MINUTES OF THE MEETING OF THE LAND DEVELOPMENT AND TRANSPORTATION COMMITTEE June 27, 2019

A meeting of the Land Development and Transportation Committee was held on, June 27, 2019 at 1:00 p.m. in the Old Jail Building, located at 514 W. Liberty Street, Louisville, Kentucky.

Committee Members present were:

Marilyn Lewis, Chair Richard Carlson Jeffrey Brown

Committee Members absent were:

Rob Peterson, Vice Chair Ruth Daniels

Staff Members present were:

Emily Liu, Planning and Design Director Julia Williams, Planning and Design Supervisor Joel Dock, Planner II Lacey Gabbard, Planner I Beth Stuber, Engineering Supervisor John Carroll, Legal Counsel Pamela M. Brashear, Management Assistant

Others present:

David Johnson, MSD Tony Kelly, MSD Joey Ashby, MSD

The following matters were considered:

APPROVAL OF MINUTES

JUNE 13, 2019 LD&T COMMITTEE MEETING MINUTES

On a motion by Commissioner Carlson, seconded by Commissioner Brown, the following resolution was adopted.

RESOLVED, that the Land Development & Transportation Committee does hereby **APPROVE** the minutes of its meeting conducted on June 13, 2019.

The vote was as follows:

YES: Commissioners Brown, Carlson and Lewis
NOT PRESENT FOR THIS CASE: Commissioners Daniels and Peterson

NEW BUSINESS

CASE NO. 19STREETS1007

Request: Street Name Change

Project Name: Fisk Court Street Name Change

Location: Fisk Court between Roy Wilkins Avenue and South 10th

Street

Owner: Louisville Metro

Applicant: Louisville Metro Housing Authority Representative: Louisville Metro Housing Authority

Jurisdiction: Louisville Metro

Council District: 4 – Barbara Sexton Smith

Case Manager: Jay Luckett, AICP, Planner I

Presented by: Lacey Gabbard, AICP, Planner I

The staff report prepared for this case was incorporated into the record. This report was available to any interested party prior to the LD&T meeting. (Staff report is part of the case file maintained in Planning and Design Services offices, 444 S. 5th Street.)

Agency Testimony:

00:04:03 Ms. Gabbard discussed the case summary, standard of review and staff analysis from the staff report.

00:04:47 Commissioner Carlson asked if this case is a street type designation change rather than street name change. It's just being changed from Fisk Court to Fisk Street. Ms. Williams said this was a part of the Beecher Terrace development and was recorded as Fisk Ct. and it was determined by the Housing Authority and Metro that it would need to go through the street name change process.

Deliberation

00:07:11 Planning Commission deliberation.

An audio/visual recording of the Land Development & Transportation Committee meeting related to this case is available on the Planning & Design Services website, or you may contact the Customer Service staff to view the recording or to obtain a copy.

On a motion by Commissioner Carlson, seconded by Commissioner Brown, the following resolution based on the staff report was adopted.

RESOLVED, that the Louisville Metro Planning Commission does hereby place this case on the Consent Agenda for the July 18, 2019 Planning Commission meeting.

NEW BUSINESS

CASE NO. 19STREETS1007

The vote was as follows:

YES: Commissioners Brown, Carlson and Lewis
NOT PRESENT AND NOT VOTING: Commissioners Daniels and Peterson

NEW BUSINESS

CASE NO. 19DEVPLAN1082

Request: Revised Detailed District Development Plan Project Name: Evansville Teachers Federal Credit Union

Location: 2300 High Wickham Place

Owner: Stacey Shourd, Evansville Teachers Federal Credit Union Applicant: Stacey Shourd, Evansville Teachers Federal Credit Union

Representative: Kathy M. Linares, Mindel Scott

Jurisdiction: Louisville Metro

Council District: 19 – Anthony Piagentini

Case Manager: Lacey Gabbard, AICP, Planner I

The staff report prepared for this case was incorporated into the record. This report was available to any interested party prior to the LD&T meeting. (Staff report is part of the case file maintained in Planning and Design Services offices, 444 S. 5th Street.)

Agency Testimony:

00:08:52 Ms. Gabbard discussed the case summary, standard of review and staff analysis from the staff report.

