

## **Change in Zoning / Form District Application**

Louisville Metro Planning & Design Services

Case No.: 16ZONE1042 Intake Staff: Brian Davis

Date	October 3, 2016	Fee: <b>\$4,</b>	000
application and supporting d	locumentation to: Planning		Once complete, please bring the dat 444 South 5 <sup>th</sup> Street, Suite 300 agDesign.
Project Information:			
Change in Zoning / Form Dis	strict from R-4	to C-1	and C-N
Project Description (e.g., retail center and office development, etc.):	Retail center to be locate located on the proposed	ed on the proposed C-1 tract a I C-N tract.	and daycare/preschool to be
Project Name:	Schulte Bush Farm		
Primary Project Address:	14801 Bush Farm Road	, Louisville, Kentucky 40245	
Additional Address(es):	15001 Bush Farm Road	, Louisville, Kentucky 40245	RECEIVED
Primary Parcel ID:	21-0015-0609-0000		per ny Zuin
Additional Parcel ID(s):	N/A		DESIGN SERVICES
# of Residential Units:	None	Commercial Square Footage	
Proposed Use:	Retail center and daycar	re Existing Use:	Vacant land
Existing Zoning District:	R-4	Existing Form District:	Neighborhood
Deed Book(s) / Page Numbe	ers <sup>2</sup> : Deed Book 1034	44, Page 775	
The subject property contain	s 5.4422 acres.	The area to be rezoned cont	ains 5.4422 acres.
Number of Adjoining Propert	y Owners (APOs): 1	8 1st tier; 31 2nd tier (refer t	to tax map from PDS)
relationship with any Louisvil	le Metro Officer, Metro Co		erests have a personal or financial mission Member or any of their e of official) NO
		opment proposal (e.g., rezonin ound in the Land Developmen	g, variance, appeal, conditional t Report (Related Cases) <sup>1</sup>
f yes, please list the docket/o	case numbers:		
Docket/Case #: <u>09-099-98</u>		Docket/Case #:	
Docket/Case #:		Docket/Case #:	
			16 70NF 1042

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Owner:   Check if primary contact	Applicant:   Check if primary contact		
Name: Darryl D. Schulte, Jr.	Name:		
Company: Papa Oreo DS, LLC	Company:		
Address: 2000 High Wickham Place, Suite 300	Address:		
City: Louisville State: KY Zip: 4024	45 City: State: Zip:		
Primary Phone: (502) 489-3737	Primary Phone:		
Alternate Phone: (502) 500-2353	Alternate Phone:		
Email: darryljr@schultehospitality.com	Email:		
Owner Signature (required):			
Attorney:   Check if primary contact	Plan prepared by:   Check if primary contact		
Name: Jamie L. Cox	Name: Kevin Young		
Company: Vice Cox &Townsend PLLC	Company: Land Design & Development, Inc.		
Address: 2303 River Road, Suite 301	Address: 503 Washburn Avenue		
City: Louisville State: KY Zip: 4024	45 City: Louisville State: KY Zip: 40222		
Primary Phone: (502) 290-6771	Primary Phone: (502) 426-9374		
Alternate Phone: (502) 767-6284	Alternate Phone: (502) 523-7010		
Email: jcox@vctfirm.com	Email: young@ldd-inc.com		
Certification Statement: A certification statement must be so the subject property is (are) a limited liability company, corporesomeone other than the owner(s) of record sign(s) the application.  I, Darryl D. Schulte, Jr.  , in my capa	ration, partnership, association, trustee, etc., or if		
certify that Papa Oreo DS, LLC	representative/authorized agent/other is (are) the owner(s) of the property which		
name of LLC / corporation / partnership / association the subject of this application and that I am authorized to si	ign this application on behalf of the owner(s).		
Signature:	Date:		
I understand that knowingly providing false information on this being declared null and void. I further understand that pursua false statement, or otherwise providing false information with performance of his/her duty is punishable as a Class B misde	ant to KRS 523.010, et seq. knowingly making a material the intent to mislead a public servant in the		

