# Planning Commission

Staff Report

August 1, 2019



Case No: Project Name: Location: Owner(s): Applicant: Jurisdiction: Council District: Case Manager: 19ZONE1031 N Hurstbourne Storage 10330 Morat Avenue One Fourteen LLC One Fourteen LLC City of Lyndon 18 – Marilyn Parker Dante St. Germain, AICP, Planner II

#### **REQUESTS**

- Change in zoning from C-1 Commercial to C-2 Commercial
- Conditional Use Permit for mini-warehouse with relief from Requirement G
- Waivers
  - 1. From section 5.8.1.B to omit sidewalks along Morat Avenue
  - 2. From section 5.9.2.A.1.b.i to omit the pedestrian connection between the sidewalk and the building entrance
- Detailed District Development Plan with Binding Elements

#### CASE SUMMARY/BACKGROUND

The subject site is located at the intersection of N Hurstbourne Parkway and Morat Avenue. The site consists of two contiguous parcels. The applicant proposes to rezone the property to C-2 in order to construct a new multi-story climate controlled self-storage facility. A Conditional Use Permit related to this proposal is also requested.

The site directly abuts a daycare and a memory care facility to the west, and adjoins multi-family residential to the north. Single-family residential is located across N Hurstbourne Parkway to the south and east. N Hurstbourne Parkway is a four-lane divided major arterial and designated parkway at this location.

The site is already plan certain under docket 8825. It was rezoned in 2008 from R-4 to C-1, and binding elements were applied at that time.

#### STAFF FINDING

Staff finds that the proposal generally meets the guidelines of the Comprehensive Plan and requirements of the Land Development Code, with the exception of the requested waivers. The waivers are not adequately justified and do not meet the standard of review.

#### TECHNICAL REVIEW

Land Development Code (Louisville Metro)

Plan 2040

MSD and Transportation Planning have provided preliminary approval of the proposal.

City of Lyndon LDC section 4.2.35 allows mini-warehouses in the C-2 zoning district with a Conditional Use Permit. Requirement G states: "No structure on the site shall be taller than one story and shall not exceed 15 feet in height (except for one freestanding sign as allowed in H below)." The applicant requests relief from this requirement.

#### INTERESTED PARTY COMMENTS

Staff have received a number of letters from nearby neighbors and residents of the memory care facility in opposition to the request. Concerns include safety of the residents, the unsightliness of a three-story building, loss of green space, and increased traffic, especially truck traffic.

#### STANDARD OF REVIEW FOR REZONING

Criteria for granting the proposed form district change/rezoning: KRS Chapter 100.213

- 1. <u>The proposed form district/rezoning change complies with the applicable guidelines and policies</u> <u>Plan 2040; **OR**</u>
- 2. <u>The existing form district/zoning classification is inappropriate and the proposed classification is appropriate; **OR**</u>
- 3. <u>There have been major changes of an economic, physical, or social nature within the area</u> <u>involved which were not anticipated in Plan 2040 which have substantially altered the basic</u> <u>character of the area.</u>

#### STAFF ANALYSIS FOR CHANGE IN ZONING

The site is located in the Campus Form District

Campus Form Districts typically contain a mixture of uses that are clustered for a single or predominant function, often of regional importance, such as a university, a hospital complex or an office development for corporate headquarters. A mixture of uses is encouraged and may include residential or commercial, but the uses primarily should serve the people who work or live on the campus. The form should be compact and walkable, with multiple buildings, central gathering areas, extensive open space, internal shared parking, private walkways and roadways, and shared utilities and signage. Some Campus Form Districts may need significant buffering from abutting uses. Campuses may include entry roads as part of an internal system of interconnected streets.

Following is staff's analysis of the proposed rezoning and change in form district against the Goals, Objectives and Policies of Plan 2040.

The site is an undeveloped corner of the larger Campus form district development that includes UPS to the west. It serves as a transition between the more intense Campus uses and the Neighborhood form district uses to the east. Other sites in the vicinity also serving as transition uses include multi-family to the north, a senior living/memory care facility, and a daycare.

The proposal would increase the intensity of the zoning from C-1 to C-2. The higher-intensity zoning district is limited in scale by the size of the lot, which would not permit large scale, regional-serving development. The site is also in the form district transition zone, with the height of any structures on the lot limited to 45 feet. Although C-2 permits higher-intensity uses than C-1, the scale of development would be limited by these factors.

The proposed use of the property is a mini-warehouse facility, which is a low traffic generating use. Morat Avenue at this location is right-in only, with no lane allowing egress onto N Hurstbourne Parkway. All traffic leaving the site will have to take Morat Avenue to Dorsey Lane, and then travel south to reach N Hurstbourne Parkway at a controlled intersection. Although this takes traffic past the daycare and senior care facilities, it eliminates the potential for traffic conflicts at the Morat/N Hurstbourne intersection.

