



# Louisville Metro Government

## Legislation Details (With Text)

**File #:** O-322-22      **Version:** 2      **Name:**  
**Type:** Ordinance      **Status:** Passed  
**File created:** 10/24/2022      **In control:** Metro Council  
**On agenda:** 12/15/2022      **Final action:** 12/15/2022

**Title:** AN ORDINANCE ESTABLISHING A DEVELOPMENT AREA PURSUANT TO PROVISIONS OF KRS 65.7041- 65.7083 TO BE KNOWN AS THE 811-823 WEST MAIN STREET DEVELOPMENT AREA, DESIGNATING THE METRO DEVELOPMENT AUTHORITY, INC. AS AN "AGENCY", ADOPTING A DEVELOPMENT PLAN, APPROVING ENTERING INTO A LOCAL PARTICIPATION AGREEMENT, AUTHORIZING THE PAYMENT OF THE "RELEASED AMOUNT" PURSUANT TO THE TERMS AND CONDITIONS OF THE LOCAL PARTICIPATION AGREEMENT, REQUIRING THE SUBMISSION OF REGULAR REPORTS TO LOUISVILLE/JEFFERSON COUNTY METRO GOVERNMENT AND AUTHORIZING THE EXECUTION AND DELIVERY OF ANY OTHER DOCUMENTS AND THE TAKING OF ANY OTHER ACTIONS NECESSARY TO ACCOMPLISH THE PURPOSES AUTHORIZED BY THIS ORDINANCE (AS AMENDED).

**Sponsors:** Jecorey Arthur (D-4)

**Indexes:**

**Code sections:**

**Attachments:** 1. O-322-22 V.2 CAM 120622 Establishing 811-823 West Main Street Development Area.pdf, 2. O-322-22 ATTACH Exhibit D - Memorandum of Understanding (CAM 120622).pdf, 3. O-322-22 ATTACH Exhibit A - 811-823 Main Street Development Plan.pdf, 4. O-322-22 ATTACH Exhibit B - 811-823 Main Street Map of Development Area.pdf, 5. O-322-22 ATTACH Exhibit C - 811-823 Main Street Local Participation Agreement.pdf, 6. O-322-22 V.1 102722 Establishing 811-823 West Main Street Development Area.pdf, 7. Letter in Support of Hotel Rooms for Crime Victims 11-1-22.pdf, 8. ORD 202 2022.pdf

Date	Ver.	Action By	Action	Result
12/15/2022	2	Metro Council	passed	Pass
12/6/2022	1	Labor and Economic Development Committee		
12/6/2022	1	Labor and Economic Development Committee	recommended for approval	Pass
12/6/2022	1	Labor and Economic Development Committee	amended	Pass
11/15/2022	1	Labor and Economic Development Committee	held	
11/1/2022	1	Labor and Economic Development Committee	held	
10/27/2022	1	Metro Council	assigned	

**ORDINANCE NO. \_\_\_\_\_, SERIES 2022**  
**AN ORDINANCE ESTABLISHING A DEVELOPMENT AREA PURSUANT TO PROVISIONS OF KRS 65.7041- 65.7083 TO BE KNOWN AS THE 811-823 WEST MAIN STREET DEVELOPMENT AREA, DESIGNATING THE METRO DEVELOPMENT AUTHORITY, INC. AS AN "AGENCY", ADOPTING A DEVELOPMENT PLAN, APPROVING ENTERING INTO A LOCAL PARTICIPATION AGREEMENT, AUTHORIZING THE PAYMENT OF THE "RELEASED AMOUNT"**

**PURSUANT TO THE TERMS AND CONDITIONS OF THE LOCAL PARTICIPATION AGREEMENT, REQUIRING THE SUBMISSION OF REGULAR REPORTS TO LOUISVILLE/JEFFERSON COUNTY METRO GOVERNMENT AND AUTHORIZING THE EXECUTION AND DELIVERY OF ANY OTHER DOCUMENTS AND THE TAKING OF ANY OTHER ACTIONS NECESSARY TO ACCOMPLISH THE PURPOSES AUTHORIZED BY THIS ORDINANCE (AS AMENDED).**

