



# Louisville Metro Government

## Legislation Text

File #: O-411-16, Version: 1

### ORDINANCE NO. \_\_\_\_\_, SERIES 2016

**AN ORDINANCE ESTABLISHING A DEVELOPMENT AREA PURSUANT TO PROVISIONS OF KRS 65.7041- 65.7083 TO BE KNOWN AS THE FOURTH AND GUTHRIE DEVELOPMENT AREA, DESIGNATING THE METRO DEVELOPMENT AUTHORITY, INC. AS AN "AGENCY", ADOPTING A DEVELOPMENT PLAN, APPROVING ENTERING INTO A LOCAL PARTICIPATION AGREEMENT, AUTHORIZING THE PAYMENT OF THE "RELEASED AMOUNT" PURSUANT TO THE TERMS AND CONDITIONS OF THE LOCAL PARTICIPATION AGREEMENT, REQUIRING THE SUBMISSION OF REGULAR REPORTS TO LOUISVILLE/JEFFERSON COUNTY METRO GOVERNMENT AND AUTHORIZING THE EXECUTION AND DELIVERY OF ANY OTHER DOCUMENTS AND THE TAKING OF ANY OTHER ACTIONS NECESSARY TO ACCOMPLISH THE PURPOSES AUTHORIZED BY THIS ORDINANCE.**

**SPONSORED BY:** Councilmember Tandy

**WHEREAS**, the Kentucky General Assembly enacted KRS 65.7041- 65.7083 (the "Act") relating to tax increment financing and urban redevelopment, which Act establishes development areas to increase property values, increase employment opportunities, and increase economic activity;

**WHEREAS**, Power Encore, LLC, a Kentucky limited liability company, (the "Developer") plans to undertake a major project within the Fourth and Guthrie Development Area (the "Development Area") to complete the Fourth and Guthrie Redevelopment Project (the "Project"), as more particularly described in the Development Plan attached hereto as Exhibit A;

**WHEREAS**, the Project, which qualifies as a development area under the Act, will involve new capital investment of approximately \$35,000,000 when fully developed;

**WHEREAS**, in accordance with the provisions of the Act, a Development Plan for the Development Area has been prepared and a public hearing has been conducted to seek public comment on the Development Plan;

**WHEREAS**, the Legislative Council of the Louisville/Jefferson County Metro Government (the “Council”) finds that the Project to be undertaken in the Development Area by the Developer will further the public purpose identified in the Act by increasing the value of property located in the Development Area, increasing employment within the Development Area, Louisville and the region and increasing the tax base of Louisville;

**WHEREAS**, it is therefore in the interest of Louisville/Jefferson County Metro Government (“Louisville Metro”) and Metro Development Authority, Inc. (the “Authority”) that there be a plan for the optimal revitalization and development of the Development Area in a most efficient manner;

**WHEREAS**, the redevelopment of previously developed land, within the meaning of the Act and as presented by the Developer and the Authority, enables Louisville Metro to use tax increment financing to encourage major economic development projects and is a worthy public purpose;

**WHEREAS**, Louisville Metro is authorized under the Act to execute a local participation agreement with an agency in acknowledgement of benefits to be derived by Louisville Metro within a development area in order to promote the public purpose of Louisville Metro;

**WHEREAS**, the Authority is organized and incorporated as a nonprofit, nonstock corporation pursuant to KRS Chapters 58 and 273 to act as an “Agency” under the Act; and

**WHEREAS**, Louisville Metro has determined that based on the benefits to be derived from the Project that it is in furtherance of its public purposes to assist Developer, through the Authority, with the costs of the Project and agrees to enter into the Local Participation Agreement in order to pay to the Authority the Released Amount (as hereinafter defined) for use solely for purposes of the Project.

**NOW, THEREFORE, BE IT ORDAINED BY THE LEGISLATIVE COUNCIL OF THE LOUISVILLE/JEFFERSON COUNTY METRO GOVERNMENT AS FOLLOWS:**

Section 1. The Development Plan, attached hereto as Exhibit A, is hereby adopted.

**Section 2.** That the Council finds as follows:

- A. All statements of fact set forth in the recitals to this Ordinance are found true and correct and are incorporated herein by reference.
- B. The Development Area, as depicted in Exhibit B, is a contiguous parcel of property, approximately 1.9456 acres in size, and is less than three (3) square miles in area as required by the Act.
- C. The Development Area constitutes previously developed land as required by KRS 65.7043(2).
- D. The establishment of the Development Area shall not cause the assessed value of taxable real estate in all development areas located in Louisville Metro to exceed 20% of the assessed value of all taxable real property in Louisville. To date Louisville Metro has established several other development areas with a combined taxable real property assessment at the time they were established of approximately \$1.494 billion. The taxable real property assessment of the Development Area for calendar year 2015 is approximately \$10,012,280, and that amount combined with the previous development areas established by Louisville Metro totals \$1.504 billion, while the total taxable real property assessment for Louisville exceeds \$53 billion, 20% of which is \$10.6 billion.
- E. The conditions within the Development Area meet at least two (2) of the seven (7) factors of blight as set forth in KRS 65.7049 and are as follows:
1. **A substantial loss of residential, commercial, and industrial activity or use has occurred within the Development Area.** The Development Area is the site of a former office building that has sat vacant since late 2015, when the former owner moved its employees to another location. In addition, the parking garage that is part of the project has vacant retail space on the ground floor and has not been maintained.
  2. **Inadequate public improvements or substantial deterioration in public infrastructure.** The parking garage in the Development Area has been underutilized and under-maintained. In addition, some of the existing utilities need to be relocated, while a vault needs to be constructed for stormwater detention and drainage
  3. **A combination of factors substantially impairs or arrests the growth and economic development of the city or county and impedes the development of commercial or industrial property due to the Development Area's present condition and use.** Development of the Project site without assistance as provided by the Act is not feasible due to

