## **Planning Commission**

# Staff Report

March 7, 2019



Case No: Project Name:

18ZONE1026

Location:

1805 Mellwood Ave 1805 Mellwood Ave

Owner(s):

Ruth Sauter

Applicant:
Jurisdiction:

Ruth Sauter Louisville Metro

Council District: 9- Bill Hollander

Case Manager:

Julia Williams, AICP, Planning Supervisor

## REQUEST(S)

- Change in zoning from R-6 to C-R
- Variance from Chapter 5.2.2.C to permit a driveway and parking to encroach into the side and rear setbacks
- Waiver from Chapter 10.2.4 to not provide the LBAs and planting requirements along the side and rear property lines
- District Development Plan with Binding Elements

#### CASE SUMMARY/BACKGROUND

The applicant is proposing to use an existing two-story home for a commercial or office use. This proposal includes no new building construction and is utilizing an existing building, however a new driveway and parking will be constructed. The Beargrass Creek Corridor is located to the west of the site.

#### STAFF FINDING

Staff finds that the proposal meets the guidelines of the Comprehensive Plan and requirements of the Land Development Code.

#### **TECHNICAL REVIEW**

Transportation Planning and MSD have preliminarily approved the proposal.

#### INTERESTED PARTY COMMENTS

None received.

#### STANDARD OF REVIEW FOR REZONING

Criteria for granting the proposed form district change/rezoning: KRS Chapter 100.213

- 1. The proposed form district/rezoning change complies with the applicable guidelines and policies Cornerstone 2020; **OR**
- 2. The existing form district/zoning classification is inappropriate and the proposed classification is appropriate; **OR**

3. There have been major changes of an economic, physical, or social nature within the area involved which were not anticipated in Cornerstone 2020 which have substantially altered the basic character of the area.

#### STAFF ANALYSIS FOR CHANGE IN ZONING

Following is staff's analysis of the proposed rezoning against the Guidelines and Policies of Cornerstone 2020.

#### The site is located in the Traditional Neighborhood Form District

This form is characterized by predominantly residential uses, by a grid pattern of streets with sidewalks and often including alleys. Residential lots are predominantly narrow and often deep, but the neighborhood may contain sections of larger estate lots, and also sections of lots on which appropriately integrated higher density residential uses may be located. The higher density uses are encouraged to be located in centers or near parks and open spaces having sufficient carrying capacity. There is usually a significant range of housing opportunities, including multi-family dwellings. Traditional neighborhoods often have and are encouraged to have a significant proportion of public open space such as parks or greenways, and may contain civic uses as well as appropriately located and integrated neighborhood centers with a mixture of mostly neighborhoodserving land uses such as offices, shops, restaurants and services. Although many existing traditional neighborhoods are fifty to one hundred twenty years old, it is hoped that the Traditional Neighborhood Form will be revitalized under the new Comprehensive Plan. Revitalization and reinforcement of the Traditional Neighborhood Form will require particular emphasis on (a) preservation and renovation of existing buildings in stable neighborhoods (if the building design is consistent with the predominant building design in those neighborhoods), (b) the preservation of the existing grid pattern of streets and alleys, (c) preservation of public open spaces.

The proposal does not affect the existing street pattern. The proposal is for a retail commercial use located near other C-1 and C-2 uses. This proposal includes no new construction and is utilizing an existing building, therefore is not impacting any open space. It is located near Brownsboro Road and the Mellwood Arts Center. The proposal is for the reuse of an existing home that was built in 1900 and is similar in design to other historic structures in the Clifton area. The proposal will not create a new center but it involves the repurposing of an existing building. The Clifton/ Clifton Heights area is a historic urban neighborhood with sufficient population to support a small commercial use. The proposal is efficient and cost effective because it is utilizing an existing building. This proposal is not a center but is near a mix of commercial and residential uses and does provide a service which will serve the neighborhood.

The site is does not provide a sidewalk along the frontage. Sidewalks are not required for the site.

All other agency comments should be addressed to demonstrate compliance with the remaining Guidelines and Policies of Cornerstone 2020.

A checklist is attached to the end of this staff report with a more detailed analysis. The Louisville Metro Planning Commission is charged with making a recommendation to the Louisville Metro Council regarding the appropriateness of this zoning map amendment. The Louisville Metro Council has zoning authority over the property in question.

#### STANDARD OF REVIEW AND STAFF ANALYSIS FOR VARIANCE

(a) The requested variance will not adversely affect the public health, safety or welfare.

STAFF: The variance will not adversely affect the public health, safety or welfare because the proposed parking addition is located to the rear and side of the existing house where MSD owns most of the land.

(b) The requested variance will not alter the essential character of the general vicinity.

STAFF: The requested variance will not alter the essential character of the general vicinity because the proposed parking addition is located to the rear and side of the existing house where MSD owns most of the land.

(c) The requested variance will not cause a hazard or nuisance to the public.

STAFF: The requested variance will not cause a hazard or nuisance to the public because the proposed parking addition is located to the rear and side of the existing house where MSD owns most of the land.

(d) The requested variance will not allow an unreasonable circumvention of the zoning regulations.

STAFF: The requested variance will not allow an unreasonable circumvention of the zoning regulations because the proposed parking addition is located to the rear and side of the existing house where MSD owns most of the land.

#### **ADDITIONAL CONSIDERATIONS:**

1. The requested variance arises from special circumstances which do not generally apply to land in the general vicinity or the same zone.

STAFF: The requested variance does not arise from any special circumstances. The applicant is expanding into the required side yard with the proposed parking.

2. The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or create an unnecessary hardship on the applicant.

STAFF: The strict application of the provisions of the regulation would create an unnecessary hardship on the applicant because the proposed parking allows for another use of the site where there is no on street parking available.

3. <u>The circumstances are the result of actions of the applicant taken subsequent to the adoption of the zoning regulation from which relief is sought.</u>

STAFF: The circumstances are the result of actions of the applicant taken subsequent to the adoption of the zoning regulation from which relief is sought. The applicant is not responsible for the existing location of the house, but they would like to expand into the side yard with parking.

#### STANDARD OF REVIEW AND STAFF ANALYSIS FOR WAIVER

(a) The waiver will not adversely affect adjacent property owners; and

STAFF: The waiver will not adversely affect adjacent property owners since the majority of the adjacent land is owned by MSD and there are existing trees and plantings on their property.

(b) The waiver will not violate specific guidelines of Cornerstone 2020; and

STAFF: Guideline 3, Policy 9 of Cornerstone 2020 calls for protection of the character of residential areas, roadway corridors and public spaces from visual intrusions and mitigation when appropriate. Guideline 3, Policies 21 and 22 call for appropriate transitions between uses that are substantially different in scale and intensity or density, and mitigation of the impact caused when incompatible developments occur adjacent to one another through the use of landscaped buffer yards, vegetative berms and setback requirements to address issues such as outdoor lighting, lights from automobiles, illuminated signs, loud noise, odors, smoke, automobile exhaust or other noxious smells, dust and dirt, litter, junk, outdoor storage, and visual nuisances. Guideline 3, Policy 24 states that parking, loading and delivery areas located adjacent to residential areas should be designed to minimize impacts from noise, lights and other potential impacts, and that parking and circulation areas adjacent to streets should be screened or buffered. Guideline 13, Policy 4 calls for ensuring appropriate landscape design standards for different land uses within urbanized, suburban, and rural areas. Guideline 13, Policy 6 calls for screening and buffering to mitigate adjacent incompatible uses. The intent of landscape buffer areas is to create suitable transitions where varying forms of development adjoin, to minimize the negative impacts resulting from adjoining incompatible land uses, to decrease storm water runoff volumes and velocities associated with impervious surfaces, and to filter airborne and waterborne pollutants. The majority of the adjacent land is owned by MSD and there are existing trees and plantings on their property.

(c) The extent of the waiver of the regulation is the minimum necessary to afford relief to the applicant; and

STAFF: The extent of the waiver of the regulation is the minimum necessary to afford relief to the applicant since the majority of the adjacent land is owned by MSD and there are existing trees and plantings on their property.

- (d) Either:
  - (i) The applicant has incorporated other design measures that exceed the minimums of the district and compensate for non-compliance with the requirements to be waived (net beneficial effect); **OR**
  - (ii) The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or would create an unnecessary hardship on the applicant.

STAFF: The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or would create an unnecessary hardship on the applicant since the majority of the adjacent land is owned by MSD and there are existing trees and plantings on their property.

#### STANDARD OF REVIEW AND STAFF ANALYSIS FOR DDP

a. The conservation of natural resources on the property proposed for development, including: trees and other living vegetation, steep slopes, water courses, flood plains, soils, air quality, scenic views, and historic sites;

STAFF: There do not appear to be any environmental constraints or historic resources on the subject site. Tree canopy requirements of the Land Development Code will be provided on the subject site.

b. The provisions for safe and efficient vehicular and pedestrian transportation both within the development and the community;

STAFF: Provisions for safe and efficient vehicular and pedestrian transportation within and around the development and the community has been provided, and Metro Public has approved the preliminary development plan.

c. <u>The provision of sufficient open space (scenic and recreational) to meet the needs of the proposed development;</u>

STAFF: There are no open space requirements pertinent to the current proposal.

d. The provision of adequate drainage facilities on the subject site in order to prevent drainage problems from occurring on the subject site or within the community;

STAFF: The Metropolitan Sewer District has approved the preliminary development plan and will ensure the provision of adequate drainage facilities on the subject site in order to prevent drainage problems from occurring on the subject site or within the community.

e. The compatibility of the overall site design (location of buildings, parking lots, screening, landscaping) and land use or uses with the existing and projected future development of the area;

STAFF: The overall site design and land uses are compatible with the existing and future development of the area.

f. <u>Conformance of the development plan with the Comprehensive Plan and Land Development</u> Code.

