Continuation Planning Commission - December 12, 2016

Land Development & Transportation Committee – November 10, 2016
Louisville Metro Planning Commission – September 19, 2016
Land Development & Transportation Committee – July 14, 2016
Neighborhood Meetings – April 11, 2016 and May 19, 2016

DOCKET NO. 16ZONE1020

ZONE CHANGE FROM R-4 AND R-5 TO R-5A

AND A HEIGHT VARIANCE FOR AN

APARTMENT COMMUNITY ON PROPERTY

LOCATED AT 11312, 11314 & 11404

TAYLORSVILLE ROAD

C/O DEL INVESTMENTS, INC.

Attorneys: Bardenwerper Talbott & Roberts, PLLC

Land planners,
Landscape
Architects &
Engineers:
Mindel Scott &
Associates

Traffic Engineer: CDM Smith

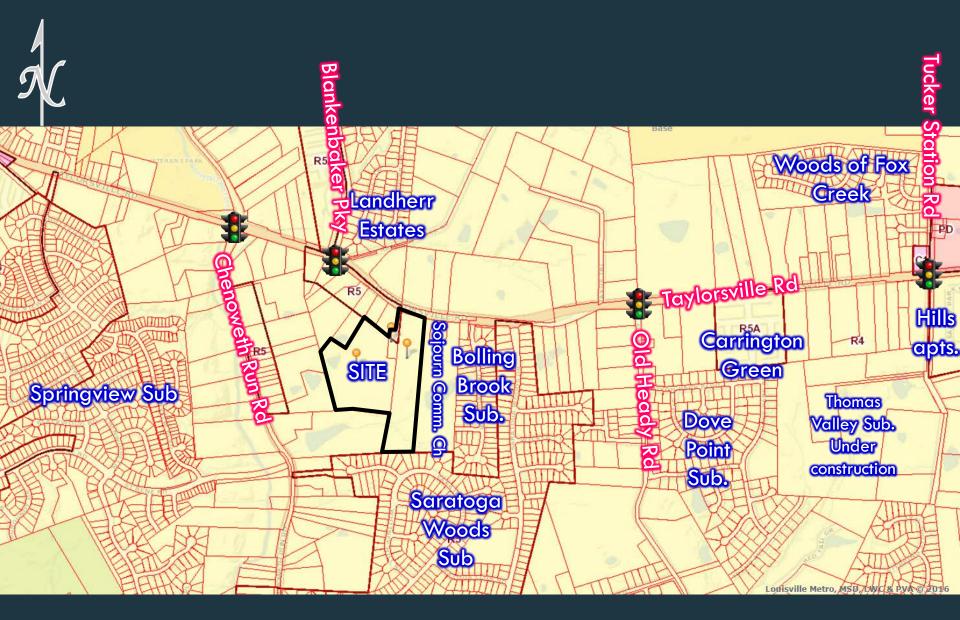
Building Architects: STUDIO A architecture

Market Analysts: Integra Realty Resources (IRR)

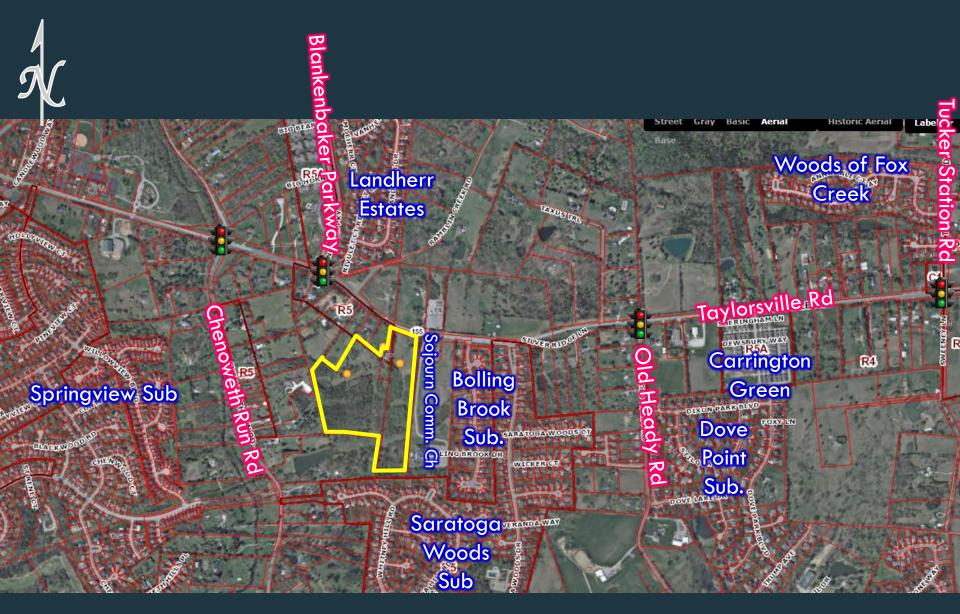
<u>Index</u>

- 1. LOJIC Zoning Map
- 2. Aerial photographs of the site and surrounding area
- 9/19/16 Development Plan
- 4. Current Development Plan
- 5. Ground level photographs of the site and surrounding area
- 6. Taylorsville Road: 3 vs. 2 Lane Sections
- 7. Traffic Study updated 10/18/16 to reflect the lower apartment unit count
- 8. Market Study
- 9. Building Elevations
- 10. Access Easement Agreement with Sojourn Community Church
- 11. Economic Assumptions