**SPONSORED BY: COUNCIL MEMBER ARTHUR**

**WHEREAS**, the Kentucky General Assembly enacted KRS 65.7041- 65.7083 (the "Act") relating to tax increment financing and urban redevelopment, which Act establishes development areas to increase property values, increase employment opportunities, and increase economic activity;

**WHEREAS**, 8MAIN, LLC, a Delaware limited liability company, or an affiliate of same (the "Developer") plans to undertake a major renovation project within the 811-823 West Main Street Development Area (the "Development Area") to complete the 811-823 West Main Street Project (the "Project"), as more particularly described in the Development Plan attached hereto as Exhibit A;

**WHEREAS**, KRS 65.501(7)(b) excludes from the calculation of local tax revenues for the tax increment financing project to be created pursuant to KRS 65.604(1), revenues that have been pledged to support a tax increment financing project established under the Act;

**WHEREAS**, the Project will be established under the Act in the calendar year prior to the tax increment financing project being created pursuant to KRS 65.604(1);

**WHEREAS**, the Project, which qualifies as a development area under the Act, will involve new capital investment of approximately \$100 million when fully developed;

**WHEREAS**, in accordance with the provisions of the Act, a Development Plan for the Development Area has been prepared and a public hearing has been conducted to seek public comment on the Development Plan;

**WHEREAS**, the Legislative Council of the Louisville/Jefferson County Metro Government (the "Council") finds that the Project to be undertaken in the Development Area by the Developer will

further the public purposes identified in the Act by increasing the value of property located in the Development Area, increasing employment within the Development Area, Louisville and the region and increasing the tax base of Louisville;

**WHEREAS**, it is therefore in the interest of Louisville/Jefferson County Metro Government (“Louisville Metro”) and Metro Development Authority, Inc. (the “Authority”) that there be a plan for the optimal revitalization and development of the Development Area in a most efficient manner;

**WHEREAS**, the redevelopment of previously developed land, within the meaning of the Act and as presented by the Developer and the Authority, enables Louisville Metro to use tax increment financing to encourage major economic development projects and is a worthy public purpose;

**WHEREAS**, Louisville Metro is authorized under the Act to execute a local participation agreement with an agency in acknowledgement of benefits to be derived by Louisville Metro within a development area in order to promote the public purpose of Louisville Metro;

**WHEREAS**, the Authority is organized and incorporated as a nonprofit, nonstock corporation pursuant to KRS Chapters 58 and 273 to act as an “Agency” under the Act; and

**WHEREAS**, Louisville Metro has determined that based on the benefits to be derived from the Project that it is in furtherance of its public purposes to assist Developer, through the Authority, with the costs of the Project and agrees to enter into the Local Participation Agreement in order to pay to the Authority the Released Amount (as hereinafter defined) for use solely for purposes of the Project.

**NOW, THEREFORE, BE IT ORDAINED BY THE LEGISLATIVE COUNCIL OF THE LOUISVILLE/JEFFERSON COUNTY METRO GOVERNMENT AS FOLLOWS:**

SECTION I: The Development Plan, attached hereto as Exhibit A, is hereby adopted.

**SECTION II:** That the Council finds as follows:

A. All statements of fact set forth in the recitals to this Ordinance are found true and correct and are incorporated herein by reference.

B. The Development Area, as depicted in Exhibit B, is a contiguous parcel of property, approximately 0.7668 acres in size, and is less than three (3) square miles in area as required by the Act.

C. The Development Area constitutes previously developed land as required by KRS 65.7043(2).

D. The establishment of the Development Area shall not cause the assessed value of taxable real estate in all development areas located in Louisville Metro to exceed 20% of the assessed value of all taxable real property in Louisville. To date Louisville Metro has established several other development areas with a combined taxable real property assessment at the time they were established of approximately \$1.543 billion. The taxable real property assessment of the Development Area for calendar year 2021 is approximately \$4,376,120, and that amount combined with the previous development areas established by Louisville Metro totals \$1.547 billion, while the total taxable real property assessment for Louisville exceeds \$71.6 billion, 20% of which is \$14.3 billion.

