MINUTES OF THE MEETING OF THE LAND DEVELOPMENT AND TRANSPORTATION COMMITTEE April 27, 2023

A meeting of the Land Development and Transportation Committee was held on April 27, 2023 at 1:00 p.m. in the Old Jail Auditorium, located on 514 West Liberty Street, Louisville, Kentucky.

Committee Members Present Were:

Te'Andre Sistrunk, Chair Jim Mims, Vice Chair Suzanne Cheek Rich Carlson Jeff Brown

Staff Members Present Were:

Brian Davis, Assistant Director Julia Williams, Planning Manager Beth Stuber, Engineer Supervisor Laura Ferguson, Assistant County Attorney Sean McDowell, Management Assistant (Minutes) Dante St. Germain, Planner II Jay Luckett, Planner II John Michael Lawler, Planner I

The following matters were considered:

APPROVAL OF MINUTES

April 13, 2023

On a motion by Commissioner Brown, seconded by Commissioner Carlson, the following resolution was adopted:

RESOLVED, that the Land Development & Transportation Committee does hereby **APPROVE** the Minutes of its meeting conducted on April 13, 2023.

The Vote Was as Follows:

YES: Commissioners Brown, Carlson, Mims, and Sistrunk ABSTAIN: Commissioner Cheek

NEW BUSINESS

23-DDP-0023

Request:	Revised Detailed District Development Plan with Amendment to Binding Elements
Project Name:	Stewart – Burnett Ridge
Location:	600 Burnett Ridge Place
Owner/Applicant:	Burnett Ridge Lofts, LLC
Representative:	Land Design & Development
Jurisdiction:	Douglas Hills
Council District:	18 – Marilyn Parker
Case Manager:	John Michael Lawler, Planner I

Notices were sent by first-class mail to those adjoining property owners whose names were supplied by the applicants.

The Staff Report prepared for this case was incorporated into the record. This report was available to any interested party prior to the Land Development & Transportation Committee meeting. (The Staff Report is part of the case file maintained in Planning and Design Services offices, at 444 South 5th Street).

Agency Testimony:

00:05:30 John Michael Lawler presented the applicant's proposal for 30 residential units in Douglass Hills. Lawler confirmed modifications to the Binding Elements.

00:09:21 Commissioner Mims questioned the pavement removal. Julia Williams acknowledged that the applicant is working with KTC.

The Following Spoke in Support of This Request:

Derek Triplett, 503 Washburn Avenue, Suite 101, Louisville, KY 40222

Summary of Testimony of Those in Support:

00:10:11 Derek Triplett advocated for the removal of pavement on Burnett Ridge Place. Triplett acknowledged that he is working with KTC to close the connection to Finchley Road and install a sidewalk.

An audio/visual recording of the Land Development & Transportation Committee meeting related to this case is available on the Planning & Design Services website, or you may contact the Customer Service staff to view the recording or to obtain a copy.

Revised Detailed District Development Plan with Amendment to Binding Elements

NEW BUSINESS

23-DDP-0023

00:15:11 On a motion by Commissioner Mims, seconded by Commissioner Carlson, the following resolution, based on the Staff Analysis and Standard of Review and evidence and testimony heard today, was adopted:

WHEREAS, the Louisville Metro Land Development and Transportation Committee finds there do not appear to be any environmental constraints or historic resources on the subject site. Tree canopy requirements of the Land Development Code will be provided on the subject site; and

WHEREAS, the Louisville Metro Land Development and Transportation Committee finds provisions for safe and efficient vehicular and pedestrian transportation within and around the development and the community has been provided, and Metro Public Works and the Kentucky Transportation Cabinet have approved the Preliminary Development Plan. Access for this site will remain the same as in the original approved change in zoning; and

WHEREAS, the Louisville Metro Land Development and Transportation Committee finds open space requirements are being met in excess on the site. The applicant is proposing roughly 50% more open space than required, and double the required recreational open space; and

WHEREAS, the Louisville Metro Land Development and Transportation Committee finds the Metropolitan Sewer District has approved the Preliminary Development Plan and will ensure the provision of adequate drainage facilities on the subject site in order to prevent drainage problems from occurring on the subject site or within the community; and

WHEREAS, the Louisville Metro Land Development and Transportation Committee finds the overall site design and land uses are compatible with the existing and future development of the area. Appropriate landscape buffering and screening will be provided to screen adjacent properties and roadways. Buildings and parking lots will meet all required setbacks. The Committee should discuss the appropriateness of the proposed parkway buffer plantings along the portion of Burnett Ridge Place that is proposed as being left open; and

WHEREAS, the Louisville Metro Land Development and Transportation Committee finds the Development Plan conforms to applicable guidelines and policies of the Comprehensive Plan and to requirements of the Land Development Code.

