# BARDEI /ERPER, TALBOTT & ROL RTS, PLLC

- ATTORNEYS AT LAW -

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### STATEMENT OF COMPLIANCE WITH APPLICABLE GOALS, OBJECTIVES AND POLICIES OF THE "PLAN 2040" COMPREHENSIVE PLAN

Applicant: Mike Kenney

Owner: Estate of Dorothy C. Carter

3822 Taylorsville Road & 3004 Melbourne

Location: Avenue

Proposed Use: Professional & Business Offices

Engineers, Land Planners and

Land Design & Development, Inc. Landscape Architects:

Request: Zone change from R-5 to OR

#### SUMMARY STATEMENT

PLANNINGS

This proposal is for a change in zoning on a 1.1 acre site located at the Southwest corner of Taylorsville Road and Melbourne Avenue in Louisville Metro to permit conversion of a singlefamily brick residence into a professional office for a State Farm Insurance Office, a possible addition of approximately 2,020 square feet, and a possible conversion into professional offices of an existing garage consisting of 1,933 square feet. The site is in close proximity to the Taylorsville Road and Breckenridge Lane interchange which ensures that the Insurance Agency will be highly convenient for easy access to area residents.

The property is South of and West of properties that are zoned OR-1, OR-3 and OTF. Just East and North of those properties are large commercial properties zoned C-1 and C2 Commercial. The conversion of this site will enhance the appearance of the site and maintain its compatibility with adjoining residential properties including condominiums located on an R-6 zone, which are North of the site.

#### **COMMUNITY FORM**

Goal 1 – Guide the form and design of development to respond to distinctive physical, historic and cultural qualities.

The proposed zone change and detailed district development plan (DDDP) comply with applicable Objectives b, c, & f and applicable Policies 6-8, 15-18 and 12 as follows:

The proposed change in zoning to OR complies with Goal 1 in several ways. development will take an existing vacant residence and modify it only to the extent of allowing Office which is consistent with the Neighborhood Form District and to allow property to provide

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low intensity office use to serve the surrounding neighborhoods. The rezoning will repurpose the residence for a low intensity office use compatable with adjoing properties.

The development and proposed zone change will remain compatible with the scale and site design of nearby existing developments because virtually no physical changes are being proposed to the buildings on the property.

## Neighborhood: Non-Residential

#	Plan 2040 Plan Element	Land Use & Development Policy	Staff Finding	Staff Analysis
1	Community Form: Goal 1	6. Discourage non-residential expansion into existing residential areas unless applicant can demonstrate that any adverse impact on residential uses will be mitigated. Evaluation of impacts may include, but not be limited to, displacement of residents, loss of affordable housing units, traffic, parking, signs, lighting, noise, odor, and storm water. Appropriate transitions from non-residential to residential uses should depend on the pattern of development of the Form District and may include natural vegetative buffers, landscaping or the use of higher density residential between lower density residential and/or non-residential.		The proposed development will improve the neighborhood by the elimination of unattractive wire fencing, reconditioning the existing structures on the site, landscaping the site and constructing a privacy fence adjacent to residential neighbors of the West and South sides of the site. At present site has one single family residence. OR zoning will accommodate 12 multi-family dwellings per acre
2	Community Form: Goal 1	7. Locate higher density and intensity uses near major transportation facilities and transit corridors, employment centers, in or near activity centers and other areas where demand and adequate infrastructure exists or is planned.	<b>√</b>	The proposed zoning district will allow higher density and intensity uses, and the subject site is located on a major transit corridor and near transportation facilities.
3	Community Form: Goal 1	8. Encourage industries to locate in workplace Form Districts or in areas readily served by infrastructure and transportation facilities, including transit, rather than isolated industrial sites.	<b>✓</b>	The proposed zoning district is not for industrial zoning.
4	Community Form: Goal 1	15. When reviewing proposals for siting hazardous uses and uses with air, noise and light emissions, ensure disadvantaged populations are not disproportionally impacted.	✓	The proposed zoning district would not permit hazardous uses or uses with air, noise and light emissions.