STAFF: The development plan conforms to applicable guidelines and policies of the Comprehensive Plan and to requirements of the Land Development Code.

#### **REQUIRED ACTIONS:**

- RECOMMEND that the Louisville Metro Council APPROVE or DENY the Change-in-Zoning from
- APPROVE or DENY the Variance
- APPROVE or DENY the Waiver
- APPROVED or DENY the Detailed District Development Plan

Based upon the information in the staff report, the testimony and evidence provided at the public hearing, the Planning Commission must determine if the proposal is in conformance with the

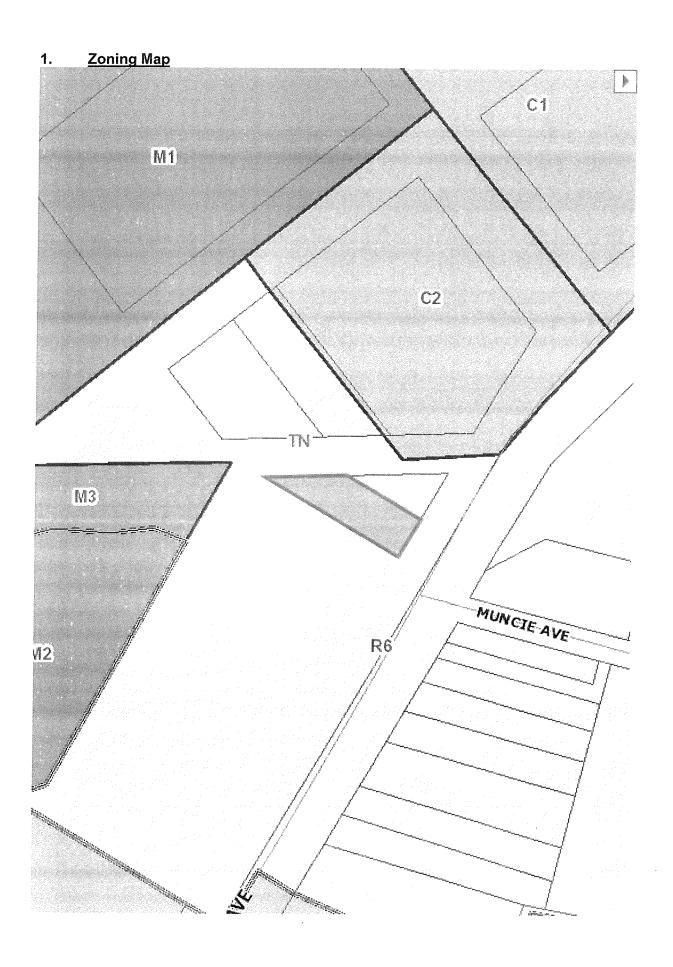
Comprehensive Plan; OR the existing form district/zoning classification is inappropriate and the proposed classification is appropriate; OR if there have been major changes of an economic, physical, or social nature within the area involved which were not anticipated in Cornerstone 2020 which have substantially altered the basic character of the area.

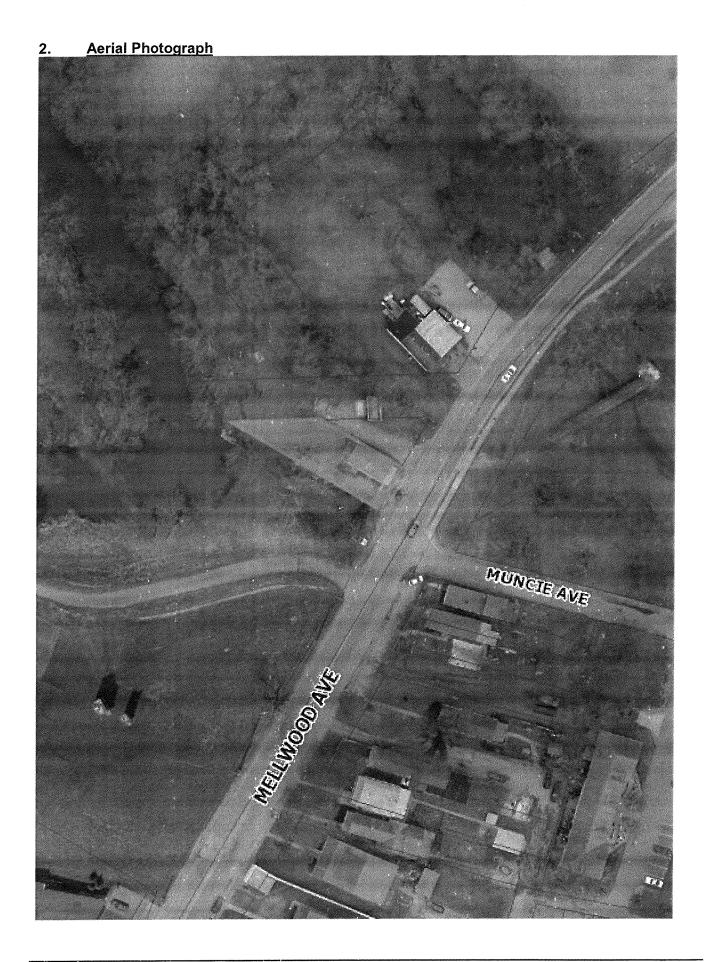
## **NOTIFICATION**

| Date    | Purpose of Notice              | Recipients                                                                                                                 |  |
|---------|--------------------------------|----------------------------------------------------------------------------------------------------------------------------|--|
| 1/31/19 | Hearing before LD&T on 2/14/19 | 1st and 2nd tier adjoining property owners<br>Registered Neighborhood Groups in Council District 9                         |  |
| 2/21/19 | Hearing before PC              | 1 <sup>st</sup> and 2 <sup>nd</sup> tier adjoining property owners<br>Registered Neighborhood Groups in Council District 9 |  |
| 2/15/19 | Hearing before PC              | Sign Posting on property                                                                                                   |  |
| 2/27/19 | Hearing before PC              | Legal Advertisement in the Courier-Journal                                                                                 |  |

## **ATTACHMENTS**

- 1. Zoning Map
- 2. Aerial Photograph
- 3. Staff Cornerstone 2020 Checklist
- 4. Proposed Binding Elements





## 3. Staff Cornerstone 2020 Checklist

- + Exceeds Guideline
- ✓ Meets Guideline
- Does Not Meet Guideline
- +/- More Information Needed
- NA Not Applicable

# Traditional Neighborhood: Non-Residential

| # | Cornerstone 2020<br>Plan Element                          | Plan Element or Portion of<br>Plan Element                                                                                                                                                                                            | Staff<br>Finding | Staff Comments                                                                                                                                                                                |
|---|-----------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 1 | Community Form/Land<br>Use Guideline 1:<br>Community Form | B.2: The proposal preserves the existing grid pattern of streets, sidewalks and alleys.                                                                                                                                               | <b>/</b>         | The proposal does not affect the existing street pattern.                                                                                                                                     |
| 2 | Community Form/Land<br>Use Guideline 1:<br>Community Form | B.2: The proposal introduces an appropriately-located neighborhood center including a mix of neighborhood-serving uses such as offices, shops and restaurants.                                                                        | <b>✓</b>         | The proposal is for a retail commercial use located near other C-1 and C-2 uses.                                                                                                              |
| 3 | Community Form/Land<br>Use Guideline 1:<br>Community Form | B.2: The proposal preserves public open spaces, and if the proposal is a higher density use, is located in close proximity to such open space, a center or other public areas.                                                        | ~                | This proposal includes no new construction and is utilizing an existing building, therefore is not impacting any open space. It is located near Brownsboro Road and the Mellwood Arts Center. |
| 4 | Community Form/Land<br>Use Guideline 1:<br>Community Form | B.2: The proposal preserves and renovates existing buildings if the building design of these structures is consistent with the predominate neighborhood building design.                                                              | <b>√</b>         | The proposal is for the reuse of an existing home that was built in 1900 and is similar in design to other historic structures in the Clifton area.                                           |
| 5 | Community Form/Land<br>Use Guideline 2:<br>Centers        | A.1/7: The proposal, which will create a new center, is located in the Traditional Neighborhood Form District, and includes new construction or the reuse of existing buildings to provide commercial, office and/or residential use. | <b>√</b>         | The proposal will not create a new center but it involves the repurposing of an existing building.                                                                                            |
| 6 | Community Form/Land<br>Use Guideline 2:<br>Centers        | A.3: The proposed retail commercial development is located in an area that has a sufficient population to support it.                                                                                                                 | <b>✓</b>         | The Clifton/ Clifton Heights area is a historic urban neighborhood with sufficient population to support a small commercial use.                                                              |
| 7 | Community Form/Land<br>Use Guideline 2:<br>Centers        | A.4: The proposed development is compact and results in an efficient land use pattern and cost-effective infrastructure investment.                                                                                                   | <b>✓</b>         | The proposal is efficient and cost effective because it is utilizing an existing building.                                                                                                    |
| 8 | Community Form/Land<br>Use Guideline 2:<br>Centers        | A.5: The proposed center includes a mix of compatible land uses that will reduce trips, support the use of alternative forms of transportation and encourage vitality and sense of place.                                             | ✓                | This proposal is not a center but is near a mix of commercial and residential uses and does provide a service which will serve the neighborhood.                                              |