16 ZONE

1042

#### STATEMENT OF JUSTIFICATION

#### Docket 16ZONE1024

In connection with the completed and signed Change in Zoning/Form District Application for approximately 5.4422 acres located at 14801 and 15001 Bush Farm Road in Louisville, Kentucky 40245 (the "Property"), the owner of the Property, Papa Oreo DS, LLC, a Kentucky limited liability company (the "Owner") justifies the request for a change in zoning as follows:

#### **SUBDIVISION**

The Property is currently a single tract zoned as R-4. The enclosed application and proposed Detailed District Development Plan (the "DDDP") contemplates a subdivision of the Property into two (2) separate lots as follows:

"Tract A" shall consist of a single lot of approximately 3.0 acres, located at the corner of Old Henry Road and Bush Farm Road;

"Tract B" shall consist of a single lot of approximately 2.4 acres, located to the northeast of Tract A along Bush Farm Road and backing up to the private drive known as McKinley Ridge Drive in the Hamilton Garden Homes development.

#### **REZONING**

The enclosed application and DDDP requests the following zoning changes with respect to the Property:

Tract A shall be rezoned to C-1 for purposes of multi-tenant retail and commercial use, to meet the needs of the surrounding office, medical, and residential users.

Tract B shall be rezoned to C-N, also for commercial use, to meet the needs of the surrounding office, medical, and residential users. The Owner has executed a contract with a nationally recognized and highly reputable private daycare and preschool operator to be the proposed user of Tract B.

#### **DDDP**

As indicated in the enclosed DDDP, the following development details are planned for the project:

Tract A shall have no direct access to Old Henry Road, and direct access only to Bush Farm Road. A variance is requested with respect to the 80' maximum front and street side setback.

Tract B shall have no direct access to Old Henry Road, and direct access only to Bush Farm Road. A variance is requested with respect to the 80' maximum front and street side setback, as well as the 35' required yard along the north east property line to allow for encroachment of the parking and drive lane.

With respect to both Tracts:

- Parking areas and drive lanes shall be a hard and durable surface;
- An encroachment permit and bond will be obtained for all work done in the right-ofways;
- A State highway encroachment permit will be obtained for entrances to Bush Farm Drive;
- There shall be no increase in drainage run-off to State roadways;
- No commercial signs will be permitted in the right-of-ways;
- Any landscaping in the right-of-ways shall be subject to an encroachment permit;
- Site lighting shall not shine in the eyes of drivers and will be adjusted, shielded or darkened as required in order to accomplish this;
- Construction fencing shall be erected prior to any construction or grading activities preventing compaction of root systems of trees to be preserved. The fencing shall enclose the area beneath the drip line of the tree canopy and shall remain in place. No parking, material storage, or construction activities shall be permitted within the fenced area.
- Mitigation measures for dust control shall be in place during construction to prevent fugitive particulate emissions from reaching existing roads and neighboring properties; and
- A KTC permit will be required prior to construction plan approval.
- All drainage structures within the State right-of-way shall be State design.
- All new and existing sidewalks shall be either brought up to or built to ADA current standards.
- An encroachemnet permit and bond will be required for all work done within the right-of-way.
- Compatible utilities shall be place in a common trench unless otherwise required by appropriate agencies.
- At the time of construction review, if sidewalks or a multi-use path is not built along Old Henry Road frontage in accordance with KYTC Road Project #5-367.20, the fee in lieu will apply.
- A karst survey detected no karst objects.

Two neighborhood meetings were held for discussion of this project – the first on Tuesday, July 5, 2016, at 7:00 at Community Presbyterian Church at 13902 Factory Lane, and the second on Monday, September 26, 2016 at the same time and place. Attendance lists and meeting minutes are attached with the Application.