DESIGN SERVICES

#	Plan 2040 Plan Element	Land Use & Development Policy	Staff Finding	Staff Analysis
5	Community Form: Goal 1	16. Consider impacts on human health, quality of life and the environment including prevailing meteorological conditions and the potential to transport noxious odors, particulates and emissions when reviewing new developments and redevelopments. Special attention should be paid to air and water quality when residences, schools, parks or vulnerable populations will be impacted. Mitigate impacts to areas that are disproportionally affected.	<b>✓</b>	The proposed zoning district will not permit uses that generate noxious odors, particulates or emissions.
6	Community Form: Goal 1	17. Mitigate adverse impacts of traffic from proposed development on nearby existing communities.	<b>√</b>	Access to the site is immediately adjacent to Taylorsville Road, a major arterial at this location.
7	Community Form: Goal 1	18. Mitigate adverse impacts of noise from proposed development on existing communities.	✓	The proposed zoning district will not permit uses that create excessive noise.
8	Community Form: Goal 1	21. Require that industries which handle hazardous or flammable materials or are potentially offensive such as junkyards, landfills and quarries are sited to protect public health, safety and welfare and are located away from residential areas and population centers.	NA	The proposal is not for industrial zoning.

Goal 2 - Encourage sustainable growth and density around mixed-use centers and corridors.

The proposed zone change and DDDP complies with applicable Objective b and Policies 1,411. VED as follows:

1. Locate activity centers in appro-The site is immediately adjacent to priate areas in all Form Districts. Community Form: Goal Design and density should be coman existing activity center, and the patible with desired form, adjacent proposal would extend the existing uses, and existing and planned activity center. infrastructure. 4. Allow non-residential development within the Neighborhood, Traditional Community Form: Goal The site has appropriate access Neighborhood and Village Form and connectivity. Districts to occur only at locations with appropriate access and connectivity. 5. Locate retail commercial development in activity centers The proposed zoning district Community Form: Goal where it can be demonstrated that would not permit retail sufficient population exists or is development. anticipated to support it.

Community Form: Goal 2	6. Encourage a more compact development pattern in activity centers that result in efficient land use and cost-effective infrastructure investment.	<b>✓</b>	The proposal reuses existing structures and will include the construction of new structures to increase the density of activity on the site, resulting in a more efficient land use and costeffective infrastructure use.
Community Form: Goal 2	7. Encourage activity centers to include a mixture of compatible land uses in order to reduce traffic congestion by requiring fewer trips, support and enhance alternative modes of travel, and encourage vitality and a sense of place.	<b>√</b>	The proposed zoning district would permit a mixture of compatible land uses, and would increase the allowable mix of land uses in the existing activity center.
Community Form: Goal 2	8. Encourage residential land uses in designated centers. Encourage residential and office uses above retail and other mixed-use multistory retail buildings.	<b>✓</b>	The proposed zoning district would permit residential land uses.
Community Form: Goal 2	<ol> <li>Encourage new developments and rehabilitation of buildings that provide commercial, office and/or residential uses.</li> </ol>	~	The proposed zoning district would permit residential and office uses, and reuses an existing structure.
Community Form: Goal 2	10. Encourage outlot development in underutilized parking lots of existing development to promote utilization of existing infrastructure provided specific criteria for elements such as location, scale, signs, parking, lighting, and landscaping are met. Outlot development shall encourage street-level retail with residential units above.	<b>√</b>	The proposal does not include underutilized parking lots.
Community Form: Goal 2	11. Ensure appropriate placement, design and scale of centers in Traditional Neighborhood, Neighborhood and Village Form Districts to ensure compatibility with nearby residences.	<b>√</b>	The design and scale of the proposal is compatible with the nearby residences, as the proposal reuses an existing residential building.

Goal 3 – Enhance neighborhood by protecting and integrating open space, watershed and other natural resources.

The proposed zone change and DDDP complies with applicable Objectives a, & c and Policies 9-1 as follows:

The proposed development plan will enhance the surrounding neighborhoods by not diminishing any open space or natural resources. The zoning change will not impact any flood prone areas, nor will it impact any wet or permeable soils or steep slopes. The proposal avoids any change in topography and does not increase any environmental changes or damage. The landscape buffers and setbacks will continue to provide the community transitions between the site and the surrounding residential properties.