The proposed zoning district and site plan are generally in compliance with the plan elements of Plan 2040, and with the CHASE principles in the Comprehensive Plan.

All other agency comments should be addressed to demonstrate compliance with the remaining Goals, Objectives and Policies of Plan 2040.

A checklist is attached to the end of this staff report with a more detailed analysis. The Louisville Metro Planning Commission is charged with making a recommendation to the City of Lyndon regarding the appropriateness of this zoning map amendment. The City of Lyndon has zoning authority over the property in question.

#### STANDARD OF REVIEW AND STAFF ANALYSIS FOR CONDITIONAL USE PERMIT

1. <u>Is the proposal consistent with applicable policies of the Comprehensive Plan?</u>

STAFF: The proposal does not conflict with any Comprehensive Plan policies.

2. <u>Is the proposal compatible with surrounding land uses and the general character of the area</u> including factors such as height, bulk, scale, intensity, traffic, noise, odor, drainage, dust, lighting and appearance?

STAFF: The subject site is located in the Campus form district, and the proposal is compatible in scale and intensity with surrounding land use and the general character of the area.

3. <u>Are necessary on-site and off-site public facilities such as transportation, sanitation, water, sewer,</u> <u>drainage, emergency services, education and recreation adequate to serve the proposed use?</u>

STAFF: The subject property is served by existing public utilities and facilities. The proposal will not create substantial additional requirements for the site.

4. <u>Does the proposal comply with the specific standards required to obtain the requested conditional</u> <u>use permit?</u>

#### 4.2.35 Mini-warehouses

Mini-warehouses may be allowed in the C-2 District where the premises abut on a roadway classified as a collector or major or minor arterial as designated in the Comprehensive Plan for all of Jefferson County, Kentucky, upon the granting of a Conditional Use Permit and compliance with the listed requirements.

<u>A. The property shall be landscaped so as to blend in with the surrounding area and shall be</u> screened and buffered from adjacent uses of a non-industrial nature.

STAFF: The proposal observes the required setbacks and landscaping will be installed into the setbacks to buffer and screen the building from surrounding land uses and rights-of-way. N

Hurstbourne Parkway is a designated parkway at this location and additional screening will be provided along the N Hurstbourne Parkway road frontage.

<u>B. No building, structure or pavement shall be located closer than 30 feet to side property lines or property lines abutting residential areas. This area is reserved as a landscape buffer area.</u>

STAFF: The proposal complies with this requirement.

C. No outside storage shall be allowed on the property.

STAFF: The proposal complies with this requirement.

D. No storage of toxic or hazardous materials shall be allowed on the property.

STAFF: The proposal complies with this requirement.

E. There shall be no retail or wholesale sales or distributing activities on site.

STAFF: The proposal shall comply with this requirement.

<u>G. No structure on the site shall be taller than one story and shall not exceed 15 feet in height (except for one freestanding sign as allowed in H below).</u>

STAFF: The proposed structure is 3 stories and 39' in height. The applicant requests relief from this requirement.

H. Signs - Only one freestanding sign shall be allowed and shall conform to limits established for the form district in which the sign is located.

STAFF: The proposal shall comply with this requirement.

#### STANDARD OF REVIEW AND STAFF ANALYSIS FOR WAIVER #1 OF SECTION 5.8.1.B

(a) <u>The waiver will adversely affect adjacent property owners; and</u>

STAFF: The waiver will adversely affect adjacent property owners as it is in the interests of all neighboring properties to have a well-connected network of sidewalks.

(b) <u>The waiver will violate specific guidelines of Plan 2040; and</u>

STAFF: The waiver will violate specific guidelines of Plan 2040 as Plan 2040 Mobility Goal 1 Policy 1.4 states that sidewalks should be provided along the streets of all developments. Mobility Goal 3 Policy 11.7 states that sidewalks should be added to mitigate the impacts of development and re-development.

(c) <u>The extent of the waiver of the regulation is not the minimum necessary to afford relief to the applicant; and</u>

STAFF: The extent of the waiver of the regulation is not the minimum necessary to afford relief to the applicant as the applicant could construct the sidewalk.

#### (d) <u>Either:</u>

(i) The applicant has incorporated other design measures that exceed the minimums of the district and compensate for non-compliance with the requirements to be waived (net beneficial effect); **OR** 

(ii) The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or would create an unnecessary hardship on the applicant.

