fern Creek High
    Binding Element, I move that we continue both cases to
                                                                       School, it would be similar to a theatre as far as the
12
                                                                  12
13
    October 20, 2016 Planning Commission Public Hearing.
                                                                  13
                                                                       sound. There are four microphones available to use at
              COMMISSIONER JARBOE: Thank you.
                                                                       Fern Creek. There's at least one available at Bates
14
                                                                  14
15
              COMMISSIONER: Second.
                                                                  15
                                                                       Elementary, but we generally bring our own microphones
              COMMISSIONER JARBOE: Okay. We have a
                                                                       anyways. We would bring our portable sound system for
16
                                                                  16
17
    properly made motion and a second. No further
                                                                  17
                                                                       Bates Elementary and the auditorium has an existing
    discussion. Roll call vote.
18
                                                                  18
                                                                       sound system. Both places have plenty of parking. Bates
19
              CLERK: Commissioner Lewis?
                                                                  19
                                                                       Elementary has direct accessibility for anyone that
20
              COMMISSIONER LEWIS: Yes.
                                                                  20
                                                                       might have any kind of handicap issues whereas, the Fern
21
              CLERK: Commissioner Brown?
                                                                  21
                                                                       Creek High School, it's accessible, but it's indirectly
22
               COMMISSIONER BROWN: Yes.
                                                                  22
                                                                       accessible. We would be -- most people would be
23
              CLERK: Commissioner Howard?
                                                                  23
                                                                       entering the auditorium and would have to go up about 10
               COMMISSIONER HOWARD: Yes.
24
                                                                  24
                                                                       or less stairs, and if you had some accessibility
25
              CLERK: Commissioner Smith?
                                                                  25
                                                                       issues, you would have to go down to the front of the
                                                       Page 7
                                                                                                                          Page 9
              COMMISSIONER SMITH: Yes.
1
                                                                   1
                                                                       building and enter through the auditorium, a little bit
 2
               CLERK: Commissioner Carlson?
                                                                   2
                                                                       different so
 3
              COMMISSIONER CARLSON: Yes.
                                                                   3
                                                                                 COMMISSIONER: You got a recommendation?
              CLERK: Commissioner Turner?
                                                                   4
                                                                                 MS. WILLIAMS: They both seem similar. You
5
              COMMISSIONER TURNER: Yes.
                                                                       one, we'd have to set up the chairs and the other one,
                                                                   5
                                                                       the chairs are clearly already there, but they're -- the
              CLERK: Commissioner Peterson?
 6
                                                                   6
              COMMISSIONER PETERSON: Yes.
                                                                   7
                                                                       locations are pretty similar.
               CLERK: Commissioner Jarboe?
                                                                                 COMMISSIONER: Is that Bates 250 -- is that
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                                                                   8
 9
               COMMISSIONER JARBOE: Yes.
                                                                   9
                                                                       with the cafeteria open or not?
10
              CLERK: Thank you.
                                                                  10
                                                                                 MS. WILLIAMS: That's without the cafeteria
              COMMISSIONER JARBOE: Thank you. Okay. Next
                                                                       open, so that would clearly be -- the 250 seats would be
11
                                                                  11
12
    on the agenda is 15ZONE1036. That is setting a location
                                                                  12
                                                                       folding chair type seats and then the cafeteria, if it
13
    for the night hearing for 15ZONE1036 on November 9,
                                                                  13
                                                                       needed to be opened, it would be the cafeteria seating
14
    2016. Project name is Bardstown Pavilion, and the Case
                                                                  14
                                                                       where you would sit on like, the little stools around
15
    Manager is Julia Williams.
                                                                  15
                                                                       the tables.
              MS. WILLIAMS: I was able to go to both the
16
                                                                  16
                                                                                 COMMISSIONER: But are those child-sized
    Bates Elementary and Fern Creek High School sites to
17
                                                                  17
                                                                       stools?
    look at their facilities. And so this is the Bates
                                                                  18
                                                                                 MS. WILLIAMS: They are more oriented towards
18
19
    Elementary's facility. This wall can open up into the
                                                                  19
                                                                       children. Yes.
20
    cafeteria, so that room could be larger. And this, the
                                                                  20
                                                                                 COMMISSIONER: But the chairs that you would
    Fern Creek High School location, this is their
                                                                  21
21
                                                                       set up would not be?
22
    auditorium. So that's what those two places look like.
                                                                  22
                                                                                 MS. WILLIAMS: They're adult chairs. Yes.
23
    So -- and I offered like, a general comparison of the
                                                                  23
                                                                                 COMMISSIONER JARBOE: I would be very
24
    sites. Bates has about 250 chairs. Fern Creek, in the
                                                                  24
                                                                       surprised that you can get 250 people in the elementary
    auditorium, they have about 380. They both have
25
                                                                  25
                                                                       auditorium without opening the doors into the -- that's
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Page 10
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1
    surprising to me that it's that large.
                                                                   1
                                                                                 MS. WILLIAMS: I would say so. Yes. But I'm
2
              MS. WILLIAMS: They have 250 chairs and they
                                                                   2
                                                                       sure that, you know, most people are a little bit more
                                                                       accommodating. As long as we get the people out, you
3
    generally set those up for when they have different
                                                                   3
    things going on for the parents --
                                                                   4
                                                                       know, generally staff cleans things up and, you know,
                                                                       helps out so that things can go quicker.
 5
               COMMISSIONER JARBOE: Okay.
                                                                   5
6
              MS. WILLIAMS: -- but they --
                                                                   6
                                                                                 COMMISSIONER JARBOE: Okay.
7
                                                                   7
                                                                                 COMMISSIONER: Both of them have stages?
              COMMISSIONER JARBOE: I thought the 250
8
    would --
                                                                   8
                                                                                 MS. WILLIAMS: They both have stages. I would
9
              MS. WILLIAMS: They did not indicate that they
                                                                   9
                                                                       not recommend that we set up a table on either of those
10
    wouldn't fit that many in there.
                                                                  10
                                                                       stages. It seemed more appropriate to set them up
11
              COMMISSIONER JARBOE: Okay. Got it. And have
                                                                  11
                                                                       below. Both stages are not very big that they would be
    we talked to Fern Creek High School yet about using the
                                                                       able to accommodate the full Commission, but there's
12
                                                                  12
13
    facility?
                                                                  13
                                                                       plenty of floor space on both of the locations to set up
              MS. WILLIAMS: Yes.
                                                                       the tables and have it be -- it would be more level. The
14
                                                                  14
15
              COMMISSIONER JARBOE: Okay.
                                                                  15
                                                                       Bates stage is a little bit bigger than the one at Fern
16
              MS. WILLIAMS: I spoke with them yesterday.
                                                                       Creek, but I still would recommend that we set up on the
                                                                  16
17
    They did say the facility was available on November 9,
                                                                  17
                                                                       floor at both of those locations.
18
    so availability's not an issue.
                                                                  18
                                                                                 COMMISSIONER: Would you put the pictures back
19
              COMMISSIONER JARBOE: Okay.
                                                                  19
                                                                       up, please?
20
               COMMISSIONER: In both cases, I'm suspecting
                                                                  20
                                                                                 MS. WILLIAMS: That's Fern Creek and Bates.
21
    Fern Creek High School might be a little better for
                                                                  21
                                                                                 COMMISSIONER: Could you go back to Fern
22
    traffic than Bates or do you have an opinion on that?
                                                                  22
                                                                       Creek, please?
              MS. WILLIAMS: Not living out there or going
23
                                                                  23
                                                                                 MS. WILLIAMS: Sure.
24
    through that area, I don't have an opinion on that.
                                                                  24
                                                                                 COMMISSIONER: To me, it seems if we're going
25
              COMMISSIONER: Bates is just east of the
                                                                  25
                                                                       to be down on the floor, if we were at the high school,
                                                                                                                        Page 13
                                                      Page 11
    Snyder, correct -- just south of the Snyder?
                                                                       you know, the people that are sitting way back in the
1
                                                                   1
2
              MS. WILLIAMS: It is.
                                                                       back will be able to see a little bit better and, you
 3
              COMMISSIONER: Yeah.
                                                                   3
                                                                       know, the Fern Creek's got the permanent sound system
              MS. WILLIAMS: It is. You know, Fern Creek
 4
                                                                   4
                                                                       versus a portable sound system at Bates and, you know,
5
    High School has a light at the intersection to enter
                                                                   5
                                                                       sometimes there's issues with I can't' hear what's being
    into the school area. If you're coming from downtown or
                                                                       said whereas, if you have the best sound system
6
                                                                   6
7
    so, you would be turning left into Bates High School
                                                                   7
                                                                       possible, that may reduce it. I'd like to be sure that
    [sic] unless you are coming from, say, the Mount
                                                                       as many people as possible can hear.
8
                                                                   8
9
    Washington-Glen Mary area.
                                                                   9
                                                                                 MS. WILLIAMS: Right. But we would be
10
              COMMISSIONER JARBOE: Chief?
                                                                       bringing normally what we would bring to, say, the East
                                                                  10
              COMMISSIONER CARLSON: Are there any issues
                                                                       Government Center to the elementary school. We would
11
                                                                  11
    about we have to be done by a certain time at one place
12
                                                                  12
                                                                       likely still bring it to Fern Creek just in case, but,
13
    versus the other?
                                                                  13
                                                                       vou know
14
              MS. WILLIAMS: No. Both places said that they
                                                                  14
                                                                                 COMMISSIONER JARBOE: You anticipate your
15
    could accommodate us until midnight, but that we would
                                                                  15
                                                                       system will hook into the Fern Creek existing acoustic
    have to be out by midnight.
16
                                                                  16
                                                                       system?
              COMMISSIONER HOWARD: Does that include
                                                                  17
17
                                                                                 MS. WILLIAMS: Right.
    putting those chairs back? Are you-all physically doing
                                                                                 COMMISSIONER JARBOE: Okay. Anybody else have
                                                                  18
18
19
    that set-up at Bates? Is staff?
                                                                  19
                                                                       any questions?
20
              MS. WILLIAMS: Yes. I would say that we are
                                                                  20
                                                                                 COMMISSIONER: Are those permanent projector
    putting the chairs away at Bates. They only have one
                                                                       screens at both of them? Is that one sitting on the
21
                                                                  21
22
    custodian that's going to be at both locations, so we
                                                                  22
                                                                       stage there at Fern Creek? Is that what you're talking
23
    would have to take down the chairs.
                                                                  23
                                                                       about behind the Commissioners?
24
              COMMISSIONER HOWARD: And still be out by
                                                                  24
                                                                                 MS. WILLIAMS: Yes. This one rolls out
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25

midnight?

similar to what we've got here. It rolls out of the

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Page 16
                                                      Page 14
    ceiling, so it could be, you now, put up, and then I
                                                                       Fern Creek. I just wanted to get that on the record
1
                                                                   1
2
    believe the one at Bates is also one that kind of rolls
                                                                   2
                                                                       because I do believe that we've had multiple discussions
    down from the ceiling. We didn't have it open because
                                                                       about this, and I do look at this case as being kind of
3
                                                                   3
    they were getting ready to use the gym at the time soBut
                                                                   4
                                                                       a one off because of the sheer number of people that are
                                                                       coming down there. The other government centers --
5
    they do have a projector screen there in a very similar
                                                                   5
6
    location.
                                                                       Central is the one that probably -- I mean, East -- I'm
                                                                   6
7
                                                                   7
              COMMISSIONER JARBOE: John, did you have a
                                                                       sorry -- not East, but the Central Government Center is
8
    question?
                                                                   8
                                                                       probably the one that has the smallest amount of seating
9
              COMMISSIONER: When the Commissioners have to
                                                                   9
                                                                       for the public. If this was one where we were talking
10
    turn around, does that mean we have to turn 100 percent
                                                                  10
                                                                       about the East Government Center, I would definitely be
11
                                                                  11
                                                                       saying let's go to the East Government Center but --
              MS. WILLIAMS: I'm sure you would be able to
                                                                                 COMMISSIONER: But both of these locations
12
                                                                  12
13
    sit at an angle, but, you know, either way, you're going
                                                                  13
                                                                       seat more than Central Government Center?
    to have to turn to see the screen.
                                                                  14
                                                                                 COMMISSIONER JARBOE: Yes. Yes.
14
15
              COMMISSIONER JARBOE: Okay. Any other
                                                                  15
                                                                                 COMMISSIONER: Okay.
    questions? All right. I think we need to pick one of
                                                                                 COMMISSIONER JARBOE: Okay. Someone want to
16
                                                                  16
    these two locations and -- Lula, you want to start?
17
                                                                  17
                                                                       make a motion? I guess we have to make a motion, Julia,
              COMMISSIONER HOWARD: I personally prefer Fern
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                                                                  18
                                                                       is that right, for the location?
    Creek High School. Maybe it's more so for the padded
                                                                  19
                                                                                 MS. WILLIAMS: Probably should.
19
20
    seats for the citizens. It's not going to help us, but
                                                                  20
                                                                                 COMMISSIONER: Mr. Chairman, I move that for
21
    at least they would be comfortable. And then Fern Creek
                                                                  21
                                                                       Case Number 15ZONE1036, our night hearing that we've
    has four microphones available. I don't know if that
                                                                  22
                                                                       already scheduled for November 9, that it be held at the
22
23
    helps us in any way or not, but I prefer Fern Creek.
                                                                  23
                                                                       Fern Creek High School at 6:00 p.m.
24
               COMMISSIONER JARBOE: David?
                                                                  24
                                                                                 COMMISSIONER JARBOE: Okay.
25
                                                                  25
              COMMISSIONER TOMES: I think Fern Creek. I
                                                                                 COMMISSIONER TOMES: Second.
                                                                                                                        Page 17
                                                      Page 15
    think Fern Creek. The more comfortable chairs might
                                                                                 COMMISSIONER JARBOE: We have a properly made
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                                                                   1
2
    keep people there longer. That's the only negative, but
                                                                   2
                                                                       motion and a second. Any further discussion? Hearing
                                                                   3
3
    no. Fern Creek seems to make more sense.
                                                                       none, roll call vote.
                                                                                 Clerk: Commissioner Lewis?
 4
              COMMISSIONER JARBOE: Okay.
                                                                   4
5
              COMMISSIONER: I don't have a strong
                                                                   5
                                                                                 COMMISSIONER LEWIS: Yes.
    preference either way. It seems like Fern Creek does
                                                                   6
                                                                                 CLERK: Commissioner Brown?
6
7
    have more amenities. Assuming that people can get out
                                                                   7
                                                                                 COMMISSIONER BROWN: Yes.
    of those rows easy enough, the public when they come up
                                                                   8
                                                                                 CLERK: Commissioner Howard?
9
    to speak since those are fixed chairs. I'm assuming
                                                                   9
                                                                                 COMMISSIONER HOWARD: Yes.
    that's not a problem, but it seems like Fern Creek does
                                                                  10
10
                                                                                 CLERK: Commissioner Smith?
                                                                                 COMMISSIONER SMITH: Yes.
11
    have more amenities.
                                                                  11
12
              COMMISSIONER: Yeah. I agree. Fern Creek has
                                                                  12
                                                                                 CLERK: Commissioner Carlson?
13
    (Inaudible).
                                                                  13
                                                                                 COMMISSIONER CARLSON: Yes.
14
              COMMISSIONER JARBOE: Okay. Cliff?
                                                                  14
                                                                                 CLERK: Commissioner Turner?
15
              COMMISSIONER TURNER: Fern Creek.
                                                                  15
                                                                                 COMMISSIONER TURNER: Yes.
              COMMISSIONER JARBOE: Emma?
                                                                                 CLERK: Commissioner Tomes?
16
                                                                  16
              COMMISSIONER SMITH: Fern Creek because of the
                                                                                 COMMISSIONER TOMES: Yes.
17
                                                                  17
    better sound system.
                                                                  18
                                                                                 Clerk: Commissioner Peterson?
18
19
              COMMISSIONER JARBOE: Chief?
                                                                  19
                                                                                 COMMISSIONER PETERSON: Yes.
20
              COMMISSIONER CARLSON: Fern Creek.
                                                                  20
                                                                                 CLERK: Commissioner Jarboe?
               COMMISSIONER JARBOE: Okay. I prefer the
                                                                  21
                                                                                 COMMISSIONER JARBOE: Yes.
21
22
    Central Government Center, but
                                                                  22
                                                                                 CLERK: Thank you.
23
              COMMISSIONER: Is it downtown? Is that still
                                                                  23
                                                                                 COMMISSIONER JARBOE: Thank you.
24
              COMMISSIONER JARBOE: Or downtown. I will
                                                                  24
                                                                                 MS. WILLIAMS: Thank you.
                                                                  25
                                                                                 COMMISSIONER JARBOE: Okay. The next case on
25
    defer to the rest of the Commissioners and agree that
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Page 18

1 the agenda and the last case today is 16AMEND1000. That

2 is to amend the Land Development Code related to

clinics. The Project name is Clinics Text Amendment. 3

Louisville Metro is the applicant and Case Manger is not

Joseph Haberman. It is Brian Mabry. 5

8

9

6 MR. MABRY: Good afternoon, Commission. Brian 7 Mabry, Louisville Metro Planning and Design Services. I

am helping our Joe today who is in Indianapolis at a

conference there. This is a Land Development Code Text

10 Amendment related to how clinics are handled in our Land

11 Development Code. This is Case 16AMEND1000. To go back

12 to the beginning for how this got on your desks, in

13 November of last year, Metro Council passed an ordinance

directing Planning and Design Services staff to research 14

15 and draft amendments to the Land Development Code

addressing methadone clinics specifically and to take 16

17 those recommendations to you-all to hold the public

18 hearing and make a recommendation to the Metro Council,

19 who would make the final decision on a change to the

20 Land Development Code. The ordinance had several

21 sponsors and it provided some initial direction on what

22 the drafters were looking for as far as future

23 regulations in the land development code related to

24 security, potential loitering, parking, and other

25 impacts that might take place for surrounding

Page 20 it more clear, and have potentially some standards in

2 the Code that would help address some of the concerns of

Metro Council. We do have standards in the Land 3

4 Development Code in Section 4.2.29 where all the

5 conditional use standards are located, and they are

6 pretty short and simple right now -- 4.2.29 Hospitals,

Clinics, and Other Medical Facilities. There's a 7

8 standard for signs, which sets some limitations on signs

9 kind of basically in residential areas and that provides

10 in letter B there a 30-foot setback from any property

11 line that a clinic would need to maintain when it is

requesting a conditional use permit. There is one 12

13 example that Joe and I visited recently, the More Clinic

at 1448 South 15th Street. This is a clinic that 14

15 Louisville Metro basically runs. I have a few shots,

two of the exterior there. The top one is the entry 16

17 there, a secured entry. The lower right one is just

18 kind of the view from one of the streets in case you

recognize the building. And then the two interior shots 19

20 are the waiting room on the left along with where the

21 methadone is dispensed. You can see the bathroom areas

22 are over here off the screen mostly, and a security desk

23 in the lower, middle screen as well. So we did visit

and have an extensive, good conversation with one of the 24

25 counselors there, who educated us on how this one runs.