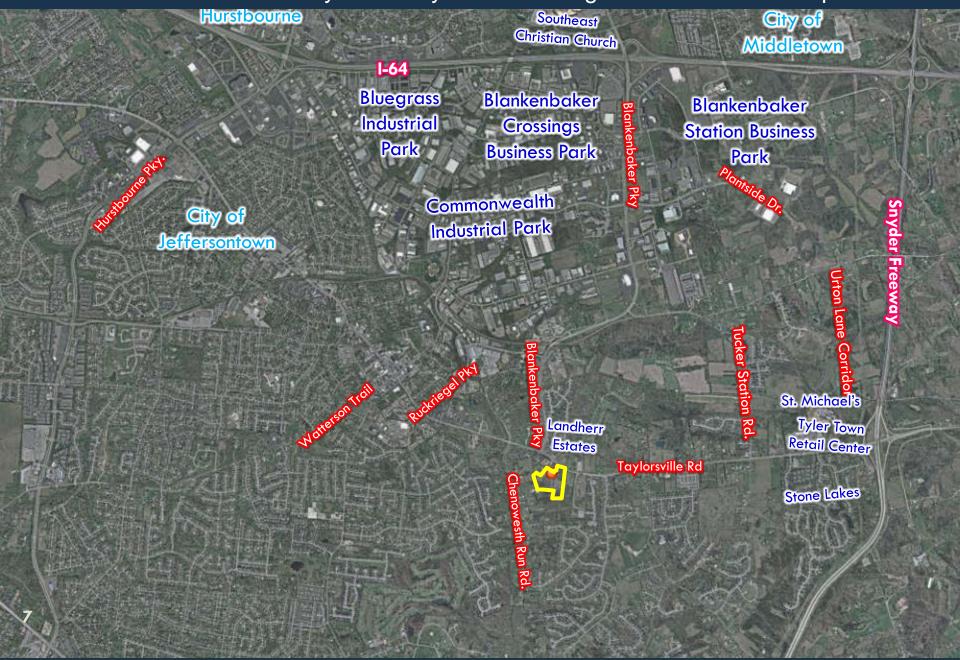
Tab 1 LOJIC Zoning Map



Tab 2
Aerial photograph of the site and surrounding area



Location in midst of densely populated area well inside the Snyder Freeway just east of Blankenbaker Parkway with easy access to large industrial/business park



Recently approved sections of large industrial/business park between I-64 and Taylorsville Rd. are called Blankenbaker Station I-IV and Tyler Town Center



Tab 3 9/19/16 Development Plan

9/19/16 Planning Commission PH development plan



9/19/16 Planning Commission PH development plan





Tab 4 Current Development Plan

Areas of previous development plan where changes are proposed, including reduction in apt building count from 22 to 15 and unit count from 424 to 347.

- 1. Clubhouse building in this area next to neighbor's house moved to opposite side of entryway in area of #4.
- 2. Round-about eliminated to create longer outbound stacking.
- 3. Building setback increased along
 Taylorsville Road frontage to match
 setback of adjoining neighbor's house to
 the west.
- 4. Clubhouse moved from west to east side of entryway to create greater distance separation from neighbor's house.
- Buffer setback increased along west property line adjoining single family properties.
- Second detention basin added and buffer setback increased along southwest property line adjoining single family properties.



Proposed Revised Development Plan



Proposed Revised Development Plan

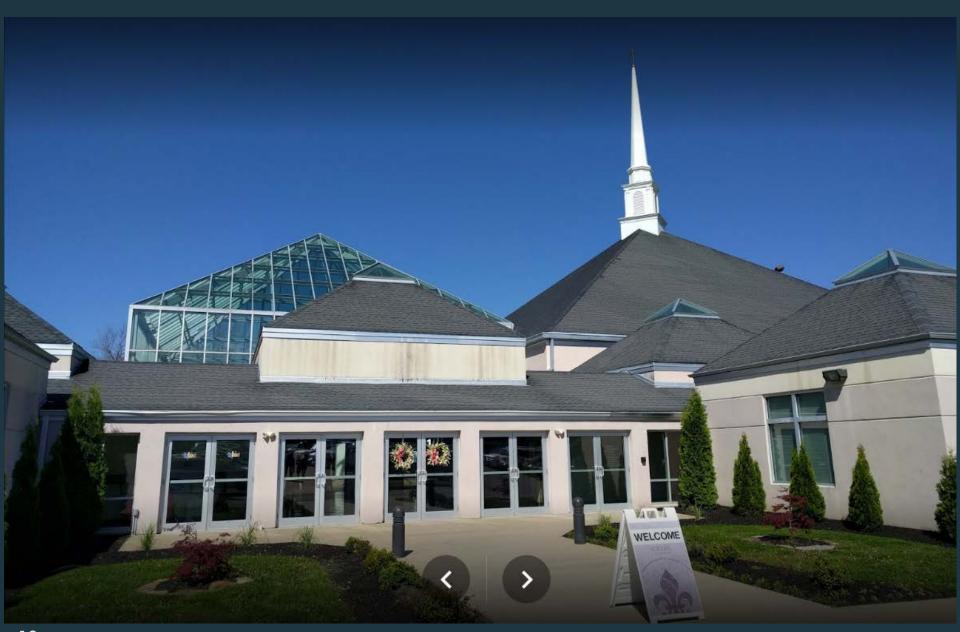


Tab 5
Ground level photographs of the site and surrounding area



View of Taylorsville Road looking west towards traffic signal at Blankenbaker Parkway north toward various business parks and I-64. Entrance to Sojourn Community Church and site is on the left.