STAFF: The applicant has not incorporated other design measures that exceed the minimums of the district and compensate for non-compliance with the requirements to be waived, and strict application of the provisions of the regulation would not deprive the applicant of the reasonable use of the land or would create an unnecessary hardship on the applicant because the sidewalk could be constructed.

## STANDARD OF REVIEW AND STAFF ANALYSIS FOR WAIVER #2 OF SECTION 5.9.2.A.1.b.i

(a) <u>The waiver will not adversely affect adjacent property owners; and</u>

STAFF: The waiver will not adversely affect adjacent property owners as the pedestrian connection affects only the subject property.

(b) <u>The waiver will violate specific guidelines of Plan 2040; and</u>

STAFF: The waiver will violate specific guidelines of Plan 2040 as Plan 2040 Mobility Goal 1 Policy 1.3 states that street-level pedestrian connections between all principal buildings within a unified development site should be provided.

(c) <u>The extent of the waiver of the regulation is not the minimum necessary to afford relief to the applicant; and</u>

STAFF: The extent of the waiver of the regulation is not the minimum necessary to afford relief to the applicant as the pedestrian connection could be provided.

(d) Either:

(i) The applicant has incorporated other design measures that exceed the minimums of the district and compensate for non-compliance with the requirements to be waived (net beneficial effect); **OR** 

(ii) The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or would create an unnecessary hardship on the applicant.

STAFF: The applicant has not incorporated other design measures that exceed the minimums of the district which compensate for non-compliance with the requirements to be waived, and strict application of the provisions of the regulation would not deprive the applicant of the reasonable use of the land or would create an unnecessary hardship on the applicant because the pedestrian connection could be provided.

## STANDARD OF REVIEW AND STAFF ANALYSIS FOR DDDP

(a) <u>The conservation of natural resources on the property proposed for development, including:</u> <u>trees and other living vegetation, steep slopes, water courses, flood plains, soils, air quality,</u> <u>scenic views, and historic sites;</u> STAFF: There do not appear to be any environmental constraints or historic assets on the subject site. Tree canopy will comply with the Land Development Code.

(b) <u>The provisions for safe and efficient vehicular and pedestrian transportation both within the development and the community;</u>

STAFF: Provisions for safe and efficient vehicular and pedestrian transportation within and around the development and the community has been provided, and Metro Public Works has approved the preliminary development plan.

(c) <u>The provision of sufficient open space (scenic and recreational) to meet the needs of the proposed development;</u>

STAFF: There are no open space requirements pertinent to the current proposal.

(d) <u>The provision of adequate drainage facilities on the subject site in order to prevent drainage</u> problems from occurring on the subject site or within the community;

STAFF: The Metropolitan Sewer District has approved the preliminary development plan and will ensure the provision of adequate drainage facilities on the subject site in order to prevent drainage problems from occurring on the subject site or within the community.

(e) <u>The compatibility of the overall site design (location of buildings, parking lots, screening,</u> <u>landscaping) and land use or uses with the existing and projected future development of the</u> <u>area;</u>

STAFF: The overall site design and land uses are compatible with the existing and future development of the area. The site is located in a transition zone and will serve as a low-intensity transition between the Campus and Neighborhood form districts.

(f) <u>Conformance of the development plan with the Comprehensive Plan and Land Development</u> <u>Code. Revised plan certain development plans shall be evaluated for conformance with the non-</u> <u>residential and mixed-use intent of the form districts and comprehensive plan.</u>

STAFF: The development plan conforms to applicable guidelines and policies of the Comprehensive Plan and to requirements of the Land Development Code with the exception of the requested waivers.

#### **REQUIRED ACTIONS**

- **RECOMMEND** that the City of Lyndon **APPROVE** or **DENY** the **Change-in-Zoning** from C-1 to C-2
- APPROVE or DENY the Conditional Use Permit with relief from Requirement G
- **RECOMMEND** that the City of Lyndon **APPROVE** or **DENY** the **Waivers**
- **RECOMMEND** that the City of Lyndon **APPROVE** or **DENY** the **Detailed District Development Plan** with **Binding Elements**