| #  | Cornerstone 2020<br>Plan Element                         | Plan Element or Portion of<br>Plan Element                                                                                                                                                                                                                                                       | Staff<br>Finding | Staff Comments                                                                                                                                                                                                      |
|----|----------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 9  | Community Form/Land<br>Use Guideline 2:<br>Centers       | A.6: The proposal incorporates residential and office uses above retail and/or includes other mixed-use, multi-story retail buildings.                                                                                                                                                           | <b>✓</b>         | The applicant has not indicated that there will be a residential use on the second floor so it appears the use will be commercial only. CR zoning permits residential so residential could be added at anytime.     |
| 10 | Community Form/Land<br>Use Guideline 2:<br>Centers       | A.12: If the proposal is a large development in a center, it is designed to be compact and multi-purpose, and is oriented around a central feature such as a public square or plaza or landscape element.                                                                                        | NA               | The proposal is not a larger development within a center.                                                                                                                                                           |
| 11 | Community Form/Land<br>Use Guideline 2:<br>Centers       | A.13/15: The proposal shares entrance and parking facilities with adjacent uses to reduce curb cuts and surface parking, and locates parking to balance safety, traffic, transit, pedestrian, environmental and aesthetic concerns.                                                              | <b>√</b>         | The proposal provides for its own access as much of the adjacent property is MSD owned.                                                                                                                             |
| 12 | Community Form/Land<br>Use Guideline 2:<br>Centers       | A.14: The proposal is designed to share utility hookups and service entrances with adjacent developments, and utility lines are placed underground in common easements.                                                                                                                          | ✓.               | Utilities for the site are existing.                                                                                                                                                                                |
| 13 | Community Form/Land<br>Use Guideline 2:<br>Centers       | A.16: The proposal is designed to support easy access by bicycle, car and transit and by pedestrians and persons with disabilities.                                                                                                                                                              | -                | While this use is located within walking distance of Frankfort Ave, a transit corridor, there are no sidewalks proposed along the frontage of the subject site and no complete network leading up to Frankfort Ave. |
| 14 | Community Form/Land<br>Use Guideline 3:<br>Compatibility | A.2: The proposed building materials increase the new development's compatibility.                                                                                                                                                                                                               | <b>√</b>         | It appears that no new construction is proposed and the existing building is compatible with surrounding development.                                                                                               |
| 15 | Community Form/Land<br>Use Guideline 3:<br>Compatibility | A.4/5/6/7: The proposal does not constitute a non-residential expansion into an existing residential area, or demonstrates that despite such an expansion, impacts on existing residences (including traffic, parking, signs, lighting, noise, odor and stormwater) are appropriately mitigated. | <b>✓</b>         | This is historically a corner commercial building and has continued to operate as such so there is no expansion into a residential area.                                                                            |
| 16 | Community Form/Land<br>Use Guideline 3:<br>Compatibility | A.5: The proposal mitigates any potential odor or emissions associated with the development.                                                                                                                                                                                                     | <b>✓</b>         | APCD has no issues with the proposal.                                                                                                                                                                               |
| 17 | Community Form/Land<br>Use Guideline 3:<br>Compatibility | A.6: The proposal mitigates any adverse impacts of its associated traffic on nearby existing communities.                                                                                                                                                                                        | <b>✓</b>         | The proposal will not have any impact on existing traffic.                                                                                                                                                          |
| 18 | Community Form/Land<br>Use Guideline 3:<br>Compatibility | A.8: The proposal mitigates adverse impacts of its lighting on nearby properties, and on the night sky.                                                                                                                                                                                          | ✓                | All lighting will comply with LDC standards.                                                                                                                                                                        |

| #  | Cornerstone 2020<br>Plan Element                         | Plan Element or Portion of Plan Element                                                                                                                                                                                                                                                                                                             | Staff<br>Finding | Staff Comments                                                                                                                                                                                               |
|----|----------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 19 | Community Form/Land<br>Use Guideline 3:<br>Compatibility | located along a transit corridor AND in or near an activity center.                                                                                                                                                                                                                                                                                 | <b>~</b>         | The proposal is for a low impact commercial use and is near Brownsboro Road, Frankfort Ave and the Mellwood Arts Center.                                                                                     |
| 20 | Community Form/Land<br>Use Guideline 3:<br>Compatibility | A.21: The proposal provides appropriate transitions between uses that are substantially different in scale and intensity or density of development such as landscaped buffer yards, vegetative berms, compatible building design and materials, height restrictions, or setback requirements.                                                       | <b>✓</b>         | The proposal includes parking within the property perimeter buffer required adjacent to residential although the proposed use is low impact and much of the adjacent property is unoccupied or owned by MSD. |
| 21 | Community Form/Land<br>Use Guideline 3:<br>Compatibility | A.22: The proposal mitigates the impacts caused when incompatible developments unavoidably occur adjacent to one another by using buffers that are of varying designs such as landscaping, vegetative berms and/or walls, and that address those aspects of the development that have the potential to adversely impact existing area developments. | <b>✓</b>         | The proposal includes parking within the property perimeter buffer required adjacent to residential although the proposed use is low impact and much of the adjacent property is unoccupied or owned by MSD. |
| 22 | Community Form/Land<br>Use Guideline 3:<br>Compatibility | A.23: Setbacks, lot dimensions and building heights are compatible with those of nearby developments that meet form district standards.                                                                                                                                                                                                             | <b>√</b>         | The proposed parking does not adhere to setback requirements but is still compatible because much of the adjacent property is unoccupied or owned by MSD.                                                    |
| 23 | Community Form/Land<br>Use Guideline 3:<br>Compatibility | A.24: Parking, loading and delivery areas located adjacent to residential areas are designed to minimize adverse impacts of lighting, noise and other potential impacts, and that these areas are located to avoid negatively impacting motorists, residents and pedestrians.                                                                       | ✓                | The proposed parking does not adhere to setback requirements but is still compatible because much of the adjacent property is unoccupied or owned by MSD.                                                    |
| 24 | Community Form/Land<br>Use Guideline 3:<br>Compatibility | A.24: The proposal includes screening and buffering of parking and circulation areas adjacent to the street, and uses design features or landscaping to fill gaps created by surface parking lots. Parking areas and garage doors are oriented to the side or back of buildings rather than to the street.                                          | ✓                | The proposed parking does not adhere to buffer requirements but is still compatible because much of the adjacent property is unoccupied or owned by MSD.                                                     |
| 25 | Community Form/Land<br>Use Guideline 3:<br>Compatibility | A.25: Parking garages are integrated into their surroundings and provide an active, inviting street-level appearance.                                                                                                                                                                                                                               | NA               | A parking garage is not proposed.                                                                                                                                                                            |
| 26 | Community Form/Land<br>Use Guideline 3:<br>Compatibility | A.28: Signs are compatible with the form district pattern and contribute to the visual quality of their surroundings.                                                                                                                                                                                                                               |                  | Signs will be in compliance with LDC standards.                                                                                                                                                              |

| #  | Cornerstone 2020<br>Plan Element                                                                 | Plan Element or Portion of<br>Plan Element                                                                                                                                                                                                                                                                       | Staff<br>Finding | Staff Comments                                                                                                   |
|----|--------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------|------------------------------------------------------------------------------------------------------------------|
| 27 | Community Form/Land<br>Use Guideline 4:<br>Open Space                                            | A.2/3/7: The proposal provides open space that helps meet the needs of the community as a component of the development and provides for the continued maintenance of that open space.                                                                                                                            | <b>√</b>         | The provision of open space for this proposal is not required by the LDC and is not appropriate for this site.   |
| 28 | Community Form/Land<br>Use Guideline 4:<br>Open Space                                            | A.4: Open space design is consistent with the pattern of development in the Traditional Neighborhood Form District.                                                                                                                                                                                              | NA               | Open space is not required.                                                                                      |
| 29 | Community Form/Land<br>Use Guideline 4:<br>Open Space                                            | A.5: The proposal integrates natural features into the pattern of development.                                                                                                                                                                                                                                   | ✓                | Beargrass Creek runs to the west of the property. The proposed parking does not encroach into the stream buffer. |
| 30 | Community Form/Land<br>Use Guideline 5:<br>Natural Areas and<br>Scenic and Historic<br>Resources | A.1: The proposal respects the natural features of the site through sensitive site design, avoids substantial changes to the topography and minimizes property damage and environmental degradation resulting from disturbance of natural systems.                                                               | ✓                | Beargrass Creek runs to the west of the property. The proposed parking does not encroach into the stream buffer. |
| 31 | Community Form/Land<br>Use Guideline 5:<br>Natural Areas and<br>Scenic and Historic<br>Resources | A.2/4: The proposal includes the preservation, use or adaptive reuse of buildings, sites, districts and landscapes that are recognized as having historical or architectural value, and, if located within the impact area of these resources, is compatible in height, bulk, scale, architecture and placement. | <b>√</b>         | The proposal is for the adaptive reuse of an existing structure.                                                 |
| 32 | Community Form/Land<br>Use Guideline 5:<br>Natural Areas and<br>Scenic and Historic<br>Resources | A.6: Encourage development to avoid wet or highly permeable soils, severe, steep or unstable slopes with the potential for severe erosion.                                                                                                                                                                       | <b>√</b>         | Soils are not an issue for the site.                                                                             |
| 33 | Marketplace Guideline<br>6: Economic Growth<br>and Sustainability                                | A.2: Ensure adequate access between employment centers and population centers.                                                                                                                                                                                                                                   | -                | There are no sidewalks proposed for the movement of pedestrians and for safe transit access.                     |
| 34 | Marketplace Guideline<br>6: Economic Growth<br>and Sustainability                                | A.3: Encourage redevelopment, reinvestment and rehabilitation in the downtown where it is consistent with the form district pattern.                                                                                                                                                                             | NA               | The proposal is not located in a downtown.                                                                       |
| 35 | Marketplace Guideline<br>6: Economic Growth<br>and Sustainability                                | A.4: Encourage industries to locate in industrial subdivisions or adjacent to existing industry to take advantage of special infrastructure needs.                                                                                                                                                               | NA               | The proposal is not for industrial.                                                                              |