The following spoke in favor of this request:

Kent Gootee, Mindel Scott and Associates, 5151 Jefferson Boulevard, Louisville, Ky. 40219

Summary of testimony of those in favor:

00:10:18 Mr. Gootee stated this case would have normally gone to DRC, but there are time constraints and the applicant doesn't want to wait for the July 17th DRC meeting. The access road will serve the hotel on the west and the other 2 will serve the bank. Proposed binding element 10 needs to be revised because it doesn't relate to the site anymore.

Mr. Gootee requests that the Planning and Design staff landscape architect review the landscape plan now (after today's approval) because of a time crunch.

00:12:37 Commissioner Carlson asked if there's any harm leaving binding element 10 in place. Mr. Gootee said no because access easements have already been granted.

Deliberation

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CASE NO. 19DEVPLAN1082

00:13:40 Planning Commission deliberation.

An audio/visual recording of the Land Development & Transportation Committee meeting related to this case is available on the Planning & Design Services website, or you may contact the Customer Service staff to view the recording or to obtain a copy.

Revised Detailed District Development Plan and Binding Elements

On a motion by Commissioner Carlson, seconded by Commissioner Brown, the following resolution based on the Standard of Review and Staff Analysis and testimony heard today was adopted.

WHEREAS, there do not appear to be any environmental constraints or historic resources on the subject site. Tree canopy requirements of the Land Development Code will be provided on the subject site; and

WHEREAS, provisions for safe and efficient vehicular and pedestrian transportation within and around the development and the community has been provided, and Metro Public Works has approved the preliminary development plan. KYTC has not provided a review; and

WHEREAS, there are no open space requirements pertinent to the current proposal; and

WHEREAS, the Metropolitan Sewer District has approved the preliminary development plan and will ensure the provision of adequate drainage facilities on the subject site in order to prevent drainage problems from occurring on the subject site or within the community; and

WHEREAS, the Louisville Metro Land Development & Transportation Committee finds, the overall site design and land uses are compatible with the existing and future development of the area. Appropriate landscape buffering and screening will be provided to screen adjacent properties and roadways. Buildings and parking lots will meet all required setbacks; and

WHEREAS, the Louisville Metro Land Development & Transportation Committee further finds the development plan conforms to applicable guidelines and policies of Plan 2040 and to requirements of the Land Development Code.

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CASE NO. 19DEVPLAN1082

RESOLVED, that the Louisville Metro Planning Commission does hereby **APPROVE** the Revised Detailed District Development Plan **SUBJECT** to the following Binding Elements:

Proposed General Plan Binding Elements

- 1. The development shall be in accordance with the approved district development plan and binding elements unless amended pursuant to the Land Development Code. Modifications to the binding element(s) shall be submitted to the Planning Commission or its designee for review and approval; any modifications not so referred shall not be valid.
- 2. Signs shall be in accordance with Chapter 8 of the LDC.
- 3. No outdoor advertising signs, small freestanding signs, pennants, balloons, or banners shall be permitted on the site.
- 4. Construction fencing shall be erected when off-site trees or tree canopy exists within 3' of a common property line. Fencing shall be in place prior to any grading or construction to protect the existing root systems from compaction. The fencing shall enclose the entire area beneath the tree canopy and shall remain in place until all construction is completed. No parking, material storage or construction activities are permitted within the protected area. 5. Prior to issuance of a permit (including but not limited to building, parking lot, change of use, site disturbance, alteration permit or demolition permit):
 - a. The development plan must receive full construction approval from Louisville Metro Department of Inspections, Permits and Licenses, Louisville Metro Public Works and the Metropolitan Sewer District.
 - b. The property owner/developer shall obtain approval of a detailed plan for screening (buffering/landscaping) as described in Chapter 10. Such plan shall be implemented prior to occupancy of the site and shall be maintained thereafter.
- 6. A certificate of occupancy must be received from the appropriate code enforcement department prior to occupancy of the structure or land for the proposed use. All binding elements requiring action and approval must be implemented prior to requesting issuance of the certificate of occupancy, unless specifically waived by the Planning Commission.
- 7. The applicant, developer, or property owner shall provide copies of these binding elements to tenants, purchasers, contractors, subcontractors and other parties engaged in development of this site and shall advise them of the content of these binding elements. These binding elements shall run with the land and the owner

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of the property and occupant of the property shall at all times be responsible for compliance with these binding elements. At all times during development of the site, the applicant and developer, their heirs, successors, and assignees, contracts, subcontractors, and other parties engaged in development of the site, shall be responsible for compliance with these binding elements.