Page 19

properties. So that was our marching orders, and we 1

2 took it and have spent a significant amount of time

3 working on these potential change, and now we are

4 bringing them to you for your recommendation to Metro

5 Council. Currently, any -- not just methadone clinics,

but any clinics that are related to treating drug 6

7 addiction, they are not specifically mentioned in the

Land Development Code, and so whenever something like 8

9 that happens, the Planning Director has to make an

interpretation and figure out where in the Code and of 10

all the hundreds of uses listed in the Land Development 11

12 Code, what kind of listed use is most similar to the new 13 use in question. And so the interpretation has been

14 that a methadone treatment clinic, again, or any other

15 kind of drug treatment clinic would fall within the

definition of clinic, which is defined in the Land 16

Development Code, Section 1.2.2. The interpretation was 17

not too difficult for one reason being that the 18

19 definition of clinic expressly includes the phrase "drug

20 clinics." So although there has been some ambiguity in

there, there was some direction that we had to kind of 21

22 latch onto and make the interpretation that of all the

23 uses in the Code, a methadone clinic or any drug

24 treatment clinic is best classified as a clinic. But we

25 have direction from Metro Council to clarify that, make

Page 21 This one is, again, a Metro-run clinic and so like any 1

2 Metro facility, would not be subject to any changes in

3 the Land Development Code or any existing provisions of

the Land Development Code. So these provisions that 4

5 you're looking at today would, in most likelihood, be

6 applying to private practice clinics that may be

7 established. So we did look at many alternatives when

doing the initial research on this question and how to 8

9 regulate. If we were going to regulate clinics and

specifically methadone clinics, work closely with the 10

County Attorney's Office and reviewed similar zoning 11

12 regulations for other communities that have been adopted

13 by their local governments and some of the legal

14 decisions and case related to methadone and drug clinic

15 regulation. We had kind of three alternatives before us

that we could pick from, the first being regulating 16

methadone clinics specifically and having a use in our 17

Land Development Code that says the same methadone 18

19

clinics and showing where they're allowed and what kind 20 of standards would specifically go along with methadone

clinics. The second option would be to kind of group 21

22 any drug-related or drug treatment clinics together,

23 including methadone or anything else like alcohol or

24 other types of drugs into drug treatment clinics and 25 having regulations that apply to that group, that kind

502.589.2273 Phone



Page 22

- 1 of subset. And then the third option would be
- 2 regulating methadone clinics more broadly along with any
- and all other types of medical clinics. So, you know, 3
- minor emergency or urgent care clinics or other clinics
- like that that may not have anything to do with drug 5
- treatment. And we ended up going with the third option 6
- 7 so that the proposed changes you'll see are related just
- 8 to clinics in general, which methadone or drug treatment
- clinics would fall under, along with potentially many 9
- 10 other types of clinics that may exist. We have to be
- 11 careful with this in our selecting which alternative to
- follow because there are rules related to the Americans 12
- 13 with Disabilities Act that can apply and do apply to
- those addicted to drugs who are seeking treatment. You 14
- 15 can't single them out as a specific type of person to
- have regulations on that don't apply to other types of 16
- 17 people, so there was a great deal of caution that we
- 18 observed when trying to put these proposals together
- related to ADA. So this is where the print gets a 19
- 20 little smaller, and I put in a screen capture, which
- 21 really covers what is on this side with the blue
- 22 lettering. This kind of makes it, hopefully, a little
- 23 more clear, but you can also look in your staff report
- 24 on page 2 of 4 where there's a bulleted list of changes
- 25 in the draft regulations seek to accomplish. The first
 - Page 23
- bullet has to do with definitions where we change clinic 1
- 2 to medical clinic and revise that definition to include
- 3 drug treatment clinics. And a lot of these, you could
- 4 think of them as housekeeping or wordsmithing, but that
- 5 can be important as well. So some of the proposed
- changes that you'll see may not seem that significant, 6
- 7 but they were, we believe, important enough to propose.
- The second bullet is removing the reference to 8
- 9 certificate of need, which is in the actual standards in
- 4.2.29. There's a phrase at the beginning of 4.2.29, 10
- which is on page 3 of 4 of your staff report, that 11
- 12 begins with "Facilities requiring a certificate or need
- 13 issued by the Commonwealth of Kentucky including
- 14 hospitals" and some other stuff. That certificate of
- 15 need is a state-run thing and there are some facilities
- that require certificates of need by statute and some 16
- that don't and so to clear that up, we have just 17
- proposed removing that requirement because there's some 18
- 19 types of things that you would think were clinics that
- 20 don't need a certificate of need. Then they wouldn't
- even be eligible for approval. Then we'd have a whole 21
- 22 other set of interpretations needing to make that. That
- 23 probably wouldn't' be helpful. So we proposed to remove
- 24 the phrase, "facilities requiring a certificate of
- need," as a criteria for being eligible for a 25

- conditional use permit as a hospital or medical clinic. 1
- 2 The third bullet on page two of four of your staff
- report, one way to address outdoor loitering from a lane 3
- 4 use perspective is to require any clinic to provide an
- indoor waiting area for clinics. It would have to be 5
- large enough to accommodate the level of clients that 6
- the facility is serving and there are some KAR -- it's 7
- 8 Kentucky Administrative Regulations -- there's a
- 9 citation that is -- that requirement or that proposed
- 10 amendment is in line with some provisions of Kentucky
- 11 Administrative Regulations. The fourth bullet in the
- staff report on page 2 of 4, which these are, again, 12
- 13 summaries of the actual proposed amendments. To address
- 14 the impact on adjacent properties, require parking to be
- 15 adequate to accommodate the number of clients that are
- being served at the site. And that criteria and it's 16
- 17 also in line with a provision of Kentucky Administrative
- 18 Rules. Then the final bullet on page 2 of 4 of the
- 19 staff report is to require hospitals and medical clinics
- 20 to be located on or near a collector or arterial street
- 21 classification with reasonable access to public
- 22 transportation. That's the summary of the proposed
- 23 amendments, and I could go through them line by line or
- 24 accept questions from you on what they entail. These
- 25 slides kind of show the actual strikethrough and

Page 25

- underline and markup or the proposed changes, which I 1
- 2 kind of, again encapsulated in the bulleted points I
- 3 just went through. I do have on the screen some
- 4 proposed findings for this Text Amendment and I printed
- those out for you there so you could look at them for 5
- 6 longer than just the time they appear here on the
- 7 screen, but they are related to the provisions of the
- Comprehensive Plan as any Text Amendment would need to 8
- 9 be. There are several that this proposal is in line
- with in our Cornerstone 2020 Comprehensive Plan. And so
- 10
- based on the information in the staff report and the 11
- 12 testimony and evidence that's provided at this public
- 13 hearing, the Planning Commission must recommend to Metro
- 14 Council that the Text Amendments that are being
- 15 discussed be forwarded with a recommendation for
- approval, approval with modifications, or denial. And 16
- I'll just underscore again, this isn't about -- just 17
- like with the (Inaudible) just as any other Text 18
- 19 Amendment, this isn't about any specific site. It's
- 20 about setting the framework for the future, you know,
- clinics that would be established in Metro. This 21
- 22 doesn't apply to the other cities within he area that
- 23 have zoning authority like Saint Matthews or Hurstbourne

similar regulations if they want to address this issue.

- 24 or any of those. They would have to adopt these or
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Page 29

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Page 26
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    I'll be happy to take any questions you might have.
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              COMMISSIONER JARBOE: Okay. Commissioners?
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               COMMISSIONER SMITH: I have a question.
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               COMMISSIONER JARBOE: Emma?
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               COMMISSIONER SMITH: Are people who are
6
    seeking a methadone treatment, are they classified as
7
    disabled under the Americans with Disabilities Act?
8
              MR. MABRY: My understanding is yes.
9
               COMMISSIONER SMITH: Okay.
10
              MR. MABRY: They are as someone addicted to a
11
    drug that is seeking a treatment, they would be
    considered to have a disability and so there would be
12
13
    protections involved legally.
14
              COMMISSIONER SMITH: Okay. And when you say
15
    you observed the clinic operation, okay, they go in and
    they get their dose of methadone. Is there any follow-
16
    up to that? Do they go and sit down and someone
17
    observes them or do they just drink it and leave or
18
              MR. MABRY: Well, when we were there, there
19
20
    were no patients there. There may have been a privacy
21
    issue or whatever --
22
              COMMISSIONER SMITH: Yeah.
23
              MR. MABRY: -- so we were there afterwards --
              COMMISSIONER SMITH: Uh-huh.
24
25
              MR. MABRY: -- and just kind of got a tour and
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2 COMMISSIONER LEWIS: I have a couple of 3 questions. In this definition, it says "A clinic that 4 treats persons addicted to controlled substances as a primary function." Does the word "controlled 5 6 substances" cover every incident that these type clinics 7 would service? Is that an all-encompassing phrase? 8 MR. MABRY: So you're talking about in the 9 definition for medical clinic, there's a proposed 10 addition that says, "This term includes" drug is 11 stricken -- "clinics that treat persons addicted to persons addicted to controlled substances as a primary 12 13 function." So controlled substances -- I don't know if 14 alcohol is considered a controlled substance. MR. TOMES: Sure. 15 16 MR. MABRY: But there are laws about alcohol, 17 so something like alcohol treatment, if there were a 18 medical and I'm not 100 percent sure, but if there were medical treatments to treat alcoholism other than 19 20 counseling and things like that, truly like medical, 21 physiological treatments about alcohol addiction, then I 22 believe it should fall under that phrase as well. 23 MS. LEWIS: Okay. And then the second question up there under those bullet points -- the third 24 25 bullet about "address outdoor loitering." My experience

COMMISSIONER JARBOE: Marilyn?

Page 27

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a conversation with the counselor there. I'm wouldn't
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2
    be able to speak 100 percent with confidence to how it's
3
    monitored. I just know they come in and they get their
    dose and there is some like, urine testing involved and
 4
5
    things of that nature. But I do believe it's a rather
    quick -- you know, relatively quick in and out whenever
6
7
    a patient is there to get their dosage.
8
              COMMISSIONER SMITH: Yes. I've seen the
9
    lines, you know, outside these facilities and I'm just
    trying to understand their procedures as to why all
10
    these people are standing, you know, in line and --
11
12
              MR. MABRY: There may be someone associated
13
    with the treatment industry that might be able to speak
14
    to that.
15
              COMMISSIONER SMITH: Okay.
              DR. BAKER: Yeah. And Brian's right. I think
16
17
    there'll be some additional testimony that'll talk about
    that from speakers that are here today, but I can tell
18
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you that there are peak hours when those that seek

treatment -- specifically, in the a.m. hours, in the

to work, so everyone that is on the first shift would

morning, because they go get their dosage prior to going

likely go, and you see lines at 6:00, 7:00, 8:00 a.m. so

they seek treatment and they get it and then they go to

just in driving by some of these clinics are there's a 1 lot of people outside smoking, which I guess I would put 3 in the category of loitering. This seems to address 4 that there'll be an indoor waiting room enough to 5 accommodate, but I assume they're not going to be able to smoke in there, so should there be some accommodation 6 7 for smoking or not smoking on that property? 8 MR. MABRY: I would assume that as well, that 9 there wouldn't be smoking in the indoors. I don't know 10 how much Zoning can get into setting smoking areas or 11 showing where smoking can take place or not, so I don't 12 know if there's anything that the Land Development Code 13 can do about that. 14 MS. LEWIS: I assume we'll hear about that if 15 it's a conditional use permit during a public hearing? MR. MABRY: Right. And maybe something I 16 17 should clarify that I didn't even mention so I should say the proposal is to keep the current scheme of 18 19 clinics being conditional uses throughout any zoning 20 district. There's not a change proposed for that. There are conditional use permits across the board for any 21 22 zoning restriction. 23 COMMISSIONER JARBOE: John? 24 COMMISSIONER: Brian, it's obvious you-all put 25 a whole lot of work into this amendment. Two quick

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work so

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Page 30
    questions. Does the term "clinic" -- is that out
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2
    completely or does that stay in?
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              MR. MABRY: The proposal is "medical clinic"
    and the background on that change --
5
              COMMISSIONER: Oh, but the term --
6
              MR. MABRY: Yeah.
7
              COMMISSIONER: -- "clinic" by itself, that
8
    will be removed entirely?
9
              MR. MABRY: It's "medical clinic." So the
10
    proposal is to change the defined term in 1.2.2 from
11
    clinic to medical clinic and to change the heading and
    any time it's mentioned in 4.2.29. It's currently
12
13
    worded as "hospitals, clinics, and other medical
    facilities" to just say "hospitals and medical clinics."
14
15
    And I was going to say I'm not 100 percent sure on the
    history of that nuance of having medical clinic in there
16
17
    as part of the term, but I believe it was an attempt for
18
    just further clarification in some way.
              COMMISSIONER: How would a sponsor determine
19
20
    the size of a waiting area? What criteria would they
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30..33
                                                      Page 32
    would want to have more clear parameters on how close
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2
    they would need to be in terms of feet or blocks. Since
    this is a conditional use permit, then there's more
3
    wiggle room or gray area to where the Board of Zoning
    adjustment when they're considering a case by case, site
5
    by site basis, considering the surroundings of the
6
7
    property, considering public testimony. They would be
8
    the ones who determine, you know, based on all that, an
9
    appropriate or reasonable amount of parking.
10
               COMMISSIONER JARBOE: And perhaps I can
11
    respond, too. I mean, I think I do share some of your
    same concerns, Commissioner Tomes, because based on what
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13
    Brian just said, we need to be careful with the exercise
14
    of said discretion. Another term in that bullet point
    is what's considered near and then reasonable access.
15
    What I'm worried about is using that as a way to not
16
17
    permit a certain facility to locate and perhaps we
    should look at what we believe is reasonable or what is
18
19
    considered near just so it's not open ended in a way
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Rules -- provisions related to how many patients per counselor there can be, so I would imagine that that would come into play as to how many counselors are on

MR. MABRY: There are Kentucky Administrative

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permit your facility to locate. DR. BAKER: Yes. And in other regulations, as you know, there have been complaints that because of language like this, all of these sorts of things get put

that we could use that provision to say hey, well, we

don't believe you're near enough, so we're not going to

Page 31 staff, and there's also building code requirements about 1 2 waiting areas and assembly areas as well. 3 COMMISSIONER: Thank you. 4 COMMISSIONER JARBOE: David? 5 COMMISSIONER TOMES: Yes. Just kind of following up on Marilyn's question a little bit. I've 6 7 had a good bit of experience with ADA rules and my understanding would be that these patients are a 8 9 protected class and we require everybody to go outside to smoke in other buildings, so I don't think we can say 10 you got to smoke inside in this building. So I don't 11 12 know how you control the loitering outside of smoking, 13 but at least to smoke, I think they have to go outside 14 and that right would be protected. I had one comment or 15 one question under bullet point 4. I always get troubled by what's reasonable and unreasonable. Where 16 it says "reasonable access to public transportation" as 17 a definition of what's required for location of clinics 18 19 and hospitals and knowing that we don't have public 20 transportation throughout the community, that could be an issue, and so if you could kind of help me either 21 22 define reasonable or put some light on (Inaudible). 23 MR. MABRY: Well, if we were proposing these 24 to be permitted by right without a conditional use

permit, I think that would be more problematic. We

Page 33 1 in a certain part of town or whatever, you know, and excluded from areas of town, too, so I agree with you. 3 We have to be careful. COMMISSIONER JARBOE: Okay. Anyone else? 4

5 Chief Carlson? COMMISSIONER CARLSON: The Metro Ordinance 6 7 talked about hours of operation, security plan, 8 insurance requirements. Would those issues be talked 9 about during the conditional use permit process? 10

MR. MABRY: I believe they may. I quess we could probably rely on what Mr. Baker just said as being careful about using other things as a way to deny something, but, you know, usually, the Board of Zoning Adjustment can ask about those type of things on many other uses. So, you know, I would think they might be fair game for a clinic as well.

17 COMMISSIONER CARLSON: Thank you. COMMISSIONER JARBOE: Okay. Commissioners, 18 19 any other questions? Brian, I just had one. I just 20 want to know does this have any -- since we're changing 21 the wording in this, this is going to affect all different medical clinics all around the Metro, correct? 22

It's kind of setting a one size fits all the medical 23 24 clinics?

25 MR. MABRY: Right now for -- yeah.

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Page 34
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              COMMISSIONER JARBOE: Have we thought about
2
    any unintended consequences to those kind of medical
    clinics that are already in existence? Are they going
3
    to have to make any changes to what they're doing
    because of this Text Amendment change?
5
6
              MR. MABRY: They would be a nonconforming use
7
    and protected under the Nonconforming Use Rule so that
8
    they could continue operating and then if they were to
    take on any kind of expansion that would trigger
9
10
    conditional use permit review, then they would have to
11
    comply or seek waivers or variances.
              COMMISSIONER JARBOE: Okay. I was just kind
12
13
    of curious on how burdensome this is going to be for
    those clinics that have been operating lawfully and I
14
15
    don't know enough to --
16
              MR. MABRY: Yeah.
17
              COMMISSIONER JARBOE: -- to say. I just was
18
    curious about what the process is.
              COMMISSIONER: Yeah. Brian is correct in that
19
20
    that would fall under the definition of medical clinic
21
    and the zoning context would be protected under
22
    Nonconforming Use Rights, and they would not -- unless
    they enlarged the scope or area of their facility, they
23
    wouldn't have to come into compliance with these new
24
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regulations.

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              COMMISSIONER: Thank you.
              COMMISSIONER HOWARD: Well, I have a question
3
 4
    then.
              COMMISSIONER JARBOE: Go ahead.
5
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              COMMISSIONER HOWARD: In the ordinance, it
7
    said methadone clinics may be allowed in the M1, M2, M3,
8
    and EZ1 district, so that doesn't include those?
9
              MR. MABRY: No. You know, that's the Council
10
    ordinance that was passed in November, and that's the
11
    direction that the sponsors wanted to go, but as we
    looked at it and looked at the ADA issues involved, we
12
13
    do not believe that that's the way that we need to go.
14
              COMMISSIONER HOWARD: So they're going to have
15
    to prepare an new ordinance?
16
              MR. MABRY: Right. I mean, they would anyway
17
    because this will be an ordinance.
              COMMISSIONER HOWARD: Okay. Thank you.
18
19
              MR. MABRY: Yeah.
20
              COMMISSION TOMES: And Lula, typically, we --
21
    that was passed as an ordinance, but typically, we see
22
    that in the form of a resolution. Basically, that's the
    Council directing the Planning Commission to look at the
23
    issue and, through state statute, for any reg change to
24
25
    the text, we've got to do, you know, the due process
                                                      Page 37
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MR. MABRY: Correct. That doesn't change.