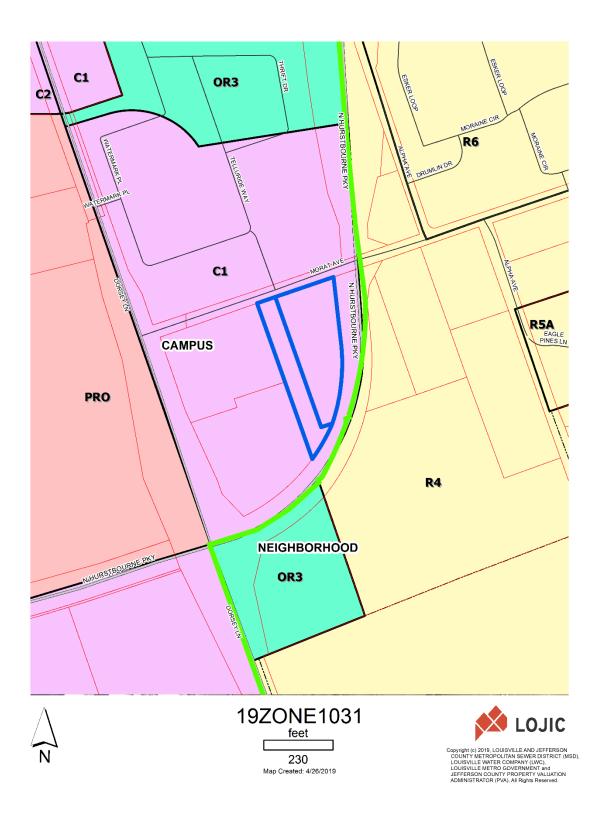
## **NOTIFICATION**

Date	Purpose of Notice	Recipients
00/20/2019       Registered Neighborhood Grou         07/18/2010       Hearing before PC       1 <sup>st</sup> and 2 <sup>nd</sup> tier adjoining proper		1 <sup>st</sup> and 2 <sup>nd</sup> tier adjoining property owners Registered Neighborhood Groups in Council District 18
		1 <sup>st</sup> and 2 <sup>nd</sup> tier adjoining property owners Registered Neighborhood Groups in Council District 18
07/19/2019 Hearing before PC Sign Posting on property		Sign Posting on property
07/20/2019 Hearing before PC Legal Advertisement in the Courier-Jour		Legal Advertisement in the Courier-Journal

## **ATTACHMENTS**

- 1. Zoning Map
- 2.
- Aerial Photograph Plan 2040 Checklist 3.
- Existing Binding Elements 4.
- Proposed Binding Elements 5.

# 1. Zoning Map





# 3. Staff Plan 2040 Checklist

- + Exceeds Guideline
- ✓ Meets Guideline
- Does Not Meet Guideline
- +/- More Information Needed
- NA Not Applicable

# Campus: Non-Residential

#	Plan 2040 Plan Element	Land Use & Development Policy	Staff Finding	Staff Analysis
1	Community Form: Goal 1	6. Discourage non-residential expansion into existing residential areas unless applicant can demonstrate that any adverse impact on residential uses will be mitigated. Evaluation of impacts may include, but not be limited to, displacement of residents, loss of affordable housing units, traffic, parking, signs, lighting, noise, odor, and stormwater. Appropriate transitions from non- residential to residential uses should depend on the pattern of development of the Form District and may include natural vegetative buffers, landscaping or the use of higher density residential and/or non-residential.	~	The subject site is already zoned commercially and is vacant, and so the proposed zoning district change will not constitute a non- residential expansion into an existing residential area.
2	Community Form: Goal 1	7. Locate higher density and intensity uses near major transportation facilities and transit corridors, employment centers, in or near activity centers and other areas where demand and adequate infrastructure exists or is planned.	~	The proposed zoning district would permit higher density and intensity uses. N Hurstbourne Parkway is a transit corridor and the site is relatively close to an employment center.
3	Community Form: Goal 1	8. Encourage industries to locate in workplace Form Districts or in areas readily served by infrastructure and transportation facilities, including transit, rather than isolated industrial sites.	NA	The proposal is not for industrial zoning.
4	Community Form: Goal 1	<b>15.</b> When reviewing proposals for siting hazardous uses and uses with air, noise and light emissions, ensure disadvantaged populations are not disproportionally impacted.	~	The proposed zoning district would not permit hazardous uses. Uses with air, noise and light emissions must comply with Land Development Code regulations and Louisville Metro Ordinances.