17



Photograph of Sojourn Community Church — Jtown campus, which adjoins this site to the east.

Letter of support from the adjoining Sojourn Community Church



To Whom It May Concern,

We are writing regarding the Delsignore/Taylorsville Rd. proposed apartment project. Sojourn Community Church welcomes the opportunity to get to know these potential new neighbors through the presence of this apartment community that will be adjacent to our church. We value all connections within our J-town community and we desire to see many people in our community reached with the gospel. To that end, our mission drives our joy in welcoming and serving our new neighbors.

Sincerely,

Lisle Drury Lead Pastor-Sojourn J-Town



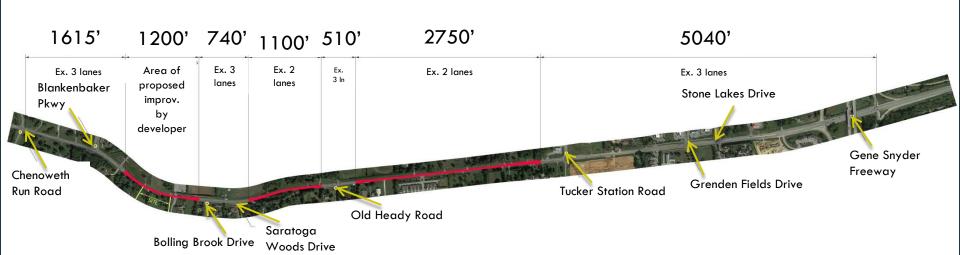
View of site from Taylorsville Road looking towards traffic signal at Blankenbaker Parkway north toward various business parks and I-64

20



View of Taylorsville Road looking east from the traffic signal at Blankenbaker Parkway north toward various business parks and 1-64. Site is on the right.

Tab 6 Taylorsville Road: 3 vs. 2 Lane Sections





EXISTING TWO LANE SECTIONS

LANE SECTIONS FROM CHENOWETH RUN TO GENE SNYDER TOTAL LENGTH OF SECTION 12.955± FT.

(BETWEEN CHENOWETH RUN AND GENE SNYDER)

7.905± FT. **EXISTING THREE LANE SECTION**

PROPOSED IMPROVEMENTS BY DEVELOPER 1,200± FT.

TOTAL THREE LANE SECTIONS AFTER IMPROVEMENTS BY DEVELOPER 9,105± FT.

REMAINING LENGTH OF 2 LANE SECTIONS OF TAYLORSVILLE FOR IMPROVEMENT

3,850± FT. (30%)

TAYLORSVILLE ROAD

Taylorsville Road from Chenoweth Run Road to Gene Snyder Freeway is roughly 2.5 miles long. After the road improvements from this project, only 3,850 feet are not 3 lanes wide.

Tab 7 Traffic Study updated 10/18/16 to reflect the lower apartment unit count

Traffic Study updated
October 18, 2016 to reflect
the reduced apartment unit
count



