Land Development & Transportation Committee

Staff Report May 16, 2019



Case No: Project Name: Location: Owner(s): Applicant: Jurisdiction: Council District: Case Manager: 19DEVPLAN1063 Blankenbaker Station III Lot 7 2701 Constant Comment Place HO3 Chestnut LLC HO3 Chestnut LLC Louisville Metro 20 – Stuart Benson Dante St. Germain, Planner II

REQUEST

- **Waiver** from Section 10.2.4.B.8 to encroach into the required 15' property perimeter LBA by 10' on the eastern property line
- Revised Detailed District Development plan

CASE SUMMARY/BACKGROUND

The subject property is located in Blankenbaker Station III at the intersection of Constant Comment Place and Otto Knop Drive. The applicant proposes to construct a new 30,000 square foot office/warehouse.

Previous Cases on Site

9-68-93 – Site was rezoned from R-4 Single Family Residential to PEC Planned Employment Center in 1994 as part of the larger Blankenbaker Station III development. This site was later approved for a 24,000 square foot office/warehouse in 1999 under the same docket number.
12016 – Revised Detailed District Development Plan for a 20,000 square foot office/warehouse.
15DEVPLAN1119 – Revised Detailed District Development Plan for a 30,000 square foot office/warehouse

The applicant also requests one waiver, from Land Development Code section 10.2.4.B.8.

STAFF FINDING

Staff finds that the proposal generally meets the guidelines of the Comprehensive Plan and requirements of the Land Development Code. No variances are being requested. Staff finds that the requested waiver is adequately justified and meets the standard of review.

TECHNICAL REVIEW

Land Development Code (2018) Louisville Metro.

The plan has received preliminary approval from all applicable agencies.

INTERESTED PARTY COMMENTS

No interested party comments have been received by staff.

STANDARD OF REVIEW AND STAFF ANALYSIS FOR WAIVER OF SECTION 10.2.4.B.8:

(a) <u>The waiver will not adversely affect adjacent property owners; and</u>

STAFF: The waiver will not adversely affect adjacent property owners as the most affected property is utilized as a detention basin.

(b) <u>The waiver will not violate specific guidelines of Plan 2040; and</u>

STAFF: The waiver will not violate specific guidelines of Plan 2040 as Plan 2040 encourages appropriate transitions between uses, including landscaped buffer yards. The proposed buffer will be fully planted according to Chapter 10 requirements, although the width of the yard will be reduced.

(c) <u>The extent of the waiver of the regulation is the minimum necessary to afford relief to the applicant; and</u>

STAFF: The extent of the waiver of the regulation is the minimum necessary to afford relief to the applicant as the applicant would not be able to fit in adequate maneuvering area for the loading bays without the encroachment.

(d) <u>Either:</u>

(i) The applicant has incorporated other design measures that exceed the minimums of the district and compensate for non-compliance with the requirements to be waived (net beneficial effect); **OR**

(ii) The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or would create an unnecessary hardship on the applicant.

STAFF: The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or would create an unnecessary hardship on the applicant by reducing the usability of the site for a warehouse use, a use that is common in the area, which is an industrial park.

STANDARD OF REVIEW AND STAFF ANALYSIS FOR RDDDP

a. <u>The conservation of natural resources on the property proposed for development, including:</u> <u>trees and other living vegetation, steep slopes, water courses, flood plains, soils, air quality,</u> <u>scenic views, and historic sites;</u>

STAFF: There do not appear to be any environmental constraints or historic resources on the subject site. The site is almost fully cleared and no natural resources appear to exist on the site.

b. <u>The provisions for safe and efficient vehicular and pedestrian transportation both within the development and the community;</u>

STAFF: Provisions for safe and efficient vehicular and pedestrian transportation within and around the development and the community has been provided. Louisville Metro Public Works has provided preliminary approval of the plan.

c. <u>The provision of sufficient open space (scenic and recreational) to meet the needs of the proposed development;</u>

STAFF: There are no open space requirements pertinent to the current proposal.

d. <u>The provision of adequate drainage facilities on the subject site in order to prevent drainage</u> problems from occurring on the subject site or within the community;

STAFF: The Metropolitan Sewer District has approved the preliminary development plan and will ensure the provision of adequate drainage facilities on the subject site in order to prevent drainage problems from occurring on the subject site or within the community.

e. <u>The compatibility of the overall site design (location of buildings, parking lots, screening,</u> <u>landscaping) and land use or uses with the existing and projected future development of the</u> <u>area;</u>

STAFF: The overall site design and land uses are compatible with the existing and future development of the area. The proposal is for an office/warehouse in an existing industrial center.

f. <u>Conformance of the development plan with the Comprehensive Plan and Land Development</u> <u>Code. Revised plan certain development plans shall be evaluated for conformance with the non-</u> <u>residential and mixed-use intent of the form districts and comprehensive plan.</u>

STAFF: The development plan conforms to applicable guidelines and policies of the Comprehensive Plan and to requirements of the Land Development Code, with the exception of the requested waiver.