RESOLVED, the Louisville Metro Land Development and Transportation Committee does hereby **RECOMMEND APPROVAL** to the city of Douglass Hills the requested

NEW BUSINESS

23-DDP-0023

Revised Detailed District Development Plan, **SUBJECT** to the following Binding Elements:

- The development shall be in accordance with the approved District Development Plan/Preliminary Subdivision Plan, all applicable sections of the Land Development Code (LDC) and agreed-upon Binding Elements unless amended pursuant to the LDC. Any changes/additions/alterations to any Binding Element(s) or Development Plan shall be submitted to the Planning Commission (or its designee), as well as the city of Douglass Hills for review and approval; any changes/additions/alterations not so referred shall not be valid.
- 2. The existing access point from Finchley Road (existing Burnett Ridge Place) is to be closed and access to the site be made from Blankenbaker Parkway.
- 3. Construction fencing shall be erected when off-site trees or tree canopy exists within 3' of a common property line. Fencing shall be in place prior to any grading or construction to protect the existing root systems from compaction. The fencing shall enclose the entire area beneath the tree canopy and shall remain in place until all construction is completed. No parking, material storage or construction activities are permitted within the protected area. On the site, other than yard sale, residential identification and similar signs allowed owners of residential property in the Land Development Code.
- 4. Before any permit is requested, including but not limited to permits for building, parking lot, change of use, site disturbance, alteration or demolition:
 - a. The Development Plan must receive full construction approval from Construction Review, Louisville Metro Public Works and the Metropolitan Sewer District.
 - b. Encroachment permits must be obtained from the Kentucky Transportation Cabinet.
 - c. The property owner/developer must obtain approval of a Detailed Plan for screening/buffering/landscaping as described in LDC Chapter 10 prior to requesting a building permit. City of Douglass Hills approval of the Landscape Plan is also required. Such plan shall be implemented prior to occupancy of the site and shall be maintained thereafter.
 - d. A Minor Plat or legal instrument shall be recorded consolidating the property into one lot. A copy of the recorded instrument shall be submitted to the Division of Planning and Design Services prior to obtaining a building permit.
 - e. A Tree Preservation Plan in accordance with Chapter 10 of the LDC shall be reviewed and approved prior to obtaining approval for site disturbance.
 - f. The materials and design of proposed structures shall be substantially the same as depicted in the rendering as presented at the October 6, 2022, Planning Commission meeting. A copy of the approved rendering is available in the case file on record in the office of the Louisville Metro Planning Commission.

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- 5. The applicant, developer or property owner shall provide copies of these Binding Elements to all tenants, purchasers, contractors, subcontractors and other parties engaged in development of this site and shall advise them of their content. The Binding Elements shall run with the land, and the owner and the occupant of the property shall at all times be responsible for compliance with them. At all times during development of the site, the applicant and developer, their heirs, successors and assignees, contractors, subcontractors and all other parties engaged in development of the site shall be responsible for compliance with these Binding Elements.
- 6. The property owner shall provide a crossover access easement if the property to the South is ever developed. A copy of the signed easement agreement shall be provided to the Planning Commission staff upon request.
- 7. All street name signs shall be installed prior to requesting a Certificate of Occupancy for any structure. The address number shall be displayed on a structure prior to requesting a Certificate of Occupancy for that structure.
- 8. No subdivision of the multi-family units shall occur in a future condition except for compliance with the following conditions:
 - a. The structure to be subdivided contains 4 dwelling units or fewer.
 - b. That no more than one subdivided unit may drain across a single adjoining lot, either by surface flow of pipe.
 - c. That all public drainage created by any subdivision within this existing parcel shall be made to conform to MSD standards and be placed in MSD Sanitary Sewer and Drainage Easement.
 - d. That each currently proposed set of units are constructed with a single wastewater discharge line which can be accessed and maintained with no disturbance to an adjoining dwelling unit.
- 9. The applicant shall provide the same parkway buffer plantings required along Blakenbaker Parkway along Burnett Ridge Place.