REPORT

11404 Taylorsville Road Apartments Louisville, KY

Traffic Impact Study



May 9, 2016

Revised July 11, 2016

Revised October 18, 2016



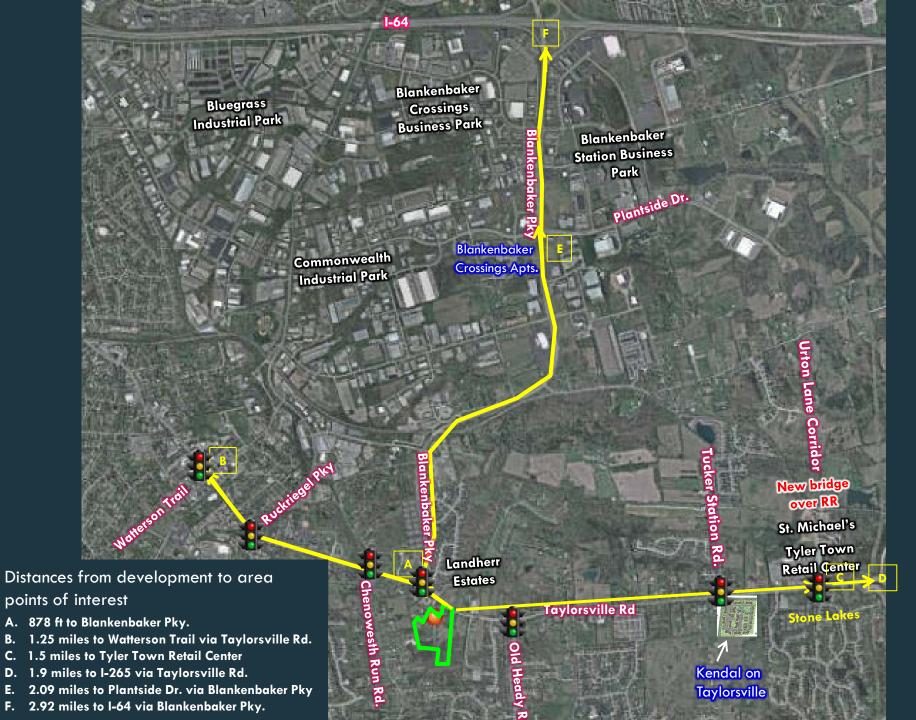


Table 1 - Trip Generation

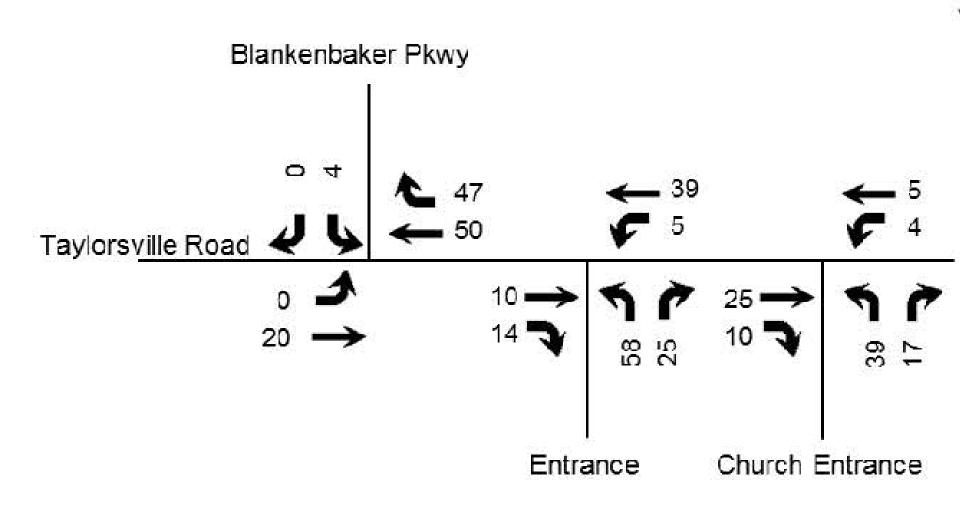
	AM Peak Hour			PM Peak Hour			
	Total	Enter	Exit	Total	Enter	Exit	
Apartments (424 units)	211	42	169	251	163	88	

Updated traffic counts based on the lower apartment unit count

Table 1 - Trip Generation

	AM Peak Hour			PM Peak Hour			
	Total	Enter	Exit	Total	Enter	Exit	
Apartments (347 units)	174	35	139	209	136	73	