E. The conditions within the Development Area meet three (3) of the seven (7) factors of blight as set forth in KRS 65.7049 and are as follows:

1. **A substantial loss of residential, commercial, and industrial activity or use has occurred within the Development Area.** The Development Area consists of six parcels, and all but one of the structures on those parcels are currently vacant. The majority of the structures have been vacant for more than 20 years and all of the vacant structures have been vacant for at least eight years.

2. **Substantial abandonment of residential, commercial, or industrial structures.** The Development Area consists of six parcels, and all but one of the structures on those parcels are currently vacant. The majority of the structures have been vacant for more than 20 years and all of the vacant structures have been vacant for at least eight years. While portions of those structures will be demolished, 58 feet of the existing buildings, along with the facades, will be renovated and preserved.

3. **A combination of factors substantially impairs or arrests the growth and economic development of the city or county and impedes the development of commercial or industrial property due to the Development Area's present condition and use.** Development of the Project site without assistance as provided by the Act is not feasible due to the large scale costs associated with the redevelopment of the proposed Project, particularly if 58 feet of the existing buildings are to be renovated and preserved. No other adequate funding mechanism affords the proposed improvements absent the incentives provided under the Act. These improvements cannot be facilitated with private investment alone. The aesthetic improvement resulting from the redevelopment of the proposed Project will have a positive impact on Louisville Metro and the surrounding area, especially the impact on West Main Street.

F. The Development Area will not reasonably be redeveloped without public assistance, including incentives as provided by the Act. The high cost of site redevelopment expenses needed for the Project makes public

incentives critical to the financing of the Project.

G. The public benefits of redeveloping the Development Area justify the public costs proposed. The investment in the Development Area will result in significant returns through increased property valuations for the surrounding area, facilitate secondary and tertiary re-development within the area. The Development Area has a 2021 taxable assessment of approximately \$4,376,120 but currently generates \$12,776 in ad valorem real property taxes to Louisville Metro because two of the six parcels in the Development Area (assessed at \$1,735,100) are exempted from ad valorem real property taxes because the owner of those parcels qualified for the property tax exemption pursuant to Section 170 of the Kentucky Constitution. The Project will increase capital investment by approximately \$100,000,000, which will provide significant new taxes to Louisville Metro and the other taxing districts. While Louisville Metro will pledge 80% of the incremental increase of the local ad valorem real property taxes from the Development Area, up to a cap of \$6,380,405, to provide redevelopment assistance to the project, it will retain 20% of the new incremental increase of the local ad valorem real property taxes and 100% of the local occupational taxes from the Development Area. Therefore, even when considering the requested incentives for the Project from Louisville Metro, the Project will be financially beneficial to Louisville Metro. The Project will also serve as a catalyst for additional development in the area surrounding the Development Area. The Developer has also committed to a community benefits agreement, which will be memorialized in a Memorandum of Understanding (“MOU”) substantially similar to the draft MOU attached as Exhibit D.

H. The area immediately surrounding the Development Area has not been subject to growth and development through investment by private enterprise independent of public support. The proposed improvements within the Development Area will have a positive effect on the surrounding area, which faces stagnation in development without them.

I. The pledge and use of a portion of Louisville Metro's incremental revenues, as defined in the Local Participation Agreement, derived from the Development Area to provide redevelopment assistance to the Project and the Development Area will increase capital investment in Louisville Metro, and therefore constitutes a public purpose.

**SECTION III:** The Development Area as illustrated and described in Exhibit B is designated as a development area pursuant to the Act and shall be named the 811-823 West Main Street Development Area. The Development Area shall be established as of the effective date of this Ordinance and shall terminate on the earlier of (a) the termination of the Local Participation Agreement, attached hereto as Exhibit C, or (b) 25 years from the date hereof, provided that in no case the termination date will be more than twenty (20) years from the activation date.