#	Plan 2040 Plan Element	Land Use & Development Policy	Staff Finding	Staff Analysis
5	Community Form: Goal 1	<b>16.</b> Consider impacts on human health, quality of life and the environment including prevailing meteorological conditions and the potential to transport noxious odors, particulates and emissions when reviewing new developments and redevel- opments. Special attention should be paid to air and water quality when residences, schools, parks or vulnerable populations will be impacted. Mitigate impacts to areas that are disproportionally affected.	V	The proposed zoning district would not permit uses with noxious odors, particulates or emissions.
6	Community Form: Goal 1	<b>17.</b> Mitigate adverse impacts of traffic from proposed development on nearby existing communities.	✓	Access to the site will be achieved from Morat Avenue almost directly from N Hurstbourne Parkway.
7	Community Form: Goal 1	<b>18.</b> Mitigate adverse impacts of noise from proposed development on existing communities.	✓	Noise from the proposed use is likely to be minimal and restricted to daytime hours.
8	Community Form: Goal 1	21. Require that industries which handle hazardous or flammable materials or are potentially offen- sive such as junkyards, landfills and quarries are sited to protect public health, safety and welfare and are located away from residential areas and population centers.	NA	The proposed zoning district would not allow industries that handle hazardous or flammable materials or are potentially offensive such as junkyards, landfills or quarries.
9	Community Form: Goal 2	1. Locate activity centers in appropriate areas in all Form Districts. Design and density should be compatible with desired form, adjacent uses, and existing and planned infrastructure.	~	The subject site is located in an existing activity center.
10	Community Form: Goal 2	5. Locate retail commercial development in activity centers where it can be demonstrated that sufficient population exists or is anticipated to support it.	~	The site is located in an existing activity center. The proposed zoning district would permit retail development. The size of the parcel and the transition zone to the Neighborhood form district to the east would limit retail development to smaller-scale uses.
11	Community Form: Goal 2	6. Encourage a more compact development pattern in activity centers that result in efficient land use and cost-effective infrastructure investment.	~	The proposed zoning district would permit a more compact pattern of development in an activity center.
12	Community Form: Goal 2	7. Encourage activity centers to include a mixture of compatible land uses in order to reduce traffic congestion by requiring fewer trips, support and enhance alternative modes of travel, and encourage vitality and a sense of place.	~	The site is located in an existing activity center. The proposed zoning district would allow a mixture of compatible land uses, at a scale limited by the transition zone and the size of the parcel.

#	Plan 2040 Plan Element	Land Use & Development Policy	Staff Finding	Staff Analysis
13	Community Form: Goal 2	8. Encourage residential land uses in designated centers. Encourage residential and office uses above retail and other mixed-use multi-story retail buildings.	~	The proposed zoning district would permit residential uses above retail.
14	Community Form: Goal 2	<b>9.</b> Encourage new developments and rehabilitation of buildings that provide commercial, office and/or residential uses.	~	The proposal is for a new development providing commercial services.
15	Community Form: Goal 2	<b>10.</b> Encourage outlot development in underutilized parking lots of existing development to promote utilization of existing infrastructure provided specific criteria for elements such as location, scale, signs, parking, lighting, and landscaping are met. Outlot development shall encourage street-level retail with residential units above.	~	There are no underutilized parking lots on the site, or included in the proposal.
16	Community Form: Goal 3	<b>9.</b> Encourage development that respects the natural features of the site through sensitive site design, avoids substantial changes to the topography, and minimizes property damage and environmental degradation resulting from disturbance of natural systems.	NA	There are no natural features evident on the site.
17	Community Form: Goal 3	<b>10.</b> Encourage development to avoid wet or highly permeable soils, severe, steep or unstable slopes where the potential for severe erosion problems exists in order to prevent property damage and public costs associated with soil slippage and foundation failure and to minimize environmental degradation.	NA	LOJIC has not identified any wet or highly permeable soils, or severe, steep or unstable slopes on the site.

#	Plan 2040 Plan Element	Land Use & Development Policy	Staff Finding	Staff Analysis
18	Community Form: Goal 3	11. Encourage land uses within the Ohio River Corridor that are appropriate for and related to river corridor activities and that are consistent with the goals and objectives of the Ohio River Corridor Master Plan. Reserve appropriate riverfront sites such as the Upper River Road industrial area for river-related development. Allow development of commercial leisure businesses related to the river, such as boating services and restaurants in appropriate locations. Encourage new development in the Ohio River corridor and along key greenway and street connections to provide for public access in new riverfront development and to maintain views of the river from public rights-of-way.	NA	The subject site is not located in the Ohio River Corridor.
19	Community Form: Goal 3	12. When reviewing proposed developments consider changes to flood-prone areas and other features vulnerable to natural disasters such as sinkholes and landslides. Ensure appropriate measures to protect health, safety and welfare of future users of the development.	~	No karst features have been located on the site.
20	Community Form: Goal 4	1. Preserve buildings, sites, districts and landscapes that are recognized as having historic or architectural value and ensure that new land uses are compatible in height, massing, scale, architecture style and placement when located within the impact area of such resources.	NA	No historic assets are evident on the site.
21	Community Form: Goal 4	2. Encourage preservation of dis- tinctive cultural features including landscapes, natural elements and built features.	NA	No distinctive cultural features are evident on the site.
22	Mobility: Goal 1	4. Encourage higher densities and intensities within or near existing marketplace corridors, existing and future activity centers, and employment centers to support transit-oriented development and an efficient public transportation system.	~	The subject site is located in an existing activity center. The proposed zoning district would permit higher density and intensity uses within the existing activity center.