The Property is located within the Neighborhood Form District. As permitted in the Neighborhood Form District, the Property will contain civic uses and neighborhood centers including a retail center and a daycare/preschool, at a scale that is appropriate for nearby neighborhoods (i.e., the retail center shall be approximately 20,900 s.f., and the daycare/preschool shall be approximately 11,000 s.f.). The surrounding residential population to the southeast is fairly dense with patio homes and other single family homes, including the Hamilton Springs development and Lake Forest Subdivision of over 1700 homes, sufficient to support expanding

the commercial uses in the area to include the retail center and daycare/preschool planned at the Property.

As required in the Neighborhood Form District, the Property will provide for accessibility and connectivity between adjacent uses and neighborhoods by automobile, pedestrian, bicycles and transit. Bush Farm Road is approximately 80' wide, accommodating automobiles and public transportation, and sidewalks are planned along the boundary of the Property for purposes of inviting human interaction via bicyclists and pedestrians. Placement of utilities will be underground to permit the planting of shade trees along the streets. As indicated in the site plan enclosed with the Application and proposed buffer renderings, buffering is planned along Hamilton Springs Drive and McKinley Ridge Drive.



# **General Waiver Application**Louisville Metro Planning & Design Services

	ate: 11/15/16	Intake Staff: <u>Вг</u> Fee: <u>-\$264-</u> <sup>∯</sup> .2	ian Davis
application and supporting	Mondays at 2:00 p.m. in order to b g documentation to: Planning and I (502) 574-6230 or visit http://ww	Design Services, located at	444 South 5th Street, Suite 300.
<b>Project Information:</b>			
Application is hereby	made for one or more of the f	ollowing waivers of the La	nd Development Code:
□ Landscape Wa	aiver of Chapter 10, Part 2		
☐ Other: Waiver	of Section		
	pplication is not required for Side Application" or "Tree Canopy Wai		s. If applicable, please submit
	r of 50% overlap limitation on e to allow for 100% overlap.	encroachment of utility eas	sement over landscape
Primary Project Addre	ess: 14801 Bush Farm Road	, Louisville, Kentucky 4024	45
Additional Address(es	s): 15001 Bush Farm Road	, Louisville, Kentucky 4024	45 KECHVEL
Primary Parcel ID:	21-0015-0609-0000		NOV 15 2016
Additional Parcel ID(s	s): N/A		rLa a
			DESIGN SERVICES
Proposed Use:	Retail center & daycare	Existing Use:	Vacant land
Existing Zoning District	ot: <u>R-4</u>	Existing Form Distric	t: Neighborhood
Deed Book(s) / Page I	Numbers <sup>2</sup> : Deed Book 1034	4, Page 775	
The subject property of	contains <u>5.442</u> acres. I	Number of Adjoining Prope	erty Owners: 18 1st tier; 31 2 <sup>nd</sup> tier
	n the subject of a previous devent, minor plat, etc.)? <i>This inform</i> ☑ Yes □ No		
If yes, please list the d	locket/case numbers:		
Docket/Case #: _09-0	099-98	Docket/Case #:	

#### **General Waiver Justification:**

In order to justify approval of any waiver, the Planning Commission or Board of Zoning Adjustment considers four criteria. Please answer <u>all</u> of the following questions. Use additional sheets if needed. A response of yes, no, or N/A is not acceptable.

1. Will the waiver adversely affect adjacent property owners?

No, adjacent property owners will not be adversely affected. The landscape buffer will be maintained, regardless of the additional overlap of utility easements. In the event that work required to service utilities destroys the landscape buffer, it will be promptly replaced. All utilities will be located underground and will not be visible within the landscape buffer.

2. Will the waiver violate the Comprehensive Plan?

No, the waiver is consistent with the Comprehensive Plan, as the purpose of the landscape buffer is preserved and utility service is provided as required for development and operation of the neighborhood center.