TIS Figure 4 Trip Distribution - AM



TIS Figure 4 Trip Distribution - PM

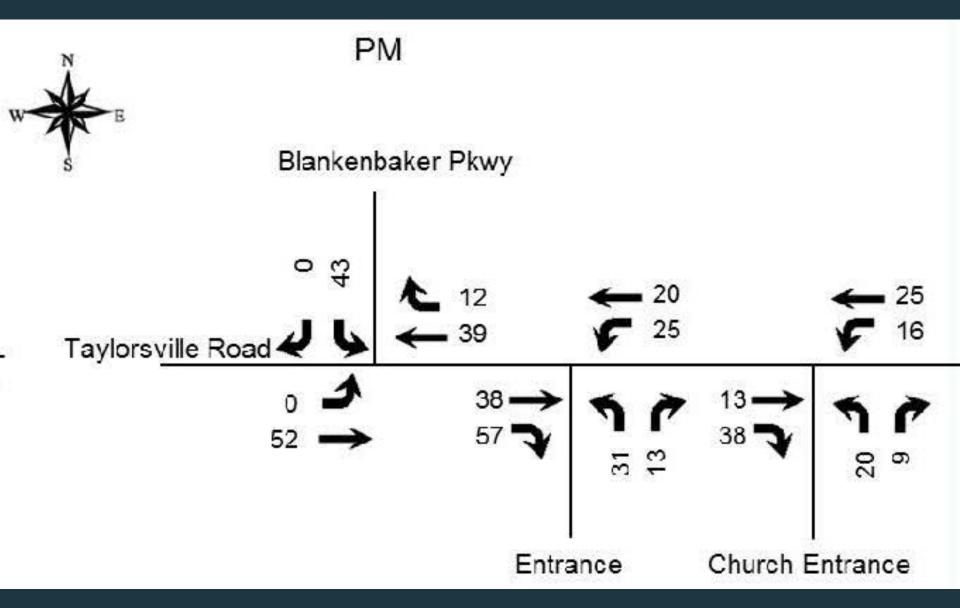


Table 2 - Level of Service Results

	AM Peak Hour			PM Peak Hour			
	2016 Existing	2020 No Build	2020 Build	2016 Existing	2020 No Build	2020 Build	
Taylorsville Road at Blankenbaker Parkway	B 17.6	C 26.2	C 31.4	C 31.5	D 44.0	D 49.7	
Taylorsville Road Eastbound	B 17.6	C 30.4	D 41.1	C 23.9	C 24.4	D 36.0	
Taylorsville Road Westbound	B 16.0	C 22.1	C 24.2	C 25.0	C 25.1	C 28.7	
Blankenbaker Parkway Southbound	C 32.1	D 39.3	D 42.8	D 40.5	E 68.6	E 71.8	
Taylorsville Road at Entrance	200000000000000000000000000000000000000						
Taylorsville Road Westbound (left turn)			A 8.7			B 13.5	
Entrance Northbound			E 42.1			D 34.7	
Taylorsville Road at Church Entrance							
Taylorsville Road Westbound (left turn)			A 8.7			A 8.7	
Entrance Northbound			E 35.5			D 34.0	

Note: Level of Service, delay in seconds

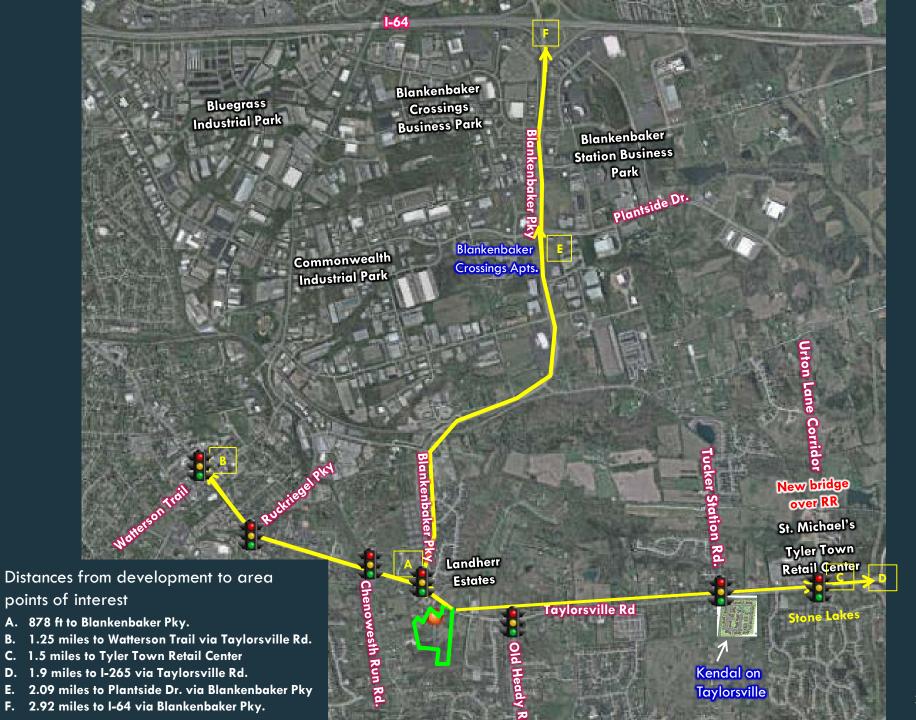
Using the Kentucky Transportation Cabinet <u>Auxiliary Turn Lane</u> Policy dated 7/20/2009 and the volumes in **Figure 5**, the volumes do meet the warrants for an eastbound right turn lane and a westbound left turn lane on Taylorsville Road.

Conclusions

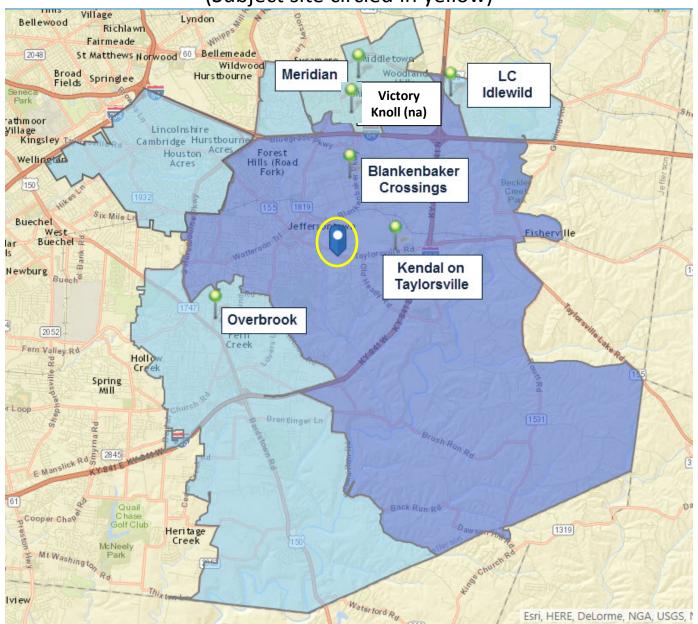
Based upon the volume of traffic generated by the development and the amount of traffic forecasted for the year 2020, there will be an impact to the existing highway network. At the main entrance to the apartment community an eastbound right turn lane and a westbound left turn lane will be constructed. The left turn lane will be extended to create a three lane section from Blankenbaker Parkway to Boiling Brook Drive. The exit will have a dedicated left and right turn lane.