#	Plan 2040 Plan Element	Land Use & Development Policy	Staff Finding	Staff Analysis
23	Mobility: Goal 3	1. Encourage a mix of complementary neighborhood serving businesses and services in neighborhood and village centers to encourage short trips easily made by walking or bicycling.	NA	The subject site is not located in the Neighborhood or Village form district.
24	Mobility: Goal 3	2. To improve mobility, and reduce vehicle miles traveled and congestion, encourage a mixture of compatible land uses that are easily accessible by bicycle, car, transit, pedestrians and people with disabilities. Housing should be encouraged near employment centers.	~	Housing is located nearby. The site is located in an existing activity center, and the proposed zoning district would permit a mixture of compatible land uses that are easily accessible by bicycle, car, transit, pedestrians and people with disabilities.
25	Mobility: Goal 3	3. Evaluate developments for their ability to promote public transit and pedestrian use. Encourage higher density mixed- use developments that reduce the need for multiple automobile trips as a means of achieving air quality standards and providing transportation and housing choices.	V	The proposed zoning district would permit higher density mixed-use development on a transit corridor.
		<ul> <li>4. Encourage development of walkable centers to connect different modes of travel. Siting of these multi-modal centers shall consider the effects of the following:</li> <li>4.1. nodal connections identified</li> </ul>		
26	Mobility: Goal 3	<ul> <li>by Move Louisville;</li> <li>4.2. impact on freight routes;</li> <li>4.3. time of operation of facilities;</li> <li>4.4. safety;</li> <li>4.5. appropriate linkages between neighborhoods and employment; and</li> </ul>	~	Transportation Planning has approved the proposal.
		<b>4.6.</b> the potential for reducing travel times and vehicle miles traveled.		
27	Mobility: Goal 3	5. Evaluate developments for their impact on the transportation network (including the street, pedestrian, transit, freight movement and bike facilities and services) and air quality.	~	Transportation Planning has approved the proposal.
28	Mobility: Goal 3	6. Ensure that those who propose new developments bear or share in rough proportionality the costs of transportation facilities and services made necessary by development.	~	Transportation Planning has approved the proposal.

#	Plan 2040 Plan Element	Land Use & Development Policy	Staff Finding	Staff Analysis
29	Mobility: Goal 3	<b>9.</b> When existing transportation facilities and services are inadequate and public funds are not available to rectify the situation, the developer may be asked to make improvements, roughly proportional to the projected impact of the proposed development, to eliminate present inadequacies if such improvements would be the only means by which the development would be considered appropriate at the proposed location.	~	Transportation Planning has approved the proposal.
30	Mobility: Goal 3	<b>10.</b> Ensure that necessary improvements occur in accordance with long-range transportation plans and level of mobility criteria for all modes of travel.	~	Transportation Planning has approved the proposal.
31	Community Facilities: Goal 2	<b>1.</b> Locate development in areas served by existing utilities or capable of being served by public or private utility extensions.	~	The relevant utilities have approved the proposal.
32	Community Facilities: Goal 2	2. Ensure that all development has an adequate supply of potable water and water for fire- fighting purposes. Locate only very low-density land uses on sites that use on-lot sewage disposal systems or on a private supply of potable water.	V	Louisville Water Company has approved the proposal.
33	Community Facilities: Goal 2	<b>3.</b> Ensure that all development has adequate means of sewage treatment and disposal to protect public health and to protect water quality in lakes and streams as determined by the Metropolitan Sewer District (MSD).	~	MSD has approved the proposal.
34	Economic Development: Goal 1	2. Encourage industries, to the extent possible, to locate in industrial subdivisions or adjacent to an existing industry to take advantage of special infrastructure needs.	NA	The proposal is not for industrial zoning.
35	Economic Development: Goal 1	<b>3.</b> Locate commercial uses generating high volumes of traffic on a major arterial street, at the intersection of two minor arterials, or at a location with adequate access to a major arterial and at locations where nuisances and activities of the proposed use will not adversely affect adjacent areas.	~	The subject site is located on a major arterial street with access almost directly from N Hurstbourne Parkway.

