# **Board of Zoning Adjustment**

# Staff Report

October 19, 2020



**Case No:** 20-CUP-0098

**Project Name:** Advance Sports Training

**Location:** 1200 Hodel Road

Owner(s): Schnell Contractors, Inc.
Applicant: Peak Construction, Inc.

Jurisdiction: Louisville Metro Council District: 10 – Pat Mulvihill

Case Manager: Jon Crumbie, Planning & Design Coordinator

### REQUEST(S)

Conditional Use Permit to allow an indoor athletic facility

### CASE SUMMARY/BACKGROUND

The applicant is proposing to use the existing industrial warehouse and convert it into an indoor athletic facility. The existing warehouse is 16,659 square feet and has 50 existing parking spaces.

#### STAFF FINDING / RECOMMENDATION

There are eight listed requirements and six will be met. The applicant will be asking for relief of item C. and D. Based upon the information in the staff report and the testimony and evidence provided at the public hearing, the Board of Zoning Adjustment must determine if the proposal meets the standards established in the LDC for a Conditional Use Permit.

#### **RELATED CASES**

None

#### **TECHNICAL REVIEW**

There are no outstanding technical review items.

#### **INTERESTED PARTY COMMENTS**

A neighborhood meeting was held on July 28, 2020 and at least two people attended not including the applicant.

#### STANDARD OF REVIEW AND STAFF ANALYSIS FOR CONDITIONAL USE PERMIT

- 1. Is the proposal consistent with applicable policies of the Comprehensive Plan?
  - STAFF: The proposal meets all applicable policies of the Comprehensive Plan.
- 2. <u>Is the proposal compatible with surrounding land uses and the general character of the area including factors such as height, bulk, scale, intensity, traffic, noise, odor, drainage, dust, lighting and appearance?</u>
  - STAFF: When appropriately managed, the proposed use is compatible with surrounding development and land uses.
- 3. <u>Are necessary on-site and off-site public facilities such as transportation, sanitation, water, sewer, drainage, emergency services, education and recreation adequate to serve the proposed use?</u>
  - STAFF: The subject property is served by existing public utilities and facilities. Transportation Planning and MSD have reviewed the proposal.
- 4. Does the proposal comply with the following specific standards required to obtain the conditional use permit requested?

Indoor and outdoor athletic facilities as a principal use are permitted in the R-R, R-E, R-1, R-2, R-3, R-4, R-5, R-5A, R-6, R-7, R-8A, M-1, M-2, and M-3 districts in compliance with the following requirements:

- A. The athletic facilities are located in a suburban form district; *the proposal is located in the Suburban Workplace form district;* and
- B. Pedestrian and vehicular circulation patterns, including location of parking lots and driveways, must be designed to safely accommodate recreational users and avoid conflict with truck traffic, as determined by the Director of Works; *the site plan has been reviewed and approved by Public Works;* and

- C. The applicant shall submit a lighting plan documenting compliance with Section 4.1.3 (Lighting ordinance); *the proposal will be using the existing lighting on site and will be compliance with the lighting ordinance;* and
- D. No structure, parking area or outdoor recreation facility shall be located within 30 feet of a property line, unless the closest comparable use and on the particular parking demand and trip generation characteristics of the property further restricted in accordance with paragraph F below. There will be no new construction, so all conditions are existing. The existing parking area along the Stober Road property line is approximately 8' at its closest point from the property line. The existing parking area along the Poplar Level Road property line is approximately 21' at its closest point from the property line. The existing parking area along the Hodel Road property line is approximately 7' at its closest point from the property line and the existing structure will be approximately 9' from the Hodel Road property line. The existing structure along the Watterson Park Road property line is approximately 27' at its closest point from the property line.
- E. Signs Shall be in accordance with the on-premises sign standards of Chapter 8 of the LDC for non-residential uses. *Signs will be Land Development compliant.*
- F. Athletic facilities in the R-R, R-E, R-1, R-2, R-3, R-4, R-5, R-5A, R-6, R-7 and R-8A districts shall meet the following compatibility requirements:
- 1. No outdoor athletic facility or parking area may be located closer than 100 feet to an adjacent property zoned for residential use.
- 2 No indoor athletic facility may be located closer than 50 feet to an adjacent property zoned for residential use.
- 3. The minimum tract size for an athletic facility shall be 10 contiguous acres. *Item F. does not apply.*
- G. Athletic facilities in the M-1, M-2 and M-3 districts subject to a conditional use permit may serve three purposes:
- 1. To allow a transitional use of industrially zoned land, while preserving the community's supply of industrially zoned property until such time as market demand justifies use of such property in a manner that will significantly meet the community's economic development needs; *the proposal will meet this purpose;* or
- 2 To allow use of parcels for permanent open space or recreational purposes serving employees of an industrial development; or
- 3. To accommodate greenways or similar open space use of environmentally constrained land, with or without trail systems or other recreational facilities.
- H. Thus, athletic facilities are permitted only when the applicant indicates which of the three purposes the proposed will meet, and can demonstrate the following to the satisfaction of the Board of Zoning Adjustment or the Board's designee:
- 1. If Transitional Use: The proposed athletic facilities do not entail construction of permanent facilities that are inconsistent with industrial use of the site. *The proposal will meet this purpose.*
- 2. If Permanent Open Space/Recreation Use: The site is an integral component of a multi-lot business or industrial park, and the recreation facilities primarily benefit persons working at the industrial park.
- 3. If Greenway or Environmentally Constrained: The site is subject to environmental constraints regulated in Chapter 4 Parts 6, 7, or 8, and is precluded from development by conservation easement or restriction on the development plan.