Tab 8 Market Study





Major nearby newer/like-kind apartment communities (Subject site circled in yellow)



Summary of rentals at major nearby newer/like-kind apartment communities (not including site f/k/a Victory Knoll because construction slated to start next year)

					Avg.	Avg.	Avg.
	Property Name;	Yr Built;		# Units;	Unit	Rent/	Rent/
No.	Address	Stories	Unit Mix	% Occ.	SF	Month	SF
1	Kendal on Taylorsville Apartments	2015-2016		309			
	4004 Keighley Park Ln.	3		100%			
			1BD/1BA	_	935	\$958	\$1.02
			2BD/2BA	_	1,290	\$1,190	\$0.92
			3BD/2.5BA Townhome	_	1,762	\$1,588	\$0.90
	Tenant-Paid Utilities:	Cable, In-Uni	t Electric, Sewer, Water, Gas	i			
2	Meridian on Shelbyville	2014		304			
	12900 Observation Cir.	3		99%			
			1BR/1BA	80	830	\$995	\$1.20
			1BR/1BA w/ Study	25	1,043	\$1,065	\$1.02
			2BR/2BA	153	1,158	\$1,165	\$1.01
			2BR/2BA w/ Study	46	1,454	\$1,490	\$1.02
	Tenant-Paid Utilities:	Water, Sewer, Gas, In-Unit Electric, Cable					
3	LC Idlewild	2013-2014		360			
	700 Landis Ridge Dr.	3		99%			
			Bentley Flat I	_	698	\$940	\$1.35
			Bentley Flat II	_	772	\$965	\$1.25
			Greystone Flat I	-	748	\$945	\$1.26
			Greystone Flat II	_	1,104	\$1,050	\$0.95
	Tenant-Paid Utilities:	Water, Sewer, Trash, Gas, In-Unit Electric, Cable					
ļ	Overbrook Apartments	2012-2015		150			
	8901 Fairground Rd.	3		80%			
			1BD/1BA	42	850	\$825	\$0.97
			2BD/2BA	104	1,175	\$1,065	\$0.91
			3BD/2BA	4	1,300	\$1,299	\$1.00
	Tenant-Paid Utilities:	Cable, In-Uni	t Electric, Electric Heat, Elec	tric Cookir	ng		
;	Blankenbaker Crossings	2006		236			
	2515 Shining Water Dr.	3		99%			
			One Bedroom Flat	109	841	\$855	\$1.02
			Two Bedroom Flat	128	1,147	\$1,005	\$0.88
	Tenant-Paid Utilities:	Sewer, In-Uni	t Electric, Water, Gas				

^{*}Data provided as of First Quarter 2016

Competitive Market Product by Unit Type				
Apartment Community	Location	Bed/Bath	Average SF	Average Rent/SF
Kendal at Taylorsville	40299	1, 1	935	\$1.02
Meridian	40243	1, 1	880	\$1.15
LC Idlewild	40245	1, 1	739	\$1.28
Overbrook	40291	1, 1	850	\$0.97
			Weighted Average	\$1.14
Kendal at Taylorsville	40299	2, 2	1290	\$0.92
Meridian	40243	2, 2	1226	\$1.01
LC Idlewild	40245	2, 2	1104	\$0.95
Overbrook	40291	2, 2	1175	\$0.91
			Weighted Average	<i>\$0.96</i>
Kendal at Taylorsville	40299	3, 2.5 TH	1762	\$0.90
Meridian	40243	NA	NA	NA
LC Idlewild	40245	NA	NA	NA
Overbrook	40291	3, 2	1300	\$1.00
			Weighted Average	<i>\$0.94</i>

^{*}Data provided as of First Quarter 2016

The following rents were used for the subject property survey:

1 bdrm: \$1.10 psf2 bdrm: \$0.96 psf3 bdrm: \$0.94 psf

Subject apartment communities locational rank among 5 tested newer/like-kind apartment community locations

	Score*	Overall Rank
The intersection of Taylorsville Road and Blankenbaker Parkway, near Veterans Memorial Park	99	1
The intersection of Bardstown Road and Hurstbourne Parkway, near the Fern Creek area	96	2
The intersection of Shelbyville Road and Hurstbourne Parkway, near the University of Louisville Shelby campus	93	3
The intersection of Blankenbaker Parkway and I-64, near Ellingsworth Lane	87	4
The intersection of Shelbyville Road and the Gene Snyder, near Middletown	75	5

^{*}Score is a weighted aggregate.

Analysis Conclusions

 Subject capture is estimated conservatively between 21 and 25 units per month and optimistically at 33 units per month.

 Demand is strongest for two bedroom units, with 50% of respondents choosing a two bedroom unit. Approximately 27% of respondents chose a three bedroom unit and 23% chose a one bedroom.

- The subject's location is considered strong, ranking 1st among five tested locations. This is a good sign for the subject property.
- The sample is heavily represented by the 25 to 44 age demographics and the \$60,000 to \$74,999 income demographic. The majority of respondent have an annual household income of over \$45,000. This is a positive indicator for the proposed apartment community.