- 8. At the time a building permit is requested, the applicant shall submit a certification statement to the permit issuing agency, from an engineer, or other qualified professional stating that the lighting of the proposed development is in compliance with Chapter 4 Part 1.3 of the land development code and shall be maintained thereafter. No building permit shall be issued unless such certification statement is submitted. Lighting shall be maintained on the property in accordance with Chapter 4 Part 1.3 of the land development code. Lighting shall be maintained on the property in accordance with Chapter 4 Part 1.3 of the land development code.
- 9. Street name signs shall be installed prior to requesting a certificate of occupancy for any structure. The address number shall be displayed on a structure prior to requesting a certificate of occupancy for that structure.
- 10. The applicant shall submit building elevations or renderings of the proposed restaurants on Lots 9A and 9B for Development Review Committee review prior to the issuance of building permits on Lots 9A and 9B.
- 11. The applicant shall submit a joint cross over and access agreement for the parking shown within the Terra View Trail access easement.
- 12. An additional binding element stating that they will come back to the Planning Commission for approval of any building designs that have not yet been finalized.
- 13. Uses shall be limited to restaurants without drive-through services and banks with or without drive-through service on lots 9A, 9B, and 10A. Modification of this binding element will require Metro Council approval.
- 14. Landscape area interior to the site and along Old Henry Road on the property that is the subject of the change in zoning docket no. 8735 shall be irrigated with an automated irrigation system in all areas viewable by the public. State right-of-way area between the edge of pavement and the north property line shall be irrigated provided the State Transportation cabinet will enter into an agreement allowing the applicant's provision and maintenance of irrigation within said right-of-way area.

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Proposed Site Plan Binding Elements

All binding elements from the approved General Development Plan are applicable to this site, in addition to the following:

- 1. The development shall be in accordance with the approved district development plan and binding elements unless amended pursuant to the Land Development Code. Modifications to the binding element(s) shall be submitted to the Planning Commission or its designee for review and approval; any modifications not so referred shall not be valid.
- 2. Signs shall be in accordance with Chapter 8 of the LDC.
- 3. No outdoor advertising signs, small freestanding signs, pennants, balloons, or banners shall be permitted on the site.
- 4. Construction fencing shall be erected when off-site trees or tree canopy exists within 3' of a common property line. Fencing shall be in place prior to any grading or construction to protect the existing root system from compaction. The fencing shall enclose the entire area beneath the tree canopy and shall remain in place until all construction is completed. No parking, material storage or construction activities are permitted within the protected area.
- 5. Prior to issuance of a permit (including but not limited to building, parking lot, change of use, site disturbance, alteration permit or demolition permit):

 a. The development plan must receive full construction approval from Louisville
 - Metro Department of Inspections, Permits and Licenses, Louisville Metro Public Works and the Metropolitan Sewer District.
 - b. The property owner/developer must obtain approval of a detailed plan for screening (buffering/landscaping) as described in Chapter 10. Such plan shall be implemented prior to occupancy of the site and shall be maintained thereafter.
 - c. A cross access agreement to run with the land in a form acceptable to the Planning Commission legal counsel shall be recorded prior to construction approval.
 - d. Final elevations/renderings shall be submitted for review and approval by Planning Commission staff. A copy of the approved rendering shall be available in the case file on record in the offices of the Louisville Metro Planning Commission.
- 6. A certificate of occupancy must be received from the appropriate code enforcement department prior to occupancy of the structure or land for the proposed use. All binding elements requiring action and approval must be

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implemented prior to requesting issuance of the certificate of occupancy, unless specifically waived by the Planning Commission.