## **NOTIFICATION**

| Date      | Purpose of Notice   | Recipients  |
|-----------|---------------------|---|
| 10/2/2020 |                     | 1 <sup>st</sup> and 2 <sup>nd</sup> tier adjoining property owners<br>Registered Neighborhood Groups in Council District 10 |
| 10/5/2020 | Hearing before BOZA | Sign Posting  |

## **ATTACHMENTS**

- 1.
- Zoning Map Aerial Photograph 2.
- 2040 Checklist 3.
- **Conditions of Approval** 4.

#### 1. **Zoning Map**



#### **Aerial Photograph** 2.



## 3. 2040 Checklist

Conditional Use Permit Checklist

- + Meet policy
- Does not meet policy
- +/- Meets/Does not meet some portion of policy

NA – Not applicable

NIS - Information needed

| Policy#                 | Plan Element or Portion of<br>Plan Element | Staff<br>Finding | Comments |
|-------------------------|--|------------------|----------|
| Community Form – Goal 1 |  |                  |          |

| Policy# | Plan Element or Portion of<br>Plan Element  | Staff<br>Finding | Comments  |
|---------|---|------------------|---|
| 4.      | Ensure new development and redevelopment are compatible with the scale and site design of nearby existing development and with the desired pattern of development within the Form District. Quality design and building materials should be promoted to enhance compatibility of development and redevelopment projects.  | +                | The applicant is proposing to use an existing structure and repurpose it to an athletic facility.   |
| 11.     | Ensure setbacks, lot dimensions and building heights are compatible with those of nearby developments that meet Form District guidelines.   | +                | The applicant is proposing to use an existing structure and repurpose it to an athletic facility. The existing structure has been in place for several years. |
| 12.     | Design parking, loading and delivery areas located adjacent to residential areas to minimize adverse impacts from noise, lights, and other potential impacts. Ensure that parking, loading and delivery is adequate and convenient for motorists and does not negatively impact nearby residents or pedestrians. Parking and circulation areas adjacent to the street shall be screened or buffered. Use landscaping, trees, walls, colonnades or other design features to fill gaps along the street and sidewalk created by surface parking lots. Encourage the placement of parking lots and garage doors behind or beside the building rather than facing the street. The use of alleys for access to parking lots is encouraged, especially in Downtown Louisville, Urban Center Neighborhoods, Traditional Neighborhoods and Traditional Marketplace Corridors. Encourage elimination or reduction of parking minimums in areas readily accessible to transit routes. | +                | Transportation Planning has reviewed and approved the proposal.   |

| Policy#                     | Plan Element or Portion of<br>Plan Element  | Staff<br>Finding | Comments  |
|-----------------------------|---|------------------|---|
| 14.                         | Ensure that signs are compatible with the Form District pattern and contribute to the visual quality of their surroundings. Promote signs of a size and height adequate for effective communication and conducive to motor vehicle safety. Encourage signs that are integrated with or attached to structures wherever feasible; limit freestanding signs to monument style signs unless such design would unreasonably compromise sign effectiveness. Give careful attention to signs in historic districts, parkways, scenic corridors, design review districts and other areas of special concern. For freestanding signs in multi-lot the number of signs by including signage for each establishment on the same support structure and encourage consistent design (size, style, and materials). | +                | Any signage will be Land Development Code compliant.            |
| 17.                         | Mitigate adverse impacts of traffic from proposed development on nearby existing communities.   | +                | Transportation Planning has reviewed and approved the proposal. |
| 18.                         | Mitigate adverse impacts of noise from proposed development on existing communities.  | +                | Proposal will follow the noise ordinance.                       |
| 19.                         | Mitigate adverse impacts of lighting from proposed development on nearby properties, and on the night sky.  | +                | Lighting will be Land Development Code compliant.               |
| Goal 2 Community Facilities |   |                  |   |
| 3.                          | Ensure that all development has adequate means of sewage treatment and disposal to protect public health and to protect water quality in lakes and streams as determined by the Metropolitan Sewer District (MSD).  | +                | MSD has reviewed and approved the proposal.                     |

#### 4. Conditions of Approval

- 1. The site shall be developed in strict compliance with the approved development plan (including all notes thereon). No further development shall occur on the site without prior review and approval by the Board.
- 2. The Conditional Use Permit shall be "exercised" as described in KRS 100.237 within two years of the Board's vote on this case. If the Conditional Use Permit is not so exercised, the site shall not be used for an indoor athletic facility until further review and approval by the Board.