Development Review Committee

Staff Report

October 28, 2020



Case No: 20-DDP-0015
Project Name: PACCAR

Location: 13641 Dixie Highway
Owner(s): Dan Lewis, PACCAR Inc.
Applicant: Dan Lewis, PACCAR Inc.

Jurisdiction: Louisville Metro
Council District: 14 – Cindi Fowler

Case Manager: Lacey Gabbard, AICP, Planner I

REQUESTS:

- 1. **Waiver** of Land Development Code 5.6.1.B to not provide animating features along public streets (20-WAIVER-0092)
- 2. Revised Detailed District Development Plan with Amenity Area

CASE SUMMARY/BACKGROUND

The subject site is zoned EZ-1 Enterprise Zone in the Suburban Workplace form district. It is located east of Dixie Highway and the CSX Railroad line and south of Pendleton Road, in the Riverport Phase 5 industrial park.

The subject site is currently undeveloped. The applicant is proposing a warehouse building to include 10,711 square feet of office space and 253,959 square feet of warehouse space, totaling 264,671 square feet. The subject site is identified as Lot 2 on the plan for 13ZONE1021, which proposed a complex of warehouses. A detailed development plan for Lot 2 was approved under 19DEVPLAN1064, which proposed a 692,000 square foot warehouse and associated office uses.

Previous cases:

- 13ZONE1021: Change in zoning from R-4 and M-2, to EZ-1; with a sidewalk waiver and landscape waiver
- 19DEVPLAN1064: Detailed District Development Plan for a 692,000 square foot warehouse with associated office uses on Lot 2

STAFF FINDINGS

The district development plan and waiver request are adequately justified and meet the standard of review.

TECHNICAL REVIEW

Public Works and MSD have provided preliminary approval.

INTERESTED PARTY COMMENTS

Staff has received no comments from interested parties concerning this proposal.

STANDARD OF REVIEW AND STAFF ANALYSIS FOR WAIVER OF LAND DEVELOPMENT CODE 5.6.1.B TO NOT PROVIDE ANIMATING FEATURES ALONG PUBLIC STREETS

(a) The waiver will not adversely affect adjacent property owners; and

STAFF: The requested waiver will not adversely affect adjacent property owners because the subject site is internally located within the Riverport Phase 5 industrial park development. It is surrounded by other industrial and commercial uses.

(b) The waiver will not violate specific guidelines of Plan 2040

STAFF: Land Use & Development Goal 1, Policy 4 states that the proposal ensures new development and redevelopment are compatible with the scale and site design of nearby existing development and with the desired pattern of development within the Form District. Quality design and building materials should be promoted to enhance compatibility of development and redevelopment projects. Land Use & Development Goal 1, Policy 10 calls for mitigation of the impacts caused when incompatible developments unavoidably occur adjacent to one another. Buffers should be used between uses that are substantially different in intensity or density.

The subject site is internal to the Riverport Phase 5 industrial complex, and is surrounded by similar and compatible uses. The applicant is providing plantings that provide visual interest and break up the façade of the building, however, the layout of the building and its position on the parcel and the surrounding public streets create obstacles to providing plantings or animating features consistent with the requirements of the Land Development Code.

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(c) The extent of the waiver of the regulation is the minimum necessary to afford relief to the applicant

STAFF: The extent of the waiver of the regulation is the minimum necessary to afford relief to the applicant since the layout of the building and its position on the site and the surrounding public streets create obstacles to providing plantings and animating features.

(d) Either:

(i) The applicant has incorporated other design measures that exceed the minimums of the district and compensate for non-compliance with the requirements to be waived (net beneficial effect); OR

(ii) The strict application of the provisions of the regulation would deprive the applicant of the reasonable use of the land or would create an unnecessary hardship on the applicant.

STAFF: The applicant has incorporated other design measures that exceed the minimums of the district and compensate for non-compliance with the requirements to be waived. The applicant is proposing to provide additional plantings between the truck loading docks and the public roadway in order to provide a buffer and additional visual interest.