**SECTION IV:** That the Metro Development Authority, Inc., a Kentucky nonprofit, nonstock corporation (the

“Authority”), (a) is designated as the Agency, pursuant to the terms of the Act, (b) shall be the recipient of the Released Amount under the Local Participation Agreement and (c) shall be required to oversee and administer the implementation of the Project within the Development Area.

**SECTION V:** That the Mayor is authorized to negotiate and enter into a Local Participation Agreement, substantially in the form attached hereto as Exhibit C, with the Authority for the release to the Authority of a portion of the new ad valorem real property taxes expected to be derived by Louisville Metro from the Project to be constructed in the Development Area (“Released Amount”).

**SECTION VI:** That the Office of Management and Budget is designated as the department in Louisville Metro to oversee the payment of the Released Amount and to review all documentation concerning the Project, its progress, costs and development. The Office of Management and Budget shall annually submit to the Council a report concerning the Development Area (“Report”). The Developer shall provide to the Office of Management and Budget, on a timely basis, all information required by the Office of Management and Budget to prepare the Report. The Report shall include but not be limited to:

- A. An accounting of all payments made to the Authority pursuant to the Local Participation Agreement;
- B. An analysis and review of development activity within the Development Area;
- C. The progress made toward meeting the stated goals of the Development Area; and
- D. An accounting of the Approved Project Costs and other Project Costs incurred by the Developer.

**SECTION VII:** That the Council authorizes Louisville Metro to pay annually to the Authority, the Released Amount which shall be calculated as provided in the Local Participation Agreement, not to exceed a sum equal to 80% of the Louisville Metro Ad Valorem Real Property Tax Increment, as that term is defined in the Local Participation Agreement subject to the following condition: in no event shall the total of the Released Amount paid to the Authority over the term of the Local Participation Agreement exceed \$6,380,405 as set forth in the Local Participation Agreement.

**SECTION VIII:** That the Authority shall establish a Special Fund pursuant to the Act for the Development Area as set forth in the Local Participation Agreement.

**SECTION IX:** That the Mayor and other appropriate Louisville Metro officials, and each of them, for and on behalf of Louisville Metro, are hereby authorized, empowered and directed to do and perform any and all things necessary to effect the execution of the Local Participation Agreement, the performance of all obligations of Louisville Metro under and pursuant to the Local Participation Agreement and related documents, and the performance of all other actions of whatever nature necessary to effect and carry out the authority conferred by this Ordinance and the Local

Participation Agreement. The Mayor and other appropriate Louisville Metro officials, and each of them, are hereby further authorized, empowered and directed for and on behalf of Louisville Metro to execute all papers, letter, documents, undertakings, certificates, assignments, forms, instruments and closing papers that may be required for the carrying out and effectuation of the authority conferred by and for the purposes of this Ordinance and the Local Participation Agreement, or to evidence said authority and purposes, and to exercise and otherwise take all action necessary to the full realization of the rights and purposes of Louisville Metro under the Local Participation Agreement and related documents and to perform all of the obligations of Louisville Metro under the Local Participation Agreement and related documents.

**SECTION X:** The provisions of this Ordinance are hereby declared to be severable, and if any section, phrase or provision shall for any reason be declared invalid, such declaration of invalidity shall not affect the validity of the remainder of this Ordinance.