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Community Form: Goal 3	9. Encourage development that respects the natural features of the site through sensitive site design, avoids substantial changes to the topography, and minimizes property damage and environmental degradation resulting from disturbance of natural systems.		The topography of the site will not be disturbed. A large existing tree will be retained, new shrubbery and trees will be planted on site and unattractive wire fencing will be removed.
Community Form: Goal 3	10. Encourage development to avoid wet or highly permeable soils, severe, steep or unstable slopes where the potential for severe erosion problems exists in order to prevent property damage and public costs associated with soil slippage and foundation failure and to minimize environmental degradation.	<b>✓</b>	No wet or highly permeable soils or severe, steep or unstable slopes are evident on the site.
Community Form: Goal 3	11. Encourage land uses within the Ohio River Corridor that are appropriate for and related to river corridor activities and that are consistent with the goals and objectives of the Ohio River Corridor Master Plan. Reserve appropriate riverfront sites such as the Upper River Road industrial area for riverrelated development. Allow development of commercial leisure businesses related to the river, such as boating services and restaurants in appropriate locations. Encourage new development in the Ohio River corridor and along key greenway and street connections to provide for public access in new riverfront development and to maintain views of the river from public rights-of-way.	NA	The site is not located within the Ohio River Corridor.
Community Form: Goal 3	12. When reviewing proposed developments consider changes to flood-prone areas and other features vulnerable to natural disasters such as sinkholes and landslides. Ensure appropriate measures to protect health, safety and welfare of future users of the development.		This site does not involve a flood- prone area, sinkholes or landslides and this goal is not applicable.

Goal 4 – Promote and preserve the historic and archeological resources that contribute to our the authenticity.

Community Form:
Goal 4

1. Preserve buildings, sites, districts and landscapes that are recognized as having historic or architectural value and ensure that new land uses are compatible in height, massing, scale, architecture style and placement when located within the impact area of such resources.

No historic assets are evident on the site.

Community Form: Goal 4  2. Encourage preservation of distinctive cultural features including landscapes, natural elements and built features.	No distinctive cultural features are evident on the site.
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#### **MOBILITY**

Goal 1 – Implement an accessible system of alternative transportation modes.

The proposed zone change and DDDP complies with applicable Objectives a, b, c & e and Policies 4 as follows:

The development plan evidences the current existing physical condition of the property which contains an accessible system of alternative transportation modes of travel through sidewalks and connections between the uses for bicycles and pedestrian traffic. The site is served by public transportation through multiple TARC bus lines adjacent to the property. The entire development encouraging efficient access and minimizing distances of travel. It also continues to place higher density and intensity near existing commercial corridors and along the major arterial and primary collector with TARC service available.

Mobility: Goal 1	4. Encourage higher densities and intensities within or near existing marketplace corridors, existing and future activity centers, and employment centers to support transit-oriented development and an efficient public transportation system.	<b>√</b>	The site is immediately adjacent to an existing activity center in the Regional Center form district.
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Goal 2 - Plan, build and maintain a safe, accessible and efficient transportation system.

The proposed zone change and DDDP complies with applicable Objectives a, b, & d and Policy, 4 as follows:

The development plan complies with the objectives and policies of Goal 2 by promoting safe, accessible and efficient transportation uses by accommodating pedestrian, bicycle and vehicular access. The entrances are compatible with surrounding development and aesthetically pleasing to adjacent areas.

Mobility: Goal 2	4. Avoid access to development through areas of significantly lower intensity or density development if such access would create significant nuisances.	✓	Access to the site will be achieved immediately adjacent to LANNING & Taylorsville Road, a majorarterial VICES
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Goal 3 – Encourage land use and transportation patterns that connect Louisville Metro and support future growth.

The proposed zone change and DDDP complies with applicable Objectives a, c, d, e & f and Policies 1-3, 5, 6, 9 & 10 as follows:

The development plan complies with the objectives and policies of Goal 3 by providing walking and bicycling opportunities with the sidewalks. The plan will not burden the transportation network but will allow the site to continue to be consistent with the purpose of the Neighboorhood. The plan is consistent with long range transportation plans of the community. The parking requirements of the site consider the density of the use and the character and pattern of the Form District. The plan also satisfies the policy of supporting biking and pedestrian travel by providing for those modes of access.