Page 35 COMMISSIONER JARBOE: Okay. Thank you. All 1 2 right. No other questions? Cliff? 3 COMMISSIONER TURNER: (Inaudible). MR. MABRY: Not many. There's the one Metro 4 runs that we visited and my rough guess is maybe two or 5 three more. I could be woefully short, but my guess is 6 7 four to five at the most probably. COMMISSIONER JARBOE: Turn your microphone on 8 9 there, Cliff, please. 10 COMMISSIONER TURNER: All of them government offices? 11 12 MR. MABRY: I know for sure --13 COMMISSIONER TURNER: I mean, private? 14 MR. MABRY: -- the More facility is and maybe 15 some of them are sort of nonprofit or, you know, quasipublic. I know one of the geneses of these regulations 16 was the potential private, for profit methadone clinic 17 that was proposing to open in a strip center. That 18 19 might be one that possibly a person from the public 20 might be able to better elaborate on, but my guess is 21 not very many. 22 COMMISSIONER JARBOE: Okay. The first person 23 that we have to speak -- oh, I'm sorry. John? 24 COMMISSIONER: These medical clinics would be 25 allowed in any zoning district?

public hearing, which we're currently having. 1 2 COMMISSIONER HOWARD: That's okay. Thank you 3 because I was seeing a little discrimination in here. 4 Thank you. 5 COMMISSIONER JARBOE: Okay. Anything else? All right. We'll move to our first speaker. We have 6 7 David Davidson. 8 MR. DAVIDSON: Good afternoon. My name is 9 David Davidson. I'm an attorney from Covington. Mr. 10 Baker and I spoke about this and I've had a chance to work with some of the people who put these proposals 11 12 together for you to consider, and I'd like to address a 13 few issues for you and take any questions that you might 14 have. The first, most important thing that I think you 15 need to look at and to know about this -- well, let me back up a little bit and tell you exactly why Mr. Baker 16 called me. In Covington, we have a for profit methadone 17 clinic. We fought this fight in 2002 when I first 18 19 represented a company that came to Covington looking to 20 open a for profit clinic. Covington immediately changed their zoning ordinance to ban all methadone clinics from 21 22 anywhere in the city. We sued them. We won. The Sixth 23 Circuit Court of Appeals, the Fourth Circuit Court of 24 Appeals, the Third Circuit, and now the Ninth Circuit

25

have all said you cannot treat methadone clinics any

Page 41

Page 38

- differently than you do any other kind of clinic. If
- 2 the desire is -- and I think I saw some of this in the
- ordinance that was passed -- to single out methadone 3

1

- clinics, I think you'll find yourself in a problem and
- 5 that you have to treat this kind of treatment program
- for this particular disease just as you would any other 6
- 7
- medical problem. So this attorney's opinion, you need
- 8 to treat methadone clinics just like you would weight
- loss clinics, dialysis clinics, any other kind of 9
- 10 clinics that you have. You know better. Mr. Baker
- 11 knows better than I do about regulating land use and
- 12 what you can take into consideration with that. Parking
- 13 seems to be to be one of those things, the frequency and
- the use of the buildings, et cetera. But long and short 14
- 15 of it is, I think it's a mistake and that there's cases
- I can stack up pretty high that say that if you single 16
- 17 out methadone clinics, that you'll have a problem.
- 18 Second is I think if you start talking about sole -- not
- just methadone, but any particular kind of treatment for 19
- 20 any particular kind of disease that you're not
- 21 regulating land use that you're getting into the
- 22 bailiwick of some of the other folks who are going to
- 23 testify here today. Medical doctors, they're the ones
- 24 that know about what is the proper treatment, no
- 25 lawyers, not land use people. What is the proper kind

- Page 40 others here today can tell you more about how methadone
- 2 clinics are operated, but my experience is that there
- are two ways people will come to the methadone clinic. 3
- 4 As Mr. Baker said, the first way is they're on their way
- 5 to work, so if someone's starting a first shift at
- Proctor and Gamble at 7:00 in the morning, they're at 6
- the methadone clinic at 6:00 in the morning when -- by 7
- 8 bus or however they get there. They walk in, they get
- their dose, they go out, and they're on their way to 9
- 10 work. They're not in or out for any length of time, and
- 11 really should not be loitering in the parking lot at
- all, whether to smoke or anything else. They should not 12
- 13 be loitering there. The other thing is that each one of
- these people who are taking methadone are required to 14
- 15 meet with counselors over a period of time. Exactly how
- often and for how long, I'm not capable of telling you 16
- 17 right now. I think some of the others behind me will.
- 18 But when those people are in the methadone clinic seeing
- counselors, well, they're not going to be able to smoke 19
- 20 inside, but even so, there should be some regulation of
- 21 that parking lot, so that there aren't people standing
- 22 around. There were questions about standing in line,
- 23 and I can't remember which Commissioner asked the
- 24 question. My experience in Covington and where I've
- 25 seen it is sometimes you'll see outside of AA meetings,

Page 39

- 1 of treatment? Is it in-house treatment programs? Is it
- 2 methadone? Is it a 12-step program? What is it? I
- 3 don't know. I don't think you can regulate that through
- the zoning process. The last thing I would like to 4
- 5 point out to you, and then I'm going to try and address
- some of the concerns that were addressed. Methadone 6
- 7 clinics can only be opened after they have been approved
- by the State Narcotics Board. When the presentation was 8
- 9 made and citations were addressed to KAR, Kentucky
- Administrative Regulations, those are things that the 10 11
- Narcotics Board requires any methadone clinic to do 12 before they open. So some of the things that were
- 13 addressed in the bullet points and that are now in the
- 14 amendments, such as having enough space inside the
- 15 building to accommodate people, such as regulating and
- monitoring the parking lot outside the building, that's 16
- already required by the State Narcotics Board. So you 17
- don't have to worry too much about who's going to 18

19

25

- regulate this. The State Narcotics Board is all over 20 these folks, both the nonprofit and the profit people. I
- know that there's some distaste for the for profit 21
- 22 clinics, but this is America, and people, when they have
- 23 an opportunity, get to have a -- if there's a profit to

concerns that were addressed, one was about smoking. And

24 be made, they can make it. There were some specific

- sometimes you'll see outside of intensive outpatient 1
- 2 treatment programs where people are actually in these
- 3 buildings for hours at a time, that in a break they'll
- 4 all come out and smoke cigarettes, right? That's what
- 5 you're looking at for people who are standing outside.
- I don't think that will exist at all in a properly run 6
- 7 methadone clinic. The last thing I would say, the
- pictures that were shown are of -- I don't want to say -8
- 9 - it's a methadone clinic that's been in operation for a
- good period of time. The methadone clinic that I 10
- represent in Covington today has been open for about 11
- 12 three years. What they did was take over an old grocery
- 13 store near an industrial area, and it's big, it's open, 14 it's clean. It's got plenty of parking. People walk in.
- 15 There's a big room for everyone to stand in line.
- Nobody needs to stand outside. They walk through. They 16
- go up to a window. They get their dose. They take it. 17
- They open their mouth to show that they've consumed it, 18
- 19 and they're back out the door, and they're gone. And
- 20 it's a clean, big, smoothly operating facility. I don't
- think you're going to find any of the long lines 21
- 22 outside, and if there is any kind of loitering in the
- 23 parking lot, it's a regulatory thing that I think the
- 24 State Narcotics Board can take care of. One of the
 - reasons that the methadone clinic in Covington opened is



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Page 42

1 that there was a methadone clinic in southeast Indiana 2 up by Lawrenceburg that was huge and poorly run and that people were getting harassed. The State Narcotics Board 3 in Indiana was harassing them. Nobody wanted anything to do with them. They wanted to come over to Kentucky 5 where it's properly run, where things could be done 6 7 well. When they're operated properly, when they're 8 regulated well, these things can be a benefit and not a detriment. And if you have any questions -- I'm trying 9 10 to address things. I know I've got five minutes. I 11 don't know where I am.

COMMISSIONER JARBOE: We're going to let everybody who's speaking in support and then we have questions; we'll bring you back up.

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COMMISSIONER TOMES: All right. Very good. COMMISSIONER JARBOE: Thank you. MR. DAVIDSON: Thank you.

18 COMMISSIONER JARBOE: Next, we have speakers, 19 Joann Schulte.

20 MS. SCHULTE: Good afternoon. I'm Dr. Joann 21 Schulte. I'm the Director of the Louisville Metro 22 Department of Health and Wellness, and we're in support of this amendment for several reason. One is that we 23 24 believe that methadone programs be they run by the 25 health department or privately funded and nonprofit and

Page 44 enables them to be productive and functioning members of

2 society. In the same way that 25 or 30 years AIDS was

considered a stigma, that's what's going on with opioid 3

4 addiction right now, and Kentucky has a huge problem

5 with it -- huge. There are 220 counties that CDC has

6 said are ripe for an hepatitis C or an AIDS outbreak

7 because of the needle-sharing that goes on with heroin;

8 55 of them are in Kentucky. So this is an important

thing. Questions were raised about how the methadone 9

10 clinics are regulated. They're regulated by both the

11 federal and state governments, and in Kentucky, our

regulations are considerably tighter than the federal 12

13 regulations are. The requirements are that during the

first 90 days of treatment in a methadone clinic, there 14

15 must be weekly counseling session, random, weekly drug 16

screens to make sure they're taking the medication, and

17 that all dosing has to occur on-site. The counselors

18 who work with these patients have to be licensed or

19 certified by the Kentucky Alcohol and Drug Counseling

20 Credentialing Board, and there has to be at least one

21 counselor for every 40 patients. The facility has to

22 have a medical director who is a licensed psychiatrist

23 or who is certified by the American Society of Addiction

Medicine. In other words, board certified physicians 24

25 who deal with this issue. And, in Kentucky, their state

Page 43

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government clinics are part of the full range of 1

treatment options that are needed to combat the current

3 opioid epidemic, and if you want to think about why

4 people need treatment, let me give you a couple of

numbers. There are at least 600 to 700 people a month,

based on interviews I've done in this city in the last 6

7 six months, that seek treatment every month. We need

the clinics and we need them to be available so that 9 people can stay alive. Otherwise, we're going to have

issues like we did last year where we have almost 300 10

opioid overdose deaths. This is a chronic illness that 11

12 needs to be treated and this regulation of methadone

13 clinics as medical clinics is important if we're going

14 to keep people alive. The problem with people who are

15 addicted to heroin or other opioids is that it's a

chronic condition. It changes your brain. Some people 16

can get off of those drugs with the 12-step abstinence-17

based program, but Louisville needs to do some growing 18

19 up in terms of the medication-assisted treatment

20 programs, one of which is methadone -- are options to

help keep people alive and have lives. The people who 21

22 are showing up at the More Center or out in Saint

23 Matthews at the Center for Behavioral Health are able to keep their lives because they're on medication-assisted

25 treatment. It enables them not to deteriorate. It

Page 45 regulations do create sufficient oversight to make sure 1

2 that there are qualified clinicians who are providing

3 the services, but the issue is the demand for the

services is much more than is currently available. So 4

5 if you can see and the City can amend how things are

done here so that the methadone clinics are treated as 6

7 medical clinics, you will be helping a lot of people who

need treatment, and it's an epidemic. Thank you.

COMMISSIONER TOMES: Thank you. Is anyone else here to speak in support of this Text Amendment? Come forward. You're okay. We'll get the form from you. Just give us your name and address, please.

13 DR. NATION: Hi. I'm Dr. Lori Nation. I 14 practice in Middletown, Kentucky. I'm a psychiatrist 15 that has worked as medical director for many of the facilities across Kentucky. Everywhere from Paducah to 16

Pikeville, I've worked there. So I have a lot of 17 experience working in this field and with people with 18

19 substance use disorders. And over the last 13 years,

20 I've seen so many changes across the state, and I'm

really excited that you-all are having an open-minded 21

22 dialogue about this. It's really wonderful for me to

23 see that. I've been banished in different communities

24 for wanting to provide treatment. It's been kind of

25 interesting to now see everyone like, so excited about



Page 49

Page 46

- 1 this issue. I would be happy to answer any questions
- 2 about treatment. Some of the questions that were raised
- are concerning because they're about the loitering and 3
- driving by the facilities. I just want to be clear that
- 5 there is a problem and a backup because there are not
- enough facilities. There's only one in Louisville, one 6
- 7 for profit facility. So everyone that needs treatment
- 8 is concentrated in this facility, and it doesn't take
- someone that owns a business to understand how this is 9
- 10 going to work. If you have other good providers come
- 11 in, you're going to lessen that burden and give people
- access to care that they can't currently get in our 12

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- community. You have to open less than one Courier Journal to see the overdoses that are happening right 14
- 15 now. It's amazing. It's staggering, as a psychiatrist,
- 16
- to see this in my own community. And everything, you
- 17 know, is so dangerous right now because people that are
- 18 buying it, they're not buying it to get high anymore;
- they're buying it to keep from being sick. And then 19
- 20 they get it and there's an elephant tranquilizer in it.
- 21 So, I mean, if we can do anything, it's to get the
- people that are dealing off the streets and have access 22
- 23 to care for people that need it. I have a psychiatry
- office in Middletown. I am overrun with people calling 24
- 25 because they know that I treat addiction. And substance

- Page 48 Journal. As far as terminology in this, I would just
- 2 like to say that persons addicted -- we use substance
- use disorders for that now. And there's so many 3
- 4 regulatory bodies for the one for profit facility that
- is already in Louisville and the nonprofit facility that 5
- won't be classified in this, as they're a government 6
- 7 facility, that you're regulated by the AODE -- that's
- 8 the Alcohol and Other Drug Entity in Kentucky -- DEA,
- the State Narcotics Authority and CSAD from -- on a 9
- 10 federal level, so there are a lot of regulations that
- 11 are already in place. So some of the issues that you're
- discussing are already managed elsewhere. So I would 12
- 13 like to encourage you not to single out any group
- because we're past that. We realize that everyone needs 14
- 15 help, and as was said earlier, we can't single them out,
- according to the ADA, so all the terminology's changed 16
- 17 so that it doesn't look like you're singling them out,
- 18 but exactly what you're doing is singling out people
- that need treatment. So I would just encourage you to 19
- 20 keep an open mind and treat these people as anyone else
- 21 that has a medical condition and allow more facilities,
- 22 and as Louisville, the compassionate city, let's reach
- out a hand and look at facilities across the nation that 23
- are doing a good job and say please, come to Louisville; 24
- 25 we need your help instead of saying well, if you're in

Page 47

- use disorders are so common right now that my facility 1
- 2 is -- I mean, we get 20 calls a day from people wanting
- 3 to get their kids into treatment, and I would have to
- 4 have a problem if I thought that I had to be 30 feet
- from any property line. I don't even understand this in 5
- 6 the regulation. It's interesting because when you pick
- 7 all these things out, obviously, it's there to target
- these facilities, and I'm really appreciative of the 9 attorney from Covington that came because I watched as
- this whole scenario unfolded. You can't target these 10
- facilities. I mean, when's the last time you-all met to 11
- 12 discuss a diabetic facility with people needing insulin?
- 13 It's just treating people a different way. And these
- 14 are the people that are the most depressed in our
- 15 community and need the most help. If we are doing
- anything, we should be rolling out red carpet for every 16
- national facility that's willing to relocated and to 17
- have an office in Louisville. We need the help. We 18
- 19 need facilities opening up, and we can't all stand by
- 20 and go not in my back yard. They need to be everywhere.
- We need to have open access, and any good facility will 21
- 22 promote that because no one is scared of competition
- when they do a good job. We realize, unfortunately, the 23
- 24 demand is there, and we need access or otherwise, we 25 just keep seeing the statistics every day in the Courier

- 30 feet of the property line, we might be able to 1
- consider you or giving them more hurdles to jump over.
- 3 We really need help in our community and we need to make
- 4 it so that anyone would be willing and excited to
- 5 practice in Louisville. Thank you.
- COMMISSIONER JARBOE: Thank you. Anyone else 6
- 7 here to speak in support of the Text Amendment? Okay.
- Hearing none, Commissioners, questions? Is there anyone
- 9 else -- Commissioners, questions? Cliff, go ahead.
- Cliff? 10
- COMMISSIONER TURNER: The young lady from the 11
- health department, did you say there has been 300 people 12
- 13 who have died in Louisville?
- 14 DR. SCHULTE: About 300 people died of heroin
- 15 overdose last year in Louisville.
- COMMISSIONER TURNER: Oh, heroin. 16
- 17 DR. SCHULTE: Yeah. Yeah.
- COMMISSIONER TURNER: Maybe you can help me 18
- 19 then. Explain the difference.
 - DR. SCHULTE: Pardon me?
- COMMISSIONER TURNER: Maybe if you can explain 21
- 22 the difference between -- I'm not familiar with --
- 23 DR. SCHULTE: Oh, between methadone and
- 24 heroin?

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25 COMMISSIONER TURNER: Yes. Or is it a



Page 53

Page 50
difference?

DR. SCHULTE: Well, methadone is considered a
medical-assisted treatment that meets the standards of a
licensed drug. Heroin is on the DEA's list of Schedule

licensed drug. Heroin is on the DEA's list of Schedule I, for which there's considered no medical use. The issue becomes, however, that once you're addicted to an opioid drug or heroin, your brain chemistry changes and not everybody can get off of it without replacing the heroin with a medical-assisted treatment, and methadone

10 is one of those. There are some others as well.

11 COMMISSIONER TURNER: And the treatment is

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liquid form? Is that in both?
 DR. SCHULTE: Just a minute. It's by mouth.
 COMMISSIONER TURNER: Okay. Thank you.

15 COMMISSIONER JARBOE: Chief Carlson? 16 COMMISSIONER CARLSON: I'll read all

COMMISSIONER CARLSON: I'll read all my questions and whoever wants to answer them, fine. How many people would be on site at any one given time? How long is the typical stay from the time a person walks in the door until they're finished and one their way? And then the last question is are the visits by appointment only or is it a case where they show up whenever?

DR. SCHULTE: I think how an individual clinic operates will be to some extent determined both what the state law requires and what their provisions are, and

1 patients, clients, whatever the --

2 DR. SCHULTE: Well, I think one of the 3 limiting factors on it are the number of patients that

3 limiting factors on it are the number of patients that

4 an individual clinic can see is, in part, based on that 5 one drug and alcohol counselor can only see 40 patients

6 for methadone. That's --

7 COMMISSIONER CARLSON: I guess where I'm

8 headed -- if I had some idea of how many patients would9 be on site at any one given time, I was going to throw

10 out a suggestion for a minimum size waiting area. For

11 example, if you have 10 patients on site, the building

12 and fire code (Inaudible) about seven square feet per 13 person, so I was going to suggest --

DR. SCHULTE: Yeah. Sir, I think that's hard

15 for me to address, and part of that depends on how many 16 counselors you might have or be able to have, and I

17 think there's a lot of variation in what the size of the

18 clinic is. The attorney who spoke earlier from

19 Covington talked about the size that they have in their

20 facility, and so part of it depends on what your

21 individual clinic goes after. I realize that's not the

22 complete answer you want, but I don't think I can give

23 you a black and white answer because the size of a

24 clinic and the patient load can vary.