| #  | Cornerstone 2020<br>Plan Element                                  | Plan Element or Portion of Plan Element                                                                                                                                                                                                                                                                                                                                                                    | Staff<br>Finding | Staff Comments                                                                                                                    |
|----|-------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------|-----------------------------------------------------------------------------------------------------------------------------------|
| 36 | Marketplace Guideline<br>6: Economic Growth<br>and Sustainability | A.6: Locate retail commercial development in activity centers. Locate uses generating large amounts of traffic on a major arterial, at the intersection of two minor arterials or at locations with good access to a major arterial and where the proposed use will not adversely affect adjacent areas.                                                                                                   | <b>✓</b>         | This proposal is a commercial use and is located near other non-residential uses, as well as one block away from Brownsboro Road. |
| 37 | Marketplace Guideline<br>6: Economic Growth<br>and Sustainability | A.8: Require industrial development with more than 100 employees to locate on or near an arterial street, preferably in close proximity to an expressway interchange. Require industrial development with less than 100 employees to locate on or near an arterial street.                                                                                                                                 | NA               | The proposal is not industrial.                                                                                                   |
| 38 | Mobility/Transportation<br>Guideline 7:<br>Circulation            | A.1/2: The proposal will contribute its proportional share of the cost of roadway improvements and other services and public facilities made necessary by the development through physical improvements to these facilities, contribution of money, or other means.                                                                                                                                        | <b>✓</b>         | ROW dedication is required but no other roadway improvements                                                                      |
| 39 | Mobility/Transportation<br>Guideline 7:<br>Circulation            | A.3/4: The proposal promotes mass transit, bicycle and pedestrian use and provides amenities to support these modes of transportation.                                                                                                                                                                                                                                                                     | -                | No sidewalks, no bike racks although transit access is within walking distance.                                                   |
| 40 | Mobility/Transportation<br>Guideline 7:<br>Circulation            | A.6: The proposal's transportation facilities are compatible with and support access to surrounding land uses, and contribute to the appropriate development of adjacent lands. The proposal includes at least one continuous roadway through the development, adequate street stubs, and relies on cul-de-sacs only as short side streets or where natural features limit development of "through" roads. | -                | No sidewalks, no bike racks although transit access is within walking distance.                                                   |
| 41 | Mobility/Transportation<br>Guideline 7:<br>Circulation            | A.9: The proposal includes the dedication of rights-of-way for street, transit corridors, bikeway and walkway facilities within or abutting the development.                                                                                                                                                                                                                                               | <b>✓</b>         | ROW dedication is required but no other roadway improvements                                                                      |
| 42 | Mobility/Transportation<br>Guideline 7:<br>Circulation            | A.10: The proposal includes adequate parking spaces to support the use.                                                                                                                                                                                                                                                                                                                                    | <b>✓</b>         | Adequate parking is provided.                                                                                                     |
| 43 | Mobility/Transportation<br>Guideline 7:<br>Circulation            | A.13/16: The proposal provides for joint and cross access through the development and to connect to adjacent development sites.                                                                                                                                                                                                                                                                            | ✓                | Joint access is not proposed nor required.                                                                                        |

| #  | Cornerstone 2020<br>Plan Element                                             | Plan Element or Portion of<br>Plan Element                                                                                                                                                                                                                                                                                                                                                                                           | Staff<br>Finding | Staff Comments                                                                                                   |
|----|------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------|------------------------------------------------------------------------------------------------------------------|
| 44 | Mobility/Transportation<br>Guideline 8:<br>Transportation Facility<br>Design | A.8: Adequate stub streets are provided for future roadway connections that support and contribute to appropriate development of adjacent land.                                                                                                                                                                                                                                                                                      | <b>✓</b>         | A stub street is not necessary because the site is within an existing developed neighborhood.                    |
| 45 | Mobility/Transportation<br>Guideline 8:<br>Transportation Facility<br>Design | A.9: Avoid access to development through areas of significantly lower intensity or density if such access would create a significant nuisance.                                                                                                                                                                                                                                                                                       | <b>✓</b>         | Access to the development is through public rights of way.                                                       |
| 46 | Mobility/Transportation<br>Guideline 8:<br>Transportation Facility<br>Design | A.11: The development provides for an appropriate functional hierarchy of streets and appropriate linkages between activity areas in and adjacent to the development site.                                                                                                                                                                                                                                                           | <b>✓</b>         | Roadways are existing and connections are adequate.                                                              |
| 47 | Mobility/Transportation<br>Guideline 9: Bicycle,<br>Pedestrian and Transit   | A.1/2: The proposal provides, where appropriate, for the movement of pedestrians, bicyclists and transit users around and through the development, provides bicycle and pedestrian connections to adjacent developments and to transit stops, and is appropriately located for its density and intensity.                                                                                                                            | -                | No sidewalks, no bike racks although transit access is within walking distance.                                  |
| 48 | Livability/Environment<br>Guideline 10:<br>Flooding and<br>Stormwater        | The proposal's drainage plans have been approved by MSD, and the proposal mitigates negative impacts to the floodplain and minimizes impervious area. Solid blueline streams are protected through a vegetative buffer, and drainage designs are capable of accommodating upstream runoff assuming a fully-developed watershed. If streambank restoration or preservation is necessary, the proposal uses best management practices. | <b>√</b>         | MSD has no issues with the proposal.                                                                             |
| 49 | Livability/Environment<br>Guideline 12: Air<br>Quality                       | The proposal has been reviewed by APCD and found to not have a negative impact on air quality.                                                                                                                                                                                                                                                                                                                                       | <b>√</b>         | APCD has no issues with the proposal.                                                                            |
| 50 | Livability/Environment<br>Guideline 13:<br>Landscape Character               | A.3: The proposal includes additions and connections to a system of natural corridors that can provide habitat areas and allow for migration.                                                                                                                                                                                                                                                                                        | <b>√</b>         | Beargrass Creek runs to the west of the property. The proposed parking does not encroach into the stream buffer. |
| 51 | Community Facilities<br>Guideline 14:<br>Infrastructure                      | A.2: The proposal is located in an area served by existing utilities or planned for utilities.                                                                                                                                                                                                                                                                                                                                       | <b>√</b>         | Existing utilities serve the site.                                                                               |
| 52 | Community Facilities<br>Guideline 14:<br>Infrastructure                      | A.3: The proposal has access to an adequate supply of potable water and water for fire-fighting purposes.                                                                                                                                                                                                                                                                                                                            | ✓                | Water is available to the site.                                                                                  |

| 7. | The applicant, developer, or property owner shall provide copies of these binding elements to tenants, purchasers, contractors, subcontractors and other parties engaged in development of this site and shall advise them of the content of these binding elements. These binding elements shall run with the land and the owner of the property and occupant of the property shall at all times be responsible for compliance with these binding elements. At all times during development of the site, the applicant and developer, their heirs, successors; and assignees, contractors, subcontractors, and other parties engaged in development of the site, shall be responsible for compliance with these binding elements. |
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| #  | Cornerstone 2020<br>Plan Element                        | Plan Element or Portion of<br>Plan Element                                                                                                        | Staff<br>Finding | Staff Comments                                         |
|----|---------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------|------------------|--------------------------------------------------------|
| 53 | Community Facilities<br>Guideline 14:<br>Infrastructure | A.4: The proposal has adequate means of sewage treatment and disposal to protect public health and to protect water quality in lakes and streams. | <b>✓</b>         | The health department has no issues with the proposal. |