- 7. The applicant, developer, or property owner shall provide copies of these binding elements to tenants, purchasers, contractors, subcontractors and other parties engaged in development of this site and shall advise them of the content of these binding elements. These binding elements shall run with the land and the owner of the property and occupant of the property shall at all times be responsible for compliance with these binding elements. At all times during development of the site, the applicant and developer, their heirs, successors, and assignees, contractors, subcontractors, and other parties engaged in development of the site, shall be responsible for compliance with these binding elements.
- 8. At the time the building permit is requested, the applicant shall submit a certification statement to the permit issuing agency, from an engineer, or other qualified professional stating that the lighting of the proposed development is in compliance with Chapter 4 Part 1.3 of the land development code and shall be maintained thereafter. No building permits shall be issued unless such certification statement is submitted. Lighting shall be maintained on the property in accordance with Chapter 4 Part 1.3 of the land development code. Lighting shall be maintained on the property in accordance with Chapter 4 Part 1.3 of the land development code.
- 9. Street name signs shall be installed prior to requesting a certificate of occupancy for any structure. The address number shall be displayed on a structure prior to requesting a certificate of occupancy for that structure.
- 10. The applicant shall submit a joint cross over and access agreement for the parking shown within the Terra View Trail access easement.
- 11. Uses shall be limited to restaurants without drive-through services and banks with or without drive-through service on lots 9A, 9B, and 10A. Modification of this binding element will require Metro Council approval.
- 12. Landscape area interior to the site along Old Henry Road on the property that is the subject of the change in zoning in docket no. 8735 shall be irrigated with an automated irrigation system in all areas viewable by the public. State right-of-way area between the edge of pavement and the north property line shall be irrigated provided the State Transportation cabinet will enter into an agreement allowing the applicant's provision and maintenance of irrigation within said right-of-way area.

NEW BUSINESS

CASE NO. 19DEVPLAN1082

The vote was as follows:

YES: Commissioners Brown, Carlson and Lewis
NOT PRESENT AND NOT VOTING: Commissioners Daniels and Peterson

NEW BUSINESS

CASE NO. 18ZONE1071

Request: Change in zoning from R-4, single family to R-6, multi-family

residential and CN, commercial neighborhood

Project Name: 6875 South Hurstbourne Parkway Location: 6875 South Hurstbourne Parkway

Owner: Cayman Investments, LLC Applicant: Cayman Investments, LLC

Representative: QK4

Jurisdiction: Louisville Metro Council District: 23 – James Peden

24 - Madonna Flood

Case Manager: Joel P. Dock, AICP, Planner II

The staff report prepared for this case was incorporated into the record. This report was available to any interested party prior to the LD&T meeting. (Staff report is part of the case file maintained in Planning and Design Services offices, 444 S. 5th Street.)

Agency Testimony:

00:15:35 Mr. Dock discussed the case summary, standard of review and staff analysis from the staff report.

00:17:34 Commissioner Brown asked if the applicant is fulfilling the 2 connection point requirement. Mr. Dock said yes, they are providing access points to Hurstbourne Pkwy. and through the adjacent condominiums. Commissioner Brown asked if that requires them to go through the private parking lot for the commercial development. Mr. Dock said there's an access easement. Commissioner Brown said it's not shown on the plan. It's a cross over agreement.

00:19:17 Commissioner Carlson asked if there's a time limit for the connection to be made. Mr. Dock said it's required and part of the proposed development plan, not a future connection but a proposed connection to the adjacent development. If there's a concern about the number of dwelling units being built before this connection the following binding element could be added: Prior to the 200th or 199th building permit being requested, 2 access points shall be made available or connection to Downs Farm Way shall be provided.

The following spoke in favor of this request:

Ashley Bartley, QK4, 1046 East Chestnut Street, Louisville, Ky. 40204

Summary of testimony of those in favor:

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CASE NO. 18ZONE1071

00:21:15 Ms. Bartley described the proposal and said the people at the neighborhood meeting want commercial instead of more residential. It's an underserved area for grocery stores. MSD has given preliminary approval of the plan. Commissioner Carlson wants the fire dept. to see this plan regarding a tight turn. Commissioner Brown asked if the access easements were wide enough. Also, do you need the thru lane or will you build it as if it were there but stripe it? Ms. Bartley answered, it can probably be a straight left and they're all 12 ft. lanes. Commissioner Brown requests updating the plan to reflect the correct dimensions and the easement will need to be widened. Chair Lewis asked, is a sidewalk on one side only reasonable given that the sidewalk will run out if you're walking to the commercial businesses and you'd have to cross the parking lot at some point? Ms. Bartley agrees they will need a crosswalk.