25 COMMISSIONER JARBOE: Come on up. Come on up,

Page 51

1 part of it will depend upon the capacity of the clinic.

2 The More Center is licensed to have a maximum of about

3 200 patients, and the requirements are that there be one

4 licensed drug and alcohol counselor for every 40

5 patients, so there's kind of an upper limit on that. The

6 way the dose unit works is that they come in and they

7 get their dose. It's watched to see that they take it, 8 and then they leave. They stay longer for a period of

8 and then they leave. They stay longer for a period of9 time once a week when there's counseling to see how

things are going, what other factors might be going on

11 in their lives. And you had a third question. I'm

sorry. I don't remember that part.

13 COMMISSIONER CARLSON: Are these visits by 14 appointment only or do people --

DR. SCHULTE: Hang on.

COMMISSIONER CARLSON: -- come by to --

DR. SCHULTE: By appointment only at the More

18 Center, and I believe that to be the case at the other 19 centers, but I think the other speakers would be better

centers, but I think the other speakers would be better asked to address that since I don't operate their -- we

21 don't -- Health Departments don't operate those clinics.

22 COMMISSIONER CARLSON: Yeah. I --23 DR. SCHULTE: Okay.

24 COMMISSIONER CARLSON: Whoever can answer the

25 question. I'm still trying to nail down how many

1 please.

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DR. NATION: The Alcohol and Other Drug Entity

3 requirement has a list of those provisions, so every

4 clinic has to go through that already with the AODE

5 license so

6 COMMISSIONER JARBOE: Yeah. I think what

7 Chief Carlson's trying to get at is that we hope that 8 all kinds of people will come to the clinic to get that,

9 but you might start seeing some problems with loitering

10 if the waiting area is too small for the number of

11 people that are coming in for these visits, right?

DR. NATION: True.

13 COMMISSIONER JARBOE: I think that's what he's

14 asking is that --

DR. NATION: And for people waiting on medical appointments -- they're by appointment when the medical

17 director is on site.

18 COMMISSIONER JARBOE: I mean, I would think a 19 normal visit to my doctor when I go in there and there's 20 35 people sitting in the waiting, they're already over

21 that limit, so it just depends on what the enforcement

22 side of that is, right?

DR. SCHULTE: And I think the other thing you need to realize is that when they're making these daily

visits, it's an in and out thing. It's not the waiting



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Page 54

1 room that you're thinking of like if you're going to see 2 your doctor for your high blood pressure medicine or something. It's get the methadone treatment as it's 3 observed and then you leave. And they'll be there somewhat longer when they have to have the weekly 5 6 counseling. 7

COMMISSIONER CARLSON: So we're talking about 8 very few people at any one given time then? 9 DR. SCHULTE: That would be my assessment.

10 Yes. 11 MR. DAVIDSON: The for profit center in Covington right now has, I think, about 900 clients, and 12 13 I could be wrong. I think, working off the top of my head, you have to have one medical director for every 14 300 clients and she's right about a counselor for every 15 40. So that's a lot of folks. But the 900 people that 16 17 come in each day, they're in; they're out. I mean, 18 you're talking faster than -- at the stop and go, faster than -- you know, you walk in, if there's a line, it's 19 20 not going long. And the one in Covington, you walk in. 21 There are six windows, and you can go to any one of the 22 six windows. Their prime time is from 6:00 in the morning until about 9:00 in the morning. People are on 23 their way to work. Somebody stops in. They go in. They 24

Page 56 profit ones are going to try to get more clients, more patients. There's no question about it. And if the concern is -- yours has 200 people. You know, if you

4 have for profit, they're going to have more than 200 people. They're going to. That's why you need to rely 5

on -- the State Narcotics Board is the primary one that 6

7 I've been exposed to that regulates the use. Now, the 8 one in Covington is about five blocks away from the

police station. Cruisers going up and down the street 9

10 all the time. But there's a security -- there are two 11 people in there during those hours to make sure that

nobody's standing in the parking lot, nobody. So, I 12

13 mean, one thing is what do we do to set this up so that

14 it works. The second is after we've set it up, how do

15 we regulate -- you know, how do we police it, and, you 16

know, the policing question is something that just needs to be addressed later and make sure the Narcotics Board 17

18 is doing their job and if they're not, I think everybody

19 her is politically active enough, you know where to

20 complain and how to complain. Okay. Anything else?

COMMISSIONER CARLSON: Just a quick follow up. 21 22 Are clinics a 24 hour a day operation or do they have

23 fixed times?

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24 MR. DAVIDSON: I'm sorry. Say that again. 25 COMMISSIONER CARLSON: Are clinics 24 hour a

Page 55

that administers the dose, makes sure they've taken it, 1 2 and then they just turn around and walk out. I don't 3 think they're in there -- they're not even in there five 4 minutes.

go to a window. There is a person behind the window

DR. SCHULTE: Except when they have counseling.

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6 7 MR. DAVIDSON: Right. When they have counseling, then it might be something more like what 9 you were talking about, Commissioner Jarboe, where somebody is waiting like your doctor's appointment. But 10 that is by appointment only, and at least in Covington, 11 12 that happens at all points in time during the day. It's 13 not just during those peak rush hours. In fact, there's 14 less of that goes on at least in the way the Covington 15 operation works because they're processing people through so they can go to work. I think one of the 16 things that was mentioned earlier that needs to be

17 remembered is people who are addicted, they die. Before 18 19 they die, they ruin their family. They ruin themselves. 20 And they're a burden on society. What the methadone treatment does is keep them alive, keep them working, 21

23 healthy. I mean, that's a no brainer from the people 24 who are on this side of the equation. So how do you do 25

keep them involved with their families, keep them

that? Right now, the methadone clinics -- and the for

Page 57 1 day operations or do they open up at a certain time of 2 day and close at a certain time of day?

3 MR. DAVIDSON: No. Any experience that I've had, no 24 hour a day operations. The one in Covington 4

5 opens at 6:00 in the morning, like I said, but I think they're done by 5:00. It's much more of the business

6 7 day orientation. Again, that's because it's almost

entirely related to getting people working. COMMISSIONER CARLSON: Thank you.

COMMISSIONER TURNER: How many's in Covington?

11 MR. DAVIDSON: Sir?

COMMISSIONER TURNER: Nonprofit and for

13 profit? How many clinics?

14 MR. DAVIDSON: The one that I'm representing 15 is a for profit and they have several locations throughout the state, Maysville, a couple of other 16

places. There are nonprofits, but up in northern 17

Kentucky, I don't know of any. All the ones that are in 18 19 northern Kentucky are for profit. Now, part of that is

20 because we have Cincinnati there. The Veterans

Administration has a methadone clinic in Cincinnati and 21

Hamilton County, Cincinnati has its own methadone that's 22

nonprofit, so there are two nonprofits just right across 23 24 the river. Pardon me? Only two nonprofits.

25 DR. SCHULTE: The two nonprofits are the one



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Page 58
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    that we run with the Louisville Health Department; the
                                                                   1
                                                                       the first dose.
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    other's in Lexington.
                                                                   2
                                                                                 COMMISSIONER JARBOE: Okay.
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              COMMISSIONER JARBOE: Lula.
                                                                                 DR. NATION: The first time a patient comes
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              COMMISSIONER HOWARD: I have a follow up
                                                                   4
                                                                       in, we would absolutely want to monitor them, check
                                                                       their blood pressure, make sure everything's okay. But
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    question. Any of you may be able to answer this. Is
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6
    this a seven day a week operation? Do you need
                                                                       that is just the first day. And generally, there's not
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7
    treatment seven days a week?
                                                                   7
                                                                       a problem with people spending time in the facilities
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              DR. SCHULTE: Ours is seven days a week and I
                                                                   8
                                                                       after that does. Like I said, we only have markers for
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    think typically, they are because some people will work
                                                                   9
                                                                       one for profit facility and one non for profit in
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    -- I mean, they'll work five days a week, but some
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                                                                       Louisville, so if we had more access, that would
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    people are working on Saturday and Sunday and you have
                                                                  11
                                                                       certainly be eliminating that issue.
    -- this is a daily dosing drug under observation.
                                                                                 COMMISSIONER JARBOE: And I would assume that
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                                                                  12
              COMMISSIONER JARBOE: Bob?
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                                                                  13
                                                                       because there's only one nonprofit in a city the size of
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               COMMISSIONER PETERSON: I have a question
                                                                  14
                                                                       Louisville, that there's not enough funding through the
    about -- maybe for the doctor. A heroin addict that
                                                                       health department in order to expand the number of these
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                                                                  15
    comes to the clinic and then receives treatment for
                                                                       clinics or are we ready to expand those clinics?
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                                                                  16
    methadone, is there an average length of time that they
                                                                                 DR. NATION: We need more facilities.
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                                                                  17
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                                                                                 COMMISSIONER JARBOE: I think that's a
    are on the methadone to help them, you know, move
                                                                  18
    through their disease?
                                                                  19
                                                                       question for the other doctor?
19
20
              DR. NATION: That's a really difficult
                                                                  20
                                                                                 DR. NATION: We desperately need more
21
    question because each scenario is different because
                                                                  21
                                                                       facilities.
22
    everyone's used different amounts of time before they
                                                                  22
                                                                                 COMMISSIONER JARBOE: Okay.
23
    come in and different amounts. So it's really tailored
                                                                  23
                                                                                 DR. NATION: But the fact is that we don't
                                                                       need public funding for the facilities. The issue is
24
    to the individual.
                                                                  24
25
              COMMISSIONER PETERSON: Okay. And then once a
                                                                  25
                                                                       not with the patients being able to afford this because
                                                      Page 59
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    person is through counseling, through other steps,
                                                                       it's much cheaper than what they're doing on the street.
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    feeling better in their program, is there a weaning
                                                                   2
                                                                       They actually save money by coming into treatment. It's
    period to go off of the methadone to try to go drug free
3
                                                                   3
                                                                       amazing. And we see them, and they get their lives back
                                                                       together. They're able to work and contribute, so, I
 4
    altogether typically?
                                                                   4
5
               DR. NATION: Yes. Patients are tapered off of
                                                                   5
                                                                       mean, the fact is we're not waiting on funding. We're
    the methadone, but no one ever gets through the
                                                                       waiting on facilities.
6
                                                                   6
7
    counseling. It's a lifelong process.
                                                                   7
                                                                                 COMMISSIONER JARBOE: Understood. Thank you.
              COMMISSIONER PETERSON: Okay.
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                                                                                 DR. SCHULTE: I would like to echo what she
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              DR. NATION: -- and lifelong treatment.
                                                                   9
                                                                       said and I think another issue you need to realize is
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              COMMISSIONER PETERSON: Okay. Thank you.
                                                                  10
                                                                       that until recently, it was impossible for many people
              COMMISSIONER JARBOE: David, did you have a
                                                                       to have the funding to take care of it until the
11
                                                                  11
12
    question? Okay. I'm sorry. You looked like you had a
                                                                  12
                                                                       Affordable Care Act was changed and that was considered
    question there. I think one of the reasons why I think
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                                                                  13
                                                                       a treatment. Before that, people were having to pay out
14
    we're talking a little bit about the loitering, what
                                                                  14
                                                                       of their pocket and as far as our methadone clinic, we
15
    happens after -- in our reading materials, it actually
                                                                  15
                                                                       get $500,000 a year, roughly from HERSEL (phonetic),
    said that after the methadone is given, that they
                                                                       which is a federal agency, and that's been static and
16
                                                                  16
    sometimes monitor them for one to five hours afterwards.
                                                                       flat for a long time. There is also, frankly,
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                                                                  17
    That's in our reading materials, so I think that's where
                                                                       discrimination against the More Center and where it's
                                                                  18
18
19
    everybody's kind of talking about where the loitering
                                                                  19
                                                                       located. We would like to expand, but as we've tried to
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has said anything about that.

DR. NATION: I think there might be some

COMMISSIONER JARBOE: None of the testimony

DR. NATION: There would be monitoring after

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comes in.

confusion.

expand and we've looked at different sites, we've had

overall is that there's a lot of people who are doing

close to -- and fill in the blank. There's a realization that has to take place for drug therapy

drugs in a lot of bedrooms in a lot of places in

realtors say well, we can't put you there; you'll be too

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62..65
                                                      Page 62
                                                                                                                         Page 64
                                                                                 COMMISSIONER CARLSON: If someone wanted to
1
    Jefferson County, but there's a whole lot of not in my
                                                                   1
2
    back yard when it comes to treating the people.
                                                                   2
                                                                       open a clinic, they could apply for a waiver on that,
    Everybody wants their kid to be alive and treated, but
3
                                                                   3
                                                                       correct?
    they don't really want to worry about anybody else's
                                                                   4
                                                                                 MR. MABRY: Correct.
                                                                   5
5
    kids, so there's nimby here.
                                                                                 COMMISSIONER CARLSON: Okay.
6
              COMMISSIONER JARBOE: Thank you.
                                                                   6
                                                                                 COMMISSIONER JARBOE: David?
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                                                                   7
              COMMISSIONER TURNER: Well, what's the average
                                                                                 COMMISSIONER TOMES: Just one other question,
8
    age of the clients that come?
                                                                   8
                                                                       maybe for one of the proponents here. I'm presuming you
9
              DR. SCHULTE: I would say 30s, and I think one
                                                                   9
                                                                       have people that work midnight shifts, too. You stay
10
    of the factors here is that the people who are most
                                                                  10
                                                                       open later for them or where does that come into play or
11
    typically coming into a methadone program are people
                                                                  11
                                                                       do they get their dose at 5:00 and hope to make it
    whose lives are stable enough that they haven't ruined
                                                                       through the night?
12
                                                                  12
13
    themselves. You heard some of the other speakers talk
                                                                  13
                                                                                 DR. NATION: Methadone was first used in
    about how you start out, the prescription drugs are so
                                                                  14
                                                                       opiate treatment because of the long half-life. You can
14
15
    expensive, that you end up going into the heroin because
                                                                  15
                                                                       dose it once per day and you can achieve a steady state,
    it's on the street, it's cheaper, it comes with all
                                                                       so it doesn't matter what time of the day you dose.
16
                                                                  16
17
    kinds of problems with it. They ruin their lives and
                                                                  17
                                                                                 COMMISSIONER TOMES: Okay. Got you.
18
    they ruin themselves. The people who are in the
                                                                  18
                                                                                 DR. NATION: You'll achieve a steady state on
    methadone clinics have stabilized their lives to the
                                                                  19
                                                                       it. So the shift work doesn't really matter as much as
19
20
    point that they often have jobs and are employed and can
                                                                  20
                                                                       long as they can get into the facility every day.
21
    be contributing members of society with medical assisted
                                                                  21
                                                                                 COMMISSIONER TOMES: Thanks.
22
    treatment.
                                                                  22
                                                                                 COMMISSIONER JARBOE: Okay, Commissioners. Is
                                                                       there anyone else that's here to speak on this case
23
              COMMISSIONER JARBOE: Any other questions for
                                                                  23
                                                                       against the Text Amendment? Okay. None. And anybody
24
    the speakers?
                                                                  24
25
              COMMISSIONER CARLSON: The only other question
                                                                  25
                                                                       other? Anybody else need to speak on this case? Okay.
                                                      Page 63
                                                                                                                        Page 65
    I had was the restrictions on the 30 feet for the
                                                                       Hearing none and no other questions, Commissioners, we
1
                                                                   1
2
    property lines. What was the thinking behind that? I
                                                                   2
                                                                       ready to go into business session? Okay. Chief
3
    mean, is that a necessary restriction?
                                                                   3
                                                                       Carlson, would you like to start?
                                                                                 COMMISSIONER CARLSON: I think in my last
 4
              COMMISSIONER JARBOE: Normal zoning, right?
                                                                   4
5
              MR. MABRY: That is an existing regulation.
                                                                   5
                                                                       three years in the fire service, I Made more calls for
    I'm not sure when that would have been adopted and what
                                                                       service to heroin and other type drug overdoses than I
6
                                                                   6
7
    the rationale was for its adoption, but it's existing.
                                                                   7
                                                                       did in the preceding 36 years, so, you know, the heroin
    It's not, you know, underlined, so that would signify
                                                                       problem that we have in our community is really bad and
8
9
    that it was new language so existing --
                                                                   9
                                                                       you don't understand it until, you know, you really get
10
              COMMISSIONER CARLSON: Is that for sidelines
                                                                       out and see it firsthand. You know, it affects people
                                                                  10
    and rear lines as well?
                                                                       that you would never thought it would affect, and so I
11
                                                                  11
12
              MR. MABRY: I believe it says all property
                                                                  12
                                                                       do think that the situation is getting to the point
13
    lines, so it would be any front, side, or rear property
                                                                  13
                                                                       where we really need to do as much as we can to address
14
                                                                  14
                                                                       and get people where they're not in this life-
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15 COMMISSIONER CARLSON: That's typically for any medical clinic? 16 MR. MABRY: Yep. 17 COMMISSIONER CARLSON: Okay. 18 19 MR. MABRY: Yep. Any clinic or hospital. 20 COMMISSIONER HOWARD: And not by zoning 21 district? 22 MR. MABRY: Yes, ma'am. The provision there, 23 4.2.29B is not tied to any specific zoning district or

form district, so it would be, you know, applied

15 threatening overdose situation. You know, we see a lot of stuff about Narcan or the drug to counteract 16 overdoses being available to pretty much anybody because 17 the situation's gotten so bad. And then just kind of 18 19 getting back into the fire call in to things, you know, 20 for every time somebody has an overdose, if the fire department's called, that means that's one less fire 21 22 truck that can go to somebody's house fire. You know, 23 that's one less ambulance that can go to somebody's 24 heart attack. You know, and I always like to prevent



25

regardless in any zoning district.

24

25

things as much as I can, so if we can kind of deal with

4

Page 66

1 this on an upfront issue, that saves the important 2 resources for the unpreventable things, so I'm in agreement that we need to try to keep the doors as open 3 as much as we can to providing for methadone clinics, but we still need to balance that with the general 5 public's feelings of safety and security and that 6 7 they're reasonably comfortable with that, so I think the 8 proposed regulations try very hard to balance both 9 10

COMMISSIONER JARBOE: Okay. Emma? COMMISSIONER SMITH: I am in favor of the amendment for several reasons. One is the human cost. We do need to keep people alive. It's not just them. It's their families and I think this amendment will just help the whole situation for the family and the community, so I am in favor of it.