The Vote Was as Follows:

YES: Commissioners Brown, Carlson, Cheek, Mims, and Sistrunk

NEW BUSINESS

23-ZONE-0002

Request:	Change in Zoning from C-1 to C-2 with Detailed District Development Plan and Binding Elements
Project Name:	Mellwood Tavern
Location:	1801 Brownsboro Road
Owner:	Mellwood Tavern, LLC
Applicant:	Patrick Gregory
Jurisdiction:	Louisville Metro
Council District:	4 – Jecorey Arthur
Case Manager:	Jay Luckett, AICP, Planner II

Notices were sent by first-class mail to those adjoining property owners whose names were supplied by the applicants.

The Staff Report prepared for this case was incorporated into the record. This report was available to any interested party prior to the Land Development & Transportation Committee meeting. (The Staff Report is part of the case file maintained in Planning and Design Services offices, at 444 South 5th Street).

Agency Testimony:

00:16:12 Jay Luckett presented the applicant's proposed Revised Detailed District Development Plan. Luckett confirmed that the distance from the center line on Mellwood Avenue is 40 feet. He advocated for the removal and replacement of asphalt with a patio.

00:17:15 Commissioner Mims clarified if there is a franchise agreement. Jay Luckett confirmed that there is a license agreement.

00:18:02 Commissioner Carlson acknowledged that people could park on the patio. Commissioner Brown suggested the inclusion of a license agreement in Binding Element 3c. Jay Luckett agreed.

The Following Spoke in Support of This Request:

Rachel Harman, 1621 Windsor Place, Louisville, KY 40204

Summary of Testimony of Those in Support:

00:19:44 Rachel Harman established that she is here for questions.

An audio/visual recording of the Land Development & Transportation Committee meeting related to this case is available on the Planning & Design Services

NEW BUSINESS

23-ZONE-0002

website, or you may contact the Customer Service staff to view the recording or to obtain a copy.

00:20:13 The Land Development & Transportation Committee by general consensus scheduled case number 23-ZONE-0002 to be heard at the May 25, 2023 Planning Commission public hearing.

NEW BUSINESS

23-ZONE-0015

Request:	Change in Zoning from R-4 to C-2, with Detailed District Development Plan and Binding Elements, Waiver, Variance and Conditional Use Permit
Project Name:	Amlung Lawn Care
Location:	4622 Poplar Level Road
Owner/Applicant:	Amlung Enterprise, LLC
Representative:	Brammell Law Office, Mindel Scott & Associates
Jurisdiction:	Louisville Metro
Council District:	21 – Betsy Ruhe
Case Manager:	Dante St. Germain, AICP, Planner II

Notices were sent by first-class mail to those adjoining property owners whose names were supplied by the applicants.

The Staff Report prepared for this case was incorporated into the record. This report was available to any interested party prior to the Land Development & Transportation Committee meeting. (The Staff Report is part of the case file maintained in Planning and Design Services offices, at 444 South 5th Street).

Agency Testimony:

00:21:00 Dante St. Germain presented the applicant's proposal for a contractor's shop with a pole barn. St. Germain established that a neighbor is disputing that the case should go to a public hearing.

00:25:45 Commissioner Brown clarified if the applicant needs relief from the Conditional Use Permit (CUP) regulations. Dante St. Germain responded no.

00:26:05 Commissioner Mims questioned the encroachment. Dante St. Germain advocated that the drive aisle can lengthen to the storage area.

00:26:38 Commissioner Mims clarified if there are mitigating factors for the Waiver. Dante St. Germain advocated that the applicant can provide screening.

The Following Spoke in Support of This Request:

Valerie Shannon, 401 West Jefferson Street, La Grange, KY 40031

Summary of Testimony of Those in Support:

00:30:47 Valerie Shannon established that the house will be a residential rental. She confirmed a 2,400 square feet garage for an office and storage.