Mobility: Goal 3	Encourage a mix of complementary neighborhood serving businesses and services in neighborhood and village centers to encourage short trips easily made by walking or bicycling.	<b>✓</b>	The proposal would permit neighborhood serving businesses and services.
Mobility: Goal 3	2. To improve mobility, and reduce vehicle miles traveled and congestion, encourage a mixture of compatible land uses that are easily accessible by bicycle, car, transit, pedestrians and people with disabilities. Housing should be encouraged near employment centers.	<b>√</b>	The site is located adjacent to the Regional Center form district, and the proposal would permit an increase in the mixture of compatible land uses of the Regional Center.
Mobility: Goal 3	3. Evaluate developments for their ability to promote public transit and pedestrian use. Encourage higher density mixed-use developments that reduce the need for multiple automobile trips as a means of achieving air quality standards and providing transportation and housing choices.	✓	The proposal would permit mixed-use development.
	4. Encourage development of walkable centers to connect different modes of travel. Siting of these multi-modal centers shall consider the effects of the following:  4.1. nodal connections identified by Move Louisville;		The state of the s
Mobility: Goal 3	<ul> <li>4.2. impact on freight routes;</li> <li>4.3. time of operation of facilities;</li> <li>4.4. safety;</li> <li>4.5. appropriate linkages between neighborhoods and employment; and</li> </ul>		NA JUL 22 2010 PLANNING & DESIGN SERVICES
	<b>4.6.</b> the potential for reducing travel times and vehicle miles traveled.		
Mobility: Goal 3	5. Evaluate developments for their impact on the transportation network (including the street, pedestrian, transit, freight movement and bike facilities and services) and air quality.		The impact on the transportation network will be minimal. The development will include construction of a bus pad and dedication of right of way along Melbourne Avenue.

Mobility: Goal 3	6. Ensure that those who propose new developments bear or share in rough proportionality the costs of transportation facilities and services made necessary by development.	The Impact on the transportation network will be minimal. The development will include construction of a bus pad and dedication of right of way along Melbourne Avenue.
Mobility: Goal 3	9. When existing transportation facilities and services are inadequate and public funds are not available to rectify the situation, the developer may be asked to make improvements, roughly proportional to the projected impact of the proposed development, to eliminate present inadequacies if such improvements would be the only means by which the development would be considered appropriate at the proposed location.	The developer will construct a bus pad and dedication of right of way along Melbourne Avenue.
Mobility: Goal 3	improvements occur in accordance with long-range transportation plans and level of mobility criteria for all modes of travel.	The developer will construct a bus pad and dedication of right of way along Melbourne Avenue.

## **COMMUNITY FACILITIES**

Goal 2 – Plan for community facilities to improve quality of life and meet anticipated growth.

The proposed zone change and DDDP complies with applicable Objectives a-d, f & h and Policies 1 -3 3 as follows:

This development plan is not a community facilities plan, but it does locate development in areas currently served by existing infrastructure, it has adequate water supply and access to sewers so as to not burden existing or future community facilities.

Community Facilities: Goal 2	Locate development in areas served by existing utilities or capable of being served by public or private utility extensions.	Existing utilities are available to serve the site.
Community Facilities: Goal 2	2. Ensure that all development has an adequate supply of potable water and water for fire-fighting purposes. Locate only very low-density land uses on sites that use on-lot sewage disposal systems or on a private supply of potable water.	Adequate water is available to serve the development. JUL 2 2 2013
Community Facilities: Goal 2	3. Ensure that all development has adequate means of sewage treatment and disposal to protect public health and to protect water quality in lakes and streams as determined by the Metropolitan Sewer District (MSD).	Adequate sewers are available to serve the development.

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## **ECONOMIC DEVELOPMENT**

 $Goal\ 1-Provide$  an economic climate that improves growth, innovation, investment and opportunity for all.

The proposed zone change and DDDP complies with Objectives d and h and the applicable Policicies 3 - 5 as follows:

Economic Development: Goal 1	3. Locate commercial uses generating high volumes of traffic on a major arterial street, at the intersection of two minor arterials, or at a location with adequate access to a major arterial and at locations where nuisances and activities of the proposed use will not adversely affect adjacent areas.	<b>√</b>	The site is located on a major arterial street, Taylorsville Road.
Economic Development: Goal 1	4. Utilize industrial sites near the airport and the Ohio River to support the growth and development of uses whose infrastructure and production needs require such a location or for land uses that support airport-oriented or river-oriented industrial uses.	NA	The site is not located near the airport or the Ohio River.
Economic Development: Goal 1	5. Require industrial developments to locate with the appropriate transportation connectivity, near an arterial street or within existing industrial subdivisions.	NA	The proposal is not for industrial zoning.