#	Plan 2040 Plan Element	Land Use & Development Policy	Staff Finding	Staff Analysis
36	Economic Development: Goal 1	4. Utilize industrial sites near the airport and the Ohio River to support the growth and development of uses whose infrastructure and production needs require such a location or for land uses that support airport-oriented or river-oriented industrial uses.	NA	The subject site is not located near the airport or the Ohio River.
37	Economic Development: Goal 1	<b>5.</b> Require industrial developments to locate with the appropriate transportation connectivity, near an arterial street or within existing industrial subdivisions.	NA	The proposal is not for industrial zoning.
38	Livability: Goal 1	<b>17.</b> Determine site susceptibility to erosion; identify the presence of on-site carbonate conditions and features that are vulnerable to site disturbance; identify the extent of existing groundwater use and the impacts of the project on groundwater resources, flow patterns, and existing and proposed surface drainage. Then mitigate potential hazards to such systems resulting from the project.	V	No karst features have been located on the site.
39	Livability: Goal 1	<b>21.</b> Mitigate negative development impacts to the integrity of the regulatory floodplain by encouraging development patterns that minimize disturbance and consider the increased risk of more frequent flooding events.	NA	The subject site is not located in the regulatory floodplain.
40	Livability: Goal 1	<b>24.</b> Ensure, to the extent feasible, that critical facilities and those that store or use hazardous wastes are located outside the regulatory floodplain. Where essential community facilities must be located within a floodplain (e.g., pumping stations), ensure that these facilities are designed, located and operated in a manner that minimizes loss of services during flood events as well as limits, to the extent possible, floodplain disturbance.	NA	The subject site is not located in the regulatory floodplain. The proposal is not for critical facilities and the proposed zoning district would not permit facilities that store or use hazardous wastes.
41	Housing: Goal 1	2. Promote housing options and environments that support aging in place. Encourage housing for older adults and people with disabilities to be located close to shopping and transit routes and, when possible, medical and other supportive facilities.	~	The proposed zoning district would permit housing options that support aging in place.

#	Plan 2040 Plan Element	Land Use & Development Policy	Staff Finding	Staff Analysis
42	Housing: Goal 2	<b>1.</b> Encourage inter-generational, mixed-income and mixed-use development that is connected to the neighborhood and surrounding area.	~	The proposed zoning district would permit inter-generational, mixed-income and mixed-use development.
43	Housing: Goal 2	2. Locate housing within proximity to multi-modal transportation corridors providing safe and convenient access to employment opportunities, as well as within proximity to amenities providing neighborhood goods and services. Higher density, accessible residential uses should be located along transit corridors and in or near activity centers.	V	The proposed zoning district would permit safe and convenient access to employment opportunities and amenities providing neighborhood goods and services.
44	Housing: Goal 3	<b>2.</b> As neighborhoods evolve, discourage displacement of existing residents from their community.	$\checkmark$	No residents will be displaced by the proposal.
45	Housing: Goal 3	<b>3.</b> Encourage the use of innovative methods such as clustering, mixed-use developments, co-housing, and accessory apartments to increase the production of fair and affordable housing.	~	The proposed zoning district would permit innovative methods of housing.

## 4. Existing Binding Elements

- 1. The development shall be in accordance with the approved district development plan and binding elements unless amended pursuant to the Land Development Code. Modifications to the binding element(s) shall be submitted to the Planning Commission or its designee for review and approval; any modifications not so referred shall not be valid.
- 2. Use of the subject site shall be limited to a gym and restaurant. There shall be no other use of the property unless prior approval is obtained from the Planning Commission or its designee. Notice of a request to amend this binding element shall be given in accordance with the Planning Commission's policies and procedures. The Planning Commission may require a public hearing on the request to amend this binding element.
- 3. The Floor Area Ratio of the development shall not exceed 0.15 on Tract 1 and 0.13 on Tract 2.
- 4. Signs shall be in accordance with Chapter 8 of the LDC.
- 5. No outdoor advertising signs, small freestanding signs, pennants, balloons, or banners shall be permitted on the site.
- 6. Construction fencing shall be erected when off-site trees or tree canopy exists within 3' of a common property line. Fencing shall be in place prior to any grading or construction to protect the existing root systems from compaction. The fencing shall enclose the entire area beneath the tree canopy and shall remain in place until all construction is completed. No parking, material storage or construction activities are permitted within the protected area.
- 7. Prior to issuance of a permit (including but not limited to building, parking lot, change of use, site disturbance, alteration permit or demolition permit):
  - a. The development plan must receive full construction approval from Louisville Metro Department of Inspections, Permits and Licenses, Louisville Metro Public Works and the Metropolitan Sewer District.
  - b. The property owner/developer shall obtain approval of a detailed plan for screening (buffering/landscaping) as described in Chapter 10. Such plan shall be implemented prior to occupancy of the site and shall be maintained thereafter.
  - c. A minor plat shall be recorded creating the property lines and dedicating right-of-way per the development plan.
- 8. A certificate of occupancy must be received from the appropriate code enforcement department prior to occupancy of the structure or land for the proposed use. All binding elements requiring action and approval must be implemented prior to requesting issuance of the certificate of occupancy, unless specifically waived by the Planning Commission.
- 9. The applicant, developer, or property owner shall provide copies of these binding elements to tenants, purchasers, contractors, subcontractors and other parties engaged in development of this site and shall advise them of the content of these binding elements. These binding elements shall run with the land and the owner of the property and occupant of the property shall at all times be responsible for compliance with these binding elements. At all times during development of the site, the applicant and developer, their heirs, successors; and assignees,