COMMISSIONER JARBOE: Cliff?

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COMMISSIONER TURNER: Of course, I'm in favor also. I do have some concerns about all buildings and structures shall be at least 30 feet from any other property line. I've got some real concerns and the young lady has given us some eye-openers, so that's one concern that I have and hopefully, others can see that as being something that we probably need to change. COMMISSIONER JARBOE: Jeff?

COMMISSIONER BROWN: No way I'd want this in my back yard, and I'd certainly be opposed if it was proposed, but yeah. I think it's a use that the community needs, but we'll leave it at the Board of Zoning to determine where it's most appropriate or what mitigation needs to happen for each particular use based on site specific requirements, so I'm okay with the proposed changes.

COMMISSIONER JARBOE: Marilyn?

COMMISSIONER LEWIS: Well, the testimony today has helped to answer my questions about it, so I'm in favor of it and I'm confident that the conditional use permit procedures will ensure that it's put in the proper locations and that the concerns of the public are weighed against the needs for these type facilities.

COMMISSIONER JARBOE: Bob?

COMMISSIONER PETERSON: I'm fully in favor of it. We don't have to go very far to see the effects of the drug addiction in our communities, in our churches, and I see it in our families, and I see in my family, and I see it in our church. It's there. It's rampant. We need to be able to treat people near to where they're residing, near to where they're working. If we have this one location in the community, it's totally

inadequate, so I'm very much in favor of this. I think

Page 68 that we need to get help for the people and I applaud

2 you for the work you're doing.

COMMISSIONER JARBOE: David? 3

COMMISSIONER TOMES: Well, I certainly agree 5 with the amendment. The need is absolutely here. I

6 happen to sit on the board of a group called the Council

7 on Prevention Education for Substances, and we get

8 involved in counseling and treatments and all of that

9 sort of thing. And it is an overwhelming problem, and

10 it's not one area of the city, you know? There's always

this thing that it's a west end problem, that it's an 11

east end problem. I'm telling you, just as it's a south 12

13 end problem, it's every part of this city that has these

14 problems, and the problem of heroin, in particular, is

15 just killing people, and my friend, Mark Bolton, who

runs the jail tells me all the time about the need for 16

17 just detox beds, you know, to get them to the stage

18 where they get to methadone and other treatments, and

19 the jail is, unfortunately, because of the lack of beds

20 for detox in the community, becoming the detox center,

21 and they don't have the facilities, the treatments --

22 they have limited beds to even get people stacked up

23 there, so they have to turn them away. And the police

bring them down there. What are they going to do? They 24

25 send them to the hospital, in some cases. But, you

Page 67

7

Page 69 know, it is an overwhelming problem, so I think we 1

2 absolutely have to do this. I certainly trust that the

3 Board of Zoning Adjustment will weigh the facts and

4 mitigation factors in looking at sites, and I hope we

5 get more and more of these and that way, the centers

6 don't have to be as large maybe.

COMMISSIONER JARBOE: Lula?

8 COMMISSIONER HOWARD: Well, I'm in favor of 9 the Text Amendment, and I'm particularly pleased with --10 well, I quess I should say I applaud the 4.2.29

Hospitals and Medical Clinics area. It's because these 11

12 clinics can be allowed in any district upon the granting

13 up a conditional use permit and not in certain zoning 14 districts, with the listed requirements, and also I can

15 live with the buildings and structures being at least 30

feet from the property line since they can request a 16

waiver to not be against that property. I am happy that 17

18 they can request a waiver. 19 COMMISSIONER JARBOE: Okay. I'm very much for 20 the amendment. I want to thank the three speakers for

21 coming in today. It was very illuminating. You-all 22 gave us a lot of information that I'm not sure very many

23 of us knew about, especially the doctor. I do want to say that the Metro Council members who had set up this

25 ordinance are just responding to their constituents, but

KENTUCKIANA

24

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Page 72
                                                      Page 70
     they also have to remember that their constituents are
                                                                    1
                                                                                  CLERK: Commissioner Jarboe?
1
2
    also these people that are on the heroin, but they are
                                                                    2
                                                                                  COMMISSIONER JARBOE: Yes.
     trying to -- you illuminated that for me because those
3
                                                                    3
                                                                                  CLERK: Thank you.
    people that are trying to go to those clinics are the
                                                                    4
                                                                                  COMMISSIONER JARBOE: Thank you. Good luck.
     ones that are trying to get better. They're trying to
5
                                                                    5
                                                                        Any other information? Emily, you have anything for us?
     get on methadone so they can break this habit and there
                                                                    6
                                                                                  EMILY: Yes. There is a training coming up by
6
7
     is definitely, like David said, addicts all throughout
                                                                    7
                                                                        KIPDA. It's the end of October. I am going to send it
8
     our community, so these clinics need to be everywhere,
                                                                    8
                                                                        out to you. It's all day training from 8:30 to 2:30.
     and we should not be discriminating against any of these
                                                                    9
                                                                        But I'll send that information to you. The morning
9
10
     operators that want to open these clinics. They should
                                                                   10
                                                                        session's especially good, so I hope some of you who
11
     be the same as any other medical clinic, so thank you
                                                                   11
                                                                        need the training hours will be able to attend.
     very much for coming. We need a motion to approve if
                                                                                  COMMISSIONER JARBOE: Okay.
                                                                   12
12
13
     that's the way someone would like to make the motion.
                                                                   13
                                                                                  EMILY: Thank you.
     It's a recommendation to Metro Council for approval, and
                                                                   14
                                                                                  COMMISSIONER JARBOE: Thank you.
14
15
     obviously, there's plenty of testimony and material that
                                                                   15
                                                                                  COMMISSIONER: What was the date on that? I'm
     we can use as reason for that.
                                                                        sorry. What was the date on that?
16
                                                                   16
17
              COMMISSIONER PETERSON: Mr. Chair, in
                                                                   17
                                                                                      (END OF RECORDING)
18
    16AMEND1000, I move that we recommend approval to the
                                                                   18
     Louisville Metro Council and I make that motion based on
                                                                   19
19
20
     the testimony today, the staff report, the hearings that
                                                                   20
21
     we've heard, and I move for a recommendation of approval
                                                                   21
22
     to Louisville Metro.
                                                                   22
23
               COMMISSIONER HOWARD: I'll second that, Mr.
                                                                   23
24
     Chairman, with the potential findings for Text Amendment
                                                                   24
25
     to be added --
                                                                   25
                                                      Page 71
                                                                                                                         Page 73
                                                                    1
                                                                                        CERTIFICATE OF REPORTER
1
               COMMISSIONER PETERSON: Thank you.
                                                                    2
                                                                                    COMMONWEALTH OF KENTUCKY AT LARGE
 2
               COMMISSIONER HOWARD: -- to the motion.
                                                                    3
 3
               COMMISSIONER PETERSON: Thank you.
                                                                        I do hereby certify that the said matter was reduced to
 4
               COMMISSIONER HOWARD: Yeah. Thank you, Lula.
     And you accept that, Bob?
                                                                        type written form under my direction, and constitutes a
5
                                                                    6
                                                                        true record of the recording as taken, all to the best
6
               COMMISSIONER PETERSON: Yes.
                                                                        of my skill and ability. I certify that I am not a
                                                                    7
7
               COMMISSIONER JARBOE: Okay. All right. We
                                                                        relative or employee of either counsel, and that I am in
     have a properly made motion and a second. Any further
                                                                    8
                                                                    9
                                                                        no way interested financially, directly or indirectly,
9
     discussion on the motion? Hearing none, roll call vote.
                                                                   10
                                                                        in this action.
10
               CLERK: Commissioner Lewis?
                                                                   11
               COMMISSIONER LEWIS: Yes.
11
                                                                  12
12
               CLERK: Commissioner Brown?
                                                                   13
13
               COMMISSIONER BROWN: Yes.
                                                                  14
14
               CLERK: Commissioner Howard?
                                                                   15
15
               COMMISSIONER HOWARD: Yes.
                                                                   16
               CLERK: Commissioner Smith?
16
                                                                   17
               COMMISSIONER SMITH: Yes.
17
                                                                   18
18
               CLERK: Commissioner Carlson?
                                                                   19
19
               COMMISSIONER CARLSON: Yes.
20
               CLERK: Commissioner Turner?
                                                                   2.0
                                                                   21
               COMMISSIONER TURNER: Yes.
21
                                                                   22
                                                                        COURTNEY BUSICK,
22
               CLERK: Commissioner Tomes?
                                                                   23
                                                                        COURT REPORTER / NOTARY
23
               COMMISSIONER TOMES: Yes.
                                                                        COMMISSION EXPIRES ON: 10/18/2017
                                                                   24
24
               CLERK: Commissioner Peterson?
                                                                   25
                                                                        SUBMITTED ON: 10/18/2016
25
               COMMISSIONER PETERSON: Yes.
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\$	3	8	accomplish 22:25	administers 55:1
\$500,000	3 23:11	8:00 27:23	achieve 64:15, 18	Administratio n 57:21
61:15	30 44:2 47:4	8:30 72:8	acoustic 13:15	Administrativ
1	49:1 63:1 66:20 69:15	9	acoustics 8:10	24:8,11,17 30:22 39:10
4.0.0.40.47	30-foot 20:10		act 2:9 22:13	adopt 25:24
1.2.2 19:17 30:10	300 43:10	9 7:13 10:17 16:22	26:7 61:12 action 6:7	adopted 21:12
10 8:23 52:11	49:12,14 54:15 30s 62:9	9-36-96 6:5,11	active 56:19	63:6
100 14:10 27:2 28:18 30:15	35 53:20	9-58-89 6:5	actual 23:9	adoption 63:7
12-step 39:2	36 65:7	9-58-89/15424	24:13,25	adult 9:22 advance 2:17
43:17	380 7:25	6:11	ADA 22:19 31:7 36:12 48:16	3:18
13 45:19		90 44:14 900 54:12,16	added 70:25	advertised
1448 20:14	4	9:00 54:23	addict 58:15	2:5,12 affect 33:21
15th 20:14	4 22:24 23:11		addicted 22:14	65:11
15ZONE1036 7:12,13 16:21	24:12,18 31:15	A	26:10 28:4,11, 12 43:15 48:2	affects 65:10
16AMEND100	4.2.29 20:4,6 23:10 30:12	a.m. 27:20,23	50:6 55:18	affirm 4:18
0 18:1,11 70:18	69:10	AA 40:25	addiction 19:7	afford 60:25
19 4:21	4.2.29B 63:23	absolutely	28:21 44:4,23 46:25 67:19	Affordable 61:12
2	40 44:21 51:4 52:5 54:16	60:4 68:5 69:2	addicts 70:7	afternoon 2:1
		abstinence- 43:17	addition 28:10	18:6 37:8 42:20
2 22:24 24:12, 18	5	accept 24:24	additional	age 62:8
20 3:21 6:6,13	55 44:8	71:5	3:17 27:17 address 2:11	agency 61:16
47:2	5:00 57:6 64:11	access 24:21 31:17 32:15	3:10 20:2 24:3,	agenda 2:5,9, 12,22 3:17 4:20
200 51:3 56:3,4		46:12,22 47:21,	13 25:25 28:25 29:3 37:12 39:5	6:4 7:12 18:1
2002 37:18	6	24 60:10	42:10 45:12	agree 15:12,25
2016 2:2 4:21 6:13 7:14	6 2:2	accessibility 8:19,24	51:20 52:15 65:13	33:2 68:4
2020 25:10	600 43:5	accessible	addressed	agreement 66:3
220 44:5	6:00 16:23	8:21,22	39:6,9,13,25 56:17	ahead 36:5
24 56:22,25	27:23 40:7 54:22 57:5	accommodate 11:15 12:12	addressing	49:9
57:4		24:6,15 29:5	18:16	AIDS 44:2,6
25 3:23 44:2	7	39:15	adequate 24:15	alcohol 21:23 28:14,16,17,21
250 7:24 9:8, 11,24 10:2,7	700 43:5	accommodati ng 12:3	adjacent 24:14	44:19 48:8 51:4 52:5 53:2
2:30 72:8	7:00 27:23 40:6	accommodati	adjustment	alcoholism
		on 29:6	32:5 33:14 69:3	28:19



alive 43:9,14, 21 55:21 62:3 66:13 allencompassin g 28:7 allowed 21:19 35:25 36:7 69:12 alternative 22:11 alternatives 21:7,15 altogether 59:4 amazing 46:15 61:3 ambiguity 19:20 ambulance 65:23 **amend** 18:2 45:5 amendment 18:3,10 24:10 25:4,8,19 29:25 34:5 42:23 45:10 49:7 64:24 66:12,14 68:5 69:9,20 70:24

amendments
18:15 24:13,23
25:14 39:14
amenities
15:7,11
America 39:22
American
44:23

22:12 26:7

amount 16:8
19:2 32:9

amounts
58:22,23

angle 14:13

Americans

anticipate
13:14
anymore
46:18
AODE 48:7
53:4
Appeals 37:23,
24

applaud 68:1 69:10 applicant 2:24 3:4,24 18:4 applicant's 3:19 application

2:25 3:2,3,20, 22 applications 2:13

applied 63:24 **apply** 21:25 22:13,16 25:22 64:2

applying 21:6 appointment 50:21 51:14,17 53:16 55:10,11 appointments

53:16
appreciative

47:8

approach 3:11 approval 2:8 4:21 23:21 25:16 70:14,18,

21 **approve** 5:6 70:12

approved 3:17 39:7 **area** 2:19 10:24 11:6,9 24:5 25:22 30:20 32:4 34:23 41:13 52:10

53:10 68:10

69:11 **areas** 20:9,21

29:10 31:2 33:2 **arterial** 24:20

assembly 31:2

assessment 54:9

assisted 62:21 assume 29:5.

8,14 60:12

assuming 15:7,9

attack 65:24 attempt 30:17

attend 72:11

attorney 37:9 47:9 52:18

attorney's 21:11 38:7

auditorium 7:22,25 8:8,17, 23 9:1,25

authority 25:23 48:9

availability's 10:18

average 58:17 62:7

В

back 11:18 12:18,21 13:1,2 18:11 37:16 41:19 42:14 47:20 61:3 62:2 65:19 67:2

background 30:4

backup 46:5 bad 65:8,18

bailiwick 38:22 **Baker** 27:16 32:23 33:11 37:10,16 38:10 40:4

balance 66:5,8

ban 37:21

banished 45:23

Bardstown 7:14

based 25:11 32:8,12 43:6,18 52:4 67:6 70:19

basically 20:9, 15 36:22

basis 32:6

Bates 7:17,18, 24 8:6,10,14, 17,18 9:8 10:22,25 11:7, 19,21 12:15,20 13:4 14:2

bathroom 20:21

bedrooms 61:25

beds 68:17,19, 22

beginning 18:12 23:10

begins 23:12 Behavioral

43:23 **benefit** 42:8

big 12:11 41:13,15,20

bigger 12:15 **binding** 6:5,12

bit 9:1 12:2,15 13:2 31:6,7 37:16 59:14

black 52:23 **blank** 61:22

blocks 32:2

56:8

blood 54:2 60:5

blue 22:21

board 29:21 32:4 33:13 39:8,11,17,19 41:24 42:3 44:20,24 56:6, 17 67:4 68:6 69:3

Bob 58:13 67:16 71:5

bodies 48:4

Bolton 68:15

brain 43:16 50:7

brainer 55:23

break 41:3 70:6

Brian 18:5,6 29:24 32:13 33:19 34:19

Brian's 27:16

bring 8:15,16 13:10,12 42:14 68:24

bringing 13:10 19:4

broadly 22:2

Brown 4:25 5:13,14 6:21,22 17:6,7 67:1 71:12,13

building 9:1 20:19 31:1,11 39:15,16 52:11

buildings 31:10 38:14 41:3 66:19 69:15

bullet 23:1,8 24:2,11,18 28:24,25 31:15 32:14 39:13



	DORFIG H
bulleted 22:24 25:2	case 2:14 3:7,16 4:
burden 46:11 55:20	12 6:11 7 13:12 16 17:25 18
burdensome 34:13	20:18 21 32:5 50:2 51:18 64
bus 40:8	cases 2:
business 2:8, 12 4:1 46:9 57:6 65:2	6:4,9,12 38:15 68
buying 46:18,	category causing
	caution
	CDC 44:
cafeteria 7:20 9:9,10,12,13	ceiling 1
9.9,10,12,13 call 5:10 6:18	cell 4:13
17:3 65:19 71:9 called 37:17	center 13 15:22 16 11,13 35
65:21 68:6	43:22,23 18 54:11
calling 46:24 calls 47:2 65:5	68:20
can't' 13:5	centers 51:19 69
capable 40:16	Central
capacity 51:1	16:6,7,13
capture 22:20	certificat 23:9,12,1 24
care 22:4 41:24 46:12,23 61:11, 12	certificat 23:16
careful 22:11 32:13 33:3,12	certified 23,24
Carlson 4:23	cetera 38
5:19,20 7:2,3 11:11 15:20 17:12,13 33:5,	chair 9:1 70:17
6,17 50:15,16 51:13,16,22,24 52:7 54:7	Chairma 6:10 16:2 70:24
56:21,25 57:9 62:25 63:10,15, 18 64:1,5 65:3,	CHAIRPE N 2:1
4 71:18,19	chairs 7: 9:5,6,20,
Carlson's 53:7	10:2 11:1

BLIC HEARING	,
3:7,16 4:1,3,8, 12 6:11 7:14 13:12 16:3,21 17:25 18:1,4,11 20:18 21:14 32:5 50:22 51:18 64:23,25	
6:4,9,12 10:20 38:15 68:25	
ategory 29:3	
ausing 4:14	
aution 22:17	
CDC 44:5	
eiling 14:1,3	
ell 4:13	
senter 13:11 15:22 16:7,10, 11,13 35:18 43:22,23 51:2, 18 54:11 61:18 68:20	
enters 16:5 51:19 69:5	
Central 15:22 16:6,7,13	
certificate 23:9,12,14,20, 24	
ertificates 23:16	
ertified 44:19, 23,24	
etera 38:14	
:hair 9:12 70:17	
Chairman 5:5 6:10 16:20 70:24	
CHAIRPERSO 1 2:1	
shairs 7:24 9:5,6,20,22 10:2 11:18,21, 23 15:1,9	