Goal 2 – Cultivate a vibrant, unique city that attracts, retains, and develops a highly-skilled workforce.

The proposed zone change and DDDP complies with applicable Objectives b, & e.

## **LIVABILITY**

Goal 1 – Protect and enhance the natural environment and integrate it with the built environment as development occurs.

DESIGN SERVICES

The proposed zone change and DDDP complies with applicable Objectives a & d and Policies 21, and 24 as follows:

The development plan complies with the objectives and policies of Goal 1 of Livability element in that it provides pedestrian and bicycle connectivity while not creating new traffic for the area. Landscaping will be added where necessary and required under the Land Development Code to reduce the impacts of the site to nearby residential uses.

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Livability: Goal 1	17. Determine site susceptibility to erosion; identify the presence of on-site carbonate conditions and features that are vulnerable to site disturbance; identify the extent of existing groundwater use and the impacts of the project on groundwater resources, flow patterns, and existing and proposed surface drainage. Then mitigate potential hazards to such systems resulting from the project.		NA
Livability: Goal 1	21. Mitigate negative development impacts to the integrity of the regulatory floodplain by encouraging development patterns that minimize disturbance and consider the increased risk of more frequent flooding events.	<b>✓</b>	The site is not located in the regulatory floodplain.
Livability: Goal 1	24. Ensure, to the extent feasible, that critical facilities and those that store or use hazardous wastes are located outside the regulatory floodplain. Where essential community facilities must be located within a floodplain (e.g., pumping stations), ensure that these facilities are designed, located and operated in a manner that minimizes loss of services during flood events as well as limits, to the extent possible, floodplain disturbance.	✓	The site is not located in the regulatory floodplain.

Goal 2 - Ensure equitable health and safety outcomes for all.

The proposed zone change and DDDP complies with applicable Objectives a & d.

Goal 3 - Ensure equitable access to land use planning and Policy-making resources.

The proposed zone change and DDDP complies with applicable Objective c.

Goal 4 - Integrate sustainability and resilience in community planning processes.

The proposed zone change and DDDP complies with applicable Objectives a & f.



#### **HOUSING**

The proposed zone change and DDDP complies with applicable Objectives a and f and applicable Policies of Goals 1, 2, & 3 as it creates and locates necessary services and employment opportunities near residential areas, thereby strengthening and supporting the housing in the area. This use will help facilitate connected and mixed-use areas and ensure long term affordability and living options for all in the community.

Housing: Goal 1	2. Promote housing options and environments that support aging in place. Encourage housing for older adults and people with disabilities to be located close to shopping and transit routes and, when possible, medical and other supportive facilities.	<b>✓</b>	The proposed zoning district would permit aging in place, as the site is located adjacent to a Regional Center and is adjacent to transit.
Housing: Goal 2	Encourage inter-generational, mixed-income and mixed-use development that is connected to the neighborhood and surrounding area.	<b>✓</b>	The proposed zoning district would allow inter-generational mixed-income and mixed-use development.
Housing: Goal 2	2. Locate housing within proximity to multi-modal transportation corridors providing safe and convenient access to employment opportunities, as well as within proximity to amenities providing neighborhood goods and services. Higher density, accessible residential uses should be located along transit corridors and in or near activity centers.	✓	The proposed zoning district would permit housing to be located on the site. The site is adjacent to a multi-modal transportation corridor, Taylorsville Road.
Housing: Goal 3	As neighborhoods evolve, discourage displacement of existing residents from their community.		The residence on the property is vacant.
Housing: Goal 3	3. Encourage the use of innovative methods such as clustering, mixeduse developments, co-housing, and accessory apartments to increase the production of fair and affordable housing.	<b>✓</b>	The proposed zoning district would permit innovative methods of housing.

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For all of these and other reasons set forth on the Detailed District Development Plan accompanying this application and in accordance with evidence to be presented at Planning Commission public hearings, this application will comply with all other applicable Objectives and Policies of the Plan 2040 Comprehensive Plan.

Respectfully submitted,

HECEIVED

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PLANNING &
DESIGN SERVICES

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