The following spoke in opposition to this request:

David A. Dries, 5930 South Watterson Trail, Louisville, Ky. 40291

Summary of testimony of those in opposition:

00:32:39 Mr. Dries stated he's concerned about the sanitary sewers. The location is in the ridge, but should be in a natural valley. The proposal will damage properties and the watershed.

Rebuttal:

00:36:40 Mr. Gootee said maybe running the easement closer to the road will help. Mr. Dries said no, that's not good enough. Placing it in the valley will serve all the properties.

00:39:31 Mr. Ashby, MSD, said he spoke with the applicant about moving the easement. Chair Lewis asked how deep the sewer will be. Mr. Ashby said it can be at minimum depth and follow the contour to 35 ft. off the stream. A 25 ft. buffer has to be maintained plus another 10 ft. to put the sewer in.

00:41:14 Ms. Bartley stated she can turn the stub easement to lower it slightly. Mr. Dries said it's a very big slope and still feels it should be in the valley. Ms. Bartley added, if the sewer is located in the natural valley, we would have to provide a 15 ft. sewer drainage access easement outside the stream buffer; therefore, pushing everything 15 ft. and causing the loss of a building.

Deliberation

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CASE NO. 18ZONE1071

00:45:20 Planning Commission deliberation.

An audio/visual recording of the Land Development & Transportation Committee meeting related to this case is available on the Planning & Design Services website, or you may contact the Customer Service staff to view the recording or to obtain a copy.

The Committee by general consensus placed this case on the August 1, 2019 public hearing at the Old Jail Building.

NEW BUSINESS

CASE NO. 19SUBDIV1001

Request: Major Preliminary Subdivision Plan

Project Name: The Breakers at Prospect Location: 7800 Sutherland Farm Road

Owner: Marjorie M. McCall

Applicant: The Breakers at Prospect, LLC Representative: Sabak, Wilson & Lingo, Inc.

Jurisdiction: City of Prospect Council District: 16 – Scott Reed

Case Manager: Joel P. Dock, AICP, Planner II

The staff report prepared for this case was incorporated into the record. This report was available to any interested party prior to the LD&T meeting. (Staff report is part of the case file maintained in Planning and Design Services offices, 444 S. 5th Street.)

Agency Testimony:

00:47:11 Mr. Dock discussed the case summary from the staff report.

The following spoke in favor of this request:

Patrick Dominik, Sabak, Wilson and Lingo, 608 South 3rd Street, Louisville, Ky. 40202 Stephanie Gilezan, 12804 Crestview Cove, Prospect, Ky. 40059

Summary of testimony of those in favor:

00:53:34 Mr. Dominik gave a power point presentation. The farm buildings will be removed and the access drive will be eliminated. The high bluff along the river and the low land are within the 100 years flood plain (no permits to occur). Impacts to the wetlands will be minimal (less than .2 of acre). The pond will be preserved but the main issue is storm water management.

01:25:14 Ms. Gilezan stated she's the developer and here to answer questions.

The following spoke in opposition to this request:

Randy Strobo, 239 South 5th Street, Suite 917, Louisville, Ky. 40202 Stephen Stowers, 7001 Windham Parkway, Prospect, Ky. 40059 John Clark, 6823 Windham Parkway, Prospect, Ky. 40059 Matthew David, 6925 Windham Parkway, Prospect, Ky. 40059 Mark R. Jackson, 7700 River Road, Prospect, Ky. 40059

Summary of testimony of those in opposition:

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01:26:15 Mr. Strobo, attorney for Sutherland Community Association, stated he's concerned about the storm water injection well. The Comprehensive Plan 2040 requires the Planning Commission to protect groundwater. Regulations need to be developed for this type of case. River Fields informed the Water Co. of this project. There have been several 100 year flood events in the past 4-5 years.

Mr. Strobo filed a petition and requests a night hearing at the Ky. Country Day School. Also, give time for the Louisville Water Co. and other agencies time to review the case.