STANDARD OF REVIEW AND STAFF ANALYSIS FOR RDDDP and AMENDMENT TO BINDING ELEMENTS

- (a) The conservation of natural resources on the property proposed for development, including: trees and other living vegetation, steep slopes, water courses, flood plains, soils, air quality, scenic views, and historic sites;
 - STAFF: There do not appear to be any environmental constraints or historic resources on the subject site. Tree canopy requirements of the Land Development Code will be provided on the subject site.
- (b) The provisions for safe and efficient vehicular and pedestrian transportation both within the development and the community;
 - STAFF: Provisions for safe and efficient vehicular and pedestrian transportation within and around the development and the community has been provided, and Metro Public Works has approved the preliminary development plan. Kentucky Transportation Cabinet approval is required prior to MSD construction plan approval.
- (c) The provision of sufficient open space (scenic and recreational) to meet the needs of the proposed development;
 - STAFF: The proposal meet Land Development Code Amenity Area requirements.
- (d) The provision of adequate drainage facilities on the subject site in order to prevent drainage problems from occurring on the subject site or within the community;
 - STAFF: The Metropolitan Sewer District has approved the preliminary development plan and will ensure the provision of adequate drainage facilities on the subject site in order to prevent drainage problems from occurring on the subject site or within the community.
- (e) The compatibility of the overall site design (location of buildings, parking lots, screening, landscaping) and land use or uses with the existing and projected future development of the area:
 - STAFF: The overall site design and land uses are compatible with the existing and future development of the area. Appropriate landscape buffering and screening will be provided to screen adjacent properties and roadways. Buildings and parking lots will meet all required setbacks.
- (f) Conformance of the development plan with the Comprehensive Plan and Land Development

 Code. Revised plan certain development plans shall be evaluated for conformance with the nonresidential and mixed-use intent of the form districts and comprehensive plan.
 - STAFF: The development plan conforms to applicable guidelines and policies of the Comprehensive Plan and to requirements of the Land Development Code.

REQUIRED ACTIONS:

- APPROVE or DENY the Waiver
- APPROVE or DENY the Revised Development Plan and Amenity Area

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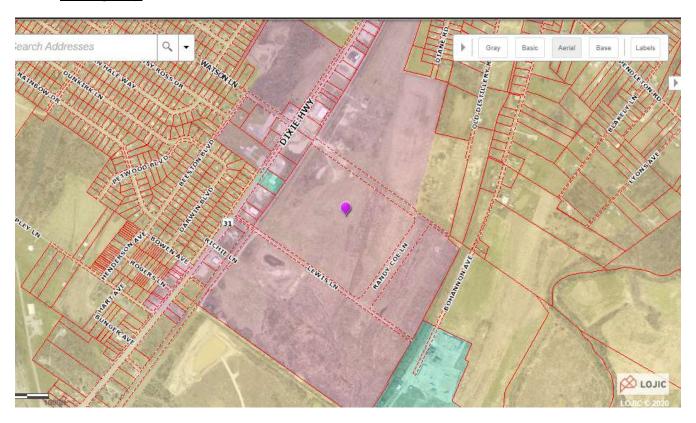
NOTIFICATION

Date	Purpose of Notice	Recipients
10-28-20	Hearing before DRC	1 st tier adjoining property owners Speakers at Planning Commission public hearing Registered Neighborhood Groups in Council District 14

ATTACHMENTS

- 1. Zoning Map
- 2.
- Aerial Photograph
 Existing General Plan Binding Elements
 Existing Site Plan Binding Elements 3.
- 4.