**SECTION XI:** This Ordinance shall take effect upon its passage and approval or otherwise becoming law.

\_\_\_\_\_  
Sonya  
Harward Metro Council Clerk

\_\_\_\_\_  
David James  
President of the Council

\_\_\_\_\_  
Greg  
Fischer Mayor

\_\_\_\_\_  
Approval Date

**APPROVED AS TO FORM AND LEGALITY:**

Michael J. O'Connell  
Jefferson County Attorney

BY: \_\_\_\_\_

O-322-22 Establishing 811-813 West Main Street Development Area and TIF(lf)

**Exhibits**

- A. Development Plan
- B. Map of Development Area
- C. Local Participation Agreement
- D. Memorandum of Understanding

**EXHIBIT A**  
**DEVELOPMENT PLAN**

**EXHIBIT B**  
**MAP OF DEVELOPMENT AREA**

**LEGAL DESCRIPTION**

811-815 W. Main Street

Tract 1: Beginning on the North side of Main Street, 131 feet West of 8<sup>th</sup> Street; thence running Westwardly along the North side of Main Street, 24 ½ feet; extending back Northwardly of that width throughout between lines parallel with 8<sup>th</sup> Street, 210 feet to Ormsby Street or Nelson Street, now Washington Street.

Tract 2: Beginning on a point on the North side of Main Street, 155 feet 6 inches West of 8<sup>th</sup> Street; running thence Westwardly with the North line of Main Street, 24 feet 6 inches and extending back Northwardly of the same width throughout between lines at right angles to Main Street, 200 feet, more or less, to the South line of the lot conveyed to the City of Louisville, by Deed dated August 8, 1947, and recorded in Deed Book 2269, Page 447, in the Office of the Clerk of the County Court of Jefferson County, Kentucky.

Tract 3: Beginning on the North side of Main Street, 180 feet West of 8<sup>th</sup> Street; running thence Westwardly along the North side of Main Street, 49 feet; and extending back Northwardly of the same width, between lines parallel with 8<sup>th</sup> Street, 210 feet to Ormsby Street or Nelson Street, now Washington Street, or alley.

819 W. Main Street

Beginning at a point in the North line of Main Street, 169 feet East of the intersection of the East line of 9<sup>th</sup> Street with the North line of Main Street, as measured along the North line of Main Street; thence running Eastwardly along the North line of Main Street, 22 feet; extending back Northwardly of that width throughout and between parallel lines with 9<sup>th</sup> Street, 210 feet to Ormsby or Nelson Street, the East and West lines of said lot running through walls used as party walls.

811-819 W. Main Street being part of the same property conveyed to C & P Real Estate, LLC by Deed dated October 16, 2014, of record in Deed Book 10313, Page 1 in the Office of the Clerk, Jefferson County, Kentucky.

821 W. Main Street

Beginning at a point on the North side of Main Street 147 feet East of the Northeast corner of Main and Ninth Streets; running thence East 22 feet and extending back at right angles to Main Street, the same width, 210 feet to an alley, then Westerly 21 feet; thereof being a portion of the property acquired by John Bull, by deed, from George Nurnberger and Elizabeth Nurnberger, his wife, dated October 27, 1866, and recorded in the Office of the Clerk of Jefferson County Court in Deed Book 129, Page 577, and the remainder of said frontage being a portion of the property acquired by the said John Bull by deed from Joseph Peter and Barbara Peter, his wife, et al, dated October 23, 1866, and recorded in the Office of the Clerk aforesaid in Deed Book 129, Page 525, which lot of land is described on the present City of Louisville Assessor's Map at lot 27, Block 14; together with improvements thereon.

Being the same property acquired by Owsley Brown Frazier Historical Arms Museum Foundation, Inc., by Deed dated December 21, 2012, of record in Deed Book 9996, Page 24 in the Office of the Clerk, Jefferson County, Kentucky.

823 W. Main Street

Beginning in the Northwardly line of Main Street, 126 feet Eastwardly from Ninth Street; thence Eastwardly along the Northwardly line of Main Street 21 feet and extending back Northwardly between lines parallel with Ninth Street, 210 feet to Nelson Street or alley.

Being the same property acquired by Owsley Brown Frazier Historical Arms Museum Foundation, Inc., by Deed dated June 28, 2011, of record in Deed Book 9739, Page 871 in the Office of the Clerk, Jefferson County, Kentucky.

**EXHIBIT C**

**LOCAL PARTICIPATION AGREEMENT**

**EXHIBIT D**

**MEMORANDUM OF UNDERSTANDING**