۱G,	taken on Oct
	chance 37:10
	change 18:19 19:3 23:1 29:20 30:4,10,11 34:5 36:1,24 66:24
	changed 37:20 48:16 61:12
	changing 33:20
	cheaper 61:1 62:16
	check 60:4
	chemistry 50:7
	Chief 11:10 15:19 33:5 50:15 53:7 65:2
	child-sized 9:16
	children 9:19
	chronic 43:11, 16
	church 67:21
	churches 67:19
	cigarettes 41:4
	Cincinnati 57:20,21,22
	Circuit 37:23, 24
,	citation 24:9
	citations 6:6 39:9
	cities 25:22
	citizens 14:20
	city 37:22 43:6 45:5 48:22 60:13 68:10,13
	clarification 30:18
	clarify 19:25 29:17
1	

class 31:9 classification 24:21 classified 19:24 26:6 48:6 clean 41:14,20 **cleans** 12:4 clear 20:1 22:23 23:17 32:1 46:4 Clerk 5:11,13, 15,17,19,21,23, 25 6:2,19,21, 23,25 7:2,4,6,8, 10 17:4,6,8,10, 12,14,16,18,20, 22 71:10,12,14, 16,18,20,22,24 72:1,3 **clients** 24:6,15 52:1 54:12,15 56:1 62:8 **Cliff** 15:14 35:2,9 49:9,10 66:17 Clifford 4:25 clinic 19:14,15, 16,19,23,24 20:11,13,14 21:1,14 23:1,2 24:1,4 26:15 28:3,9 30:1,3,7, 9,11,16 33:16 34:20 35:17 37:18,20 38:1 39:11 40:3,7,18 41:7,9,10,25 42:1 44:14 50:23 51:1 52:4,18,21,24 53:4,8 57:21 58:16 61:14 63:16,19 64:2 70:11 clinicians 45:2 clinics 18:3,10, 16 19:5,6,20 20:7 21:6,9,10, 17,19,21,22,24

76 22:2,3,4,8,9,10 23:3,19 24:5,19 25:21 28:6,11 29:1,19 30:13, 14 31:18 33:22, 24 34:3,14 35:24 36:7 37:21,25 38:4, 8,9,10,17 39:7, 22 40:2 43:1,8, 13 44:10 45:6,7 51:21 55:25 56:22,25 57:13 60:16 62:19 66:4 69:11,12 70:4,8,10 close 32:1 57:2 61:22 closely 21:10 closures 2:11 code 3:11 18:2, 9,11,15,20,23 19:8,10,12,17, 23 20:2,4 21:3, 4,18 29:12 31:1 52:12 collector 24:20 combat 43:2 comfortable 14:21 15:1 66:7 comment 31:14 comments 3:23 Commission 2:4,7,17,19 3:1 4:6,7,19 6:13 12:12 18:6 25:13 36:20,23 Commission's 3:25 Commissioner 5:2,3,5,7,8,11, 12,13,14,15,16, 17,18,19,20,21, 22,23,24,25 6:1,3,10,14,15,



carpet 47:16

16,19,20,21,22,

conference 18:9

confidence 27:2 confident 67:12 confusion 59:22

consent 2:9 consequences

considerably 44:12

consideration 2:8 38:12 considered

34:2

4:2 condition 43:16 48:21 conditional 20:5,12 24:1 29:15,19,21 31:24 32:3 33:9 34:10 67:12 69:13

23,24,25 7:1,2,
3,4,5,6,7,8,9,11 9:3,8,16,20,23
10:5,7,11,15,
19,20,25 11:3, 10,11,17,24
12:6,7,18,21,24
13:14,18,20 14:7,9,15,18,
24,25 15:4,5, 12,14,15,16,17,
12,14,15,16,17, 19,20,21,23,24
16:12,14,15,16,
20,24,25 17:1,
4,5,6,7,8,9,10, 11,12,13,14,15,
16,17,18,19,20,
21,23,25 26:2, 3,4,5,9,14,22,
24 27:8,15
28:1,2 29:23,24 30:5,7,19 31:3,
4,5 32:10,12
33:4,6,17,18
34:1,12,17,19 35:1,3,8,10,13,
22,24 36:2,3,5,
6,14,18 37:2,5 40:23 42:12,15,
16,18 45:9
49:6,11,16,18, 21,25 50:11,14,
15,16 51:13,16,
22,24 52:7,25 53:6,13,18 54:7
55:9 56:21,25
57:9,10,12
58:3,4,13,14,25 59:8,10,11,23
60:2,12,18,22
61:7 62:6,7,23, 25 63:4,10,15,
18,20 64:1,5,6,
7,17,21,22 65:4 66:10,11,17,18,
25 67:1,9,10,
16,17 68:3,4
69:7,8,19 70:17,23 71:1,
2,3,4,6,7,10,11,
12,13,14,15,16, 17,18,19,20,21,
22,23,24,25
72:1,2,4,12,14, 15
10

	PUBL]
23,24,25 7:1,2,	Com
3,4,5,6,7,8,9,11	s 4:2
9:3,8,16,20,23	14:9
10:5,7,11,15,	33:
19,20,25 11:3,	64:
10,11,17,24	
12:6,7,18,21,24	com
13:14,18,20	Com
14:7,9,15,18,	h 23
24,25 15:4,5,	
12,14,15,16,17,	com
19,20,21,23,24	21:
16:12,14,15,16,	67:
20,24,25 17:1,	com
1,5,6,7,8,9,10,	31:
11,12,13,14,15,	47:
16,17,18,19,20,	66:
21,23,25 26:2,	68:
3,4,5,9,14,22,	00.2
24 27:8,15	com
28:1,2 29:23,24	37:
30:5,7,19 31:3,	
1,5 32:10,12	com
33:4,6,17,18	7:23
34:1,12,17,19	com
35:1,3,8,10,13,	e 48
22,24 36:2,3,5,	• 10
6,14,18 37:2,5	com
10:23 42:12,15,	47:
16,18 45:9	com
	56:2
19:6,11,16,18,	30.
21,25 50:11,14,	com
15,16 51:13,16,	32:
22,24 52:7,25	
53:6,13,18 54:7	com
55:9 56:21,25	52:
57:9,10,12	com
8:3,4,13,14,25	30:
59:8,10,11,23	00.
60:2,12,18,22	com
61:7 62:6,7,23,	34:
25 63:4,10,15,	com
18,20 64:1,5,6,	•
7,17,21,22 65:4	Com
66:10,11,17,18,	e 25
25 67:1,9,10,	
16,17 68:3,4	cond
69:7,8,19	46:8
70:17,23 71:1,	cond
2,3,4,6,7,10,11,	66:
12,13,14,15,16,	
17,18,19,20,21,	cond

23,24,25 7:1,2, 3,4,5,6,7,8,9,11 9:3,8,16,20,23 10:5,7,11,15, 19,20,25 11:3,	s
10,11,17,24 12:6,7,18,21,24	С
13:14,18,20	C
14:7,9,15,18, 24,25 15:4,5,	h
12,14,15,16,17,	С
19,20,21,23,24 16:12,14,15,16,	
20,24,25 17:1,	С
4,5,6,7,8,9,10, 11,12,13,14,15,	
16,17,18,19,20,	
21,23,25 26:2, 3,4,5,9,14,22,	
24 27:8,15	С
28:1,2 29:23,24 30:5,7,19 31:3,	
4,5 32:10,12	С
33:4,6,17,18 34:1,12,17,19	С
35:1,3,8,10,13,	e
22,24 36:2,3,5, 6,14,18 37:2,5	С
40:23 42:12,15,	
16,18 45:9 49:6,11,16,18,	С
21,25 50:11,14,	_
15,16 51:13,16, 22,24 52:7,25	С
53:6,13,18 54:7	С
55:9 56:21,25 57:9,10,12	
58:3,4,13,14,25	С
59:8,10,11,23 60:2,12,18,22	
61:7 62:6,7,23,	C
25 63:4,10,15, 18,20 64:1,5,6,	С
7,17,21,22 65:4	c
66:10,11,17,18, 25 67:1,9,10,	е
16,17 68:3,4	С
69:7,8,19 70:17,23 71:1,	
2,3,4,6,7,10,11,	С
12,13,14,15,16, 17,18,19,20,21,	c
22,23,24,25	
72:1,2,4,12,14,	
15	С

PUBLIC HEARI
Commissione s 4:22 8:2 13:2: 14:9 15:25 26: 33:18 49:8,9 64:22 65:1
common 47:1
Commonweal h 23:13
communities 21:12 45:23 67:19
community 31:20 46:13,16 47:15 49:3 65: 66:16 67:4,24 68:20 70:8
company 37:19
comparison 7:23
compassiona e 48:22
competition 47:22
complain 56:20
complaints 32:24
complete 52:22
completely 30:2
compliance

32:24
complete 52:22
completely 30:2
compliance 34:24
comply 34:11
Comprehensiv e 25:8,10
concentrated 46:8
concern 56:3 66:23
concerns 20:2 32:12 39:6,25 66:19,21 67:14
conclusion

IN	G,
er 23 5:2	
1 Ilt	
•	
6	
at	

2:7,25 3:9 26:12 28:14 32:15,19 44:3 50:2,5 61:12
constituents 69:25 70:1
consumed 41:18
context 34:21
continue 6:12 34:8
continued 6:6
contribute 61:4
contributing 62:21
control 31:12
controlled 28:4,5,12,13,14

per 06, 2016	77
conversation 20:24 27:1 Copies 2:18	create 45:1 Credentialing 44:20
copy 4:8 Cornerstone 25:10 correct 11:1 33:22 34:19 36:1 64:3,4 cost 66:12	Creek 7:17,21, 24 8:8,11,14,21 10:12,21 11:4 12:16,20,22 13:12,15,22 14:19,21,23,25 15:1,3,6,10,12, 15,17,20 16:1, 23
Council 18:13, 18 19:5,25 20:3 25:14 36:9,23 68:6 69:24 70:14,19	Creek's 13:3 criteria 23:25 24:16 30:20 Cruisers 56:9
counseling 28:20 44:15,19 51:9 54:6 55:6, 8 59:1,7 68:8	CSAD 48:9 curious 34:13,
counselor 27:1 30:24 44:21 51:4 52:5 54:15	current 29:18 43:2 custodian 11:22
counselors 20:25 30:25 40:15,19 44:17 52:16	D daily 53:24
counteract 65:16 counties 44:5	58:12 dangerous
County 21:11 57:22 62:1	46:17 date 72:15,16 David 4:23
couple 28:2 43:4 57:16 Courier 46:13	14:24 31:4 37:7,9 59:11 64:6 68:3 70:7
47:25 Court 37:23 cover 28:6 covers 22:21	Davidson 37:7,8,9 42:17 54:11 55:7 56:24 57:3,11, 14
Covington	day 47:2,25 54:17 55:12



days 44:14



37:9,17,19,20

40:24 41:11,25

54:12,20 55:11,

14 56:8 57:4,10

47:9 52:19

58:7,8,10	desire 38:2	disabled 26:7	dose 26:16	elaborate
DEA 48:8	desk 20:22	discretion	27:4 40:9 41:17	35:20
DEA'S 50:4	desks 18:12	32:14	51:6,7 55:1 60:1 64:11,15,	element 6:5,1
deal 22:17 44:25 65:25	desperately 60:20	discriminating 70:9	16 dosing 44:17	elementary 7:17 8:7,10,15
lealing 46:22	deteriorate 43:25	discrimination 37:3 61:18	58:12 downtown	17,19 9:24 13:11
deaths 43:11		discuss 47:12	11:6 15:23,24	Elementary's
decision 18:19	determine 30:19 32:8 67:5	discussed	draft 18:15	7:19
lecisions 21:14	determined	25:15	22:25	elephant 46:2 eligible 23:21
	50:24	discussing 48:12	drafters 18:22	25
lefer 15:25	detox 68:17,20		drink 26:18	eliminating
deferred 2:10	detriment 42:9	discussion 5:10 6:18 17:2	driving 29:1	60:11
define 31:22	development	71:9	46:4	else's 62:4
lefined 19:16 30:10	18:2,9,11,15, 20,23 19:8,11, 17 20:4 21:3,4,	discussions 16:2	drug 19:6,15, 19,23 21:14,22, 24 22:5,8 23:3	emergency 22:4
lefinition 19:16,19 23:2	18 29:12	disease 38:6, 20 58:19	26:11 28:10 44:15,19 48:8	Emily 72:5,6,
28:3,9 31:18 34:20	diabetic 47:12 dialogue 45:22	disorders	50:4,7 51:4 52:5 53:2 58:12	Emma 4:24
definitions 23:1	dialysis 38:9	45:19 47:1 48:3 dispensed	59:3 61:23 65:6,16 67:19	15:16 26:4 66:10
deliberations	die 55:18,19	20:21	drug-related	employed
3:25	died 49:13,14	distaste 39:21	21:22	62:20
lemand 45:3	difference	district 29:20	drugs 21:24	employee 3:7
47:24	49:19,22 50:1	35:25 36:8 63:21,23,24,25	22:14 43:17 61:25 62:14	enables 43:25
lenial 25:16	differently	69:12		
deny 33:12	38:1	districts 69:14	due 36:25	encapsulated 25:2
department 42:22,25 49:12	difficult 19:18 58:20	docketed 2:5	E	encourage
58:1 60:15	direct 8:19	doctor 53:19		48:13,19
department's	directing 18:14 36:23	54:2 58:15 60:19 69:23	earlier 48:15 52:18 55:17	end 62:15 68:11,12,13
		doctor's 55:10	east 10:25	72:7,17
Departments 51:21	direction 18:21 19:21,25	doctors 38:23	13:10 16:6,7, 10,11 68:12	ended 22:6 32:19
depend 51:1	36:11	documents	easy 15:8	enforcement
depends	director 19:9	4:5	echo 61:8	53:21
52:15,20 53:21 depressed	42:21 44:22 45:15 53:17 54:14	door 41:19 50:20	educated	enlarged 34:23
47:14		doors 9:25	20:25	
description	Disabilities 22:13 26:7	66:3	Education 68:7	ensure 67:13
2:15	disability	dosage 27:7,		entail 24:24
Design 18:7,14	26:12	21	effect 3:16	enter 9:1 11:5
· • • · • · · · · ·			effects 67:18	



entering 8:23	extent 50:24	feeling 59:2	follow- 26:16	give 43:4 45:1 46:11 52:22
Entity 48:8	exterior 20:16	feelings 66:6	form 3:14	
53:2	eye-openers	feet 32:2 47:4	36:22 45:11 50:12 63:24	giving 49:2
entry 20:16,17	66:22	49:1 52:12 63:1		good 2:1 18:6
epidemic 43:3	EZ1 36:8	66:20 69:16	forms 3:14	20:24 31:7 37 41:10 42:15,2
45:8		Fern 7:17,21,	forward 45:11	46:10 47:21,2
equation 55:24	F	24 8:8,11,14,20 10:12,21 11:4	forwarded	48:24 72:4,10
established		12:15,20,21	25:15	government
21:7 25:21	face 8:3	13:3,12,15,22	fought 37:18	3:6 13:11 15::
everybody's	facilities 7:18	14:18,21,23,25	fourth 24:11	16:5,7,10,11,
59:19	20:7 23:12,15,	15:1,3,6,10,12, 15,17,20 16:1,	37:23	35:10 43:1 48
everyone's	24 27:9 30:14 45:16 46:4,6	23	framework	governments
58:22	47:8,11,19	field 45:18	25:20	21:13 44:11
everything's	48:21,23 60:7,		frankly 61:17	granting 69:
60:5	17,21,24 61:6	fight 37:18	free 59:3	gray 32:4
evidence	67:15 68:21	figure 19:10		great 22:17
25:12	facility 7:19 10:13,17 21:2	files 4:6	frequency 38:13	grocery 41:1
excited 45:21,	24:7 32:17,22	fill 3:13 61:22	friend 68:15	group 21:21,
25 49:4	34:23 35:14	final 18:19		48:13 68:6
excluded 33:2	41:20 44:21	24:18	front 8:25	growing 43:
exercise 32:13	46:7,8 47:1,12, 17,21 48:4,5,7	finally 3:4	63:13	
exist 22:10	52:20 60:9	find 38:4 41:21	full 12:12 43:1	guess 16:17 29:2 33:10
41:6	64:20		fully 67:17	35:5,6,20 52:
existence 34:3	fact 55:13	findings 25:4 70:24	function 28:5,	69:10
	60:23 61:5		13	gym 8:6,11
existing 8:17 13:15 21:3	factors 51:10	fine 50:17	functioning	14:4
63:5,7,9	52:3 62:10 69:4	finished 50:20	44:1	
expand 60:15,	facts 69:3	fire 52:12 65:5,	funded 42:25	н
16 61:19,20	fair 33:16	19,20,21,22	funding 60:14,	
expansion		firsthand	24 61:5,11	Haberman
34:9	fall 19:15 22:9 28:22 34:20	65:10	future 18:22	18:5
expensive	familiar 49:22	fit 10:10	25:20	habit 70:6
62:15		fits 33:23		half-life 64:1
experience	families 55:22 66:14 67:20	fixed 15:9	G	Hamilton
28:25 31:7		56:23		57:22
40:2,24 45:18	family 55:19 66:15 67:20	flat 61:17	Gamble 40:6	hand 48:23
57:3			game 33:16	handicap 8:
explain 49:19,	faster 54:18	floor 12:13,17, 25	gave 69:22	handled 18:
21	favor 3:20	folding 9:12	general 7:23	
exposed 56:7	66:11,16,18 67:12,17,25		22:8 66:5	handout 4:9
expressly	69:8	folks 38:22 39:20 54:16	generally 8:15	Hang 51:15
19:19	federal 44:11,		10:3 12:4 60:6	happen 4:11
extensive	12 48:10 61:16	follow 22:12 56:21 58:4	geneses 35:16	67:6 68:6
20:24		JU.Z I JU.4	J. 1111 000	



happening 46:14	65:6,7 68:14 70:2	Hurstbourne 25:23	58:24	13:5 33:8 36: 37:13 43:10
happy 26:1	HERSEL 61:15		indoor 24:5 29:4	48:11
46:1 69:17	hey 32:20	<u> </u>	indoors 29:9	item 4:20
harassed 42:3	high 7:17,21	idea 52:8	industrial	items 2:9
harassing 42:4	8:8,11,21 10:12,21 11:5,7	illness 43:11	41:13	J
hard 52:14	12:25 14:19	illuminated	industry 27:13	
66:8	16:23 38:16 46:18 54:2	70:3	information 25:11 69:22	jail 68:16,19
head 54:14	history 30:16	illuminating 69:21	72:5,9	Jarboe 2:1 5 8,25 6:1,3,14
headed 52:8	hold 18:17	imagine 30:24	informed 4:12	16 7:8,9,11
heading 30:11	hook 13:15	immediately	initial 18:21	9:23 10:5,7,1 15,19 11:10
health 42:22,	hope 53:7	4:2 37:20	21:8	12:6 13:14,18
25 43:23 49:12 51:21 58:1	64:11 69:4	impact 24:14	inside 31:11 39:14 40:20	14:7,15,24
60:15	72:10	impacts 18:25	inspection 4:7	15:4,14,16,19 21,24 16:14,7
healthy 55:23	hospital 24:1 63:19 68:25	important 2:16	insulin 47:12	24 17:1,20,2
hear 13:5,8	hospitals 20:6	23:5,7 37:14		23,25 26:2,4 28:1 29:23 3°
29:14	23:14 24:19	43:13 44:8 66:1	insurance 33:8	32:10 33:4,18
heard 3:2,3,4	30:13,14 31:19	impossible 61:10	intensive 41:1	34:1,12,17 35:1,8,22 36:
62:13 70:21 hearing 2:4,10,	69:11 hour 56:22,25	in-house 39:1	interested 4:8	37:5 42:12,16 18 49:6 50:15
13,18,23 4:5,9,	57:4	inadequate	interesting	52:25 53:6,13
11,22 5:10 6:4, 13 7:13 16:21	hours 27:19,20	67:25	45:25 47:6	18 55:9 58:3,
17:2 18:18	33:7 41:3 55:13 56:11 59:17	Inaudible 2:13	interior 20:19	59:11,23 60:2 12,18,22 61:7
25:13 29:15	72:11	15:13 25:18 31:22 35:3	interpretation	62:6,23 63:4
37:1 49:8 65:1 71:9	house 65:22	52:12	19:10,13,17,22	64:6,22 66:10 17,25 67:9,16
hearings	housekeeping	incident 28:6	interpretation s 23:22	68:3 69:7,19
70:20	23:4	include 11:17	intersection	71:7 72:1,2,4 12,14
heart 65:24	Howard 4:23	23:2 36:8	11:5	Jeff 4:25 66:2
held 4:2,11 16:22	5:2,4,7,15,16 6:10,23,24	includes 19:19 28:10	interviews 43:6	Jefferson 62
helped 67:11	11:17,24 14:18 17:8,9 36:3,6,	including 2:15	involved 26:13	Joann 42:19
helpful 23:23	14,18 37:2 58:4	3:11 21:23	27:4 36:12	20
-	63:20 69:8	23:13	55:22 68:8	job 47:23 48:
helping 18:8 45:7	70:23 71:2,4, 14,15	incorporated 2:23	issue 10:18	56:18
helps 12:5	huge 42:2 44:4,	Indiana 42:1,4	25:25 26:21 31:21 36:24	jobs 62:20
14:23	5	Indiana 42.1,4	44:25 45:3 46:1	Joe 18:8 20:1
hepatitis 44:6	human 66:12	18:8	50:6 60:11,24 61:9 66:1	John 14:7 29:23 35:23
heroin 43:15	hundreds 19:11	indirectly 8:21	issued 23:13	Joseph 18:5
44:7 49:14,16, 24 50:4,7,9		individual	issues 2:16	Journal 46:1
58:15 62:15	hurdles 49:2	50:23 52:4,21	8:20,25 11:11	48:1