3. Is extent of waiver of the regulation the minimum necessary to afford relief to the applicant?

Yes, there is no additional corridor in which utilities may be located in order to service the subject property as required for development and operation of a neighborhood center.

4. Has either (a) the applicant incorporated other design measures that exceed the minimums of the district and compensate for non-compliance with the requirements to be waived (net beneficial effect) or would (b) the strict application of the provisions of the regulation deprive the applicant of the reasonable use of the land or would create an unnecessary hardship on the applicant?

The 30 ft Parkway Buffer Area is required to be adjacent to the Old Henry Road right-of-way. The utilities are existing and have been installed within 30 ft of the Old Henry Road r/w. To relocate the utilities outside of the 30 ft Buffer Area would be an unnecessary hardship on the applicant. To locate the 30 ft Parkway Buffer Area beyond the 30 ft of existing utility easements would result in 60 ft swath along the Old Henry Road frontage which cannot be developed. This is a significant reduction in developable land resulting in an unnecessary hardship.

RECEIVED

NOV 152016

Contact	Information:

Owner:	☐ Check if primary contact	Applicant:   Check if primary contact			
Name: Darryl I	D. Schulte, Jr.	Name:			
Company: Par	oa Oreo DS, LLC				
Address: 2000	High Wickham Place, Suite 300				
City: Louisville	State: KY Zip: 40245				
Primary Phone:	(502) 489-3737	Primary Phone:			
Alternate Phone	: _(502) 2352	Alternate Phone:			
Email: darryljr@	eschultehospitality.com	Email:			
Owner Signatu	re (required):				
Attorney:	☐ Check if primary contact	Plan prepared by:   Check if primary contact			
Name: Jamie L	. Cox	Name: Kevin Young			
Company: Vice	e Cox & Townsend PLLC	Company: Land Design & Development, Inc.			
Address: 2303	River Road, Suite 301	Address: 503 Washburn Avenue			
City: Louisville	State: <u>KY</u> Zip: <u>40206</u>	City: Louisville State: KY Zip: 40222			
Primary Phone:	(502) 290-6771	Primary Phone: (502) 426-9374			
	(502) 767-6284	Alternate Phone: <u>(502)</u> 523-7010			
Email: jcox@vc	REGERIVED	Email: _young@ldd-inc.com			
	NOV 1 5 2016				
Certification Statement: A certification statement must be submitted with any application in which the owner(s) of the subject property is (are) a limited liability company, corporation, partnership, association, trustee, etc., or if someone other than the owner(s) of record sign(s) the application.					
I, Darryl D. Schulte, Jr. , in my capacity as Manager , hereby representative/authorized agent/other					
certify that Papa Oreo DS, LLC is (are) the owner(s) of the property which name of LLC / corporation / partnership / association / etc.					
is the subject of this application and that I am authorized to sign this application on behalf of the owner(s).					
Signature:		Date: 1/-/4-16			
void. I further understand t	I understand that knowingly providing false information on this application may result in any action taken hereon being declared null and void. I further understand that pursuant to KRS 523.010, et seq. knowingly making a material false statement, or otherwise providing false information with the intent to mislead a public servant in the performance of his/her duty is punishable as a Class B misdemeanor.				