contractors, subcontractors, and other parties engaged in development of the site, shall be responsible for compliance with these binding elements.

- 10. The materials and design of proposed structures shall be substantially the same as depicted in the rendering as presented at the February 7, 2008 Public Hearing.
- 11. At the time a building permit is requested, the applicant shall submit a certification statement to the permit issuing agency, from an engineer, or other qualified professional stating that the lighting of the proposed development is in compliance with Chapter 4 Part 1.3 of the land development code and shall be maintained there after. No building permits shall be issued unless such certification statement is submitted. Lighting shall be maintained on the property in accordance with Chapter 4 Part 1.3 of the land development code. Lighting shall be maintained on the property in accordance with Chapter 4 Part 1.3 of the land development code.
- 12. Street name signs shall be installed prior to requesting a certificate of occupancy for any structure. The address number shall be displayed on a structure prior to requesting a certificate of occupancy for that structure.

## 5. <u>Proposed Binding Elements</u>

- The development shall be in accordance with the approved district development plan, all applicable sections of the Land Development Code (LDC) and agreed upon binding elements unless amended pursuant to the Land Development Code. Any changes/additions/alterations of any binding element(s) shall be submitted to the Planning Commission or the Planning Commission's designee, and to the City of Lyndon, for review and approval; any changes/additions/alterations not so referred shall not be valid.
- 2. No outdoor advertising signs, small freestanding signs, pennants, balloons, or banners shall be permitted on the site.
- 3. Construction fencing shall be erected when off-site trees or tree canopy exists within 3' of a common property line. Fencing shall be in place prior to any grading or construction to protect the existing root systems from compaction. The fencing shall enclose the entire area beneath the tree canopy and shall remain in place until all construction is completed. No parking, material storage or construction activities are permitted within the protected area.
- 4. Before any permit (including but not limited to building, parking lot, change of use, site disturbance, alteration permit or demolition permit) is requested:
  - a. The development plan must receive full construction approval from Construction Review, Louisville Metro Public Works and the Metropolitan Sewer District.
  - b. The property owner/developer must obtain approval of a detailed plan for screening (buffering/landscaping) as described in Chapter 10 prior to requesting a building permit. Such plan shall be implemented prior to occupancy of the site and shall be maintained thereafter.
  - c. A reciprocal access and crossover easement agreement in a form acceptable to the Planning Commission legal counsel shall be created between the owners of the subject property and the property to the immediate west, and recorded. A copy of the recorded instrument shall be submitted to the Division of Planning and Design Services; transmittal of approved plans to the office responsible for permit issuance will occur only after receipt of said instrument.

- d. The two lots shall be consolidated with a minor plat or other legal instrument.
- 5. A certificate of occupancy must be received from the appropriate code enforcement department prior to occupancy of the structure or land for the proposed use. All binding elements requiring action and approval must be implemented prior to requesting issuance of the certificate of occupancy, unless specifically waived by the Planning Commission.
- 6. There shall be no outdoor music (live, piped, radio or amplified) or outdoor entertainment or outdoor PA system audible beyond the property line.
- 7. No idling of trucks shall take place within 200 feet of residential structures. No overnight idling of trucks shall be permitted on-site.
- 8. The applicant, developer, or property owner shall provide copies of these binding elements to tenants, purchasers, contractors, subcontractors and other parties engaged in development of this site and shall advise them of the content of these binding elements. These binding elements shall run with the land and the owner of the property and occupant of the property shall at all times be responsible for compliance with these binding elements. At all times during development of the site, the applicant and developer, their heirs, successors; and assignees, contractors, subcontractors, and other parties engaged in development of the site, shall be responsible for compliance with these binding elements.
- 9. The materials and design of proposed structures shall be substantially the same as depicted in the rendering as presented at the August 1, 2019 Planning Commission public hearing.
- 10. Street name signs shall be installed prior to requesting a certificate of occupancy for any structure. The address number shall be displayed on a structure prior to requesting a certificate of occupancy for that structure.