REQUIRED ACTIONS:

- **APPROVE** or **DENY** the **Waiver**
- APPROVE or DENY the Revised Detailed District Development Plan and Proposed Binding Elements

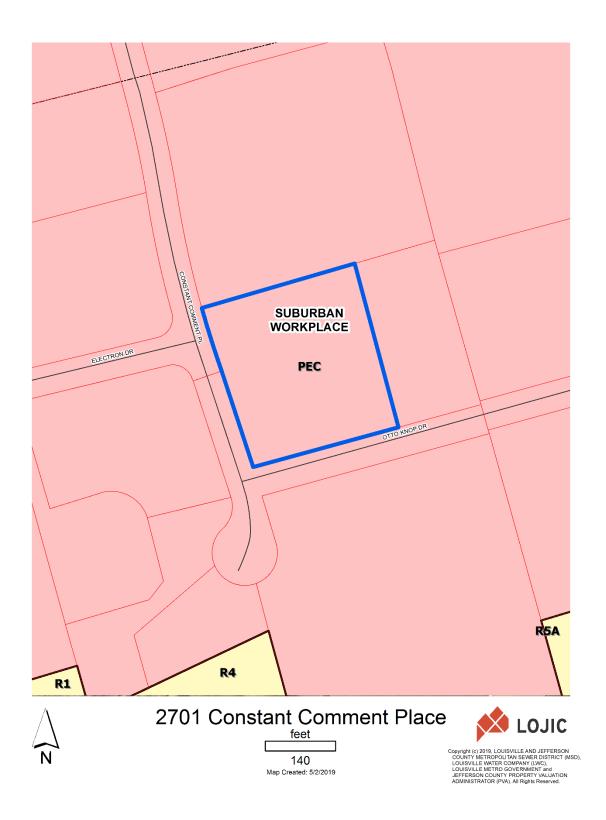
NOTIFICATION

Date	Purpose of Notice	Recipients
05/02/2019	LDT Public Meeting	1 st tier adjoining property owners
	_	Registered Neighborhood Groups in Council District 20

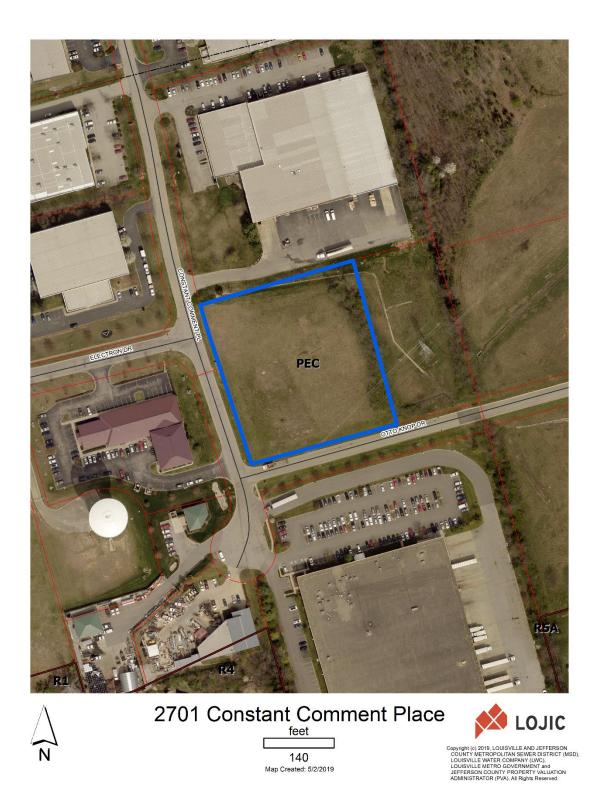
ATTACHMENTS

- 1. Zoning Map
- 2. Aerial Photograph
- 3. Existing General Plan Binding Elements
- 4. Existing District Development Plan Binding Elements
- 5. Proposed District Development Plan Binding Elements