the large scale costs associated with the redevelopment of the proposed Project. Potential revenue alone cannot underwrite the costs of redevelopment of the proposed improvements. No other adequate funding mechanism affords the proposed improvements absent the incentives provided under the Act. These improvements cannot be facilitated with private investment alone. The aesthetic improvement resulting from the development of the proposed Project will have a positive effect on Louisville Metro and surrounding area, especially the impact on South Fourth Street.

F. The Development Area will not reasonably be developed without public assistance, including incentives as provided by the Act. The high cost of site development expenses needed for the Project makes public incentives critical to the financing of the Project when compared with low potential revenue generated by these improvements.

G. The public benefits of redeveloping the Development Area justify the public costs proposed. The investment in the Development Area will result in significant returns through increased property valuations for the surrounding area, facilitate secondary and tertiary re-development within the area, and bring additional residents, diners and other visitors to Louisville. The Development Area has a 2015 taxable assessment of approximately \$10,012,280 but annually generates \$0 in real estate taxes to Louisville Metro because the property was exempted from ad valorem real property taxes pursuant to Section 170 of the Kentucky Constitution. The Project will increase capital investment by approximately \$35,000,000, which will provide significant new taxes to Louisville Metro and the other taxing districts. While Louisville Metro will pledge 80% of the incremental increase of the local ad valorem real property taxes from the Development Area, up to a cap of \$3,442,488, to provide redevelopment assistance to the Project, including public infrastructure improvements, it will retain 20% of the new incremental increase of the local ad valorem real property taxes from the Development Area. The property is currently generating no tax revenue to Louisville Metro, and has not for several years. Therefore, even when considering the requested incentives for the Project from Louisville Metro, the Project will be financially beneficial to Louisville Metro. The Project will also serve as a catalyst for additional development in the area surrounding the Development Area. In addition to the direct tax impact of the Project, the Project will provide unique and currently unavailable residential offerings and support to the surrounding

neighborhood.

H. The area immediately surrounding the Development Area has not been subject to growth and development through investment by private enterprise independent of public support. The proposed improvements within the Development Area will have a positive effect on the surrounding area, which faces stagnation in development without them.

I. The pledge and use of a portion of Louisville Metro's incremental revenues, as defined in the Local Participation Agreement, derived from the Development Area to provide redevelopment assistance to the Project and the Development Area will increase capital investment and employment in Louisville Metro, and therefore constitutes a public purpose.

**Section 3.** The Development Area as illustrated and described in Exhibit B is designated as a development area pursuant to the Act and shall be named the Fourth and Guthrie Development Area. The Development Area shall be established as of the effective date of this Ordinance and shall terminate on the earlier of (a) the termination of the Local Participation Agreement, attached hereto as Exhibit C, or (b) 25 years from the effective date hereof, provided that in no case the termination date will be more than 20 years from the activation date.

**Section 4.** That the Metro Development Authority, Inc., a Kentucky nonprofit, nonstock corporation (the "Authority"), (a) is designated as the Agency, pursuant to the terms of the Act, (b) shall be the recipient of the Released Amount under the Local Participation Agreement and (c) shall be required to oversee and administer the implementation of the Project within the Development Area.

**Section 5.** That the Metro Council approves and authorizes the Mayor to negotiate and enter into a Local Participation Agreement with the Authority for the release to the Authority of a portion of the new ad valorem real property taxes expected to be derived by Louisville Metro from the Project to be constructed in the Development Area ("Released Amount"), substantially in the form attached hereto as Exhibit C.

**Section 6.** That the Office of Management and Budget is designated as the department in Louisville Metro to oversee the payment of the Released Amount and to review all documentation concerning the Project, its progress, costs and development. The Office of Management and Budget shall annually submit to the Council a report concerning the Development Area ("Report"). The Developer shall provide to the Office of Management and Budget, on a timely basis, all information required by the Office of Management and Budget to prepare the Report. The Report shall include but not be limited to:

- A. An accounting of all payments made to the Authority pursuant to the Local Participation Agreement;
- B. An analysis and review of development activity within the Development Area;
- C. The progress made toward meeting the stated goals of the Development Area;
- D. An accounting of the Approved Project Costs and other Project Costs incurred by the Developer.