23:22 34:4

45:1 49:3

39:24 44:16

56:11,17 60:5

makes 22:22

making 3:12

Manager 7:15

Manger 18:4

many's 57:10

55:1

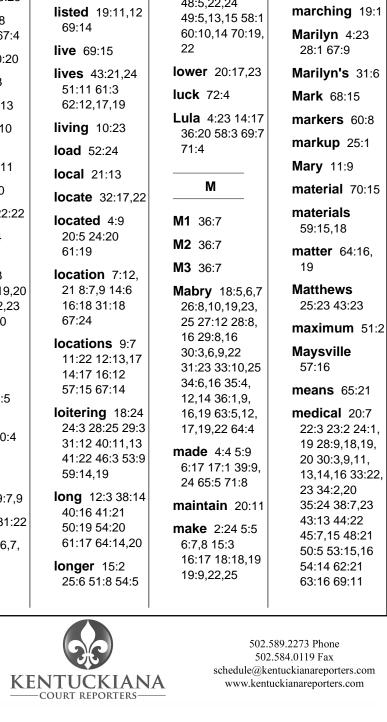
53:24

48:12

managed

64:11 70:13.19

Julia 7:15 likelihood 21:5 looked 36:12 lane 24:3 59:12 61:20 16:17 limit 51:5 53:21 language jump 49:2 32:25 63:9 **Lori** 45:13 limitations 20:8 loss 38:9 large 10:1 24:6 Κ 69:6 limited 68:22 lot 23:3 29:2.25 larger 7:20 39:16 40:11,21 limiting 52:3 KAR 24:7 39:9 41:23 45:7,17 latch 19:22 **limits** 3:16 48:10 52:17 Kentucky law 50:25 54:16 56:12 23:13 24:8,10, lines 27:9,23 61:24,25 62:1 17 30:22 39:9 lawfully 34:14 41:21 63:2,11, 65:15 69:22 42:5 44:4,8,11, 13 Lawrenceburg 19,25 45:14,16 Louisville 2:3 **liquid** 50:12 42:2 48:8 57:18,19 18:4.7 20:15 42:21 43:18 laws 28:16 list 22:24 50:4 kid 62:3 53:3 46:6 47:18 kids 47:3 62:5 lawyers 38:25 48:5.22.24 listed 19:11,12 leave 26:18 killing 68:15 69:14 51:8 54:4 67:4 kind 8:20 14:2 live 69:15 left 11:7 20:20 16:3 19:12,15, lives 43:21.24 21 20:9,18 legal 21:13 51:11 61:3 21:15,19,21,25 luck 72:4 62:12,17,19 legally 26:13 22:22 24:25 25:2 26:25 length 40:10 living 10:23 31:5,21 33:23 58:17 load 52:24 71:4 34:2,9,12 38:1, lessen 46:11 5,9,19,20,25 local 21:13 41:22 45:24 М **letter** 20:10 locate 32:17,22 51:5 59:19 65:18,25 lettering 22:22 located 4:9 M1 36:7 20:5 24:20 kinds 53:8 level 12:14 **M2** 36:7 62:17 24:6 48:10 61:19 M3 36:7 **KIPDA** 72:7 **Lewis** 4:23 location 7:12. 21 8:7,9 14:6 5:11,12 6:19,20 Kirchdorfer 17:4,5 28:2,23 16:18 31:18 4:24 67:24 29:14 67:10 knew 69:23 71:10,11 16 29:8,16 locations 9:7 30:3,6,9,22 11:22 12:13,17 **knowing** 31:19 Lexington 58:2 14:17 16:12 34:6,16 35:4, 57:15 67:14 L license 53:5 12,14 36:1,9, loitering 18:24 licensed 24:3 28:25 29:3 lack 68:19 44:18,22 50:4 31:12 40:11,13 51:2,4 lady 49:11 41:22 46:3 53:9 66:22 59:14,19 life- 65:14 24 65:5 71:8 land 2:4 18:2,9, lifelong 59:7,9 long 12:3 38:14 10,15,20,23 40:16 41:21 light 11:5 31:22 19:8,11,16 20:3 50:19 54:20 21:3,4,18 29:12 61:17 64:14,20 lighting 8:6,7, 6:7,8 15:3 38:11,21,25 10 longer 15:2 19:9,22,25



70:11 medical- assisted 50:3, 9 medication 44:16	25:13,21 33:6, 22 35:4 42:21 69:24 70:14,19, 22 Metro-run 21:1 microphone	19 71:2,8,9 Mount 11:8 mouth 41:18 50:13 move 6:12	57:12,23 60:13 nonprofits 57:17,23,24,25 normal 53:19 63:4	35:18 37:20 39:12 41:11,13, 18 46:13 47:21 48:20 57:1 64:2,10 66:3 70:10
medication- assisted 43:19,24 medicine 44:24 54:2 meet 40:15 meeting 2:3,6, 7 4:14,17 meetings 40:25 meets 50:3	microphones 35:8 microphones 8:13,15 14:22 middle 20:23 Middletown 45:14 46:24 midnight 11:15,16,25 64:9 mind 48:20 minimum	16:20 37:6 58:18 70:18,21 multiple 16:2 N nail 51:25 Narcan 65:16 Narcotics 39:8,11,17,19 41:24 42:3 48:9 56:6,17	northern 57:17,19 note 3:15 November 7:13 10:17 16:22 18:13 36:10 nuance 30:16 number 6:11 16:4,21 24:15 52:3 53:10 60:15	open-minded 45:21 opened 9:13 39:7 41:25 opening 9:25 47:19 opens 57:5 operate 51:20, 21 operated 40:2 42:7
members 2:17 44:1 62:21 69:24 mention 29:17 mentioned 19:7 30:12 55:17 met 47:11	52:10 minor 22:4 minute 50:13 minutes 2:6 3:18,21,23,24 4:21 5:1,6 42:10 55:4 mistake 38:15	nation 45:13 48:23 53:2,12, 15 58:20 59:5, 9,21,25 60:3, 17,20,23 64:13, 18 national 47:17 nature 27:5	oath 4:16 observation 58:12 observed	operates 50:24 operating 34:8,14 41:20 operation 26:15 33:7 41:9 55:15 56:22 58:6 operations
methadone 18:16 19:5,14, 23 20:21 21:10, 14,17,18,20,23 22:2,8 26:6,16 35:17 36:7 37:17,21,25 38:3,8,17,19 39:2,6,11 40:1, 3,7,14,18 41:7, 9,10,25 42:1,24 43:12,20 44:9, 14 45:6 49:23 50:2,9 52:6 54:3 55:20,25 57:21,22 58:17, 18 59:3 6 16	mitigation 67:6 69:4 modifications 25:16 money 61:2 monitor 59:17 60:4 monitored 27:3 monitoring 39:16 59:25 month 43:5,7 months 43:7	needed 9:13 43:2 needing 23:22 47:12 needle- sharing 44:7 negative 15:2 night 4:22 7:13 16:21 64:12 nimby 62:5 Ninth 37:24 nobody's 56:12	22:18 26:15 54:4 observes 26:18 obvious 29:24 occur 4:1 44:17 October 2:2 6:6,13 72:7 offer 3:23 offered 7:23 office 2:19 4:7 21:11 46:24 47:18	operators 70:10 opiate 64:14 opinion 10:22, 24 38:7 opioid 43:3,11 44:3 50:7 opioids 43:15 opportunity 5:1 39:23 opposed 3:22 67:2
18 59:3,6,16 61:14 62:11,19 64:13 66:4 68:18 70:6 Metro 2:3 18:4, 7,13,18 19:4,25 20:3,15 21:2	morning 27:21 40:6,7 54:23 57:5 72:9 motion 5:6,9 6:7,8,17 16:17 17:2 70:12,13,	non- 2:10 nonconformin g 34:6,7,22 nonprofit 35:15 39:20 42:25 48:5	offices 35:11 official 2:23 on-site 44:17 open 7:19 9:9, 11 14:3 32:19	opposition 3:3 option 21:21 22:1,6 options 43:2, 20



order 60:15	39:16 40:11,21	period 40:15 41:10 51:8 59:3	Pikeville 45:17	preceding
orders 19:1	41:14,23 56:12	41:10 51:8 59:3	place 11:12	65:7
ordinance	part 30:17 33:1	permanent	18:25 29:11	prefer 14:18,23
18:13,20 33:6	43:1 51:1,12	13:3,20	48:11 61:23	15:21
36:6,10,15,17,	52:4,15,20 57:19 68:13	permit 20:12	places 7:22	preference
21 37:21 38:3		24:1 29:15	8:5,18 11:14	15:6
69:25	passed 18:13	31:25 32:3,17,	57:17 61:25	prepare 36:15
orientation	36:10,21 38:3	22 33:9 34:10	plan 25:8,10	
57:7	past 48:14	67:13 69:13	33:7	prescription 62:14
oriented 9:18	patient 27:7	permits 29:21	planning 2:3,7,	
	52:24 60:3	permitted	19 3:1,25 4:5,7,	present 2:14
other's 58:2	nationts 26:20	31:24	15,17,19 6:13	3:7 4:22
outbreak 44:6	patients 26:20 30:23 31:8	person 22:15	18:7,14 19:9	presentation
outdoor 24:3	44:18,21 51:3,5	35:19,22 50:19	25:13 36:23	3:19 39:8
28:25	52:1,3,5,8,11	52:13 54:25	play 30:25	presentations
	56:2 59:5 60:25	59:1	64:10	8:4
outline 2:15	Pavilion 7:14	person's 3:5	pleased 69:9	pressure 54:2
outpatient		-	-	60:5
41:1	pay 61:13	personally	plenty 8:18	
overdose	peak 27:19	14:18	12:13 41:14 70:15	presuming 64:8
43:11 49:15	55:13	persons 3:1,		
65:15,20	people 8:22	20,22 28:4,11,	pocket 61:14	pretty 9:7 20:6
overdoses	9:24 12:2,3	12 48:2	podium 3:12	38:16 65:17
46:14 65:6,17	13:1,8 15:2,7	perspective	point 31:15	prevent 65:24
overhead 8:6	16:4 22:17 26:5	24:4	32:14 39:5	Prevention
	27:11 29:2	Peterson 4:24	62:20 65:12	68:7
overrun 46:24	37:11 38:25	5:23,24 7:6,7		
oversight 45:1	39:15,20,22 40:3,14,18,21	17:18,19 58:14,	points 25:2 28:24 39:13	primary 28:5, 12 56:6
overwhelming	41:2,5,14 42:3	25 59:8,10	55:12	
68:9 69:1	43:4,5,9,14,16,	67:17 70:17		prime 54:22
	21 45:7,18	71:1,3,6,24,25	police 56:9,15	principle 2:11
owns 46:9	46:11,17,22,23,	phones 4:13	68:23	-
	24 47:2,12,13,	phonetic 61:15	policing 56:16	print 22:19
Р	14 48:18,20	•	politically	printed 25:4
	49:12,14 50:18 51:14 53:8,11,	phrase 19:19 23:10,24 28:7,	56:19	prior 3:6 27:21
p.m. 16:23	15,20 54:8,16,	23.10,24 20.7,	poorly 42:2	privacy 26:20
padded 14:19	23 55:15,18,23			
Paducah	56:3,5,11 57:8	physically 11:18	portable 8:16	private 21:6
45:16	58:9,11 60:7		13:4	35:13,17
	61:10,13,24	physicians	portion 4:4	privately 42:25
parameters 32:1	62:2,10,11,18	44:24	possibly 35:19	problem 15:10
32.1	64:9 65:10,14 66:13 67:22	physiological		38:4,7,17 43:14
Pardon 49:20	68:1,15,22	28:21	potential 18:24 19:3 35:17	44:4 46:5 47:4
57:24	70:2,4	pick 4:8 14:16	70:24	60:7 65:8 68:9,
parents 10:4	percent 14:10	21:16 47:6		11,12,13,14
parking 8:18	27:2 28:18		potentially	69:1
18:24 24:14	30:15	pictures 12:18 41:8	20:1 22:9	problematic
	-	71.0	practice 21:6	31:25
32:9 38:12			45:14 49:5	31.23



32:25 37:11

61:21 67:13

problems 4:14 53:9 62:17 68:14 procedures 27:10 67:13 process 33:9 34:18 36:25 39:4 59:7 processing 55:15 Proctor 40:6 productive 44:1 **profit** 35:17 37:17,20 39:20, 21,23 46:7 48:4 54:11 56:1,4 57:13,15,19 60:9 program 38:5 39:2 43:18 59:2 62:11 programs 39:1 41:2 42:24 43:20 Project 7:14 18:3 projector 8:1 13:20 14:5 promote 47:22 proper 38:24, 25 67:14 properly 5:9 6:17 17:1 41:6 42:6,7 71:8 properties 19:1 24:14 property 20:10 29:7 32:7 47:5 49:1 63:2.12.13 66:21 69:16,17 proponents 64:8 proposal 2:15 3:24 25:9 29:18

proposals 2:4 22:18 37:11 propose 23:7 proposed 22:7 23:5,18,23 24:9,13,22 25:1,4 28:9 29:20 66:8 67:3,8 proposing 31:23 35:18 protected 31:9.14 34:7.21 protections 26:13 provide 3:13 4:19 24:4 45:24 provided 2:17 18:21 25:12 providers 46:10 providing 45:2 66:4 provision 24:17 32:20 63:22 provisions 21:3,4 24:10 25:7 30:23 50:25 53:3 psychiatrist 44:22 45:14 46:15 psychiatry 46:23 public 2:12 4:4,6,9,11 6:4,