NEW BUSINESS

23-ZONE-0015

00:37:44 Commissioner Mims clarified if the applicant can pave the drive aisle. Valerie Shannon elaborated that the development plan will be in compliance with the Land Development Code.

00:38:47 Commissioner Carlson clarified if the applicant has a license or permit from the Kentucky Department of Agriculture. Valerie Shannon agreed.

00:39:29 Commissioner Carlson elaborated on the neighbor that disagreed with the development plan. Valerie Shannon established that after a brief discussion, the applicant can reach out to him.

An audio/visual recording of the Land Development & Transportation Committee meeting related to this case is available on the Planning & Design Services website, or you may contact the Customer Service staff to view the recording or to obtain a copy.

00:41:25 The Land Development & Transportation Committee by general consensus scheduled case number 23-ZONE-0015 to be heard at the June 1, 2023 Planning Commission public hearing.

NEW BUSINESS

23-ZONE-0020

Request:	Change in Form District from NFD and SMCFD to SWFD, Change in Zoning from R-4, C-1, and C-2 to C-M and EZ-1, with General District Development Plan and Binding Elements
Project Name:	Alvey Rezoning
Location:	11900 and 12200 Dixie Highway
Owner/Applicant:	Edward and Benita Alvey
Representative:	Wyatt, Tarrant & Combs
Jurisdiction:	Louisville Metro
Council District:	14 – Cindi Fowler
Case Manager:	Dante St. Germain, AICP, Planner II

Notices were sent by first-class mail to those adjoining property owners whose names were supplied by the applicants.

The Staff Report prepared for this case was incorporated into the record. This report was available to any interested party prior to the Land Development & Transportation Committee meeting. (The Staff Report is part of the case file maintained in Planning and Design Services offices, at 444 South 5th Street).

Agency Testimony:

00:42:12 Dante St. Germain presented the applicant's proposal for a warehouse.

00:46:40 Commissioner Mims elaborated on the mobile homes. Dante St. Germain established that the mobile homes are remaining.

00:47:29 Commissioner Carlson recognized a Binding Element for hazardous materials. Dante St. Germain confirmed that the Binding Element is for a Detailed District Development Plan not the General District Development Plan.

The Following Spoke in Support of This Request:

John Baker, 400 West Market Street, Suite 2000, Louisville, KY 40202

Derek Triplett, 503 Washburn Avenue, Suite 101, Louisville, KY 40222

Summary of Testimony of Those in Support:

00:49:01 John Baker acknowledged that the applicant operates and owns the park.

NEW BUSINESS

23-ZONE-0020

00:57:11 Derek Triplett acknowledged Mill Creek. Triplett confirmed that the natural features screen the development plan.

01:00:40 Commissioner Cheek questioned the potential for a railroad spur. Derek Triplett agreed.

01:01:05 Commissioner Cheek questioned the distance from Phase 5 of the Louisville Riverport. Derek Triplett acknowledged the mileage as 1 ½.

01:02:21 Commissioner Carlson acknowledged the screening. Derek Triplett confirmed that the 6 feet screening can come in different forms.

01:03:05 Commissioner Carlson recommended a pedestrian connection. Derek Triplett agreed.

An audio/visual recording of the Land Development & Transportation Committee meeting related to this case is available on the Planning & Design Services website, or you may contact the Customer Service staff to view the recording or to obtain a copy.

01:04:22 The Land Development & Transportation Committee by general consensus scheduled case number 23-ZONE-0020 to be heard at the June 1, 2023 Planning Commission public hearing.

NEW BUSINESS

23-ZONE-0046

Request:	Change in Zoning from R-6 to C-2, with Detailed District
	Development Plan and Binding Elements and Waiver
Project Name:	Butcher Block 111
Location:	111 North Wenzel Street
Owner/Applicant:	Butcher Block Properties, LLC
Representative:	Sabak, Wilson & Lingo, Inc.
Jurisdiction:	Louisville Metro
Council District:	4 – Jecorey Arthur
Case Manager:	Dante St. Germain, AICP, Planner II

Notices were sent by first-class mail to those adjoining property owners whose names were supplied by the applicants.

The Staff Report prepared for this case was incorporated into the record. This report was available to any interested party prior to the Land Development & Transportation Committee meeting. (The Staff Report is part of the case file maintained in Planning and Design Services offices, at 444 South 5th Street).