General Waiver Application - Planning & Design Services



Variance Application
Louisville Metro Planning & Design Services

(1) C. [1] C	Case No.: <u>16ZONE1042</u>	Intake Staff:Brian	Davis
FRSON COULT	Date: 11/15/16	Fee: \$625.50 6	00,00
application and supporting	Mondays at 2:00 p.m. in order to be ng documentation to: Planning and Eall (502) 574-6230 or visit http://www	Design Services, located at 4	144 South 5th Street, Suite 300
Project Information	<u>ı</u> :		
This is a variance from	om Section Table 5.3.2	of the L	and Development Code,
to allow <u>a variance</u>	e of the 80 ft. maximum front and	street side setbacks alon	g Bush Farm Rd.,
Old Henry Rd., and	Hamilton Springs Road with resp	ect to two to-be-construct	ted commercial buildings.
Primary Project Add	Iress: 14801 Bush Farm Road,	Louisville, Kentucky 4024	5
Additional Address(	es): 15001 Bush Farm Road, I	Louisville, Kentucky 4024	5
Primary Parcel ID:	21-0015-0609-0000		
Additional Parcel ID	(s): <u>N/A</u>		
Proposed Use:	Retail center & daycare	Existing Use:	Vacant land
Existing Zoning Dist	rict: R-4	Existing Form District:	Neighborhood
Deed Book(s) / Page	e Numbers <sup>2</sup> : <u>Deed Book 10344</u>	, Page 775	
The subject property	y contains <u>5.442</u> acres. Nu	umber of Adjoining Proper	ty Owners: 18 1st tier 31 2 <sup>nd</sup> tier
conditional use perm	en the subject of a previous develonit, minor plat, etc.)? <i>This informa</i> .		_
If yes, please list the	docket/case numbers:		
Docket/Case #: _09	-099-98	Docket/Case #:	
Docket/Case #:			
	6163) 4 5 6040		

NOV 152016

DESIGN SERVICES

### **Contact Information:**

	Owner:	☐ Check if primary contact	Applicant:	☐ Check if primary contact
,	Name: Darryl D	. Schulte, Jr.	Name:	
	Company: Pap	a Oreo DS, LLC		
	Address: 2000 I	High Wickham Place, Suite 300	Address:	
	City: Louisville	State: KY Zip: 40245	City:	State: Zip:
	Primary Phone:	(502) 489-3737	Primary Phone:	ALL COLUMN TO THE COLUMN TO TH
	Alternate Phone:	(502) 500-2352	Alternate Phone:	
	Email: _darryljr@	schultehospitality.com	Email:	
	Owner Signature	e (required):		•
	Attorney:	☐ Check if primary contact	Plan prepared by	:   Check if primary contact
	Name: Jamie L.	Сох	Name: Kevin Yo	oung
	Company: Vice	Cox & Townsend PLLC	Company: Land	Design & Development, Inc.
	Address: 2303 F	River Rd., Suite 301	Address: 503 W	ashburn Avenue
	City: Louisville	State: <u>KY</u> Zip: <u>40245</u>	City: Louisville	State: <u>KY</u> Zip: <u>40222</u>
	Primary Phone:	(502) 290-6771	Primary Phone:	(502) 426-9374
	Alternate Phone:	(502) 767-6284	Alternate Phone:	(502) 523-7010
	Email: jcox@vct	irm.comECEI/ED	Email: _young@l	dd-inc.com
		2011 = 5.7018		
Certific subject po the owner		t: A certification statement must be sub-	mitted with any applica lip, association, trustee,	tion in which the owner(s) of the , etc., or if someone other than
I, Darryl D. Schulte, Jr. , in my capacity as Manager , hereby representative/authorized agent/other				
certify th	hat Papa Oreo DS name of LLC / cor	, LLC poration / partnership / association / etc.	is (are) the owner	(s) of the property which
is the su	ubject of this applic	ation and that I am authorized to s	sign this application	on behalf of the owner(s).
Signatu	re:		Date: _	11-14-16
				the second section of the section of the section of

I understand that knowingly providing faise information on this application may result in any action taken hereon being declared null and void. I further understand that pursuant to KRS 523.010, et seq. knowingly making a material false statement, or otherwise providing false information with the intent to mislead a public servant in the performance of his/her duty is punishable as a Class B misdemeanor.



#### NOV 15 2018

#### Variance Justification:

In order to justify approval of any variance the Board of Zoning Adjustment considers the following criteria. Please answer all of the following items. Use additional sheets if needed. A response of yes, no, or N/A is not acceptable.