14:1 22:18,20 29:2,24 31:22

13 15:8 16:9 18:17 24:21 25:12 29:15 31:17,19 32:7 35:16,19 37:1 60:24 67:14 public's 66:6 put 4:13 12:18

putting 11:18, 21 Q qualified 45:2 **quasi-** 35:15 question 14:8 19:13 21:8 26:3 28:24 31:6,15 36:3 40:24 50:21 51:11,25 56:2,16 58:5, 14,21 59:12,13 60:19 62:25 64:7 questioning questions 3:6 13:19 14:16 24:24 26:1 28:3 30:1 33:19 35:2 37:13 40:22 42:9,14 44:9 46:1,2 49:8,9 50:17 62:23 65:1 67:11 R 46:2

quick 27:6 29:25 56:21 quicker 12:5

raised 44:9 rampant 67:21

random 44:15 range 43:1

rationale 63:7 reach 48:22

read 2:13,21 5:1 50:16

reading 59:15, 18

ready 14:4 60:16 65:2

realization 61:23

real 66:21

realize 47:23 48:14 52:21 53:24 61:9

rear 2:20 3:15 4:10 63:11,13

realtors 61:21

reason 19:18 42:23 70:16 reasonable

24:21 31:16,17, 22 32:9,15,18

reasons 41:25 59:13 66:12 rebuttal 3:5,25

receives 58:16

recently 20:13 61:10

recognize 20:19

recommend 12:9,16 25:13 70:18

recommendati on 9:3 18:18 19:4 25:15 70:14,21

recommendati ons 18:17

record 2:21,23 3:11,14 16:1

RECORDING 72:17

records 4:5

red 47:16 reduce 13:7

reference 23:8

reg 36:24

regular 2:3

regulate 21:9 39:3,19 56:15

regulated 42:8 44:10 48:7

regulates 56:7 regulating

21:16 22:2 38:11,21 39:15

regulation 21:15 40:20 43:12 47:6 63:5

regulations 18:23 21:12,25 22:16,25 24:8, 11 25:25 32:23 34:25 35:16 39:10 44:12,13 45:1 48:10 66:8

regulatory 41:23 48:4

related 4:3 18:2,10,23 19:6 21:14 22:7,12, 19 25:7 30:23 57:8

relocated 47:17 rely 33:11 56:5 remain 3:8

remember 40:23 51:12

remarks 3:21

70:1 remembered 55:18

remove 23:23

removed 30:8 removing

23:8,18

replacing 50:8

report 2:16,18, 21,22 22:23 23:11 24:3,12, 19 25:11 70:20

represent 41:11



30:3,10

representative 2:24 3:4,19	revise 23:2	scared 47:22	send 68:25 72:7,9	53:22 55:24 63:13
epresented	rezoning 4:12 Richard 4:23	scenario 47:10 58:21	sense 15:3	sidelines
37:19	Rights 34:22	Schedule 50:4	separate 6:9	63:10
representing 57:14	ripe 44:6	scheduled	September	sides 66:9
request 69:16,	river 57:24	16:22 scheme 29:18	4:21 served 24:16	significant 19:2 23:6
18	Robert 4:24		service 28:7	signify 63:8
requesting 20:12	roll 5:10 6:18 17:3 71:9	school 7:17,21 8:8,12,21 10:12,21 11:5,	65:5,6	signs 20:8
require 23:16 24:4,14,19 31:9	rolling 47:16	6,7 12:25 13:11 14:19 16:23	services 18:7, 14 45:3,4	similar 8:11, 9:4,7 13:25
required 31:18	rolls 13:24,25 14:2	Schulte 42:19,	serving 24:7	14:5 19:12 21:11 25:25
39:17 40:14	room 2:20 3:15	20,21 49:14,17, 20,23 50:2,13,	session 2:9 4:1 44:15 65:2	simple 20:6
requirement 23:18 24:9 53:3	4:10 7:20 20:20 29:4 32:4 41:15	23 51:15,17,23 52:2,14 53:23	session's	single 22:15 38:3,16 48:13
requirements 31:1 33:8 44:13	54:1	54:9 55:5 57:25 58:8 61:8 62:9	set 8:2 9:5,21	15
51:3 67:7 69:14	rough 35:5	scope 34:23	10:3 12:9,10,	singling 48:
requires 39:11 50:25	roughly 61:15 rows 15:8	screen 8:3	13,16 23:22 56:13,14 69:24	Sir 52:14 57:
requiring	ruin 55:19	14:5,14 20:22, 23 22:20 25:3,7	set-up 11:19	sit 9:14 14:13
23:12,24	62:17,18	screens 8:1	setback 20:10	26:17 68:6
research 18:14 21:8	ruined 62:12	13:21 44:16	sets 20:8	site 24:16 25:19 32:5,6
	Rule 34:7	seat 16:13	setting 7:12	50:18 52:9,1
residential 20:9	rules 22:12	seated 8:3	25:20 29:10 33:23	53:17 67:7
residing 67:23	24:18 30:23 31:7	seating 9:13 16:8	share 32:11	sites 7:17,24 61:20 69:4
resolution 36:22	run 41:6 42:2,6, 24 58:1	seats 9:11,12	sheer 16:4	sitting 13:1,2 53:20
resources 66:2	runs 20:15,25 35:5 68:16	14:20 Section 19:17	shift 27:22 40:5 64:19	situation 8:5 65:12,15 66:
respond 32:11	rush 55:13	20:4	shifts 64:9	situation's
responding		secured 20:17 security 18:24	short 20:6 35:6 38:14	65:18
69:25	S	20:22 33:7	shots 20:15,19	Sixth 37:22
rest 15:25	safety 66:6	56:10 66:6	show 24:25	size 30:20 33:23 52:10,
restriction 29:22 63:3	Saint 25:23	seek 22:25 27:19,24 34:11	41:18 50:22	19,23 60:13
restrictions	43:22 Saturday	43:7	showing 21:19 29:11 43:22	slides 24:25
	Saluruav	seeking 22:14	shown 41:8	small 53:10
63:1	58:11	26:6,11		N 00 0
63:1	•	20:0,11 segment 2:11	sic 11:8	smaller 22:2
63:1 review 2:20	58:11	,	sic 11:8 sick 46:19	smaller 22:2 smallest 16: Smith 4:24



7:1 15:17	42:13	start 14:17	strong 15:5	tables 9:15
17:10,11 26:3, 5,9,14,22,24	specific 22:15	38:18 53:9 62:14 65:3	structures	12:14
27:8,15 66:11	25:19 39:24		66:20 69:15	tailored 58:
71:16,17	63:23 67:7	started 2:2	stuff 23:14	taking 40:14
·	specifically	starting 40:5	65:16	44:16
smoke 29:6	18:16 19:7			
31:10,11,13	21:10,17,20	state 3:10	subject 21:2	talk 27:17
40:12,19 41:4	27:20	36:24 39:8,17, 19 41:24 42:3	subset 22:1	62:13
smoking 29:2,	spending 60:7	44:11,25 45:20	substance	talked 10:12
7,9,10,11 31:12		48:9 50:25 56:6	28:14 45:19	33:7,8 52:19
39:25	spent 19:2	57:16 64:15,18	46:25 48:2	talking 13:2
smoothly	spoke 10:16			16:9 28:8 38
41:20	37:10 52:18	state-run 23:15	substances	54:7,18 55:9
Snyder 11:1	sponsor 30:19	23.13	28:4,6,12,13 68:7	59:14,19
	3pon30 1 30.13	statement		tapered 59:
sobut 14:4	sponsors	2:25 3:12	sued 37:22	•
society 44:2,	18:21 36:11	statements	sufficient 45:1	target 47:7,
23 55:20 62:21	square 52:12	4:3		telling 40:16
sole 38:18	stabilized	static 61:16	suggest 52:13	68:12
	62:19		suggestion	tells 68:16
somebody's		station 56:9	52:10	
65:22,23	stable 62:12	statistics	summaries	term 28:10
someone's	stack 38:16	47:25	24:13	30:1,5,10,17
40:5	stacked 68:22	statute 23:16	cummery 2.14	32:14
sort 35:15 68:9	Stacked 68:22	36:24	summary 2:14 24:22	terminology
	staff 2:14,16,			48:1
sorts 32:25	18,21,22 3:18,	stay 4:12 30:2	Sunday 58:11	terminology
sound 8:13,16,	19 11:19 12:4	43:9 50:19 51:8	support 2:25	48:16
18 13:3,4,6	18:14 22:23	64:9	3:1 42:13,22	torms 20.0
15:18	23:11 24:2,12, 19 25:11 31:1	steady 64:15,	45:10 49:7	terms 32:2 43:19
south 11:1	70:20	18	surprised 9:24	
20:14 68:12		steps 59:1	-	testify 38:23
	stage 12:15	-	surprising	testimony 3
southeast 42:1	13:22 68:17	stigma 44:3	10:1	13 4:2,18 25
42.1	stages 12:7,8,	stools 9:14,17	surrounding	27:17 32:7
space 12:13	10,11	stop 54:18	18:25	59:23 67:10
39:14	staggering	-	surroundings	70:15,20
speak 3:5 15:9	46:15	stops 54:24	32:6	testing 27:4
27:2,13 35:23	stairs 8:24	store 41:13	suspecting	text 18:3,9
45:10 49:7		street 2:11	10:20	25:4,8,14,18
64:23,25	stand 4:16,18	20:14 24:20		34:5 36:25
speaker 3:6,8	41:15,16 47:19	56:9 61:1 62:16	swear 4:18	45:10 49:7
37:6	standard 8:6		system 8:16,	64:24 69:9
speaker's 3:14	20:8	streets 20:18 46:22	18 13:3,4,6,15,	70:24
-	standards		16 15:18	that'll 27:17
speakers 3:10	20:1,3,5 21:20	stricken 28:11		
27:18 42:18	23:9 50:3	strikethrough	Т	theatre 8:7,
51:19 62:13,24		24:25		therapy 61:2
69:20	standing 27:11		table 3:15 4:10	there'll 27:1
speaking 4:15	40:21,22 41:5 56:12	strip 35:18	12:9	29:4
	VV. 16			∠ ∪.¬



20 55:2

wall 7:19

64:1

47:2

walks 50:19

wanted 16:1

36:11 42:4,5

wanting 45:24

thing 23:15 37:14 39:4 40:13 41:7,23 44:9 53:23,25 56:13 68:9,11 things 10:4 12:4,5 23:19 27:5 28:20 32:25 33:12,14 38:13 39:10,12 42:6,8,10 45:5
47:7 51:10 55:17 65:19,25 66:2 thinking 54:1
63:2
thought 10:7 34:1 47:4 65:11
threatening 65:15
throw 52:9
tied 63:23
tighter 44:12
time 3:5,16,17 11:12 14:4 19:2 25:6 30:12 40:10,15 41:3, 10 47:11 50:18, 19 51:9 52:9 54:8,22 55:12 56:10 57:1,2 58:17,22 60:3,7 61:17 64:16 65:20 68:16
times 56:23
titled 4:9
today 2:5 4:15, 19 18:1,8 21:5 27:18 38:23 40:1 41:11 67:10 69:21 70:20
today's 2:6,17 3:17 4:8,17
Tomes 4:24

45:9 64:7,17,21 68:4 71:22,23
top 20:16 54:13
total 3:21,22
totally 67:24
tour 26:25
town 33:1,2
traffic 10:22
training 72:6,8,
tranquilizer 46:20
transportation 24:22 31:17,20
treat 28:11,19 37:25 38:5,8 46:25 48:20 67:22
treated 43:12 45:6 62:3
treating 19:6 47:13 62:2
treatment 19:14,15,24 21:22,24 22:6, 8,14 23:3 26:6, 11 27:13,20,24 28:17 38:5,19, 24 39:1 41:2 43:2,4,7,19,25 44:14 45:8,24 46:2,7 47:3 48:19 50:3,9,11 54:3 55:21 58:7,16 59:9 61:2,13 62:22 64:14
treatments 28:19,21 68:8, 18,21
treats 28:4
trigger 34:9

True 53:12

68:4 /1:22,23	truth 4:20
top 20:16 54:13	turn 4:13 8:3
total 3:21,22	14:10,14 35:
totally 67:24	55:2 68:23
tour 26:25	Turner 4:25 5:21,22 7:4,5
town 33:1,2	15:15 17:14,
traffic 10:22	35:3,10,13 49:11,16,18,
training 72:6,8,	25 50:11,14 57:10,12 62:
tranquilizer 46:20	66:18 71:20, turning 11:7
transportation 24:22 31:17,20	type 9:12 22 28:6 33:14 6 67:15
treat 28:11,19 37:25 38:5,8 46:25 48:20 67:22	types 21:24 22:3,10,16 23:19
treated 43:12	typical 50:19
45:6 62:3 treating 19:6 47:13 62:2 treatment	typically 36:20,21 58: 59:4 62:11 63:15
19:14,15,24 21:22,24 22:6, 8,14 23:3 26:6,	U
11 27:13,20,24	Uh-huh 26:2
28:17 38:5,19, 24 39:1 41:2	underline 2
43:2,4,7,19,25 44:14 45:8,24 46:2,7 47:3	underlined 63:8
48:19 50:3,9,11 54:3 55:21	underscore 25:17
58:7,16 59:9 61:2,13 62:22 64:14	understand 27:10 46:9 4 65:9
treatments	understandi
28:19,21 68:8, 18 21	26:8 31:8
28:19,21 68:8, 18,21 treats 28:4	26:8 31:8 Understood 61:7
18,21	Understood
18,21 treats 28:4	Understood 61:7

trust 69:2	unpreventable
truth 4:20	66:2
turn 4:13 8:3 14:10,14 35:8	unreasonable 31:16
55:2 68:23	upfront 66:1
Turner 4:25	upper 51:5
5:21,22 7:4,5 15:15 17:14,15	urgent 22:4
35:3,10,13	urine 27:4
49:11,16,18,21, 25 50:11,14	
57:10,12 62:7	V
66:18 71:20,21	variances
turning 11:7	34:11
type 9:12 22:15 28:6 33:14 65:6 67:15	variation 52:17
types 21:24	vary 52:24
22:3,10,16 23:19	versus 11:13 13:4
typical 50:19	Veterans 57:20
typically 36:20,21 58:9	vibrate 4:13
59:4 62:11	view 20:18
63:15	visit 20:23
	53:19
Uh-huh 26:24	visited 20:13 35:5
underline 25:1	visits 50:21 51:13 53:11,25
underlined 63:8	vote 5:10 6:18 17:3 71:9
underscore 25:17	voting 4:1
understand 27:10 46:9 47:5 65:9	w
understanding 26:8 31:8	waiting 20:20 24:5 29:4 30:20 31:2 52:10
Understood 61:7	53:10,15,20,25 55:10 61:5,6
unfolded	waiver 64:2

69:17,18

walk 40:8

waivers 34:11

41:14,16 54:19,

weight 38:8 Wellness 42:22 west 68:11 when's 47:11 white 52:23 wiggle 32:4 Williams 7:15, 16 9:4,10,18,22 10:2,6,9,14,16,	···-
ways 40:3 weaning 59:2 week 51:9 58:6,7,8,10 weekly 44:15 54:5 weigh 69:3 weighed 67:15 weight 38:8 Wellness 42:22 west 68:11 when's 47:11 white 52:23 wiggle 32:4 Williams 7:15, 16 9:4,10,18,22 10:2,6,9,14,16, 23 11:2,4,14,20 12:1,8,20,23 13:9,17,24 14:12 16:19 17:24 window 41:17 54:25 windows 54:21,22 wishing 3:13 woefully 35:6	
weaning 59:2 week 51:9 58:6,7,8,10 weekly 44:15 54:5 weigh 69:3 weighed 67:15 weight 38:8 Wellness 42:22 west 68:11 when's 47:11 white 52:23 wiggle 32:4 Williams 7:15, 16 9:4,10,18,22 10:2,6,9,14,16, 23 11:2,4,14,20 12:1,8,20,23 13:9,17,24 14:12 16:19 17:24 window 41:17 54:25 windows 54:21,22 wishing 3:13 woefully 35:6	
week 51:9 58:6,7,8,10 weekly 44:15 54:5 weigh 69:3 weighed 67:15 weight 38:8 Wellness 42:22 west 68:11 when's 47:11 white 52:23 wiggle 32:4 Williams 7:15, 16 9:4,10,18,22 10:2,6,9,14,16, 23 11:2,4,14,20 12:1,8,20,23 13:9,17,24 14:12 16:19 17:24 window 41:17 54:25 windows 54:21,22 wishing 3:13 woefully 35:6	ways 40:3
58:6,7,8,10 weekly 44:15 54:5 weigh 69:3 weighed 67:15 weight 38:8 Wellness 42:22 west 68:11 when's 47:11 white 52:23 wiggle 32:4 Williams 7:15, 16 9:4,10,18,22 10:2,6,9,14,16, 23 11:2,4,14,20 12:1,8,20,23 13:9,17,24 14:12 16:19 17:24 window 41:17 54:25 windows 54:21,22 wishing 3:13 woefully 35:6	weaning 59:2
weigh 69:3 weighed 67:15 weight 38:8 Wellness 42:22 west 68:11 when's 47:11 white 52:23 wiggle 32:4 Williams 7:15, 16 9:4,10,18,22 10:2,6,9,14,16, 23 11:2,4,14,20 12:1,8,20,23 13:9,17,24 14:12 16:19 17:24 window 41:17 54:25 windows 54:21,22 wishing 3:13 woefully 35:6	
weighed 67:15 weight 38:8 Wellness 42:22 west 68:11 when's 47:11 white 52:23 wiggle 32:4 Williams 7:15, 16 9:4,10,18,22 10:2,6,9,14,16, 23 11:2,4,14,20 12:1,8,20,23 13:9,17,24 14:12 16:19 17:24 window 41:17 54:25 windows 54:21,22 wishing 3:13 woefully 35:6	•
weight 38:8 Wellness	weigh 69:3
Wellness 42:22 west 68:11 when's 47:11 white 52:23 wiggle 32:4 Williams 7:15, 16 9:4,10,18,22 10:2,6,9,14,16, 23 11:2,4,14,20 12:1,8,20,23 13:9,17,24 14:12 16:19 17:24 window 41:17 54:25 windows 54:21,22 wishing 3:13 woefully 35:6	weighed 67:15
42:22 west 68:11 when's 47:11 white 52:23 wiggle 32:4 Williams 7:15, 16 9:4,10,18,22 10:2,6,9,14,16, 23 11:2,4,14,20 12:1,8,20,23 13:9,17,24 14:12 16:19 17:24 window 41:17 54:25 windows 54:21,22 wishing 3:13 woefully 35:6	weight 38:8
when's 47:11 white 52:23 wiggle 32:4 Williams 7:15, 16 9:4,10,18,22 10:2,6,9,14,16, 23 11:2,4,14,20 12:1,8,20,23 13:9,17,24 14:12 16:19 17:24 window 41:17 54:25 windows 54:21,22 wishing 3:13 woefully 35:6	
white 52:23 wiggle 32:4 Williams 7:15, 16 9:4,10,18,22 10:2,6,9,14,16, 23 11:2,4,14,20 12:1,8,20,23 13:9,17,24 14:12 16:19 17:24 window 41:17 54:25 windows 54:21,22 wishing 3:13 woefully 35:6	west 68:11
wiggle 32:4 Williams 7:15, 16 9:4,10,18,22 10:2,6,9,14,16, 23 11:2,4,14,20 12:1,8,20,23 13:9,17,24 14:12 16:19 17:24 window 41:17 54:25 windows 54:21,22 wishing 3:13 woefully 35:6	when's 47:11
Williams 7:15, 16 9:4,10,18,22 10:2,6,9,14,16, 23 11:2,4,14,20 12:1,8,20,23 13:9,17,24 14:12 16:19 17:24 window 41:17 54:25 windows 54:21,22 wishing 3:13 woefully 35:6	white 52:23
16 9:4,10,18,22 10:2,6,9,14,16, 23 11:2,4,14,20 12:1,8,20,23 13:9,17,24 14:12 16:19 17:24 window 41:17 54:25 windows 54:21,22 wishing 3:13 woefully 35:6	wiggle 32:4
54:25 windows 54:21,22 wishing 3:13 woefully 35:6	16 9:4,10,18,22 10:2,6,9,14,16, 23 11:2,4,14,20 12:1,8,20,23 13:9,17,24 14:12 16:19
54:21,22 wishing 3:13 woefully 35:6	
woefully 35:6	
_	wishing 3:13
won 37:22	woefully 35:6
	won 37:22



unit 51:6

14:25 16:25

31:5 32:12

36:20 42:15

17:16,17 28:15

		88
wonderful 45:22 word 28:5	69:21 young 49:11 66:22	
worded 30:13		
wording 33:21	z	
words 44:24	ZIP 3:11	
wordsmithing 23:4	zoning 2:10 21:11 25:23	
work 21:10 27:22,25 29:25 37:11 40:5,10 44:18 46:10 54:24 55:16 58:9,10 61:4 64:9,19 68:2	29:10,19,22 32:4 33:13 34:21 35:25 37:21 39:4 63:4,20,23,25 67:5 69:3,13	
worked 45:15, 17		
working 19:3 45:18 54:13 55:21 57:8 58:11 67:23		
works 51:6 55:15 56:14		
worried 32:16		
worry 39:18 62:4		
wouldn't' 23:23		
written 5:6		
wrong 54:13		
Υ		
yard 47:20 62:2 67:2		
year 18:13 43:10 49:15 61:15		
years 41:12 44:2 45:19 65:5,7		
yesterday 10:16		
you-all 11:18 18:17 29:24 45:21 47:11		