Agency Testimony:

01:04:57 Dante St. Germain presented the applicant's proposal for commercial use on a residence.

The Following Spoke in Support of This Request:

Kelli Jones, 608 South 3rd Street, Louisville, KY 40202

Summary of Testimony of Those in Support:

01:08:00 Kelli Jones acknowledged the surrounding businesses, breweries, and galleries.

An audio/visual recording of the Land Development & Transportation Committee meeting related to this case is available on the Planning & Design Services website, or you may contact the Customer Service staff to view the recording or to obtain a copy.

01:11:59 The Land Development & Transportation Committee by general consensus scheduled case number 23-ZONE-0046 to be heard at the June 1, 2023 Planning Commission public hearing.

NEW BUSINESS

22-ZONE-0093

Request:	Change in Zoning from R-7, OR-3, C-1, and C-N to R-7 Multi-Family Residential; Variance from St. Matthews Development Code to Reduce the Required Open Space; Revised Detailed District Development Plan with Replacement of Existing Binding Elements; District Development Plan with Binding Elements
Project Name:	LDG Gillmans Point
Location:	4101, 4159, 4163 Westport Road; 329, 331, and 333
	Ridgeway Avenue
Owner:	Gillmans Point, LLC
Applicant:	LDG Development
Representative:	Cliff Ashburner – Dinsmore and Shohl
Jurisdiction:	St. Matthews
Council District:	9 – Andrew Owen
Case Manager:	Jay Luckett, AICP, Planner II

Notices were sent by first-class mail to those adjoining property owners whose names were supplied by the applicants.

The Staff Report prepared for this case was incorporated into the record. This report was available to any interested party prior to the Land Development & Transportation Committee meeting. (The Staff Report is part of the case file maintained in Planning and Design Services offices, at 444 South 5th Street).

Agency Testimony:

01:14:09 Jay Luckett presented the applicant's proposal for apartments with 285 units.

01:17:50 Commissioner Mims clarified if KYTC, St. Matthews, and Transportation Planning approved of the development plan. Jay Luckett advocated that KYTC, MSD, and Transportation Planning approved the development plan.

01:18:44 Commissioner Mims clarified if there is a relocation plan for people. Jay Luckett responded no.

01:19:02 Commissioner Carlson questioned the Variance. Jay Luckett acknowledged that the St. Matthews Land Development Code allows one for an open space.

The Following Spoke in Support of This Request:

NEW BUSINESS

22-ZONE-0093

Cliff Ashburner, 101 South 5th Street, Suite 2500, Louisville, KY 40202

Derek Triplett, 503 Washburn Avenue, Suite 101, Louisville, KY 40222

Diane Zimmerman, 12803 High Meadows Pike, Prospect, Louisville, KY 40059

Tony Kelly, 700 West Liberty Street, Louisville, KY 40203

Summary of Testimony of Those in Support:

01:20:57 Cliff Ashburner acknowledged the installation of landscaping and sidewalks.

01:29:17 Derek Triplett illustrated that the buildings parallel to Ridgeway Avenue are 3 to 4 stories and the ones on Westport Road are 5 stories.

01:34:09 Diane Zimmerman presented the TIS. Zimmerman confirmed the installation of a left lane on Westport Road.

01:35:10 Cliff Ashburner acknowledged the design of the renderings. He advocated for landscape improvements on Ridgeway Avenue and Westport Road.

01:37:03 Commissioner Mims questioned the crash counts on Ridgeway Avenue and Westport Road. Mims elaborated on a roundabout. Cliff Ashburner advocated that KYTC is not in favor of one. Diane Zimmerman established that she has not studied the crash counts.

01:42:58 Commissioner Mims acknowledged the drainage concerns. Derek Triplett advocated that MSD approved the development plan.

01:45:05 Commissioner Cheek clarified if Ridgeway Avenue is a St. Matthews road and Westport Road is a KYTC road. Cliff Ashburner agreed.

01:48:15 Commissioner Carlson questioned the condition on Primrose Drive. Diane Zimmerman suggested striping on Westport Road.

01:53:11 Commissioner Sistrunk acknowledged the lack of a sidewalk. Cliff Ashburner elaborated that the gaps are manageable and filled as part of a Binding Element.