#### 4. Proposed Binding Elements

- 1. The development shall be in accordance with the approved district development plan, all applicable sections of the Land Development Code (LDC) and agreed upon binding elements unless amended pursuant to the Land Development Code. Any changes/additions/alterations of any binding element(s) shall be submitted to the Planning Commission or the Planning Commission's designee for review and approval; any changes/additions/alterations not so referred shall not be valid.
- 2. No outdoor advertising signs, small freestanding signs, pennants, balloons, or banners shall be permitted on the site.
- 3. Construction fencing shall be erected when off-site trees or tree canopy exists within 3' of a common property line. Fencing shall be in place prior to any grading or construction to protect the existing root systems from compaction. The fencing shall enclose the entire area beneath the tree canopy and shall remain in place until all construction is completed. No parking, material storage or construction activities are permitted within the protected area.
- 4. Before any permit (including but not limited to building, parking lot, change of use, site disturbance, alteration permit or demolition permit is requested:
  - a. The development plan must receive full construction approval from Construction Review, Louisville Metro Public Works and the Metropolitan Sewer District.
  - b. A minor subdivision plat or legal instrument shall be recorded dedicating additional right-of-way to Mellwood Avenue to provide a total of 30 feet from the centerline). A copy of the recorded instrument shall be submitted to the Division of Planning and Design Services; A copy of the recorded instrument shall be submitted to the Division of Planning and Design Services prior to obtaining a building permit.
  - c. The property owner/developer must obtain approval of a detailed plan for screening (buffering/landscaping) as described in Chapter 10 prior to requesting a building permit. Such plan shall be implemented prior to occupancy of the site and shall be maintained thereafter.
  - d. A Tree Preservation Plan in accordance with Chapter 10 of the LDC shall be reviewed and approved prior to obtaining approval for site disturbance.
- 5. A certificate of occupancy must be received from the appropriate code enforcement department prior to occupancy of the structure or land for the proposed use. All binding elements requiring action and approval must be implemented prior to requesting issuance of the certificate of occupancy, unless specifically waived by the Planning Commission.
- 6. There shall be no outdoor music (live, piped, radio or amplified) or outdoor entertainment or outdoor PA system audible beyond the property line.

# Land Development and Transportation Committee

Staff Report

February 14, 2019



Case No:

18ZONE1026

**Project Name:** 

1805 Mellwood Ave

Location: Owner(s):

1805 Mellwood Ave

Applicant:
Jurisdiction:

Ruth Sauter Ruth Sauter

Jurisdiction: Council District: Louisville Metro 9- Bill Hollander

Case Manager:

Julia Williams, AICP, Planning Supervisor

### REQUEST(S)

Change in zoning from R-6 to C-R

- Variance from Chapter 5.2.2.C to permit a driveway and parking to encroach into the side and rear setbacks
- Waiver from Chapter 10.2.4 to not provide the LBAs and planting requirements along the side and rear property lines
- District Development Plan with Binding Elements

#### **CASE SUMMARY/BACKGROUND**

The applicant is proposing to use an existing two-story home for a commercial or office use. This proposal includes no new building construction and is utilizing an existing building, however a new driveway and parking will be constructed. The Beargrass Creek Corridor is located to the west of the site.

## STAFF FINDING

The proposal is ready for the public hearing date to be set.

#### **TECHNICAL REVIEW**

Transportation Planning and MSD have preliminarily approved the proposal.

#### **INTERESTED PARTY COMMENTS**

None received.

#### STANDARD OF REVIEW FOR REZONING

Criteria for granting the proposed form district change/rezoning: KRS Chapter 100.213

1. The proposed form district/rezoning change complies with the applicable guidelines and policies Cornerstone 2020; **OR** 

- 2. The existing form district/zoning classification is inappropriate and the proposed classification is appropriate; **OR**
- 3. There have been major changes of an economic, physical, or social nature within the area involved which were not anticipated in Cornerstone 2020 which have substantially altered the basic character of the area.

#### STAFF ANALYSIS FOR CHANGE IN ZONING

#### The site is located in the Traditional Neighborhood Form District

This form is characterized by predominantly residential uses, by a grid pattern of streets with sidewalks and often including alleys. Residential lots are predominantly narrow and often deep, but the neighborhood may contain sections of larger estate lots, and also sections of lots on which appropriately integrated higher density residential uses may be located. The higher density uses are encouraged to be located in centers or near parks and open spaces having sufficient carrying capacity. There is usually a significant range of housing opportunities, including multi-family dwellings. Traditional neighborhoods often have and are encouraged to have a significant proportion of public open space such as parks or greenways, and may contain civic uses as well as appropriately located and integrated neighborhood centers with a mixture of mostly neighborhoodserving land uses such as offices, shops, restaurants and services. Although many existing traditional neighborhoods are fifty to one hundred twenty years old, it is hoped that the Traditional Neighborhood Form will be revitalized under the new Comprehensive Plan. Revitalization and reinforcement of the Traditional Neighborhood Form will require particular emphasis on (a) preservation and renovation of existing buildings in stable neighborhoods (if the building design is consistent with the predominant building design in those neighborhoods), (b) the preservation of the existing grid pattern of streets and alleys, (c) preservation of public open spaces.

#### **REQUIRED ACTIONS:**

• SET the public hearing date

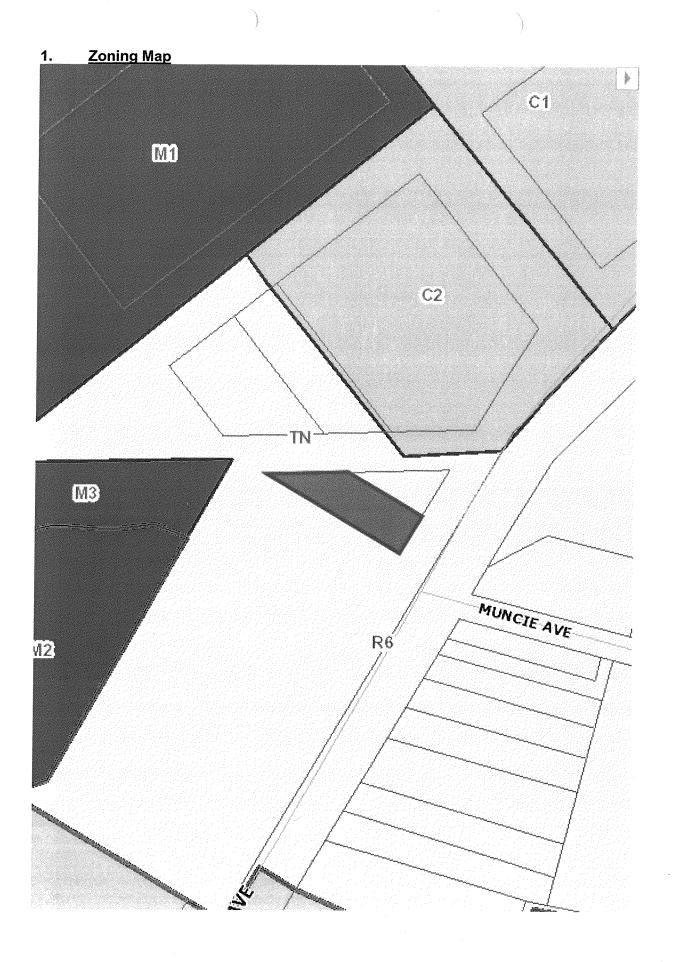
#### **NOTIFICATION**

| Date    | Purpose of Notice              | Recipients                                                                                                                 |  |  |
|---------|--------------------------------|----------------------------------------------------------------------------------------------------------------------------|--|--|
| 1/31/19 | Hearing before LD&T on 2/14/19 | 1 <sup>st</sup> and 2 <sup>nd</sup> tier adjoining property owners<br>Registered Neighborhood Groups in Council District 9 |  |  |
|         | Hearing before PC              | 1 <sup>st</sup> and 2 <sup>nd</sup> tier adjoining property owners<br>Registered Neighborhood Groups in Council District 9 |  |  |
|         | Hearing before PC              | Sign Posting on property                                                                                                   |  |  |
|         | Hearing before PC              | Legal Advertisement in the Courier-Journal                                                                                 |  |  |

#### <u>ATTACHMENTS</u>

- 1. Zoning Map
- 2. Aerial Photograph
- 3. Proposed Binding Elements

Published Date: February 8, 2019 Page 2 of 5 18ZONE1026





#### 3. Proposed Binding Elements

- 1. The development shall be in accordance with the approved district development plan, all applicable sections of the Land Development Code (LDC) and agreed upon binding elements unless amended pursuant to the Land Development Code. Any changes/additions/alterations of any binding element(s) shall be submitted to the Planning Commission or the Planning Commission's designee for review and approval; any changes/additions/alterations not so referred shall not be valid.
- 2. No outdoor advertising signs, small freestanding signs, pennants, balloons, or banners shall be permitted on the site.
- 3. Construction fencing shall be erected when off-site trees or tree canopy exists within 3' of a common property line. Fencing shall be in place prior to any grading or construction to protect the existing root systems from compaction. The fencing shall enclose the entire area beneath the tree canopy and shall remain in place until all construction is completed. No parking, material storage or construction activities are permitted within the protected area.
- 4. Before any permit (including but not limited to building, parking lot, change of use, site disturbance, alteration permit or demolition permit is requested:
  - a. The development plan must receive full construction approval from Construction Review, Louisville Metro Public Works and the Metropolitan Sewer District.
  - b. A minor subdivision plat or legal instrument shall be recorded dedicating additional right-of-way to Mellwood Avenue to provide a total of 30 feet from the centerline). A copy of the recorded instrument shall be submitted to the Division of Planning and Design Services; A copy of the recorded instrument shall be submitted to the Division of Planning and Design Services prior to obtaining a building permit.
  - c. The property owner/developer must obtain approval of a detailed plan for screening (buffering/landscaping) as described in Chapter 10 prior to requesting a building permit. Such plan shall be implemented prior to occupancy of the site and shall be maintained thereafter.
  - d. A Tree Preservation Plan in accordance with Chapter 10 of the LDC shall be reviewed and approved prior to obtaining approval for site disturbance.
- A certificate of occupancy must be received from the appropriate code enforcement department prior to occupancy of the structure or land for the proposed use. All binding elements requiring action and approval must be implemented prior to requesting issuance of the certificate of occupancy, unless specifically waived by the Planning Commission.
- 6. There shall be no outdoor music (live, piped, radio or amplified) or outdoor entertainment or outdoor PA system audible beyond the property line.
- 7. The applicant, developer, or property owner shall provide copies of these binding elements to tenants, purchasers, contractors, subcontractors and other parties engaged in development of this site and shall advise them of the content of these binding elements. These binding elements shall run with the land and the owner of the property and occupant of the property shall at all times be responsible for compliance with these binding elements. At all times during development of the site, the applicant and developer, their heirs, successors; and assignees, contractors, subcontractors, and other parties engaged in development of the site, shall be responsible for compliance with these binding elements.