1. Explain how the variance will not adversely affect the public health, safety or welfare.

The variance requested with respect to the building to be constructed on proposed Tract A is to provide for a 163 ft. setback from Hamilton Springs Drive, 101 ft. setback from Old Henry Road, and 93 ft. setback from Bush Farm Road property lines. The variance requested with respect to the building on proposed Tract B is to provide for a 142 ft. setback from the Bush Farm Road property line. Proposed Tract A and proposed Tract B are each large tracts and the proposed buildings are configured in such a manner that not all maximum set back requirements can be satisfied. The maximum setback requirements are for aesthetic uniformity, rather than for purposes of health, safety or public welfare. If anything, keeping moving vehicles on the adjacent roadways further away from pedestrian areas and sidewalks, as well as the children's playground area of the proposed daycare, seems beneficial to public health, safety and welfare.

2. Explain how the variance will not alter the essential character of the general vicinity.

The variance is not inconsistent with the commercial character of the general vicinity. The new Thornton's headquarters is under development across Bush Farm Road from the subject development. The Thornton's headquarters is set back from Bush Farm Road by several hundred feet due to the presence of a detention basin. Most of the remaining commercially zoned tracts across Old Henry Road from the subject property are vacant.

3. Explain how the variance will not cause a hazard or a nuisance to the public.

As mentioned in #1 above, keeping moving vehicles on the adjacent roadways further away from pedestrian areas and sidewalks, as well as the children's playground area of the proposed daycare should reduce hazards to the public. At previously held neighborhood meetings, many neighbors voiced concerns about looking at the backs or sides of buildings from Old Henry Road and Hamilton Springs Drive. Increasing the setbacks, along with additional buffering, helps reduce any perceived light, noise, or aesthetic nuisance to the public.

4. Explain how the variance will not allow an unreasonable circumvention of the requirements of the zoning regulations.

The variance requested arises from the need to appropriately locate commercial buildings on spacious tracts of land, while allowing for adequate parking and pedestrian areas, while protecting children's play areas and responding to the concerns voiced by residential neighbors during the two previously held neighborhood meetings. Although the required maximum setbacks are intended to create uniformity and add to aesthetic consistency, the expanded setbacks will not be inconsistent with the current commercial character of the area, as described in #2 above.

#### Additional consideration:

1. Explain how the variance arises from special circumstances, which do not generally apply to land in the general vicinity (please specify/identify).

The subject tracts are sandwiched between the Thornton's headquarters, which is located hundreds of feet away from Bush Farm Road (beyond a large detention basin area), and a residential neighborhood, many of whose residents have voiced concerns about noise and light from the development interfering with the residents along Hamilton Springs Drive, and that the development could convert Old Henry Road to a "Dixle Hwy"- type corridor if the buildings are too close to Old Henry Road. Due to the relatively slow pace of commercial development in this area, there is currently no uniformity among commercial property in the vicinity which will be interrupted by the requested variance.

2. Explain how the strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or would create unnecessary hardship.

Proposed Tract A is a corner lot bounded by Bush Farm Road, Old Henry Road, and Hamilton Springs Road. In order to satisfy the front and side street setback requirements, the building proposed for Tract A would need to be reconfigured and located much closer to the southwest corner of that lot. This would create additional concern for residential neighbors as noted above, and would likely require an increase in building square footage which would be costly for the Owner. With respect to proposed Tract B, locating the building closer to Bush Farm Road would also require reconfiguration of the parking areas, moving them closer to the children's play area and closer to the residential neighborhood along Hamilton Springs Road. This creates safety concerns for the daycare operator, and noise and light concerns for the residential neighbors.

3. Are the circumstances the result of actions of the applicant taken subsequent to the adoption of the regulation from which relief is sought?

Any commercial development of this area will face these issues or similar ones in order to satisfy residential neighbors and provide needed retail and services of a Class A nature in this area.