01:55:51 Commissioner Brown recommended an internal pedestrian connection. Cliff Ashburner agreed.

NEW BUSINESS

22-ZONE-0093

The Following Spoke in Opposition of This Request:

Cathie Brown, 515 Iola Road, Louisville, KY 40207

Leo Hauber, 3945 Kennison Avenue, Louisville, KY 40207

Wolf Cohen, 357 Ridgeway Avenue, Louisville, KY 40207

Michael Price, 236 Clover Lane, Louisville, KY 40207

Karen Vicars, 4115 Dellridge Drive, Louisville, KY 40207

Richard Wunderlin, 107 Ridgeway Avenue, Louisville, KY 40207

Sarah Hunt, 319 Primrose Drive, St. Matthews, KY 40207

Carolyn Courtney, 338 Ridgeway Avenue, Louisville, KY 40207

Marsha Mecton, 310 Ridgeway Avenue, Louisville, KY 40207

Steve Porter, 2406 Tucker Station Road, Louisville, KY 40299

Summary of Testimony of Those in Opposition:

01:58:35 Cathie Brown advocated that the development plan impacts the environment. Brown established that this can cause health issues.

02:01:55 Leo Hauber acknowledged the drainage concern and increased cars. Hauber established that 5 stories is too high for the neighborhood.

02:04:39 Wolf Cohen established that bats can indicate a disease, such as Covid-19. Cohen encouraged the Commissioners to read the Imperiled Bat Conservation Fund.

02:07:40 Michael Price concurred that the name of the development plan is inaccurate. Price acknowledged that Richland Avenue was not mentioned in the TIS.

02:10:34 Karen Vicars established that she disagrees with the height and lighting.

02:12:47 Richard Wunderlin acknowledged that Ridgeway Avenue was not mentioned in the TIS and there is no sidewalk to connect pedestrians to Shelbyville Road.

NEW BUSINESS

22-ZONE-0093

02:16:50 Sarah Hunt established that Diane Zimmerman's recommendation to change the striping on Westport Road is not proficient.

02:19:35 Carolyn Courtney disagreed with Cliff Ashburner's belief that the development plan fits in with the neighborhood.

02:20:22 Marsha Mecton questioned the hours used in the TIS.

02:21:02 Steve Porter established that the development plan is not compatible with the neighborhood. Porter acknowledged that the railroad was not mentioned in the TIS.

Rebuttal:

02:24:07 Cliff Ashburner acknowledged that the TIS shows the peak hour in 2035.

02:28:26 Commissioner Carlson acknowledged widening the road. Commissioner Brown established that Hubbards Lane will be widened this fall.

02:29:25 Commissioner Carlson questioned the TIS. Diane Zimmerman confirmed that the TIS is from 7:00 to 9:00 a.m. and 4:00 to 6:00 p.m.

02:35:25 Tony Kelly established that KYTC and St. Matthews have to approve of the development plan before MSD can start construction.

An audio/visual recording of the Land Development & Transportation Committee meeting related to this case is available on the Planning & Design Services website, or you may contact the Customer Service staff to view the recording or to obtain a copy.

02:44:06 On a motion by Commissioner Brown, seconded by Commissioner Mims, the following resolution, based on the Staff Analysis and Standard of Review and evidence and testimony heard today, was adopted:

RESOLVED, the Louisville Metro Development Review Committee does hereby **CONTINUE** case number 22-ZONE-0093 to the business session of the May 11th, 2023 Planning Commission public hearing to determine the date, location and time of the Night Hearing.

The Vote Was as Follows:

YES: Commissioners Brown, Carlson, Cheek, Mims, and Sistrunk

APPROVAL OF MINUTES

April 27, 2023

On a motion by Commissioner Brown, seconded by Commissioner Carlson, the following resolution was adopted:

RESOLVED, that the Land Development & Transportation Committee does hereby **APPROVE** the Minutes of its meeting for case number 23-DDP-0023 conducted on April 27, 2023.

The Vote Was as Follows:

YES: Commissioners Brown, Carlson, Cheek, Mims, and Sistrunk

ADJOURNMENT

The meeting adjourned at approximately 3:55 p.m.

Chair

Planning Director