Published Date: February 8, 2019 Page 5 of 5 18ZONE1026

· Email Mark

LDR

## Pre-Application Staff Report April 24, 2018



Case No: 18ZONE1026 Request: R-6 to C-R

Project Name: Mellwood Local Retail Location: 1805 Mellwood Ave Owner: Ruth Sauter

Owner: Ruth Sauter
Applicant: Ruth Sauter
Representative: Ruth Sauter
Jurisdiction: Louisville Metro
Council District: 9 – Bill Hollander

Case Manager: Laura Mattingly, AICP, Planner II

#### **REQUEST**

- Change in Zoning from R-6, Multi-Family Residential to C-R, Commercial-Residential
- Revised Detailed District Development Plan with Binding Elements

#### CASE SUMMARY/BACKGROUND

The applicant is proposing to use an existing two-story home for a local retail furniture store.

#### **STAFF FINDINGS**

The proposal is for a retail commercial use located near other C-1 and C-2 uses. This proposal includes no new construction and is utilizing an existing building, therefore is not impacting any open space. It is located near Brownsboro Road and the Mellwood Arts Center and is a neighborhood serving use with a sufficient population nearby to support it. While the proposal includes a shared drive between the subject site and the property to the north, the applicant needs to provide a crossover access agreement, as this property is under different ownership. Staff recommends the addition of landscaping along Mellwood Avenue and the addition of sidewalks if possible. The Beargrass Creek Corridor is located to the west of the site. The applicant needs to show that the proposed parking does not encroach into the required buffer. The applicant needs to hold a neighborhood meeting prior to formal filing.

#### **TECHNICAL REVIEW**

See agency comments for development plan review comments.

#### INTERESTED PARTY COMMENTS

Staff has not received in any interested party comments.

#### STANDARD OF REVIEW FOR REZONING

Criteria for granting the proposed form district change/rezoning: KRS Chapter 100.213

1. The proposed form district/rezoning change complies with the applicable guidelines and policies Cornerstone 2020; **OR** 

- 2. The existing form district/zoning classification is inappropriate and the proposed classification is appropriate; **OR**
- 3. There have been major changes of an economic, physical, or social nature within the area involved which were not anticipated in Cornerstone 2020 which have substantially altered the basic character of the area.

#### STAFF ANALYSIS FOR REZONING

Following is staff's analysis of the proposed rezoning against the Guidelines and Policies of Cornerstone 2020.

#### The site is located in the Traditional Neighborhood Form District

The Traditional Neighborhood Form District is characterized by predominantly residential uses, by a grid pattern of streets with sidewalks and often including alleys. Residential lots are predominantly narrow and often deep, but the neighborhood may contain sections of larger estate lots, and also sections of lots on which appropriately integrated higher density residential uses may be located. The higher density uses are encouraged to be located in centers or near parks and open spaces having sufficient carrying capacity. There is usually a significant range of housing opportunities, including multi-family dwellings. Traditional neighborhoods often have and are encouraged to have a significant proportion of public open space such as parks or greenways, and may contain civic uses as well as appropriately located and integrated neighborhood centers with a mixture of mostly neighborhood-serving land uses such as offices, shops, restaurants and services. Although many existing traditional neighborhoods are fifty to one hundred twenty years old, it is hoped that the Traditional Neighborhood Form will be revitalized under the new Comprehensive Plan. Revitalization and reinforcement of the Traditional Neighborhood Form will require particular emphasis on (a) preservation and renovation of existing buildings in stable neighborhoods, (b) the preservation of the existing grid pattern of streets and alleys, (c) preservation of public open spaces.

All other agency comments should be addressed to demonstrate compliance with the remaining Guidelines and Policies of Cornerstone 2020.

A checklist is attached to the end of this staff report with a more detailed analysis. The Louisville Metro Planning Commission is charged with making a recommendation to the Louisville Metro Council regarding the appropriateness of this zoning map amendment. The Louisville Metro Council has zoning authority over the property in question.

#### NOTIFICATION

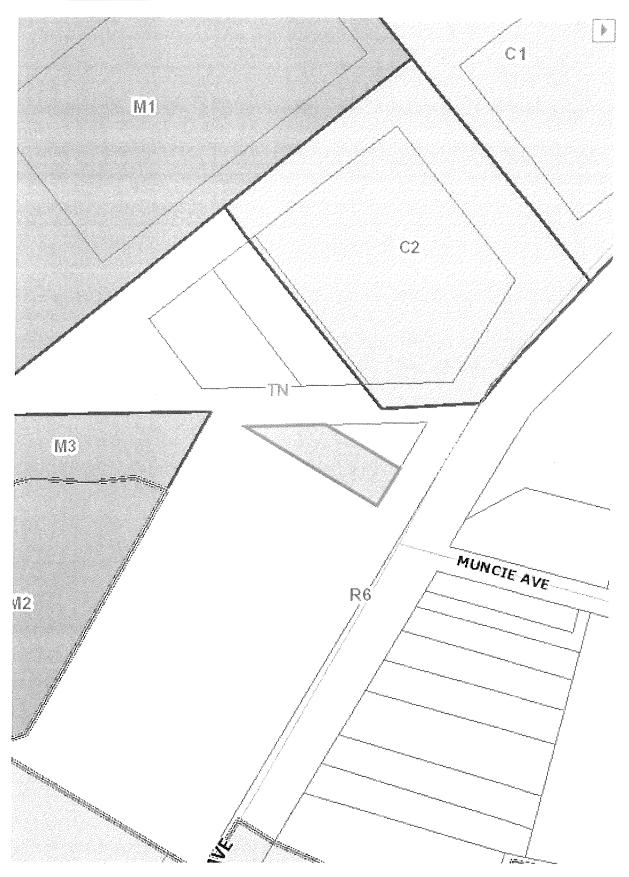
| Date                | Purpose of Notice | Recipients                                                              |
|---------------------|-------------------|-------------------------------------------------------------------------|
| Hearing before LD&T |                   | 1 <sup>st</sup> and 2 <sup>nd</sup> tier adjoining property owners      |
|                     |                   | Speakers at Planning Commission public hearing                          |
|                     |                   | Subscribers of Council District 9 Notification of Development Proposals |
|                     | Hearing before PC | 1 <sup>st</sup> and 2 <sup>nd</sup> tier adjoining property owners      |
|                     |                   | Speakers at Planning Commission public hearing                          |
|                     |                   | Subscribers of Council District 9 Notification of Development Proposals |
|                     | Hearing before PC | Sign Posting on property                                                |
|                     | Hearing before PC | Legal Advertisement in the Courier-Journal                              |

#### **ATTACHMENTS**

- 1. Zoning Map
- 2. Aerial Photograph
- 3. Cornerstone 2020 Staff Checklist

Published Date: April 16, 2018 Page 2 of 11 18ZONE1026

# 1. Zoning Map



Aerial Photograph



## 3. Cornerstone 2020 Staff Checklist

- + Exceeds Guideline
- ✓ Meets Guideline
- Does Not Meet Guideline
- +/- More Information Needed
- NA Not Applicable