Tab 9 Building Elevation

Clubhouse



3-story building



Tab 10
Access Easement Agreement with Sojourn Comm. Church

ACCESS EASEMENT

THIS ACCESS EASEMENT ("Easement") is made and granted this 15 h. day of September, 2016, by and between SOJOURN COMMUNITY CHURCH, INC., a Kentucky non-profit corporation, with an address of 1303 South Shelby Street, Louisville, Kentucky, 40217 ("Grantor") and DEL INVESTMENTS, INC., a Kentucky corporation, with an address of 1011 Majestic Oaks Way, Simpsonville, Kentucky 40067 ("Grantee").

WITNESSETH:

WHEREAS, Grantor owns that certain property known as Sojourn Community Church located at 11412 Taylorsville Road, in Jefferson County, Kentucky, being tax parcel number 004600280000, as more particularly described in that certain Deed of record in Deed Book 10298, Page 757 in the Office of the Clerk of Jefferson County, Kentucky ("Grantor Property");

WHEREAS, Grantee, its successors and assigns, has executed purchase contracts to acquire, and is the developer of a proposed apartment community (the "Apartment Project") on, those certain properties located along Taylorsville Road as shown on that certain Detailed District Development Plan dated Jun 13, 2016, in Docket #16ZONE1020, as may be amended (the "DDDP"), being the same properties described in the following deeds: (i) that certain Deed of record in Deed Book 7753, Page 122, in the Office of the Clerk of Jefferson County, Kentucky; and (ii) that certain Deed of record in Deed Book 8694, Page 839, in the Office of the Clerk of Jefferson County, Kentucky (collectively, the "Grantee Property");

WHEREAS, Grantor desires to grant to grant an access easement for the benefit of the Grantee Property as depicted on the DDDP, in the area labeled "Access Easement" on Exhibit A, incorporated herein by reference (the "Easement Area"), upon the terms and conditions set forth herein; and

WHEREAS, Grantor for itself, its tenants, invitees, guests, successors and assigns, agree to grant a right of access for the benefit of Grantee Property, across Grantor Property, as more particularly set forth herein.

NOW, THEREFORE, the Grantor and Grantee declare as follows:

- Beneficial Parties: Binding Effect. The rights, privileges, obligations and burdens hereby imposed and all other terms of this instrument shall run with the land and shall be binding upon and inure to the benefit of the parties hereto, their heirs, executors, administrators, employees, customers, successors and assigns as well as their tenants, invitees, and guests.
- 2. Provision of Access Grantor Property. Grantor hereby imposes on its Grantor Property, and grants to the owner of Grantee Property, a perpetual non-exclusive easement of access to and from Grantee Property, over, upon, across, and through Grantor Property for ingress and egress purposes, for pedestrian and vehicular traffic over, upon, through and across the Easement Area. This Easement is limited to the duration of time for use of the Grantee Property as an Apartment Community, and the construction thereof.

- 3. <u>No Interference or Damage</u>. Each of the parties agree that neither party hereto will take any action in any way to damage the Easement Area or to interfere with the other party's use thereof. If either party is responsible for any damage to the Easement Area, that party shall bear the sole costs of repairing the same.
- 4. Construction and Maintenance Obligation. Grantee or the party acquiring the Grantee Property as set forth in the "Consent of Property Owner" at the end of this Easement who shall succeed to all rights, responsibilities, and obligations of Grantee, shall, at its sole expense, perform the improvements to the Easement Area as shown on Exhibit B prior to the Grantee Property's use of the access easement (the "Easement Work"). Grantor grants a temporary construction easement to Grantee to perform the Easement Work in the Easement Area. After completion of the Easement Work, the Easement Area shall be perpetually maintained by the Grantee, at its sole expense, in good condition to the standard of the condition of a normal road in Louisville Metro. Nothing in this Easement shall constitute a dedication of any publicly dedicated road and shall not be maintained by any public agency.
- 5. <u>Amendment.</u> This Easement may not be modified, amended or terminated except as set forth herein or by written agreement of both the owner of Grantor Property and the owner of Grantee Property, or any of their successors and assigns. Further, this Easement shall not be terminated by the parties hereto without the approval of the Louisville Metro Planning Commission.
- 6. No Rights in Public; No Implied Easements. Nothing contained in this Easement shall ever be deemed to create a gift or dedication of all or any portion of the properties described herein to the general public or for any public use or public purpose whatsoever. Any action to enforce the rights granted pursuant to this Easement may be maintained only by Grantor and Grantee or their respective successors and assigns. No easement for the benefit of the general public or for signage, drainage or utilities is implied.
- No Signage Rights Granted. Nothing contained in this Easement shall give Grantee any right to install signage on the Grantor Property or in the Easement Area.
- 8. <u>Severability.</u> The provisions hereof are severable, and if one or more of said provisions are held invalid, the remaining provisions shall remain in full force and effect.

9. Miscellaneous.

- a. This Easement has been made and delivered, and shall be performed in, governed and construed in accordance with the laws of the Commonwealth of Kentucky.
- b. This Easement contains the entire agreement pertaining to its subject matter and supersedes all other understanding, both written and oral, between and among Grantor and Grantee regarding the subject matter hereto.