- 01:35:08 Mr. Stowers gave a power point presentation discussing the current flooding issues and the proposal making those issues worse.
- 01:40:31 Mr. Clark stated he has had many conversations with MSD regarding the drainage system (open ditch) that overflows very frequently. The development of Sutherland has negatively affected the neighborhood since it was completed. Another concern is the additional traffic and cut throughs.
- 01:45:18 Mr. David discussed the history of the area. The ecosystem developed was established over 100 years ago. There will be negative impacts from the injection wells leading to soil stability issues as well as blasting issues.

Mr. David, being an engineer, says the plan is missing key elements/information.

01:54:25 Mr. Jackson, president of James Taylor Jarbo School Neighborhood Association, stated he's downstream from the proposal and that area needs to be looked at for this proposal.

The following spoke neither for nor against the request:

Kay Ball, Louisville Water Company, 550 South 3rd Street, Louisville, Ky. 40202 Tom Halbleib, 400 West Market Street, Suite 1800, Louisville, Ky. 40202

Summary of testimony of those neither for nor against:

01:13:19 Ms. Ball stated this development is within the well protection area. The Well Head Protection Plan is mandated by the Environmental Protection Agency (EPA), which protects the groundwater supply. Louisville Water Company will always be concerned about anything that contributes to the public health of the water public's supply. There are no plans in place and the Water Co. needs time to review and evaluate the process. "The Division of Water has stated that they know of no other type of this injection well within a Well Head Protection Area." Commissioner Carlson asked

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CASE NO. 19SUBDIV1001

how much time is needed to evaluate the proposal. Ms. Ball said there needs to be a plan first, examples are not good enough.

01:16:30 Mr. Johnson, MSD, stated the intentions were to take drainage to the river but Mr. Dominik was unable to obtain the proper easements. The next proposal was for outlet pipes that leave the site but don't go to the river. MSD has expressed concern about that. There is extensive flooding in the area. MSD has developed a preliminary design to help alleviate some of the flooding but there are no funds to implement the plan at this time. The applicant will maximize detention on site. Any requirements from the Water Co., any local, state or federal agency will have to be met and all permits gathered before MSD will issue construction approval. The applicant/representative is detaining the 100 year storm volume on site with the use of the pond and infiltration basins. This means the drainage system downstream will be improved. MSD is requiring a long time maintenance agreement by the homeowners' association – to be maintained and bonded.

01:21:21 Mr. Halbleib, attorney for River Fields, stated this development is a concern because of the lack of available information. This case should be deferred until the Water Co. has time to complete its analytical work to determine the impact of the injection of the storm water into the ground.

Deliberation

01:56:19 Mr. Dock stated that he has a received a petition for a night hearing. The case was scheduled for the July 18, 2019 public hearing, being properly noticed and docketed, but needs to be heard at the next LD&T meeting to consider the date and scheduling for the night public hearing.

Commissioner Brown said the petition references this case being a zoning change but it's not. Mr. Dock said that will need to be discussed at the next LD&T meeting, July 11, 2019. Also, staff has not had a chance to review the petition and confirm the addresses.

01:58:27 Commissioner Carlson asked if the well head injection issue will be resolved by July 11, 2019? Commissioner Brown said federal, state, Metro Louisville Water Co. and MSD permits will be obtained after the preliminary approval. This committee will not deal with those issues so early in the process.

02:00:56 Mr. Dock answered Commissioner Carlson's question about why the committee can't address the scheduling date today. The process for a major preliminary subdivision for a standard R-4 subdivision would normally be heard at LD&T. Given the public interest on this project and the possibility that an LD&T decision

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would ultimately be appealed to the Planning Commission, the most appropriate course of action would be to place it before the full commission.

02:02:15 Commissioner Carlson asked what will this committee be doing at the July 11, 2019 LD&T meeting that can't be done today. Mr. Dock said the petition was received today and hasn't been checked for validity.

02:03:53 Mr. Dominik stated there was an email distributed yesterday with a lot of inaccurate information (from River Fields to the public). A class 5 injection well will require EPA permits and nothing that we're doing associated with this project will be classified as a class 5 injection well.

An audio/visual recording of the Land Development & Transportation Committee meeting related to this case is available on the Planning & Design Services website, or you may contact the Customer Service staff to view the recording or to obtain a copy.

No action was requested or required of the LD&T committee.

ADJOURNMENT	
The meeting adjourned at approximately 3:17 p.m.	
Chair	
Planning Director	