## Traditional Neighborhood: Non-Residential

| # | Cornerstone 2020<br>Plan Element                          | Plan Element or Portion of<br>Plan Element                                                                                                                                                                                            | Staff<br>Finding | Staff Comments                                                                                                                                                                                |
|---|-----------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|   | Community Form/Land<br>Use Guideline 1:<br>Community Form | B.2: The proposal preserves the existing grid pattern of streets, sidewalks and alleys.                                                                                                                                               | <b>✓</b>         | The proposal does not affect the existing street pattern.                                                                                                                                     |
| 2 | Community Form/Land<br>Use Guideline 1:<br>Community Form | B.2: The proposal introduces an appropriately-located neighborhood center including a mix of neighborhood-serving uses such as offices, shops and restaurants.                                                                        | <b>✓</b>         | The proposal is for a retail commercial use located near other C-1 and C-2 uses.                                                                                                              |
| 3 | Community Form/Land<br>Use Guideline 1:<br>Community Form | B.2: The proposal preserves public open spaces, and if the proposal is a higher density use, is located in close proximity to such open space, a center or other public areas.                                                        | ~                | This proposal includes no new construction and is utilizing an existing building, therefore is not impacting any open space. It is located near Brownsboro Road and the Mellwood Arts Center. |
| 4 | Community Form/Land<br>Use Guideline 1:<br>Community Form | B.2: The proposal preserves and renovates existing buildings if the building design of these structures is consistent with the predominate neighborhood building design.                                                              | <b>✓</b>         | The proposal is for the reuse of an existing home that was built in 1900 and is similar in design to other historic structures in the Clifton area.                                           |
| 5 | Community Form/Land<br>Use Guideline 2:<br>Centers        | A.1/7: The proposal, which will create a new center, is located in the Traditional Neighborhood Form District, and includes new construction or the reuse of existing buildings to provide commercial, office and/or residential use. | <b>√</b>         | The proposal will not create a new center but it involves the repurposing of an existing building.                                                                                            |
| 6 | Community Form/Land<br>Use Guideline 2:<br>Centers        | A.3: The proposed retail commercial development is located in an area that has a sufficient population to support it.                                                                                                                 | <b>✓</b>         | The Clifton/ Clifton Heights area is a historic urban neighborhood with sufficient population to support a small commercial use.                                                              |
| 7 | Community Form/Land<br>Use Guideline 2:<br>Centers        | A.4: The proposed development is compact and results in an efficient land use pattern and cost-effective infrastructure investment.                                                                                                   | <b>✓</b>         | The proposal is efficient and cost effective because it is utilizing an existing building.                                                                                                    |
| 8 | Community Form/Land<br>Use Guideline 2:<br>Centers        | A.5: The proposed center includes a mix of compatible land uses that will reduce trips, support the use of alternative forms of transportation and encourage vitality and sense of place.                                             | <b>√</b>         | This proposal is not a center but is near a mix of commercial and residential uses and does provide a service which will serve the neighborhood.                                              |

| #  | Cornerstone 2020<br>Plan Element                         | Plan Element or Portion of<br>Plan Element                                                                                                                                                                                                                                                       | Staff<br>Finding | Staff Comments                                                                                                                                                                                                      |
|----|----------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 9  | Community Form/Land<br>Use Guideline 2:<br>Centers       | A.6: The proposal incorporates residential and office uses above retail and/or includes other mixed-use, multi-story retail buildings.                                                                                                                                                           | +/-              | The applicant has not indicated that there will be a residential use on the second floor so it appears the use will be commercial only.                                                                             |
| 10 | Community Form/Land<br>Use Guideline 2:<br>Centers       | A.12: If the proposal is a large development in a center, it is designed to be compact and multi-purpose, and is oriented around a central feature such as a public square or plaza or landscape element.                                                                                        | NA               | The proposal is not a larger development within a center.                                                                                                                                                           |
| 11 | Community Form/Land<br>Use Guideline 2:<br>Centers       | A.13/15: The proposal shares entrance and parking facilities with adjacent uses to reduce curb cuts and surface parking, and locates parking to balance safety, traffic, transit, pedestrian, environmental and aesthetic concerns.                                                              | +/-              | While the proposal includes a shared drive between the subject site and the property to the north, the applicant needs to provide a crossover access agreement, as this property is under different ownership.      |
| 12 | Community Form/Land<br>Use Guideline 2:<br>Centers       | A.14: The proposal is designed to share utility hookups and service entrances with adjacent developments, and utility lines are placed underground in common easements.                                                                                                                          | <b>√</b>         | Utilities for the site are existing.                                                                                                                                                                                |
| 13 | Community Form/Land<br>Use Guideline 2:<br>Centers       | A.16: The proposal is designed to support easy access by bicycle, car and transit and by pedestrians and persons with disabilities.                                                                                                                                                              | -                | While this use is located within walking distance of Frankfort Ave, a transit corridor, there are no sidewalks proposed along the frontage of the subject site and no complete network leading up to Frankfort Ave. |
| 14 | Community Form/Land<br>Use Guideline 3:<br>Compatibility | A.2: The proposed building materials increase the new development's compatibility.                                                                                                                                                                                                               | <b>✓</b>         | It appears that no new construction is proposed and the existing building is compatible with surrounding development.                                                                                               |
| 15 | Community Form/Land<br>Use Guideline 3:<br>Compatibility | A.4/5/6/7: The proposal does not constitute a non-residential expansion into an existing residential area, or demonstrates that despite such an expansion, impacts on existing residences (including traffic, parking, signs, lighting, noise, odor and stormwater) are appropriately mitigated. | ✓                | This is historically a corner commercial building and has continued to operate as such so there is no expansion into a residential area.                                                                            |
| 16 | Community Form/Land<br>Use Guideline 3:<br>Compatibility | A.5: The proposal mitigates any potential odor or emissions associated with the development.                                                                                                                                                                                                     | +/-              | APCD is reviewing the site plan for compliance.                                                                                                                                                                     |
| 17 | Community Form/Land<br>Use Guideline 3:<br>Compatibility | A.6: The proposal mitigates any adverse impacts of its associated traffic on nearby existing communities.                                                                                                                                                                                        | +/-              | This site is located in a historic neighborhood near transit access but no sidewalks or bike racks are proposed.                                                                                                    |
| 18 | Community Form/Land<br>Use Guideline 3:<br>Compatibility | A.8: The proposal mitigates adverse impacts of its lighting on nearby properties, and on the night sky.                                                                                                                                                                                          | ✓                | All lighting will comply with LDC standards.                                                                                                                                                                        |

| #  | Cornerstone 2020<br>Plan Element                         | Plan Element or Portion of<br>Plan Element                                                                                                                                                                                                                                                                                                          | Staff<br>Finding | Staff Comments                                                                                                                               |
|----|----------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------|----------------------------------------------------------------------------------------------------------------------------------------------|
| 19 | Community Form/Land<br>Use Guideline 3:<br>Compatibility | A.11: If the proposal is a higher density or intensity use, it is located along a transit corridor AND in or near an activity center.                                                                                                                                                                                                               | <b>/</b>         | The proposal is for a low impact commercial use and is near Brownsboro Road, Frankfort Ave and the Mellwood Arts Center.                     |
| 20 | Community Form/Land<br>Use Guideline 3:<br>Compatibility | A.21: The proposal provides appropriate transitions between uses that are substantially different in scale and intensity or density of development such as landscaped buffer yards, vegetative berms, compatible building design and materials, height restrictions, or setback requirements.                                                       | +/-              | The proposal includes parking within the property perimeter buffer required adjacent to residential although the proposed use is low impact. |
| 21 | Community Form/Land<br>Use Guideline 3:<br>Compatibility | A.22: The proposal mitigates the impacts caused when incompatible developments unavoidably occur adjacent to one another by using buffers that are of varying designs such as landscaping, vegetative berms and/or walls, and that address those aspects of the development that have the potential to adversely impact existing area developments. | +/-              | The proposal includes parking within the property perimeter buffer required adjacent to residential although the proposed use is low impact. |
| 22 | Community Form/Land<br>Use Guideline 3:<br>Compatibility | A.23: Setbacks, lot dimensions and building heights are compatible with those of nearby developments that meet form district standards.                                                                                                                                                                                                             | +/-              | The proposed parking does not adhere to setback requirements.                                                                                |
| 23 | Community Form/Land<br>Use Guideline 3:<br>Compatibility | A.24: Parking, loading and delivery areas located adjacent to residential areas are designed to minimize adverse impacts of lighting, noise and other potential impacts, and that these areas are located to avoid negatively impacting motorists, residents and pedestrians.                                                                       | +/-              | The proposed parking adjacent to residential does not adhere to the required buffer or setbacks.                                             |
| 24 | Community Form/Land<br>Use Guideline 3:<br>Compatibility | A.24: The proposal includes screening and buffering of parking and circulation areas adjacent to the street, and uses design features or landscaping to fill gaps created by surface parking lots. Parking areas and garage doors are oriented to the side or back of buildings rather than to the street.                                          | +/-              | There is no VUA LBA proposed.                                                                                                                |
| 25 | Community Form/Land<br>Use Guideline 3:<br>Compatibility | A.25: Parking garages are integrated into their surroundings and provide an active, inviting street-level appearance.                                                                                                                                                                                                                               | NA               | A parking garage is not proposed.                                                                                                            |
| 26 | Community Form/Land<br>Use Guideline 3:<br>Compatibility | A.28: Signs are compatible with the form district pattern and contribute to the visual quality of their surroundings.                                                                                                                                                                                                                               | <b>✓</b>         | Signs will be in compliance with LDC standards.                                                                                              |