[Remainder of this Page Intentionally Left Blank]

IN WITNESS WHEREOF, Grantor and Grantee has executed this Easement as of the date set forth above.

GRANTOR:

SOJOURN COMMUNITY CHURCH, INC.

a Kentucky non-profit corporation

Name: Bear H

Name BRANDON HOUSE

Title: VICE PERSIDENT

COMMONWEALTH OF KENTUCKY

COUNTY OF JEFFERSON

The foregoing Easement was subscribed, sworn to and acknowledged before me on September, 2016 by Storbon House as Vice President of SOUJOURN COMMUNITY CHURCH, INC., a Kentucky non-profit corporation, on behalf of the corporation.

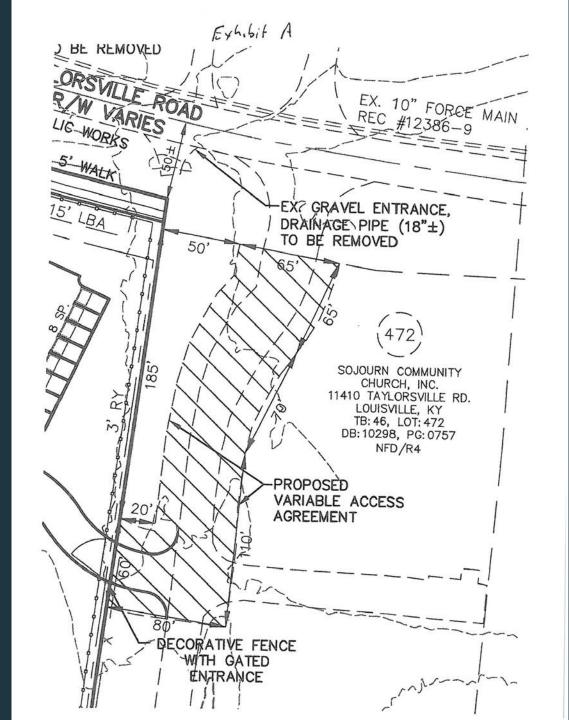
) SS

Notary Public

My Commission Expires: Dees No

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	DEL INVESTMENTS, INC. a Kentucky corporation By: Antestrum to Jage Name: Including Jane Jane Title: PRESIDENT
STATE OF KENTUCKY COUNTY OF JEFFERSON))SS)
The foregoing Easement was sworm day of September , 2016, by 1000 INVESTMENTS, INC., a Kentucky corpo	Notary Public
	Notary Public My Commission Expires: 1-21-2018



Tab 11 Economic Assumptions

Project name: Location:

DEL Investments, Inc. Apartments

Taylorsville Road

Scope and timing of development	Cost
cost of land and development	\$38,194,240
square feet of buildings	444,353
average construction cost per square foot	\$80/sq. ft
total construction cost	\$35,548,240
labor cost as percentage of construction cost	50%
fringe benefits (nontaxable) as share of labor costs	25%
Expected number of months under construction	36
share of materials costs subject to Kentucky sales tax	100%
expected permanent jobs	8
average annual pay per job, excluding fringes	\$25,000
permanent jobs annual payroll	\$200,000
One-time tax payments, fees from construction	
Kentucky sales and individual income tax	\$1,545,459
Occupational tax on construction payroll, Louisville Metro, TARC, JCPS	\$273,010
Local building permit fees	\$44,303
MSD Capacity Fees	\$411,059
MSD I&I Fees	\$105,189

Expected annual tax revenues		
Increased property taxes on real estate	\$38,194,240 (total cost of development less current assessed value)	
Louisville Metro Government	\$47,657	
Jefferson County Public Schools	\$269,941	
Fire district	\$38,019	
Kentucky state government	\$46,384	
Total annual increase in property taxes	\$402,001	
Income-based taxes		
Louisville Metro occupational tax	\$2,500	
Transit Authority of River City occupational tax	\$400	
Jefferson County Public Schools occupational tax	\$1,200	
Kentucky individual income	\$7198	
Total annual income-based taxes	\$11,298	

Summary of annual Tax Revenues by Jurisdiction		
Louisville Metro Governments, incl Fire	\$88,176	
Transit Authority of River City	\$400	
Jefferson County Public Schools	\$271,141	
Kentucky State Government	\$53,582	
Total	\$413,299	

Note: estimates are for related tax revenues, and do not take account of any public costs or incentives to support this project.

No attempt has been made to adjust the estimates for any displacement effects elsewhere in the market.

Estimates are in terms of 2016 dollars, and do not take account of any possible increase in the wages of employees, or the value of property, over time.

Estimated Revenues to Public Sector from Development

Project name:	DEL Investments, Inc.	
Location:	Taylorsville Road	
Taxes and fees from construction	\$2,379,020	
Annual Taxes after development complete		
Louisville Metro Government, incl Fire	\$88,176	
Transit Authority of River City	\$400	
Jefferson County Public Schools	\$271,141	
Kentucky State Government	\$53,582	
Total annual	\$413,299	
Cumulative, 20 years	\$10,645,000	

DEL INVESTMENTS, INC. – APARTMENT COMMUNITY

Annual Public Revenues Associated with Development