1. Zoning Map



2. <u>Aerial Photograph</u>



3. <u>Existing General Plan Binding Elements</u>

- 1. The development shall be in accordance with the approved district development plan, all applicable sections of the Land Development Code (LDC) and agreed upon binding elements unless amended pursuant to the Land Development Code. Any changes/additions/alterations of any binding element(s) shall be submitted to the Planning Commission or the Planning Commission's designee for review and approval; any changes/additions/alterations not so referred shall not be valid.
- 2. Prior to development (including clearing and grading) of each site or phase of this project, the applicant, developer, or property owner shall obtain approval of a detailed district development plan in accordance with Chapter 11, Part 6. Each plan shall be in adequate detail and subject to additional binding elements.
- 3. The development shall be in accordance with the approved Preliminary Subdivision Plan. No further subdivision of the land into a greater number of lots than originally approved shall occur without approval of the Planning Commission.
- 4. No outdoor advertising signs, small freestanding signs, pennants, balloons, or banners shall be permitted on the site.
- 5. Before any permit (including but not limited to building, parking lot, change of use, site disturbance, alteration permit or demolition permit is requested:
 - a. A major subdivision plat creating the lots and roadways as shown on the approved district development plan shall be recorded prior to issuance of any building permits.
 - b. A reciprocal access and crossover easement agreement in a form acceptable to the Planning Commission legal counsel shall be created between the adjoining property owners and recorded. A copy of the recorded instrument shall be submitted to the Division of Planning and Design Services; transmittal of approved plans to the office responsible for permit issuance will occur only after receipt of said instrument.
- 6. The applicant, developer, or property owner shall provide copies of these binding elements to tenants, purchasers, contractors, subcontractors and other parties engaged in development of this site and shall advise them of the content of these binding elements. These binding elements shall run with the land and the owner of the property and occupant of the property shall at all times be responsible for compliance with these binding elements. At all times during development of the site, the applicant and developer, their heirs, successors, and assignees, contractors, subcontractors, and other parties engaged in development of the site, shall be responsible for compliance with these binding elements.
- 7. No idling of trucks shall take place within 200 feet of single-family residences.
- 8. A note shall be placed on the construction plan and the record plat that states: "Construction fencing shall be erected when off-site trees or tree canopy exists within 3' of a common property line. Fencing shall be in place prior to any grading or construction to protect the existing root systems from compaction. The fencing shall enclose the entire area beneath the tree canopy and shall remain in place until all construction is completed. No parking, material storage or construction activities are permitted within the protected area."
- 9. All street name signs shall be installed prior to requesting a certificate of occupancy for any structure. The address number shall be displayed on a structure prior to requesting a certificate of occupancy for that structure.

- 10. Outdoor lighting shall be directed down and away from surrounding residential properties. Lighting fixtures shall have a 90-degree cutoff so that no light source is visible off-site. Outdoor lighting shall at all times comply with the Land Development Code Chapter 4.
- 11. Uses to be prohibited on this subject site:

Pawn shop

Automobile rental agencies

Automobile repair garages

Automobile sales agencies

Billiard parlors, game rooms and similar entertainment uses

Bingo halls and parlors

Dance halls

Skating rinks (ice or roller)

Tattoo, body art, and piercing parlors

Used car sales areas

Transitional Housing

Homeless Shelter

Outdoor Paintball Ranges

River terminals

Animal pound

Firearms

Animal packing or slaughtering

Adult entertainment

Race tracks for motor-powered vehicles

4. <u>Existing Site Plan Binding Elements</u>

All binding elements from the approved General Development Plan are applicable to this site, in addition to the following:

- 1. The development shall be in accordance with the approved district development plan, all applicable sections of the Land Development Code (LDC) and agreed upon binding elements unless amended pursuant to the Land Development Code. Any changes/additions/alterations of any binding element(s) shall be submitted to the Planning Commission or the Planning Commission's designee for review and approval; any changes/additions/alterations not so referred shall not be valid.
- 2. Construction fencing shall be erected when off-site trees or tree canopy exists within 3' of a common property line. Fencing shall be in place prior to any grading or construction to protect the existing root systems from compaction. The fencing shall enclose the entire area beneath the tree canopy and shall remain in place until all construction is completed. No parking, material storage or construction activities are permitted within the protected area.
- 3. Before any permit (including but not limited to building, parking lot, change of use, site disturbance, alteration permit or demolition permit is requested:
 - a. The development plan must receive full construction approval from Construction Review, Louisville Metro Public Works and the Metropolitan Sewer District.
 - b. Encroachment permits must be obtained from the Kentucky Transportation Cabinet.

- c. The property owner/developer must obtain approval of a detailed plan for screening (buffering/landscaping) as described in Chapter 10 prior to requesting a building permit. Such plan shall be implemented prior to occupancy of the site and shall be maintained thereafter.
- d. Final elevations/renderings shall be submitted for review and approval by Planning Commission staff. A copy of the approved rendering shall be available in the case file on record in the offices of the Louisville Metro Planning Commission.
- 4. A certificate of occupancy must be received from the appropriate code enforcement department prior to occupancy of the structure or land for the proposed use. All binding elements requiring action and approval must be implemented prior to requesting issuance of the certificate of occupancy, unless specifically waived by the Planning Commission.
- 5. The applicant, developer, or property owner shall provide copies of these binding elements to tenants, purchasers, contractors, subcontractors, and other parties engaged in development of this site and shall advise them of the content of these binding elements. These binding elements shall run with the land and the owner of the property and occupant of the property shall at all times be responsible for compliance with these binding elements. At all times during development of the site, the applicant and developer, their heirs, successors; and assignees, contractors, subcontractors, and other parties engaged in development of the site, shall be responsible for compliance with these binding elements.