| #  | Cornerstone 2020<br>Plan Element                                                                 | Plan Element or Portion of<br>Plan Element                                                                                                                                                                                                                                                                       | Staff<br>Finding | Staff Comments                                                                                                                                    |
|----|--------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------|---------------------------------------------------------------------------------------------------------------------------------------------------|
| 27 | Community Form/Land<br>Use Guideline 4:<br>Open Space                                            | A.2/3/7: The proposal provides open space that helps meet the needs of the community as a component of the development and provides for the continued maintenance of that open space.                                                                                                                            | <b>✓</b>         | The provision of open space for this proposal is not required by the LDC and is not appropriate for this site.                                    |
| 28 | Community Form/Land<br>Use Guideline 4:<br>Open Space                                            | A.4: Open space design is consistent with the pattern of development in the Traditional Neighborhood Form District.                                                                                                                                                                                              | NA               | Open space is not required.                                                                                                                       |
| 29 | Community Form/Land<br>Use Guideline 4:<br>Open Space                                            | A.5: The proposal integrates natural features into the pattern of development.                                                                                                                                                                                                                                   | +/-              | Beargrass Creek runs to the west of the property. The applicant needs to show that the proposed parking does not encroach into the stream buffer. |
| 30 | Community Form/Land<br>Use Guideline 5:<br>Natural Areas and<br>Scenic and Historic<br>Resources | A.1: The proposal respects the natural features of the site through sensitive site design, avoids substantial changes to the topography and minimizes property damage and environmental degradation resulting from disturbance of natural systems.                                                               | +/-              | Beargrass Creek runs to the west of the property. The applicant needs to show that the proposed parking does not encroach into the stream buffer. |
| 31 | Community Form/Land<br>Use Guideline 5:<br>Natural Areas and<br>Scenic and Historic<br>Resources | A.2/4: The proposal includes the preservation, use or adaptive reuse of buildings, sites, districts and landscapes that are recognized as having historical or architectural value, and, if located within the impact area of these resources, is compatible in height, bulk, scale, architecture and placement. | <b>√</b>         | The proposal is for the adaptive reuse of an existing structure.                                                                                  |
| 32 | Community Form/Land<br>Use Guideline 5:<br>Natural Areas and<br>Scenic and Historic<br>Resources | A.6: Encourage development to avoid wet or highly permeable soils, severe, steep or unstable slopes with the potential for severe erosion.                                                                                                                                                                       | <b>√</b>         | Soils are not an issue for the site.                                                                                                              |
| 33 | Marketplace Guideline<br>6: Economic Growth<br>and Sustainability                                | A.2: Ensure adequate access between employment centers and population centers.                                                                                                                                                                                                                                   | +/-              | There are no sidewalks proposed for the movement of pedestrians and for safe transit access.                                                      |
| 34 | Marketplace Guideline<br>6: Economic Growth<br>and Sustainability                                | A.3: Encourage redevelopment, reinvestment and rehabilitation in the downtown where it is consistent with the form district pattern.                                                                                                                                                                             | NA               | The proposal is not located in a downtown.                                                                                                        |
| 35 | Marketplace Guideline<br>6: Economic Growth<br>and Sustainability                                | A.4: Encourage industries to locate in industrial subdivisions or adjacent to existing industry to take advantage of special infrastructure needs.                                                                                                                                                               | NA               | The proposal is not for industrial.                                                                                                               |

| #  | Cornerstone 2020<br>Plan Element                                  | Plan Element or Portion of<br>Plan Element                                                                                                                                                                                                                                                                                                                                                                 | Staff<br>Finding | Staff Comments                                                                                                                    |
|----|-------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------|-----------------------------------------------------------------------------------------------------------------------------------|
| 36 | Marketplace Guideline<br>6: Economic Growth<br>and Sustainability | A.6: Locate retail commercial development in activity centers. Locate uses generating large amounts of traffic on a major arterial, at the intersection of two minor arterials or at locations with good access to a major arterial and where the proposed use will not adversely affect adjacent areas.                                                                                                   | <b>✓</b>         | This proposal is a commercial use and is located near other non-residential uses, as well as one block away from Brownsboro Road. |
| 37 | Marketplace Guideline<br>6: Economic Growth<br>and Sustainability | A.8: Require industrial development with more than 100 employees to locate on or near an arterial street, preferably in close proximity to an expressway interchange. Require industrial development with less than 100 employees to locate on or near an arterial street.                                                                                                                                 | NA               | The proposal is not industrial.                                                                                                   |
| 38 | Mobility/Transportation<br>Guideline 7:<br>Circulation            | A.1/2: The proposal will contribute its proportional share of the cost of roadway improvements and other services and public facilities made necessary by the development through physical improvements to these facilities, contribution of money, or other means.                                                                                                                                        | +/-              | No sidewalks are proposed and it is unknown if right of way dedication will be required.                                          |
| 39 | Mobility/Transportation<br>Guideline 7:<br>Circulation            | A.3/4: The proposal promotes mass transit, bicycle and pedestrian use and provides amenities to support these modes of transportation.                                                                                                                                                                                                                                                                     | +/-              | No sidewalks, no bike racks although transit access is within walking distance.                                                   |
| 40 | Mobility/Transportation<br>Guideline 7:<br>Circulation            | A.6: The proposal's transportation facilities are compatible with and support access to surrounding land uses, and contribute to the appropriate development of adjacent lands. The proposal includes at least one continuous roadway through the development, adequate street stubs, and relies on cul-de-sacs only as short side streets or where natural features limit development of "through" roads. | +/-              | No sidewalks, no bike racks although transit access is within walking distance.                                                   |
| 41 | Mobility/Transportation<br>Guideline 7:<br>Circulation            | A.9: The proposal includes the dedication of rights-of-way for street, transit corridors, bikeway and walkway facilities within or abutting the development.                                                                                                                                                                                                                                               | +/-              | It is unknown if dedication of right of way is required.                                                                          |
| 42 | Mobility/Transportation<br>Guideline 7:<br>Circulation            | A.10: The proposal includes adequate parking spaces to support the use.                                                                                                                                                                                                                                                                                                                                    | +/-              | The applicant needs to show parking calculations and a crossover access agreement.                                                |
| 43 | Mobility/Transportation<br>Guideline 7:<br>Circulation            | A.13/16: The proposal provides for joint and cross access through the development and to connect to adjacent development sites.                                                                                                                                                                                                                                                                            | +/-              | If the proposed access remains, a cross access agreement is required.                                                             |

| #  | Cornerstone 2020<br>Plan Element                                             | Plan Element or Portion of Plan Element                                                                                                                                                                                                                                                                                                                                                                                              | Staff<br>Finding | Staff Comments                                                                                                                                                     |
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| 44 | Mobility/Transportation<br>Guideline 8:<br>Transportation Facility<br>Design | A.8: Adequate stub streets are provided for future roadway connections that support and contribute to appropriate development of adjacent land.                                                                                                                                                                                                                                                                                      | <b>✓</b>         | A stub street is not necessary because the site is within an existing developed neighborhood.                                                                      |
| 45 | Mobility/Transportation<br>Guideline 8:<br>Transportation Facility<br>Design | A.9: Avoid access to development through areas of significantly lower intensity or density if such access would create a significant nuisance.                                                                                                                                                                                                                                                                                       | <b>✓</b>         | Access to the development is through public rights of way.                                                                                                         |
| 46 | Mobility/Transportation<br>Guideline 8:<br>Transportation Facility<br>Design | A.11: The development provides for an appropriate functional hierarchy of streets and appropriate linkages between activity areas in and adjacent to the development site.                                                                                                                                                                                                                                                           | <b>~</b>         | Roadways are existing and connections are adequate.                                                                                                                |
| 47 | Mobility/Transportation<br>Guideline 9: Bicycle,<br>Pedestrian and Transit   | A.1/2: The proposal provides, where appropriate, for the movement of pedestrians, bicyclists and transit users around and through the development, provides bicycle and pedestrian connections to adjacent developments and to transit stops, and is appropriately located for its density and intensity.                                                                                                                            | +/-              | No sidewalks, no bike racks although transit access is within walking distance.                                                                                    |
| 48 | Livability/Environment<br>Guideline 10:<br>Flooding and<br>Stormwater        | The proposal's drainage plans have been approved by MSD, and the proposal mitigates negative impacts to the floodplain and minimizes impervious area. Solid blueline streams are protected through a vegetative buffer, and drainage designs are capable of accommodating upstream runoff assuming a fully-developed watershed. If streambank restoration or preservation is necessary, the proposal uses best management practices. | +/-              | Additional information is needed to determine compliance.                                                                                                          |
| 49 | Livability/Environment<br>Guideline 12: Air<br>Quality                       | The proposal has been reviewed by APCD and found to not have a negative impact on air quality.                                                                                                                                                                                                                                                                                                                                       | +/-              | APCD is reviewing the proposal.                                                                                                                                    |
| 50 | Livability/Environment<br>Guideline 13:<br>Landscape Character               | A.3: The proposal includes additions and connections to a system of natural corridors that can provide habitat areas and allow for migration.                                                                                                                                                                                                                                                                                        | +/-              | The Beargrass Creek Corridor is located to the west of the site. The applicant needs to show that the proposed parking does not encroach into the required buffer. |
| 51 | Community Facilities<br>Guideline 14:<br>Infrastructure                      | A.2: The proposal is located in an area served by existing utilities or planned for utilities.                                                                                                                                                                                                                                                                                                                                       | <b>✓</b>         | Existing utilities serve the site.                                                                                                                                 |
| 52 | Community Facilities Guideline 14: Infrastructure                            | A.3: The proposal has access to an adequate supply of potable water and water for fire-fighting purposes.                                                                                                                                                                                                                                                                                                                            | <b>✓</b>         | Water is available to the site.                                                                                                                                    |

| #  | Cornerstone 2020<br>Plan Element                        | Plan Element or Portion of<br>Plan Element                                                                                                        | Staff<br>Finding | Staff Comments                                   |
|----|---------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------|------------------|--------------------------------------------------|
| 53 | Community Facilities<br>Guideline 14:<br>Infrastructure | A.4: The proposal has adequate means of sewage treatment and disposal to protect public health and to protect water quality in lakes and streams. | +/-              | The health department is reviewing the proposal. |