1. Zoning Map



2. <u>Aerial Photograph</u>



3. <u>Existing General Plan Binding Elements</u>

- The development shall be in accordance with the approved district development plan, land use and agreed upon binding elements unless amended pursuant to the Zoning District Regulations. No further development shall occur without prior approval from the Planning Commission.
- 2. Prior to development of each site or phase of this project, a detailed district development plan shall be submitted to the Planning Commission for approval. Each plan shall be in adequate detail and subject to additional binding elements. The additional binding elements may relate, but not be limited, to the following items:
 - a. screening, buffering, landscaping, tree preservation
 - b. density, floor area, size and height of buildings
 - c. points of access and site layout with respect to on-site circulation
 - d. land uses
 - e. signs
 - f. loading berths
 - g. parking
 - h. sidewalks
 - i. site design elements relating to alternative transportation modes
 - j. outdoor lighting
 - k. minor subdivision plat approval
 - I. air pollution
 - m. the timing of construction to coincide with the availability of flood protection measures, municipal sewer service, and adequate fire protection
 - n. dumpsters
 - o. soil erosion control plan
- 3. There shall be no vehicular access to Rehl Road.
- 4. No outdoor advertising signs (billboards), small freestanding (temporary) signs, pennants or banners shall be permitted on the site.
- 5. Outdoor lighting shall be directed down and away from surrounding residential properties. No building mounted lights shall be placed on any facades adjacent to residentially zoned lots.
- 6. The screening (buffering/landscaping) plan shown on the approved district development plan shall be implemented prior to occupancy and maintained thereafter.
- 7. Regarding the landscape buffer areas along Rehl Road, the applicant shall submit a plan for approval by the Planning Commission staff's landscape architect showing trees/tree masses to be preserved prior to beginning any construction procedure (i.e. clearing, grading, demolition). Adjustments to the tree preservation plan which are requested by the applicant may be approved by the Planning Commission staff's landscape architect if the revisions are in keeping with the intent of the approved tree preservation plan. The plan shall exhibit the following information:
 - a. Proposed site plan (showing buildings, edges of pavement, property/lot lines, easements, existing topography, and other significant site features (LOJIC topographic information is acceptable).
 - b. Preliminary drainage considerations (retention/detention, ditches/large swales, etc.).

- c. Location of all existing trees/tree masses existing on the site as shown by aerial photo or LOJIC maps.
- d. Location of construction fencing for each tree/tree mass designated to be preserved.
- 8. Before a building or alteration permit and/or a certificate of occupancy is requested:
 - a. The development plan must be re-approved by the Jefferson County Department of Public Works and Transportation and the Metropolitan Sewer District.
 - b. A major subdivision plat creating the lots and roadways as shown on the approved district development plan shall be recorded prior to issuance of any building permits.
- 9. If a certificate of occupancy (building permit) is not issued within one year of the date of approval of the plan or rezoning, whichever is later, the property shall not be used in any manner unless a revised district development plan is approved or an extension is granted by the Planning Commission.
- 10. A certificate of occupancy must be received from the appropriate code enforcement office prior to occupancy of the structure or land for the proposed use. All binding elements requiring action and approval must be implemented prior to requesting issuance of the certificate of occupancy, unless specifically waived by the Planning Commission.
- 11. A note shall be placed on the preliminary plan, construction plan and the record plat that states, "Construction fencing shall be erected prior to any grading or construction activities – preventing compaction of root systems of trees to be preserved. The fencing shall enclose the area beneath the dripline of the tree canopy and shall remain in place until all construction is completed. No parking, material storage, or construction activities shall be permitted within the fenced area."
- 12. A soil erosion and sedimentation control plan shall be developed and implemented in accordance with the Metropolitan Sewer District and the USDA Soil Conservation Service recommendations. A copy of the approved plan shall be submitted to the Planning Commission prior to recording the plat.
- 13. The applicant shall relocate the existing drainage ditch along the north side of Rehl Road to provide a shoulder in conformance with Jefferson County Public Works standards.

4. Existing District Development Plan Binding Elements

All binding elements from the approved General Development Plan are applicable to this site, in addition to the following:

- The development shall be in accordance with the approved district development plan, all applicable sections of the Land Development Code (LDC) and agreed upon binding elements unless amended pursuant to the Land Development Code. Any changes/additions/alterations of any binding element(s) shall be submitted to the Planning Commission or the Planning Commission's designee for review and approval; any changes/additions/alterations not so referred shall not be valid.
- 2. The development shall not exceed 60,000 square feet of gross floor area for Lot 1. The development shall not exceed 25,000 square feet of gross floor area for Lot 4. The development shall not exceed 55,450 square feet of gross floor area for Lot 5. The development shall not exceed 43,050 square feet of gross floor area for Lot 6. The development shall not exceed 30,000 square feet of gross floor area for Lot 7.
- 3. No outdoor advertising signs, small freestanding signs, pennants, balloons, or banners shall be permitted on the site.
- 4. Construction fencing shall be erected when off-site trees or tree canopy exists within 3' of a common property line. Fencing shall be in place prior to any grading or construction to protect the existing root systems from compaction. The fencing shall enclose the entire area beneath the tree canopy and shall remain in place until all construction is completed. No parking, material storage or construction activities are permitted within the protected area.
- 5. Before any permit (including but not limited to building, parking lot, change of use, site disturbance, alteration permit or demolition permit) is requested:
 - a. The development plan must receive full construction approval from Develop Louisville, Louisville Metro Public works and the Metropolitan Sewer District.
 - b. The property owner/developer must obtain approval of a detailed plan for screening (buffering/landscaping) as described in Chapter 10 prior to requesting a building permit. Such plan shall be implemented prior to occupancy of the site and shall be maintained thereafter.
 - c. A Tree Preservation Plan in accordance with Chapter 10 of the LDC shall be reviewed and approved prior to obtaining approval for site disturbance.
- 6. A certificate of occupancy must be received from the appropriate code enforcement department prior to occupancy of the structure or land for the proposed use. All binding elements requiring action and approval must be implemented prior to requesting issuance of the certificate of occupancy, unless specifically waived by the Planning Commission.
- 7. The applicant, developer, or property owner shall provide copies of these binding elements to tenants, purchasers, contractors, subcontractors and other parties engaged in development of this site and shall advise them of the content of these binding elements. These binding elements shall run with the land and the owner of the property and occupant of the property shall at all times be responsible for compliance with these binding elements. At all times during development of the site, the applicant and developer, their heirs, successors; and assignees, contractors, subcontractors, and other parties engaged in development of the site, shall be responsible for compliance with these binding elements.

8. The façade elevations shall be in accordance with applicable form district standards and shall be approved by PDS staff prior to construction permit approval.

5. <u>Proposed District Development Plan Binding Elements</u>

All binding elements from the approved General Development Plan are applicable to this site, in addition to the following:

- The development shall be in accordance with the approved district development plan, all applicable sections of the Land Development Code (LDC) and agreed upon binding elements unless amended pursuant to the Land Development Code. Any changes/additions/alterations of any binding element(s) shall be submitted to the Planning Commission or the Planning Commission's designee for review and approval; any changes/additions/alterations not so referred shall not be valid.
- 2. No outdoor advertising signs, small freestanding signs, pennants, balloons, or banners shall be permitted on the site.
- 3. Construction fencing shall be erected when off-site trees or tree canopy exists within 3' of a common property line. Fencing shall be in place prior to any grading or construction to protect the existing root systems from compaction. The fencing shall enclose the entire area beneath the tree canopy and shall remain in place until all construction is completed. No parking, material storage or construction activities are permitted within the protected area.
- 4. Before any permit (including but not limited to building, parking lot, change of use, site disturbance, alteration permit or demolition permit) is requested:
 - d. The development plan must receive full construction approval from Develop Louisville, Louisville Metro Public works and the Metropolitan Sewer District.
 - e. The property owner/developer must obtain approval of a detailed plan for screening (buffering/landscaping) as described in Chapter 10 prior to requesting a building permit. Such plan shall be implemented prior to occupancy of the site and shall be maintained thereafter.
 - f. A Tree Preservation Plan in accordance with Chapter 10 of the LDC shall be reviewed and approved prior to obtaining approval for site disturbance.
- 5. A certificate of occupancy must be received from the appropriate code enforcement department prior to occupancy of the structure or land for the proposed use. All binding elements requiring action and approval must be implemented prior to requesting issuance of the certificate of occupancy, unless specifically waived by the Planning Commission.
- 6. The applicant, developer, or property owner shall provide copies of these binding elements to tenants, purchasers, contractors, subcontractors and other parties engaged in development of this site and shall advise them of the content of these binding elements. These binding elements shall run with the land and the owner of the property and occupant of the property shall at all times be responsible for compliance with these binding elements. At all times during development of the site, the applicant and developer, their heirs, successors; and assignees, contractors, subcontractors, and other parties engaged in development of the site, shall be responsible for compliance with these binding elements.
- 7. There shall be no outdoor storage on the site.

- 8. There shall be no outdoor music (live, piped, radio or amplified), outdoor entertainment or outdoor PA system audible beyond the property line.
- 9. If work is required within the easements causing removal or damage of landscape materials, the property owner shall be responsible for replacement of materials according to the approved landscape plan.
- 10. The materials and design of proposed structures shall be substantially the same as depicted in the rendering as presented at the May 16, 2019 Land Development and Transportation Committee meeting.