**Section 7.** That the Council authorizes Louisville Metro to pay annually to the Authority, the Released Amount which shall be calculated as provided in the Local Participation Agreement, not to exceed a sum equal to (i) for the first ten (10) years of the term of the Local Participation Agreement, 100% of the Louisville Metro Ad Valorem Real Property Tax Increment, as that term is defined in the Local Participation Agreement, and (ii) for the next ten (10) years of the term of the Local Participation Agreement, 65% of the Louisville Metro Ad Valorem Real Property Tax Increment (which averages 80% over the total term of the Local Participation Agreement), subject to the following condition: in no event shall the total of the Released Amount paid to the Authority over the term of the Local Participation Agreement exceed \$3,442,488 as set forth in the Local Participation Agreement.

**Section 8.** That the Authority shall establish a Special Fund pursuant to the Act for the Development Area as set forth in the Local Participation Agreement.

**Section 9.** That the Mayor and other appropriate Louisville Metro officials, officers, and employees, and each of them, for and on behalf of Louisville Metro, are hereby authorized, empowered and directed to do and perform any and all things necessary to effect the execution of the Local Participation Agreement, the performance of all obligations of Louisville Metro under and pursuant to the Local Participation Agreement and related documents, and the performance of all other actions of whatever nature necessary to effect and carry out the authority conferred by this Ordinance and the Local Participation Agreement. The Mayor and other appropriate Louisville Metro officials, officers, and employees, and each of them, are hereby further authorized, empowered and directed for and on behalf of Louisville Metro to execute all papers, letter, documents, undertakings, certificates, assignments, forms, instruments and closing papers that may be required for the carrying out and effectuation of the authority conferred by and for the purposes of this Ordinance and the Local Participation Agreement, or to evidence said authority and purposes, and to exercise and otherwise take all action necessary to the full realization of the rights and purposes of Louisville Metro under the Local Participation Agreement and related documents and to perform all of the obligations of Louisville Metro under the Local Participation Agreement and related documents.

**Section 10.** The provisions of this Ordinance are hereby declared to be severable, and if any section, phrase or

provision shall for any reason be declared invalid, such declaration of invalidity shall not affect the validity of the remainder of this Ordinance.

**Section 11.** This Ordinance shall take effect upon its passage and approval.

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H. Stephen Ott  
Metro Council Clerk

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David Yates  
President of the Council

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Greg Fischer  
Mayor

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Approval Date

**APPROVED AS TO FORM AND LEGALITY:**

Michael J. O'Connell  
Jefferson County Attorney

By: \_\_\_\_\_

Fourth and Guthrie Local TIF Ordinance ROC nl O-411-16 111416

**Exhibits**

- A. Development Plan
- B. Map of Development Area
- C. Local Participation Agreement

**EXHIBIT A**

**DEVELOPMENT PLAN**

**EXHIBIT B**

**MAP OF DEVELOPMENT AREA**

**LEGAL DESCRIPTION**

321 W. Chestnut Street

Beginning at a point in the East line of Fourth Street, 644 feet South of the South line of Muhammad Ali Boulevard (formerly Walnut Street); thence East and parallel with said South line of Muhammad Ali Boulevard, 250 feet; thence Southwardly, parallel with the East line of Fourth Street, 100 feet, more or less, to the North line of Chestnut Street; thence West 250 feet with the North line of Chestnut Street, to the East line of Fourth Street; thence North with the East line of Fourth Street, 100 feet, more or less, to the beginning.

535 S. 4<sup>th</sup> Street

Beginning at a point in the East line of Fourth Street distant Southwardly from the intersection of the East line of Fourth Street with the South line of Muhammad Ali Boulevard (formerly Walnut Street), 405 feet measured along the East line of Fourth Street; running thence Eastwardly and parallel with the South line of Muhammad Ali Boulevard, 250 feet to a point; running thence Westwardly and parallel with the South line of Muhammad Ali Boulevard, 250 feet to the East line of Fourth Street; running thence Northwardly along the East line of Fourth Street, 100 feet to the point of place of beginning.

539 S. 4<sup>th</sup> Street

Beginning at a point in the East line of Fourth Street distant South from the intersection of the East line of Fourth Street with the South line of Muhammad Ali Boulevard (formerly Walnut Street) 505 feet, measured along the East line of Fourth Street; running thence East and parallel with the South line of Muhammad Ali Boulevard, 250 feet to a point; running thence South and parallel with the East line of Fourth Street, 139 feet to a point; running thence West and parallel with the South line of Muhammad Ali Boulevard, 250 feet to the East line of Fourth Street; running thence North along the East line of Fourth Street; running thence North along the East line of Fourth Street, 139 feet to the point or place of beginning.

Being the same property conveyed to Power Encore, LLC, a Kentucky limited liability company by special warranty deed dated September 23, 2016, and of record in Deed Book 10717, Page 841 in the office of the clerk of Jefferson County, Kentucky.

**EXHIBIT C**

**LOCAL PARTICIPATION AGREEMENT**



